

STATE OF COLORADO

John W. Hickenlooper, Governor
Larry Wolk, MD, MSPH
Executive Director and Chief Medical Officer

Dedicated to protecting and improving the health and environment of the people of Colorado

4300 Cherry Creek Dr. S.
Denver, Colorado 80246-1530
Phone (303) 692-2000
Located in Glendale, Colorado
www.colorado.gov/cdphe



Colorado Department
of Public Health
and Environment

December 24, 2013

Rose Cronk, Superintendent
Woodlin School District R-104
15400 CR L
Woodrow, Colorado 80757-9603

Certified Mail Number: 70070220000101569424

**RE: Service of Notice of Violation/Cease and Desist Order/Order for Civil Penalty,
Number: DO-131220-3**

Dear Miss Cronk:

Woodlin School District R-104 is hereby served with the enclosed Notice of Violation / Cease and Desist Order/ Order for Civil Penalty (the "NOV/CDO/OCP"). The NOV/CDO/OCP is issued by the Colorado Department of Public Health and Environment's Water Quality Control Division (the "Division") pursuant to the authority given to the Division by §§25-8-602, 25-8-605, and 25-8-608 C.R.S., of the Colorado Water Quality Control Act, (the "Act"). The Division bases the NOV/CDO/OCP upon findings that Woodlin School District R-104 has violated the Act and/or permit regulations promulgated pursuant to the Act and/or a permit, as described in the enclosed NOV/CDO/OCP.

Pursuant to §25-8-603, C.R.S., Woodlin School District R-104 is required, within thirty (30) calendar days of receipt of this NOV/CDO/OCP, to submit to the Division an answer admitting or denying each paragraph of the Findings of Fact and responding to the Notice of Violation.

Additionally, pursuant to the authority given to the Division by §25-8-608, C.R.S. the Division hereby imposes the civil penalty as outlined in the attached NOV/CDO/OCP. Payment of the imposed civil penalty should be made in accordance with the methods referenced in the Order for Civil Penalty.

Please be advised that the Division is continuing its investigation into this matter and the Division may identify supplementary violations that warrant amendments to this enforcement action or the issuance of additional enforcement actions.

Should you or representatives of Woodlin School District R-104 desire to discuss this matter informally with the Division, or if you have any questions regarding the NOV/CDO/OCP, please do not hesitate to contact Eric T. Mink of this office by phone at (303) 692-2312 or by electronic mail at eric.mink@state.co.us.

Sincerely,



Michael Harris, Unit Manager
Clean Water Compliance & Enforcement Unit
WATER QUALITY CONTROL DIVISION

Enclosure(s)

cc: Enforcement File

ec: Natasha Davis, EPA Region VIII
Tom Eisenman, Park County Environmental Health Department
Nicole Rowan, Watershed Section, CDPHE
Michael Beck, Grants and Loans Unit, CDPHE
Doug Camrud, Engineering Section, CDPHE
Kelly Jacques, Field Services Section, CDPHE
Erin Scott, Permits Section, CDPHE
Eric T. Mink, Compliance & Enforcement Unit, CDPHE
Tania Watson, Compliance & Enforcement Unit, CDPHE
Barry Cress, DOLA



COLORADO DEPARTMENT OF PUBLIC HEALTH AND ENVIRONMENT
DIVISION OF ADMINISTRATION
WATER QUALITY CONTROL DIVISION

NOTICE OF VIOLATION / CEASE AND DESIST ORDER / ORDER FOR CIVIL PENALTY

NUMBER: DO-131220-3

IN THE MATTER OF: WOODLIN SCHOOL DISTRICT R-104
CDPS PERMIT NO. CO-0047970
WASHINGTON COUNTY, COLORADO

Pursuant to the authority vested in the Colorado Department of Public Health and Environment's (the "Department") Division of Administration by §§25-1-109 and 25-8-302, C.R.S., which authority is implemented through the Department's Water Quality Control Division (the "Division"), and pursuant to §§25-8-602, 25-8-605 and 25-8-608, C.R.S., the Division hereby makes the following Findings of Fact and issues the following Notice of Violation / Cease and Desist Order / Order for Civil Penalty:

