

Colorado Parks and Wildlife Division

**The 2014 Off-Highway Vehicle Law
Enforcement & Field Presence Program**

TOPIC

Thomas Morrissey

PREPARED BY

3/27/2014

DATE

 X ACTION
ITEM

 INFORMATION
ITEM

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PURPOSE:

To request the Commission's endorsement for the 2014 Off-Highway Vehicle Law Enforcement funding and activity request.

BACKGROUND INFORMATION:

Colorado's Off-highway Vehicle Trail Program

Colorado's Off-highway Vehicle (OHV) Program is statutorily created pursuant to sections 33-14.5-101 to 33-14.5-113, Colorado Revised Statutes, and is funded through the sale of OHV registrations and use permits. It is estimated that over 160,000 OHVs will be registered in the 2012-2013 season. The price of an annual OHV registration is \$25.25 generating an annual finding stream in excess of \$4.2 million. Funds are used to support the statewide OHV program, the OHV registration program and OHV trail grant program, including OHV law enforcement.

Overview of the 2011, 2012 and 2013 OHV Law Enforcement Program

The OHV Law Enforcement Pilot Program was initiated by Colorado's State Parks Division and the State Parks Board as part of a strategic initiative designed to address questions and concerns raised by critics of OHV recreation on public lands in Colorado. The matter of OHV recreation on public lands in Colorado and OHV enthusiasts' compliance with Colorado's OHV laws and regulations was a frequent topic of concern brought before the State Parks Board in 2009 and 2010. The State Parks Board approved an OHV strategic process in May, 2010 that included a Law Enforcement component. The OHV draft Law Enforcement Pilot Program plan was subsequently developed in accordance with the approved strategic process and its startup endorsed by the State Parks Board in March, 2011. With that authorization, the Board also approved \$600,000 in funding to support the first year's effort. The Pilot Program was reauthorized for a second year by the Parks and Wildlife Commission (the Commission) in March, 2012. The second and third year's funding, as approved by the Commission, was set at \$325,000 and \$200,000, respectively. Funding for the program has been allocated entirely from the OHV Fund established by Colorado Revised Statutes, section 33-14.5-106.

Over the first two years, the Pilot Program featured four basic elements: a seasonal law enforcement ranger detail under the direction of the Parks and Wildlife Division's (CPW) Trails Program; two law enforcement details under the direction of the Forest Service and the Bureau of Land Management, respectively; and a citizen-based trail ambassador and information initiative implemented by the Responsible Recreation Foundation. A steering committee comprised of Forest Service, BLM, CPW recreation, wildlife and law enforcement staff, a State Recreational Trails Committee member, and Responsible Recreation Foundation representatives oversaw and coordinated deployments of law enforcement and ambassador teams for the 2011

and 2012 Pilot Program. In addition, interested citizens were invited to the Steering Committee meetings in 2011 and 2012 to observe and follow the proceedings of the Pilot Program.

In 2013, when the Commission approved the \$200,000 for the program, it was clear that the program would no longer be considered a pilot rather it become a permanent annual activity of CPW. Also in 2013, the Responsible Recreation Foundation declined to participate in the program. Unfortunately, due to the CPW merger, funding codes to enact the program were not available until after July, 2013. This prevented the Forest Service and the BLM from deploying LEOs for the Memorial Day and July fourth weekends. In addition, the federal government shutdown in October, 2013 further diminished the time the federal land managers were able to conduct OHV surveillance and compliance activities. However, the number of contacts made and the number of citations and warnings issued are quite similar to the previous two years.

Summary of the 2011 OHV Law Enforcement Pilot Program

The data and observations documented by the project in 2011 demonstrated excellent compliance with OHV rules and regulations throughout Colorado by the OHV riders who were contacted and checked. Over 10,000 individual OHV riders were stopped and inspected by the Pilot Program's participants and 95% of the OHV riders were found to be fully compliant with Colorado's OHV laws and regulations. A total of 286 warnings and 126 citations were issued to OHV riders who did not comply with OHV registration requirements including failure to have or display a valid OHV registration or permit, expired OHV registrations, or failure to have proof of a valid OHV registration in hand. A total of 124 warnings and 40 citations were issued for non-registration related violations including minors (youth ten or older) riding OHVs not under the direct supervision by a person who possessed a valid driver's license issued by the State of Colorado or another state, unsafe operation such as speeding, equipment or sound violations, operating an OHV on a public street or road not authorized for OHV access or other miscellaneous OHV operator violations. Five (5) warnings and seven (7) citations were issued to OHV operators who were found to be operating off of a properly designated OHV trail or a roadway open to OHV use.

