



Research Study of Transportation Commission District Changes Since 1991 Pursuant to House Bill 16-1031

*Prepared by:
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August 1, 2016

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August 1, 2016

To Members of the Transportation Legislation Review Committee,

Submitted herewith, pursuant to House Bill 16-1031, is a research study of changes to the Colorado Transportation Commission districts since 1991. HB 16-1031, sponsored by Representative Terri Carver and Senator John Cooke, required the Legislative Council Staff, in cooperation with the Colorado Department of Transportation, to prepare and present this study to the Transportation Legislation Review Committee during the 2016 interim.

Pursuant to the bill, the study documents changes since the last time the General Assembly modified the number and boundaries of the Transportation Commission districts in 1991, including changes in population, number of lane miles, and annual vehicle miles traveled in each of the commission districts. The study also takes into account existing county and municipal boundaries, regional transportation authorities, the Regional Transportation District, and transportation planning regions.

This information will be presented at the August 31, 2016, meeting of the Transportation Legislation Review Committee.

Sincerely,

Mike Mauer
Director, Legislative Council Staff

Overview of the House Bill 16-1031 Research Study

This research study focuses on the changes that have occurred in each Transportation Commission district since the boundaries were last redrawn in 1991. Pursuant to House Bill 16-1031, the study includes changes in population, number of state highway system lane miles, and annual vehicle miles traveled (AVMT) on state highways in each of the commission districts during this time period, and takes into account existing county and municipal boundaries; regional transportation authority (RTA) and the Regional Transportation District (RTD) boundaries; and transportation planning regions (TPRs) and metropolitan planning organization (MPO) boundaries. Legislative Council Staff can provide additional data related to this topic upon request.

Section 1 provides background on the Transportation Commission districts and the history of district boundary changes. A figure showing the boundary changes over time is included.

Section 2 provides a close-up look at each commission district, with a breakdown of the population, AVMT, and number of lane miles in 1991, 2000, 2010, and 2014. A map showing regions of the state where commission district and planning boundaries overlap and figures illustrating the percent change in population and AVMT are provided in this section.

Section 3 highlights significant boundary changes to TPRs, RTAs, the RTD, counties, and incorporated municipalities since 1991.

Section 4 is a glossary of terms used in this report.

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This report is also available online at:

<https://www.colorado.gov/pacific/cga-legislativecouncil/2016-transportation-legislation-review-committee>

Section 1: Transportation Commission Background

Organization, Powers, and Duties of the Transportation Commission

The Transportation Commission consists of 11 commissioners appointed by the Governor, each representing a corresponding district whose boundaries are defined by statute (Section 43-1-106, C.R.S.). Commission members must reside in the districts they represent, and serve terms of four years. The commission must meet at least eight times per year, and the Governor, the commission chair, the Colorado Department of Transportation (CDOT) executive director, and a majority of the commission's members may call special meetings. Commission members receive \$75 per meeting, along with expenses.

The Transportation Commission has the following powers and duties, listed below by category.

General powers and duties. The Transportation Commission is responsible for formulating the general policy related to the management, construction, and maintenance of the state highway system, which includes interstates, U.S. highways, toll roads, numbered state highways, as well as other transportation systems in the state. The commission promulgates and adopts CDOT's budgets and programs.

CDOT oversight. The Transportation Commission prescribes the administrative policies for the executive director and chief engineer of CDOT. These officials are required to provide the commission information it requests for studying transportation problems or regarding departmental operations. The commission also:

- prepares an inventory of property held by CDOT, determines the benefits of disposing of properties, and directs CDOT to dispose of properties that are unlikely to be used;
- cooperates with CDOT in complying with capital construction long-range planning;
- defines the succession process for CDOT administrative officers; and
- maintains two CDOT oversight committees, including the Audit Review Committee and the Efficiency and Accountability Committee.