FINDINGS OF FACT AND CONCLUSIONS OF LAW

1. At all times relevant to the alleged violations identified herein, Woodlin School District R-104 was a school district as defined by §22-30-103, C.R.S. and Colorado Constitution Article IX, Section 15.
2. Woodlin School District R-104 is a "person" as defined under the Water Quality Control Act, §25-8-103(13), C.R.S. and its implementing permit regulation, 5 CCR 1002-61, §61.2(73).
3. Woodlin School District R-104 owns and/or operates the Woodlin School District R-104 wastewater treatment facility, located at 15400 County Road L, near the Town of Woodrow, Washington County, Colorado (the "Facility").
4. The Facility is subject to the Colorado Discharge Permit System Permit Number CO-0047970 (the "Permit"). The current Permit became effective on May 1, 2009 and is due to expire April 30, 2014.
5. The Permit authorizes Woodlin School District R-104 to discharge treated wastewater from the Facility through Outfall 001A into Vega Creek. Outfall 001A is located at approximately 39° 47.281 N and 103° 30.970 W, and is the only outfall permitted to Woodlin School District R-104.
6. Outfall 001A is a "point source" as defined by §25-8-103(14), C.R.S and its implementing permit regulation, 5 CCR 1002-61, §61.2(75).

7. Vega Creek is "state waters" as defined by §25-8-103(19), C.R.S. and its implementing permit regulation, 5 CCR 1002-61, §61.2(102).
8. Pursuant to 5 CCR 1002-61, §61.8, Woodlin School District R-104 must comply with all the terms and conditions of the Permit, and violations of such terms and conditions as specified in the Permit may be subject to civil and criminal liability pursuant to §§25-8-601 through 25-8-612, C.R.S.

Failure to Submit Discharge Monitoring Reports

9. Pursuant to Part I.A.1. of the Permit, Woodlin School District R-104 is required to monitor effluent parameters at specified frequencies and report the results on a Discharge Monitoring Report ("DMR").
10. Pursuant to Part I.D.1. of the Permit, Woodlin School District R-104 is required to report all monitoring results on a monthly basis using Division approved DMRs. Woodlin School District R-104 is required to ensure the DMRs are mailed to the Division so that they are received no later than the 28th day of the month following the reporting period. The Permit specifies that if no discharge occurs during the reporting period, "No Discharge" shall be reported on the DMR. *(Note: Part I.D.1. of the Permit includes a typographical error incorrectly referencing Part I.B.1. for the monitoring requirements of the Permit. The effluent monitoring requirements are contained in Part I.A.1. of the Permit.)*
11. Division records establish that Woodlin School District R-104 failed to submit DMRs to the Division for Outfall 001A at the Facility for the reporting periods of December 2012 through September 2013.
12. Woodlin School District R-104's failure to submit DMRs to the Division by the 28th day of the month following each reporting period constitutes violations of Part I.D.1. of the Permit.

NOTICE OF VIOLATION

13. Based on the foregoing Findings of Fact and Conclusions of Law, you are hereby notified that the Division has determined that the Woodlin School District R-104 has violated the following sections of the Permit:

*Part I.D.1. of Permit No. CO0047970, which states in part, "Reporting of the data gathered in compliance with Part [I.A.1.] shall be on a **monthly** basis. ... Monitoring results shall be summarized for each calendar month and reported on Division approved discharge monitoring report (DMR) forms (EPA form 3320-1). One form shall be mailed to the Water Quality Control Division, as indicated below, so that the DMR is received no later than the 28th day of the following month ... The Discharge Monitoring Report forms shall be filled out accurately and completely in accordance with requirements of this permit and the instructions on the forms."*

REQUIRED CORRECTIVE ACTION

Based upon the foregoing factual and legal determinations and pursuant to §25-8-602 and §25-8-605, C.R.S., Woodlin School District R-104 is hereby ordered to:

14. Cease and desist from all violations of the Colorado Water Quality Control Act, §§25-8-101 through 25-8-803, C.R.S., its implementing regulations promulgated thereto and the Permit.