No custodial arrests were made and little off-trail damage was noted by the State Park Rangers or the Law Enforcement Officers (LEOs) employed by the Forest Service or BLM under the OHV Law Enforcement Pilot Program.

The percentage of the warnings and citations issued versus the total number of OHV riders stopped and checked by the pilot program officers are as follows:

% of OHV riders contacted who received a warning or citation (588);	5.4 %
% of OHV riders contacted who received a warning (415);	3.8 %
% of OHV riders contacted who received a citation (173);	1.6 %
% of OHV riders contacted receiving a warning or citation not related to registrations (164);	1.5 %
% of OHV riders contacted receiving a warning not related to registrations (124);	1.1 %
% of OHV riders contacted receiving a citation not related to registrations (40);	0.4 %

The Responsible Recreation Foundation (RRF) implemented the Colorado Trail Patrol Program as a peer-to-peer compliance monitoring effort under the pilot program. Over the course of the

2011 summer and fall recreation season, RRF trained 265 volunteer monitors and logged 940 hours monitoring roads and trails on public lands in Colorado. Most of the RRF trained monitors were full-sized vehicle operators and therefore spent most of their time on roads traveled by 4x4 vehicles. Many of the trained monitors did not log their observations.

Results Summary of the 2012 OHV Law Enforcement Pilot Program

Several significant modifications were implemented in 2012. CPW's seasonal law enforcement ranger deployments focused on investigating areas of concern or otherwise described as "hot spots". "Hot spots" were identified by wildlife officials, the public and environmental interest groups. Each "hot spot" was recorded on a CPW spreadsheet and investigated by CPW OHV Pilot Program Rangers or OHV Trail Coordinators.

At the request of CPW, the Responsible Recreation Foundation transformed their Colorado Patrol initiative (peer to peer compliance reporting project) into an "ambassador" program designed to assist and educate OHV enthusiasts on Colorado's OHV principles. In addition, the Ambassador Program also undertook initiatives to address problem areas particularly related to public lands impacted by full-sized vehicles licensed to travel on Colorado's public road network. In addition, the Forest Service purchased and deployed remote cameras for 15 to 30 day deployments to identify OHV use on closed roads and trails and to provide a force multiplier for their law enforcement officers. The cameras were deployed on the Pikes Peak and Hahn's Peak/Bear's Ears Districts between mid-September to the end of October and the Gunnison District from the end of October to the end of November.

The data and observations documented by the Pilot Program in 2012 demonstrated excellent compliance with OHV rules and regulations throughout Colorado by the OHV riders who were contacted and checked. It is estimated that over 13,000 individual OHV riders were stopped and inspected by the Pilot Program's participants and over 95% of those riders were found to be fully compliant with Colorado's OHV laws and regulations. A total of 329 warnings and 134 citations were issued to OHV riders who failed to comply with OHV registration requirements including failure to have or display a valid OHV registration or permit, expired OHV registrations, or failure to have proof of a valid OHV registration in hand. A total of 151 warnings and 63 citations were issued for non-registration related violations including minors (youth ten or older) riding OHVs not under the direct supervision by a person who possessed a valid driver's license issued by the State of Colorado or another state, unsafe operation such as speeding, equipment or sound violations, operating an OHV on a public street or road not authorized for OHV access or other miscellaneous OHV operator violations. Thirty-three (33) warnings and nineteen (19) citations were issued to OHV operators who were found to be operating off of a properly designated OHV trail or roadway. Again, in 2012, the majority of OHV compliance issues related to OHV registration requirements.