Interagency and intergovernmental cooperation. The Transportation Commission is responsible for working with agencies and local government entities as follows:

- provide services, information, and consultation with boards of county commissioners;
- cooperate with the Division of Parks and Wildlife and its associated commission in the construction, maintenance, and improvement of roads serving state parks and recreation areas, as well as recreational trails along the state highway system;
- cooperate with other states or independent entities to develop transportation studies, issues, and new transportation technology; and
- seek intergovernmental agreements between CDOT and local governments to maximize the efficiency of state transportation systems.

Rule-making. The Transportation Commission is responsible for general rule-making to carry out its duties. The General Assembly has also tasked the commission with creating the following programs and policies by rule:

- creating the emerging small business program to promote the participation of such businesses in highway construction;

- designating certain lanes on state highways as diamond lanes for buses, vanpools, and carpools;
- promulgating rules for the administration of the Transportation Infrastructure Revolving Fund; and
- creating and disseminating policies requiring CDOT to notify the public and affected neighborhoods and businesses about transportation projects, including notification requirements for contractors and impact mitigation.

Conducting studies. Pursuant to state law, the Transportation Commission is responsible for developing studies to guide CDOT policy. In addition, several specific studies have been required over time, including studies related to: toll feasibility; the construction of a highway beltway in the Denver metropolitan area; bus regulation; existing and future state transportation systems; and the application of traffic systems management and intelligent vehicle highway systems.

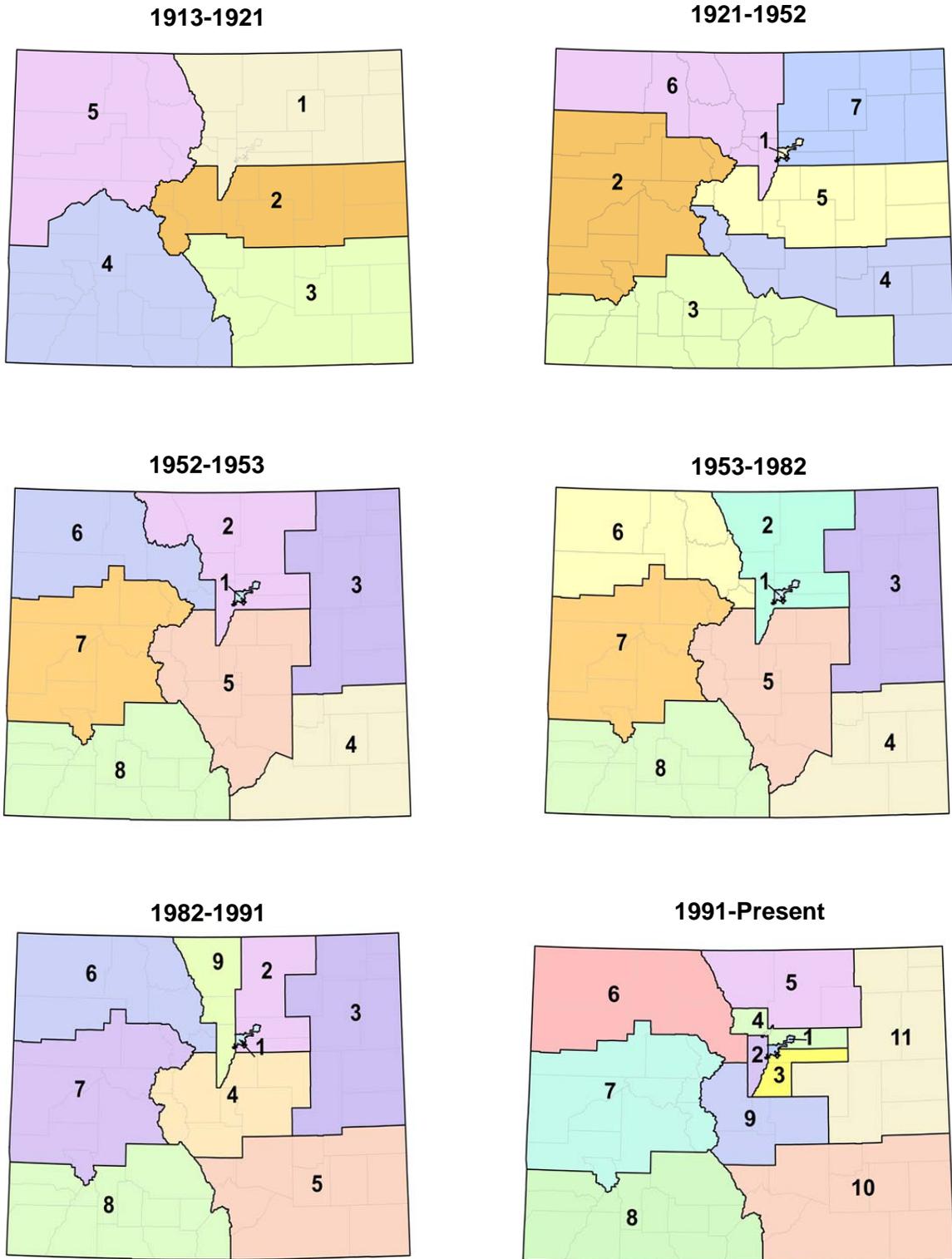
History of Transportation Commission District Realignment