Furthermore, the Division hereby orders Woodlin School District R-104 to comply with the following specific terms and conditions of this Order:

15. Within thirty (30) calendar days of receipt of this Order, Woodlin School District R-104 shall submit all delinquent DMRs, as well as records of its effluent discharge monitoring at the Facility for the period from December 1, 2012 through the date of this Order. The records shall include all laboratory data reports, all field measurement reports, and all calibration and maintenance records, including all other information required to be retained by Part I.D.6. of the Permit.
16. Within thirty (30) calendar days of receipt of this Order, Woodlin School District R-104 shall review the requirements of the Permit with its staff responsible for ensuring compliance with the terms and conditions of the Permit. The review shall focus on, but not be limited to, 1) the effluent limitations imposed by the Permit, 2) the effluent monitoring requirements of the Permit, 3) the record keeping requirements of the Permit, 4) the reporting requirements of the Permit, including the instruction for proper completion and submittal of DMRs required by the Permit, and 5) the noncompliance notification procedures required by the Permit. Within forty five (45) calendar days of receipt of this Order, Woodlin School District R-104 shall submit a written certification to the Division stating that it has completed the review of the Permit with its responsible staff.

ORDER FOR CIVIL PENALTY

17. Pursuant to §25-8-608(1), C.R.S. any person who violates any provision of the Colorado Water Quality Control Act, or of any permit issued under the Act, or any control regulation promulgated pursuant to the Act, or any final cease and desist order or clean-up order shall be subject to a civil penalty of not more than ten thousand dollars per day for each day during which such violation occurs.
18. Based upon the Findings of Fact and Notice of Violation above, the Executive Director, through his designee (hereinafter the "Executive Director"), has determined that a civil penalty is appropriate and warranted in this matter. Therefore, the Executive Director hereby imposes a civil penalty in the amount of Five Thousand Dollars (\$5,000.00) against Woodlin School District R-104 for the violations cited above. The civil penalty was determined in accordance with the procedures outlined in the Division's Civil Penalty Policy (May 1, 1993). A copy of the civil penalty calculation is attached hereto as Exhibit A and is incorporated herein by reference.
19. If Woodlin School District R-104 does not contest the findings and penalty assessment set out above, the civil penalty shall be paid within sixty (60) calendar days of the date of this Notice of Violation / Cease and Desist Order / Order for Civil Penalty. Method of payment shall be by certified or cashier's check drawn to the order of the "Colorado Department of Public Health and Environment," and delivered to:

Colorado Department of Public Health and Environment
Water Quality Control Division / WQCD-CWE-B2
Attention: Eric T. Mink
4300 Cherry Creek Drive South
Denver, Colorado 80246-1530

NOTICES AND SUBMITTALS

For all documents, plans, records, reports and replies required to be submitted by this Notice of Violation/Cease and Desist Order, the Woodlin School District R-104 shall submit an original and an electronic copy to the Division at the following address:

Colorado Department of Public Health and Environment
Water Quality Control Division / WQCD-CWE-B2
Attention: Eric T. Mink
4300 Cherry Creek Drive South
Denver, Colorado 80246-1530
Telephone: (303) 692-2312
Email: eric.mink@state.co.us

For any person submitting documents, plans, records and reports pursuant to this Notice of Violation / Cease and Desist Order, that person shall make the following certification with each submittal:

“I certify under penalty of law that this document and all attachments were prepared under my direction or supervision in accordance with a system designed to assure that qualified personnel properly gather and evaluate the information submitted. Based on my inquiry of the person or persons who manage the system, or those persons directly responsible for gathering the information, the information submitted is, to the best of my knowledge and belief, true, accurate, and complete. I am aware that there are significant penalties for submitting false information, including the possibility of fine and imprisonment for knowing violations.”

OBLIGATION TO ANSWER AND REQUEST FOR HEARING

Pursuant to §25-8-603, C.R.S. and 5 CCR 1002, §21.11 you are required to submit to the Division an answer affirming or denying each paragraph of the Findings of Fact and responding to the Notice of Violation. The answer shall be filed no later than thirty (30) calendar days after receipt of this action.