One custodial arrest was made in 2012 when a BLM law enforcement officer was assaulted when performing an OHV compliance check on the Alpine Loop. As in 2011, little off-trail damage related to OHV riding was noted by the State Park Rangers or the Law Enforcement Officers (LEOs) employed by the Forest Service or BLM under the 2012 OHV Law Enforcement Pilot Program. The percentage of the warnings and citations issued versus the total

number of OHV riders stopped and checked by the pilot program officers are as follows (not including the Pikes Ranger District data):

% of OHV riders contacted who received a warning or citation (729);	5.5 %
% of OHV riders contacted who received a warning (513);	3.8 %
% of OHV riders contacted who received a citation (216);	1.6 %
% of OHV riders contacted receiving a warning or citation not related to registrations (214);	1.6 %
% of OHV riders contacted receiving a warning not related to registrations (151);	1.1 %
% of OHV riders contacted receiving a citation not related to registrations (63);	0.4 %

Initiated in 2012, Responsible Recreation Foundation’s Stay the Trail Ambassadors program grew to become a significant participant in organizing volunteers to address the rehabilitation of heavily traveled OHV trails and roads. The program targeted OHV trails identified by Parks and Wildlife managers. These areas were considered to be the areas of highest priorities in need of additional stewardship and educational outreach frequented by full-sized vehicles. This unique program was able to create \$62,529 of volunteer effort in a 5-month period. The volunteer program’s goal was to resolve OHV trail issues through education, outreach and stewardship projects. Volunteer ambassadors were trained for trail stewardship projects, peer-to-peer education, and a passive trail observation network. The network of volunteers provided needed support to implement several large-scale solutions.

Overview and Summary of the 2013 OHV Law Enforcement and Field Presence Program

As in 2011 and 2012, the Forest Service and the Bureau of Land Management partnered with the CPW’s Trails program in 2013 program. The Responsible Recreation Foundation declined to participate in the 2013 effort.

Unlike 2012, the CPW’s seasonal law enforcement rangers did not respond to any reported “hot spots”, rather the rangers traveled to as many popular OHV riding areas as was feasible, and to OHV trails where projects were completed or were active and to areas where OHV law enforcement patrols had not been conducted in the past two years.

As in 2011 and 2012, the Forest Service deployed LEO’s (two reserve LEOs trained for this deployment by the pilot program in 2012) and several contract LEOs in three popular OHV riding areas managed by the Forest Service (e.g., Gunnison – Taylor Park, Pikes Peak – Rampart Range, and Routt – Hahn’s Peak and Bears Ear). The Forest Service also deployed remote cameras in areas where it was thought additional management efforts were need to regulate OHV and full-sized vehicle recreation.

BLM, like the Forest Service, employed the same strategy for their part of the law enforcement effort as they had taken in 2011 and 2012. The BLM deployed LEOs to educate and enforce OHV regulations in high use OHV riding areas on BLM administered lands particularly during high use periods such as holidays and weekends. The BLM’s Kremmling and Tres Rios Field Offices received funding to supplement existing law enforcement resources during high use periods in the Alpine Loop and the North Sand Hills.

The data and observations documented by the Pilot Program in 2013 again demonstrated excellent compliance with OHV rules and regulations throughout Colorado by the OHV riders who were contacted and checked. It is estimated that over 10,000 individual OHV riders were stopped and inspected by the Pilot Program’s participants and 94% of those riders were found to be fully compliant with Colorado’s OHV laws and regulations.

A total of 332 warnings and 147 citations were issued to OHV riders who failed to comply with OHV registration requirements including failure to have or display a valid OHV registration or permit, expired OHV registrations, or failure to have proof of a valid OHV registration in hand. A total of 87 warnings and 29 citations were issued for non-registration related violations including minors (youth ten or older) riding OHVs not under the direct supervision by a person who possessed a valid driver’s license issued by the State of Colorado or another state, unsafe operation such as speeding, equipment or sound violations, operating an OHV on a public street or road not authorized for OHV access or other miscellaneous OHV operator violations. Fifteen (15) warnings and five (6) citations were issued to OHV operators who were found to be operating off of a properly designated OHV trail or roadway. Again, in 2013, the majority (78%) of OHV compliance issues related to OHV registration requirements.