The Transportation Commission was created by the General Assembly in 1913 as a five-member board to advise the State Highway Commissioner on apportioning money dedicated to road and bridge work. The commission has since been altered according to the following timeline:

- **1913** – the commission is created, and five districts are drawn, with five corresponding commissioners and a State Highway Commissioner appointed by the Governor;
- **1921** – the commission is expanded to seven districts, with seven corresponding commissioners, and the position of State Highway Commissioner is replaced by the State Highway Engineer, who oversees the State Highway Department;
- **1952** – the commission is expanded to eight districts, with eight corresponding commissioners;
- **1953** – a minor redrawing of commission district boundaries is performed to move Jackson County between districts. CDOT officials indicate this redrawing may have taken place to move Jackson County into a more geographically and politically suitable district;
- **1968** – the commission district boundaries are redrawn, and statute is amended to add one at-large commissioner to the list of eight current commissioners;
- **1982** – the commission is expanded to nine districts, with nine corresponding commissioners, and the at-large commissioner is removed from statute; and
- **1991** – the commission is expanded to 11 districts, with 11 corresponding commissioners.

Generally speaking, commission district redrawings took place based on the most recent decennial census, most likely in response to statewide population changes. Figure 1 on the following page contains a series of maps showing the Transportation Commission districts for each of the periods noted above.

Figure 1
Transportation Commission District Boundary Changes, 1913-Present



Section 2: Population, Annual Vehicle Miles Traveled, and Lane Miles by Transportation Commission District

In the following section, information is provided for each of the 11 Transportation Commission districts in existence since 1991, including the following components.