Section 25-8-603, C.R.S. and 5 CCR 1002, §21.11 also provide that the recipient of a Notice of Violation may request the Division to conduct a public hearing to determine the validity of the Notice, including the Findings of Fact. Such request shall be filed in writing with the Division and include the information specified in 5 CCR 1002, §21.4(B)(2). Absent a request for hearing, the validity of the factual allegations and the Notice of Violation shall be deemed established in any subsequent Department proceeding. The

request for hearing, if any, shall be filed no later than thirty (30) calendar days after issuance of this action. The filing of an answer does not constitute a request for hearing.

APPEAL OF CIVIL PENALTY

Pursuant to 5 CCR 1002, §21.12(B) and 5CCR 1002, §21.4(A)(3)(b), an appeal of the determination of the civil penalty by the Executive Director shall be made in writing to the Division. Requests for such an appeal should be made in accordance with 5 CCR 1002, §21.12(B), shall be filed no later than thirty (30) calendar days after issuance of this action, and shall include the information specified in 5 CCR 1002, §21.4(B)(2).

FALSIFICATION AND TAMPERING

Be advised, in accord with §25-8-610, C.R.S., that any person who knowingly makes any false statement, representation, or certification in any application, record, report, plan, or other document filed or required to be maintained under the Colorado Water Quality Control Act or who falsifies, tampers with, or knowingly renders inaccurate any monitoring device or method required to be maintained under this article is guilty of a misdemeanor and, upon conviction thereof, shall be punished by a fine of not more than ten thousand dollars, or by imprisonment in the county jail for not more than six months, or by both such fine and imprisonment.

POTENTIAL CRIMINAL PENALTIES

You are also advised that any person who recklessly, knowingly, intentionally, or with criminal negligence discharges any pollutant into any state waters commits criminal pollution if such discharge is made without a permit, if a permit is required by the Act for such discharge, or if such discharge is made in violation of any permit issued under the Act or in violation of any Cease and Desist Order or Clean-up Order issued by the Division. By virtue of issuing this Notice of Violation / Cease and Desist Order / Order for Civil Penalty, the State has not waived its right to bring an action for penalties under §25-8-609, C.R.S., and may bring such action in the future.

RELEASE OR DISCHARGE NOTIFICATION

Pursuant to §25-8-601, C.R.S., you are further advised that any person engaged in any operation or activity which results in a spill or discharge of oil or other substance which may cause pollution of the waters of the state, shall notify the Division of the discharge. If said person fails to so notify, said person is guilty of a misdemeanor, and may be fined or imprisoned or both.

EFFECT OF ORDER

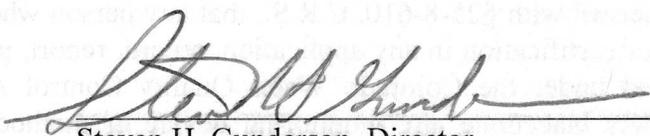
Nothing herein contained, particularly those portions requiring certain acts to be performed within a certain time, shall be construed as a permit or license, either to violate any provisions of the public health

laws and regulations promulgated thereunder, or to make any discharge into state waters. Nothing herein contained shall be construed to preclude other individuals, cities, towns, counties, or duly constituted political subdivisions of the state from the exercise of their respective rights to suppress nuisances or to preclude any other lawful actions by such entities or the State.

For further clarification of your rights and obligations under this Notice of Violation / Cease and Desist Order/ Order for Civil Penalty you are advised to consult the Colorado Water Quality Control Act, §§25-8-101 to 803, C.R.S., and regulations promulgated thereunder, 5 CCR 1002.

Issued at Denver, Colorado, this 20th day of December, 2013.