% of OHV riders contacted who received a warning or citation (616);	6.0 %
% of OHV riders contacted who received a warning (434);	4.2 %
% of OHV riders contacted who received a citation (182);	1.8 %
% of OHV riders contacted receiving a warning or citation not related to registrations (135);	1.3 %
% of OHV riders contacted receiving a warning not related to registrations (101);	1.0 %
% of OHV riders contacted receiving a citation not related to registrations (42);	0.3 %

2013 Results Summary - CPW Rangers:

- *54 separate deployments to trail systems throughout Colorado, reports completed for each deployment*
- *Conducted 1,777 OHV rider contacts*
- *2,175 trail miles traveled*
- *68 citations and 90 warnings issued*

Forest Service 2013 Results:

- *Targeted patrols – Gunnison, Routt, and Pike Ranger Districts*
- *4,280 public contacts completed*
- *88 citations and 287 warnings issued*

BLM 2013 Results:

- *Targeted patrols – Gunnison, Kremmling, Grand Junction, Uncomphagre, Royal Gorge, Little Snake Field Offices*
- *4,189 public contacts completed*
- *26 citations and 57 warnings issued*

DISCUSSION AND SUMMARY:

The State Trails Committee reviewed the results of the 2011, 2012 and the 2013 OHV Law Enforcement Pilot Program at the Committee's meeting held December 16, 2013 and recommended the approval of the funding for the 2014 program at their March 14, 2014 meeting. The funding requests for the 2014 OHV Law Enforcement and Field Presence Program from the Forest Service, the BLM and CPW's Trails Program are summarized in Appendix A. Appendix B summarizes the contacts and OHV law enforcement data generated by the program over the past three years.

Enclosed with this action item are the grant requests from the Forest Service and the Bureau of Land Management for the 2014 season for the Committee's review and consideration. The narratives that follow highlight the main elements of the Forest Service, BLM and CPW efforts for 2014.

Forest Service

As in the previous three years, continued focus with dedicated LEOs on the three areas identified as hot spots by the Forest Service: Hahn's Peak/Bears Ears in Routt NF; Pike Peak RD; and Gunnison RD. New for 2014, the Forest Service proposes a roving LEO OHV patrol with part time LEOs to patrol high use OHV riding areas on the Rio Grande, San Isabel, Arapaho, Roosevelt and White River National Forests with a special emphasis on the 2014 Big Game Hunting Season.

The Forest Service has also requested \$20,000 to train an additional Reserve Law Enforcement Officer to be deployed for OHV law enforcement and education purposes. It is recommended by CPW staff that rather than fund this effort with OHV funds, the Forest Service provide this training opportunity to one of its employees as a match to the 2014 OHV Law Enforcement grant recommended for funding as described above.

The budget and proposal submitted by the Forest Service in attached as Appendix C.

BLM

While requesting less funding than in the previously three years, the OHV Law Enforcement strategies and focus areas to be employed by the BLM are the same as in previous years. Their focus will be high use OHV riding areas during weekend and holiday periods.

The BLM's Kremmling and Grand Junction Field Offices will receive funding to supplement existing law enforcement resources provided through their annual OHV trails grants during high use periods in the North Sand Hills, Bangs Canyon, North Fruita Desert and Cactus Park areas. Remaining labor funding would be used for additional law enforcement details and/or patrols statewide during high use periods as needed. Also note that the Tres Rios Field Office has dedicated approximately \$36,000 of their 2014 OHV Trails grant funds to LEO patrols of the Alpine Loop area within their field office bounds.

The budget and proposal submitted by the BLM Service in attached as Appendix D.

CPW's Trails Program Rangers

In 2013, CPW hired 2 seasonal rangers for a nine month deployment period. The strategy for the rangers was to patrol as many high use OHV riding areas as was feasible throughout the 2013 recreation season. The latter portion of this deployment covered some of the 2013 hunting season.

For 2014, CPW would like to go back to having two, 2 person ranger crews; one for a six month deployment and one for a nine month deployment. The crews would utilize the same deployment strategy as was employed in 2013, reach and ride on as many of the state's OHV riding areas as is feasible. The focus of the 2014 program will be to emphasize the need to have up to date OHV registrations as registration violations have been the most prevalent problem cited throughout the OHV Law Enforcement program.

DIVISION RECOMMENDATION:

It is the recommendation of the State Recreational Trails Committee and the Parks and Wildlife Division to continue the OHV Law Enforcement Program through 2014 at the funding levels recommended herein.