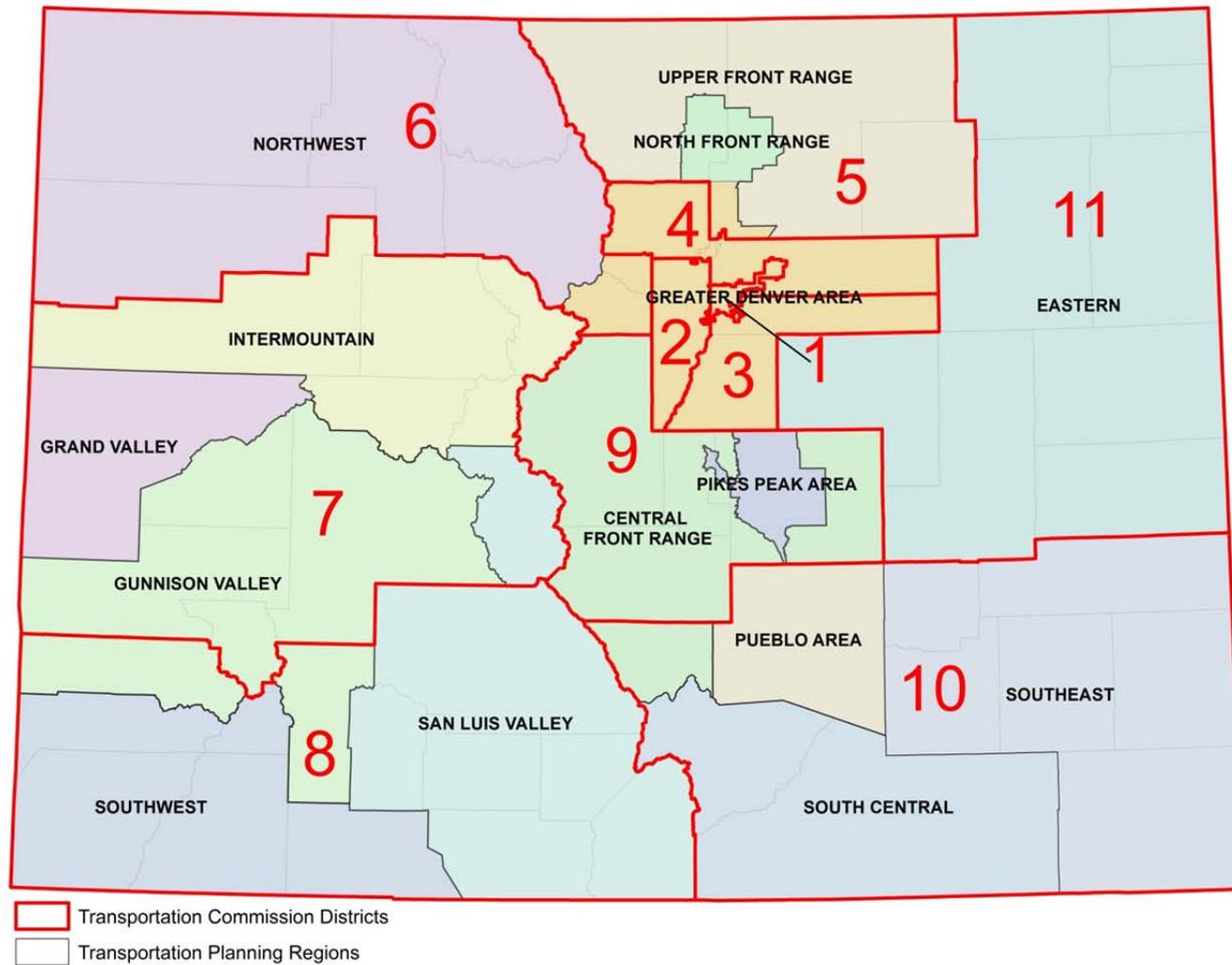
Map. Each district map highlights existing county, RTA or RTD, and TPR or MPO boundaries, as well as the district's place in the state.

Overview. Beside each map, an overview lists the district's current commissioner; TPRs and MPOs included within the district; the RTAs or RTD included within the district; and a list of the counties, major municipalities, and major highways within the district.

Population, AVMT, and lane miles. Below the map, a table highlighting the change in population, annual vehicle miles traveled (AVMT), and line miles at four points in time between 1991 and 2016 — 1991, 2000, 2010, and 2014 — is provided and visualized in a chart to the right.

In addition, Figure 2 displays a map of both the district and TPR boundaries together in order to show regions of the state where the planning region is split between separate districts and where districts have multiple TPRs. Figures 3 and 4 illustrate the percent change in population, AVMT, and lane miles from 1991 to 2014 (the latest available data). County level data are available in Appendices A through C.

Figure 2
Transportation Commission Districts and Transportation Planning Region Boundaries



Source: Colorado Legislative Council

Figure 3
Percent Change in Population
Between 1991 and 2014 by Commission District