FOR THE COLORADO DEPARTMENT OF PUBLIC HEALTH AND ENVIRONMENT



Steven H. Gunderson, Director
WATER QUALITY CONTROL DIVISION

Exhibit A

WASTEWATER PENALTY COMPUTATION WORKSHEET

Entity Name: Woodlin School District R-104	Permit Number: CO-0047970
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Part I – Administrative Violations Penalty Determination

	Violation Type	Adjustment	Amount in Dollars																						
Line 1	Delinquent and/or Late DMRs	+/- 0%	\$5,000.00																						
	<p><i>Calculation:</i> Woodlin School District R-104 failed to submit DMRs by the due date described in the permit for the following reporting periods:</p> <table border="1" style="margin-left: auto; margin-right: auto; border-collapse: collapse;"> <thead> <tr> <th style="width: 70%;">Reporting Period</th> <th style="width: 30%;">Outfall</th> </tr> </thead> <tbody> <tr><td>12/1/2012 – 12/31/2012</td><td style="text-align: center;">001A</td></tr> <tr><td>1/1/2013 – 1/31/2013</td><td style="text-align: center;">001A</td></tr> <tr><td>2/1/2013 – 2/28/2013</td><td style="text-align: center;">001A</td></tr> <tr><td>3/1/2013 – 3/31/2013</td><td style="text-align: center;">001A</td></tr> <tr><td>4/1/2013 – 4/30/2013</td><td style="text-align: center;">001A</td></tr> <tr><td>5/1/2013 – 5/31/2013</td><td style="text-align: center;">001A</td></tr> <tr><td>6/1/2013 – 6/30/2013</td><td style="text-align: center;">001A</td></tr> <tr><td>7/1/2013 – 7/31/2013</td><td style="text-align: center;">001A</td></tr> <tr><td>8/1/2013 – 8/31/2013</td><td style="text-align: center;">001A</td></tr> <tr><td>9/1/2013 – 9/30/2013</td><td style="text-align: center;">001A</td></tr> </tbody> </table> <p>In accordance with Part III.B.2.a.i. of the Water Quality Control Division's <i>Civil Penalty Policy (May 1, 1993)</i>, penalties for delinquent, late or improperly completed DMRs will be \$250 per DMR if the correctly completed DMR is submitted prior to the issuance of the NOV and \$500 per DMR thereafter. In cases where the permittee has been issued a previous NOV for late or incomplete DMRs, or where the Division has a long history of correspondence with the permittee regarding these types of violations, the penalty for each report may be increased by one hundred percent per occurrence. The amount of the increase will be based on the period during which these violations have occurred and the severity of the violations.</p> <p>The Division has chosen to assess a \$500 penalty per delinquent DMR. In a conservative effort to calculate the Administrative Penalty for the delinquent DMR violations, the Division has decided not to increase the above penalty by the allowed 100% per occurrence, despite the long history of correspondence addressing missing DMRs.</p> <p>10 delinquent DMRs x \$500 = \$5,000</p>			Reporting Period	Outfall	12/1/2012 – 12/31/2012	001A	1/1/2013 – 1/31/2013	001A	2/1/2013 – 2/28/2013	001A	3/1/2013 – 3/31/2013	001A	4/1/2013 – 4/30/2013	001A	5/1/2013 – 5/31/2013	001A	6/1/2013 – 6/30/2013	001A	7/1/2013 – 7/31/2013	001A	8/1/2013 – 8/31/2013	001A	9/1/2013 – 9/30/2013	001A
Reporting Period	Outfall																								
12/1/2012 – 12/31/2012	001A																								
1/1/2013 – 1/31/2013	001A																								
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7/1/2013 – 7/31/2013	001A																								
8/1/2013 – 8/31/2013	001A																								
9/1/2013 – 9/30/2013	001A																								
Line 2	Administrative Violation Total		\$5,000.00																						

Part II- Economic Benefit Consideration

		Amount in Dollars
Line 3	Economic Benefit	\$0.00
	<p>Delinquent and/or Late DMRs: Woodlin School District avoided the cost of submitting several DMRs. However, the economic benefit of the avoided cost was conservatively determined to be relatively insignificant.</p> <p>Additionally, Woodlin School District likely avoided the cost of sampling and analyzing its permit-required influent and effluent parameters. The Division conservatively estimates the cost of obtaining and processing a sample (including collection, paperwork, laboratory delivery, calculations, etc) to be \$40/sample, and the cost of laboratory analysis for the missing parameters to typically range from \$15 to \$50 per parameter. However, the Division has conservatively chosen not to include an economic benefit for these avoided costs.</p>	

Part III – Final Penalty

		Amount in Dollars
Line 4	Total Civil Penalty: (Line 2 + Line 3)	\$5,000.00