Pursuant to that recommendation, the Division requests the Commission's authority to negotiate contracts with the US Forest Service, and the Bureau of Land Management to implement the program in 2014 in accordance with the budgets recommended herein.

SUGGESTED MOTION:

"In accordance with sections 33-10-101, 33-10-106, 33-10-107, 33-10-109 and 33-14.5-106, Colorado Revised Statutes, I move that the Parks and Wildlife Commission recommend approval of the \$298,000 in funding for the OHV Law Enforcement Pilot Program and its continuation through 2014.

It is recommended that minor adjustments of the proposed funding levels from the OHV Program Fund; funding match requirements for the program's participants; and, suggested law enforcement strategies be permitted at the discretion of the Director, or his designated representative, to address changes in available funding amounts and funding amounts requested, provided the OHV Law Enforcement Program proceed in 2014 as otherwise approved by the Commission.

Approved for submittal to the Parks and Wildlife Commission

March 10, 2014

Date

Appendix A

2011-2013 OHV LE Program Budgets Approved by the SPB & PWC with Spending Totals							2014 Proposed OHV LE Expenses	2014 CPW Recommended Costs
Law Enforcement Program Elements	2011 Budgeted Costs	2011 Actual Expenses	2012 Budgeted Costs	2012 Actual Expenses	2013 Budgeted Costs	2013 Actual Expenses		
State Parks	\$226,896	\$183,980*	\$150,000	\$114,450*	\$104,000	\$92,277**	\$210,000***	\$210,000
BLM	\$135,500	\$48,235	\$75,000	\$78,500	\$48,000	\$41,503	\$27,000	\$27,000
Forest Service	\$141,000	\$63,437	\$75,000	\$53,000	\$48,000	\$43,833	\$81,200	\$61,000
RRF	\$82,690	\$67,000	\$25,000	\$25,000	\$0	\$0	NA	NA
Totals	\$586,086	\$362,652	\$325,000	\$270,950	\$200,000	\$177,613	\$318,200	\$298,000

* (4 seasonals for six months)

** (2 seasonals for 9 months)

*** (4 seasonals, 2 for six months & 2 for 9 months)

\$811,215 on the OHV LE Program spent between 2011 through 2013

Appendix B

Summary of Data Gathered by CPW, BLM and Forest Service OHV Law Enforcement Officials - 2011, 2012 and 2013 OHV Law Enforcement and Field Presence Program									
2011, 2012, and 2013 OHV Law Enforcement and Field Presence Program Agencies	Contacts in 2011	Contacts in 2012	Contacts in 2013	ACTIONS - Citations			ACTIONS - Warnings		
				CITATIONS ISSUED 2011	CITATIONS ISSUED 2012	CITATIONS ISSUED 2013	WARNINGS ISSUED 2011	WARNINGS ISSUED 2012	WARNINGS ISSUED 2013
State Parks (all contacts)	2446	2074	1777	37	18	68	54	44	90
FS Totals (all contacts)	4331	1765	4280	92	92	88	249	215	287
BLM Totals (all contacts)	3993	7060	4111	44	106	24	110	254	56
Totals (all contacts)	10770	10899	10168	173	216	180	413	513	433
Summary of contact, citation and warning data			31837				569		
Percent of persons receiving citations and warnings (2011 -2013)						6.06%			
Percent of persons receiving citations (2011 - 2013)						1.79%			
Percent of persons receiving warnings (2011 -2013)						4.27%			



USDA Forest Service

Proposed Strategy for 2014 OHV LE Program

Date 12/09/13

Background: Based on data collected through the 3-year LE OHV Program in three of the areas identified as “hot spots” by the conservation community, deployment of commissioned LEOs dedicated to focus on OHV enforcement provided benefits to the program in a number of ways. The data collection provided valuable on the ground information and demonstrated that by in large, overall compliance with OHV regulations is high in those areas, with registration compliance leading in numbers of violations. Through deployment of remote cameras, we were able to identify areas where active management may prevent off-route violations. The overall reception by the public to the LEO presence was very positive and the improved compliance between the first year and the third year in one of the focused areas was noticeably improved. This is attributed to the presence, education and enforcement efforts by the LEO.