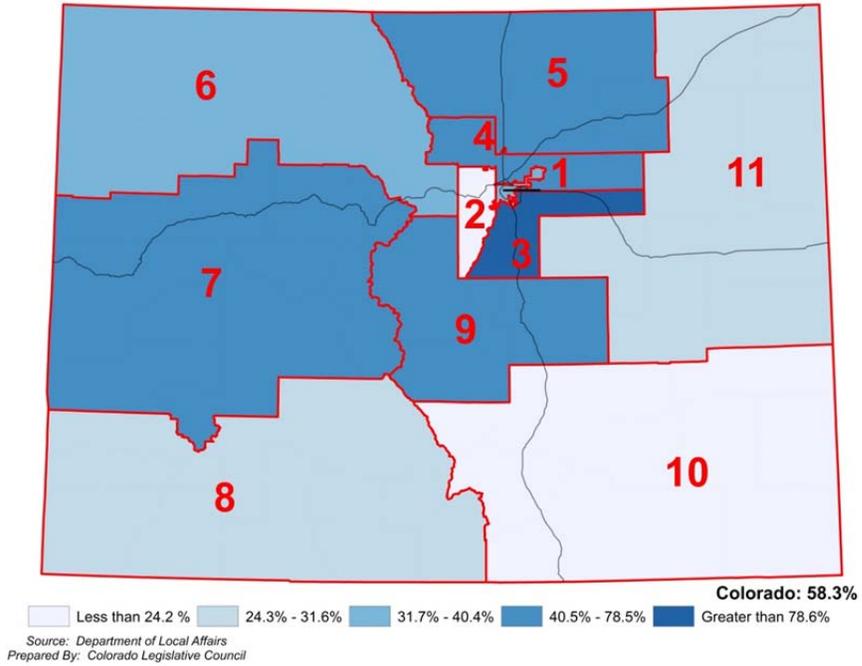
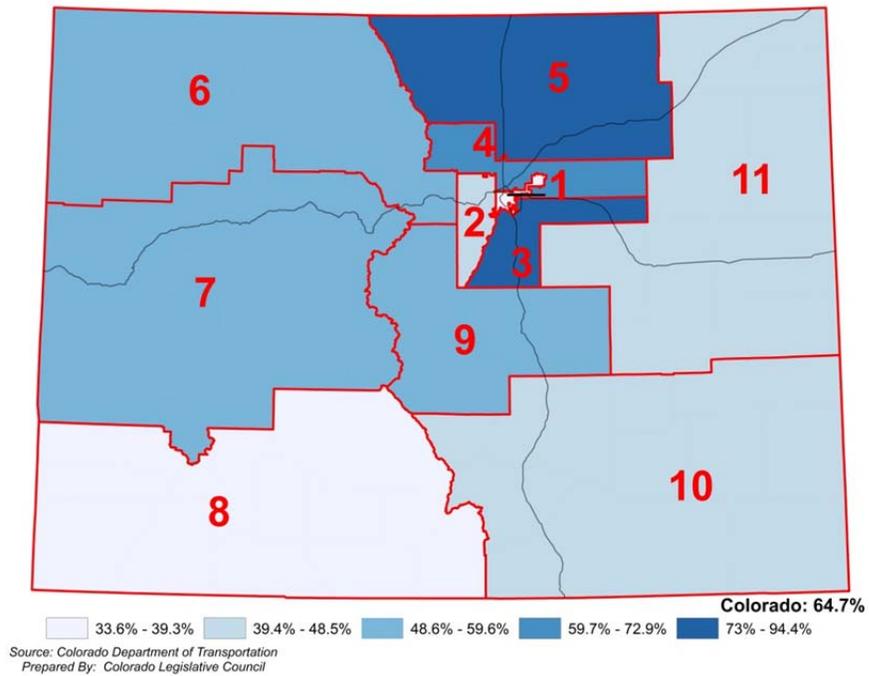
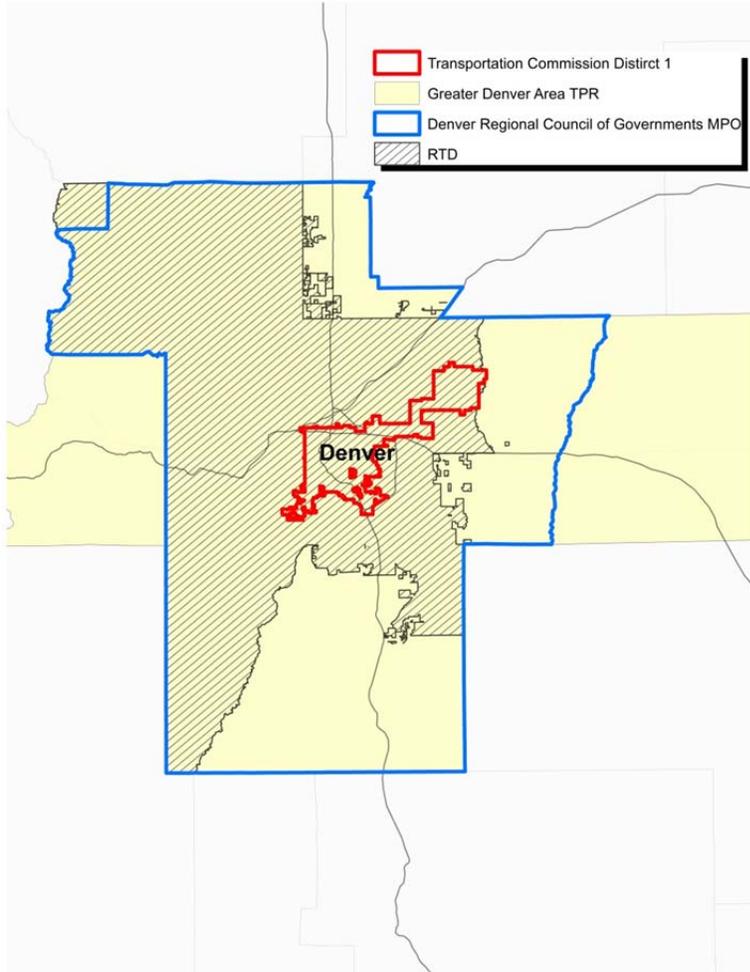