Proposed Program for 2013: Continue with the deployment of commissioned LEOs to focus on OHV education and enforcement on the same units. In addition to the patrols we will train and additional RLEO. We will continue to deploy remote cameras to further identify areas with off-route activity. The patrols would be done as follows:

Dedicated Patrols:

- Hahn's Peak/Bear's Ears RD – Deploy 1 RLEO for 60 days to perform OHV patrols June through November, based on public access by snowpack. Areas of patrol will vary based on historical high use or reported activity. Emphasis will be to coordinate patrols with State Parks and Wildlife Officers as much as possible.
- Pike's Peak RD – Deploy 1 RLEO for 60 days to perform OHV patrols May through October, with an emphasis on high use periods. The areas of patrol will vary based on historical high use and reported activity. Emphasis will be to coordinate patrols with State Parks and Wildlife Officers as much as possible.
- Gunnison RD – Deploy 1 fulltime LEO (detailed) for 2-week assignments to coincide with 4th of July or Labor Day holiday weekends, for a total of 15 days OHV patrols. Up to three targeted saturation patrols will be conducted throughout the summer/fall field season
- Roving Patrol – Deploy LEO's part time for targeted law enforcement actions in areas that are known to be heavily used or during high use periods on the Rio Grande, San Isabel, Arapaho, Roosevelt and White River National Forests. A special emphasis will be places on the 2014 Big Game Hunting Seasons.

Train an additional Reserve Law Enforcement Officer (RLEO):

In addition to the dedicated patrols the Rocky Mountain Region is proposing training an additional Reserve Law Enforcement Officer (RLEO) with grant funding to help perform OHV oriented enforcement activities and user education. The primary focus of the Reserve LEO will be natural resource protection, travel management compliance, user education, visitor safety and enforcement of Colorado State OHV regulations. The Reserve LEO position will be strategically located on the South Platte Ranger District which has historically had concentrated OHV activity areas during the summer/fall use seasons. The RLEO would also have the ability to temporarily shift efforts to adjacent units for special OHV related events to assist other LE&I efforts. The reserve officer would

be a regular Forest Service employee working on the South Platte Ranger District and funded for 201 days by the District and funded as an LEO for 60 days by the grant. This proposal would also include the appropriate Law Enforcement training necessary for full LEO certification. All base salary will be Vehicle funding would be provided by the Forest Service.

Camera Deployment:

- FS will continue to deploy cameras in areas with identified or potential off-route activity for purposes of identifying violators as well as provide information to Forests/Districts where active management may be necessary. The cameras will be set up and operated by LEOs.

The following is a breakdown of the costs for proposed program:

Dedicated Patrols:

Salary for 2 RLEOs X 60 days each	= \$33,000
Salary for 1 detailed LEO X 15 days	= \$6,200
Travel/Per Diem for detailed LEO	= \$1,700
Travel/Per Diem & salary for saturation patrols	= \$7,900
Salary for Roving Patrols X 30 days	= \$12,400
Additional Reserve LEO – Training & Travel	= \$20,000

Total costs for patrols: \$81,200

OFF-HIGHWAY VEHICLE STATE TRAIL GRANT APPLICATION

NAME OF PROJECT: Colorado Bureau of Land Management
LE Program 2014

Date of Application: 12/10/2013

GRANT REQUEST

Amount Requested (round off to the nearest \$1- amount must match Exhibit B, Budget Form):

Total Project Cost: \$ 27,000

Grant Request: \$ 27,000

SPONSOR INFORMATION

Legal Name & Address of Entity Responsible for Project:

Bureau of Land Management
Colorado State Office
2850 Youngfield Street
Lakewood, Colorado 80215

Phone: (303) 239-3893 Fax: (303) 239-3896

E-Mail: John_Bierk@blm.gov

Sponsor Federal

Employer ID Number (FEIN): _____

PROJECT CONTACT INFORMATION

Name & Address of Contact Responsible for Project:

John Bierk
Chief Ranger, BLM
2850 Youngfield Street
Lakewood, Colorado 80215

Phone: (303) 239-3893 Fax: (303) 239-3896

E-Mail: John_Bierk@blm.gov

*** Please notify us if Project Contact changes.**

PROJECT CLOSE-OUT CONTACT INFORMATION

Name & Address of Contact Responsible for Project Closeout:

John Bierk
Chief Ranger, BLM
2850 Youngfield Street

Phone: (303) 239-3893

Fax: (303) 239-3896

E-mail: John_Bierk@blm.gov

PROJECT LOCATION INFORMATION

Nearest Town or City: Statewide Counties: Statewide
 Township/Range/Section: N/A
 State Senate District#: N/A State Representative District#: N/A

LAND OWNERSHIP

Name of Land Owner: U.S. Department of the Interior, Bureau of Land Management
 Trail corridor-land is controlled by:
 Fee Simple Lease Easement License Right-of-way
 Land Acquisition-Ownership to be obtained Other (Explain): N/A

TRAIL USER INFORMATION (Check all that apply)

Hiking Equestrian Mountain Biking
 X-Country Skiing Four-Wheeling Motorcycling
 Snowshoeing
 All-Terrain Vehicle Snowmobiling Accessible Access

PROJECT INFORMATION (Check all activities that apply to your project.)

New Trail construction Travel Plan Implementation
 Resource Protection & Improvement Capitol Equipment
 Programmed Trail Maintenance Signs
 Education Youth Corps
 Visitor contacts & Law Enforcement Re-Routed Trails
 Restoration/Rehabilitation Land Acquisition
 Planning Other: _____

TRAIL ACTIVITIES SUMMARY: Based on your project description, provide the percentage of your budget using the categories listed below.

% of Budget	Categories of Activities
	Program maintenance (e.g., erosion controls, water bars and culverts, trail clearing and brushing, trail hardening and trail tread repairs, bridge construction and repairs, trailhead improvements and maintenance, crew wages, etc.)
100	Enforcement & Visitor Contacts (e.g., patrols, enforcement, education and visitor contacts, wages, safety contacts, equipment, etc.)
	Planning & Travel Plan Implementation (e.g., planning, engineering, maps, inventorying, travel management signs & installation, decommission non-system routes, rehabilitation, new construction, wages, monitoring, etc.)

	Equipment /Materials/ Signs/ Youth Corps/Miscellaneous (e.g., equipment maintenance and repair, personnel training, certification in the use of specialized equipment, program coordination, etc.)
100	Totals (Note: Percentages in each column should add to 100 %.)

SCOPE OF WORK

Project Objectives: In a joint partnership between Colorado State Parks and the USDA Forest Service (FS), the Bureau of Land Management (BLM) and the Responsible Recreation Foundation, this program shall fund efforts to monitor and enforce Off-highway Vehicle (OHV) compliance with Motor Vehicle Use Maps, designated OHV trails, and OHV regulations in BLM areas where significant OHV use has been documented. The program's final product shall be a report of all observed and reported compliance information related to OHV use of public lands in Colorado and the reporting of any related information regarding licensed motor vehicle law enforcement issues on public lands.

Project Scope: The BLM will deploy Law Enforcement Officers (LEOs) to enforce OHV regulations during high use OHV riding periods on BLM administered lands. The BLM's Kremmling and Grand Junction Field Offices will receive funding to supplement existing law enforcement resources during high use periods in the North Sand Hills, Bangs Canyon, North Fruita Desert and Cactus Park areas. Remaining labor funding would be used for additional law enforcement details and/or patrols statewide during high use periods as needed. The BLM will purchase one KTM 500 XCW Motorcycle for law enforcement patrols of single track trails statewide.

Task 1 – Steering Committee/Schedule Coordination

- Schedule Steering Committee meetings with State Parks OHV Program Manager
- Coordinate law enforcement deployments and communicate program objectives with BLM's field offices and public land managers to fully execute the reconnaissance and law enforcement plans as prepared and presented in the Law Enforcement Operations Budget
- Meet with State Parks OHV Program Manager and the Steering Committee to coordinate BLM law enforcement deployments
- Funding of overtime, travel costs and vehicle mileage for law enforcement details is authorized for this project. Base pay for out of state law enforcement officers is authorized for this project.