Figure 4
Percent Change in State Highway AVMT
Between 1991 and 2014 by Commission District



Transportation Commission District 1



Commissioner
Shannon Gifford

TPR
Greater Denver Area

RTAs/RTDs
Regional Transportation District

Counties
Denver

Major Municipalities
Denver

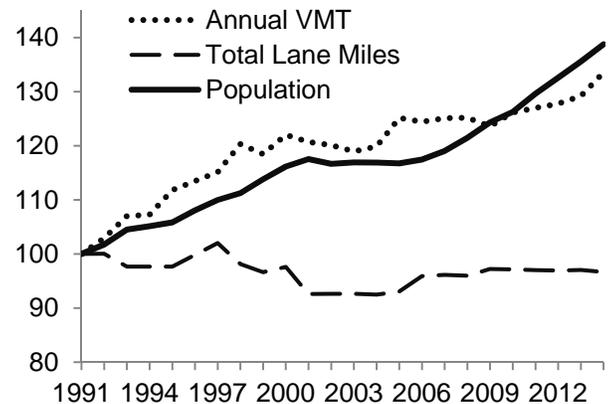
Major Highways
I-25, I-70, I-225, I-270, US 6, and US 85

**Commission District 1
by the Numbers**

	1991	2000	2010	2014
Population	475,183	556,738	604,879	664,220
AVMT (millions)	2,178	2,657	2,747	2,909
Number of Lane Miles	504	492	490	487