Deliverables

- Participation in all steering committee meetings
- BLM will finalize their law enforcement deployment schedule through the steering Committee and communicate program objectives to their Field Managers

Task 2- Law Enforcement Field Operations/Assignments

BLM will:

- Deploy BLM Law Enforcement Officers in accordance with the BLM's proposal in the Law Enforcement Operations Budget
- Maintain a daily log records that captures the number of OHV contacts made and the number of written warnings and violation notices issued
- Enforce Colorado OHV laws and regulations including sound limitations as specified in Colorado Revised Statutes 25-12-110(1) and (2) pertaining to OHV sound levels, if federal OHV laws are

enforced BLM will provide the correlation to Colorado OHV law when the applicable data submitted to the State Parks Division

- Focus patrol deployments on trail related activities versus the observation and surveillance of activities in parking lots, trailhead areas or along BLM access roads
- Document, critical entries to the patrols daily logs and any deficiencies observed in the field (e.g., trail signage problems, areas where environmental damage is observed, examples of off-trail riding violations, etc.)

Deliverables

- Participation in all steering committee meetings
- Monthly submissions of all daily activity logs and summary sheet when using OHV Pilot funding throughout the duration of the OHV LE Pilot Program in 2013

Task 3- Project Closeout

BLM will provide all required documentation as outlined in the 2013 OHV Grant Invoicing Instructions and the deliverables itemized below.

Deliverables

- Grant Invoice Form identifying all project expenditures
- BLM’s official Transaction Register identifying crew personnel expenditures, fleet charges, and credit card expenditures.
- Itemized receipts for crew purchases identified on Transaction Register
- A comprehensive written summary highlighting law enforcement data including applicable project detail (e.g., such as trail names, descriptions of law enforcement work conducted, measurable and quantifiable data of the entire work detail.)

Submitted By:

Submitted By:

Signature: John A. Bierk
 Printed Name: John A. Bierk
 Printed Title: State Chief Ranger

Accepted by State Parks:	
Name	Date

Appendix B					
2014 BLM OHV Pilot Program Law Enforcement Operations Budget					
Uses of Funds					
I. Personnel Costs (such as: Salary/Wage, benefits, travel, training, outfitting costs, volunteer support recognition, personal protection equipment, etc.)	Memorial Day	Independence Day	Labor Day	TBD or distributed throughout the recreation season	Totals
Northwest District					
Kremmling Field Office (North Sand Hills)		\$3,000	\$4,000	\$2,000	\$9,000
Grand Junction Field Office				\$6,000	\$6,000
Statewide Details/Patrols					
TBD				\$2,500	\$2,500
II. Project Materials/Supplies (project supplies such as: signs, rock, lumber, paint, nails, printing, maps/guides, education material, etc.)					
					\$0
III. Equipment (such as SWECO Trail Dozer, ATV, motorcycle, shovels, vehicle operation costs, equipment repairs, fuel, chainsaws)					
1 KTM 500 XCW Motorcycle					\$9,500
Total:					\$27,000

Appendix B-1					
2014 BLM Combined Pilot Program and Field Office OHV Grant Law Enforcement Budget					
Uses of Funds					
I. Personnel Costs (such as: Salary/Wage, benefits, travel, training, outfitting costs, volunteer support recognition, personal protection equipment, etc.)	Memorial Day	Independence Day	Labor Day	TBD or distributed throughout the recreation season	Totals
Northwest District					
<i>Kremmling Field Office (North Sand Hills)</i>					
OHV LE Program		\$3,000	\$4,000	\$2,000	\$9,000
Kremmling FO 2014 OHV Grant	\$4,000				\$4,000
<i>Grand Junction Field Office</i>					
Grand Junction FO 2014 GM Grant				\$4,000	\$4,000
Pilot Program				\$6,000	\$6,000
Southwest District					
<i>Tres Rios and Gunnison Field Offices (Alpine Loop)</i>					
Tres Rios FO 2014 OHV Grant		\$36,760			\$36,760
Statewide Details/Patrols					
Pilot Program				\$2,500	\$2,500
II. Project Materials/Supplies (project supplies such as: signs, rock, lumber, paint, nails, printing, maps/guides, education material, etc.)					
					\$0
III. Equipment (such as SWECO Trail Dozer, ATV, motorcycle, shovels, vehicle operation costs, equipment repairs, fuel, chainsaws)					
1 KTM 500 XCW Motorcycle					\$9,500
Total request from the 2014 OHV Law Enforcement Program					\$27,000
Total from all BLM OHV 2014 Approved Grants:					\$71,760