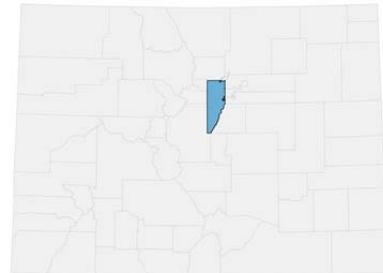
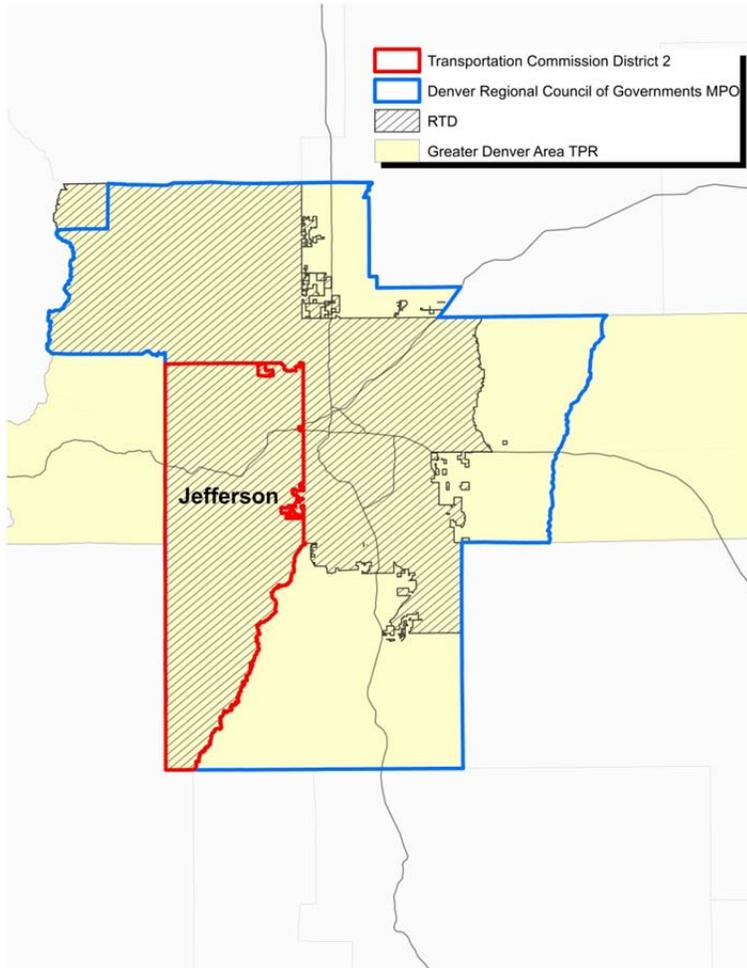
Commission District 1 Visualized

Index 100 = 1991



Source: Colorado Legislative Council and CDOT

Transportation Commission District 2



Commissioner
Edward J. Peterson

TPR
Greater Denver Area

RTAs/RTDs
Regional Transportation District

Counties
Broomfield (portion) and Jefferson

Major Municipalities
Arvada, Edgewater, Golden, Lakewood, Littleton (portion), Westminster (portion), and Wheat Ridge

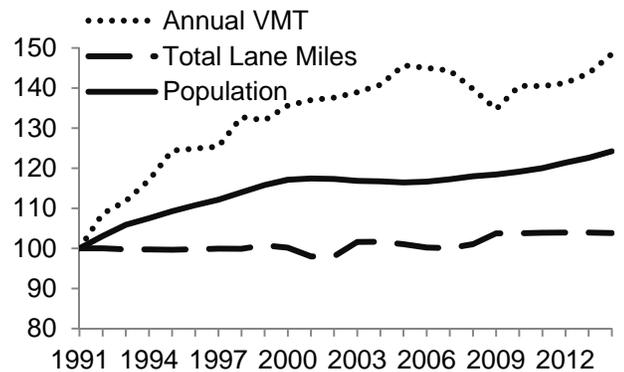
Major Highways
I-70, I-76, C-470, Jefferson Parkway, US 6, US 36, US 285, SH 8, SH 58, SH 72, SH 74, and SH 93

**Commission District 2
by the Numbers**

	1991	2000	2010	2014
Population	449,663	526,718	535,651	558,532
AVMT (millions)	1,955	2,651	2,747	2,902
Number of Lane Miles	847	849	879	879

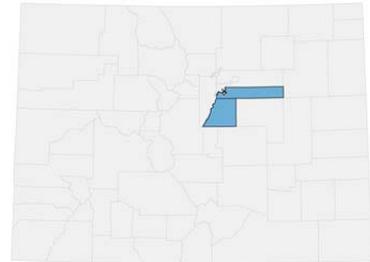
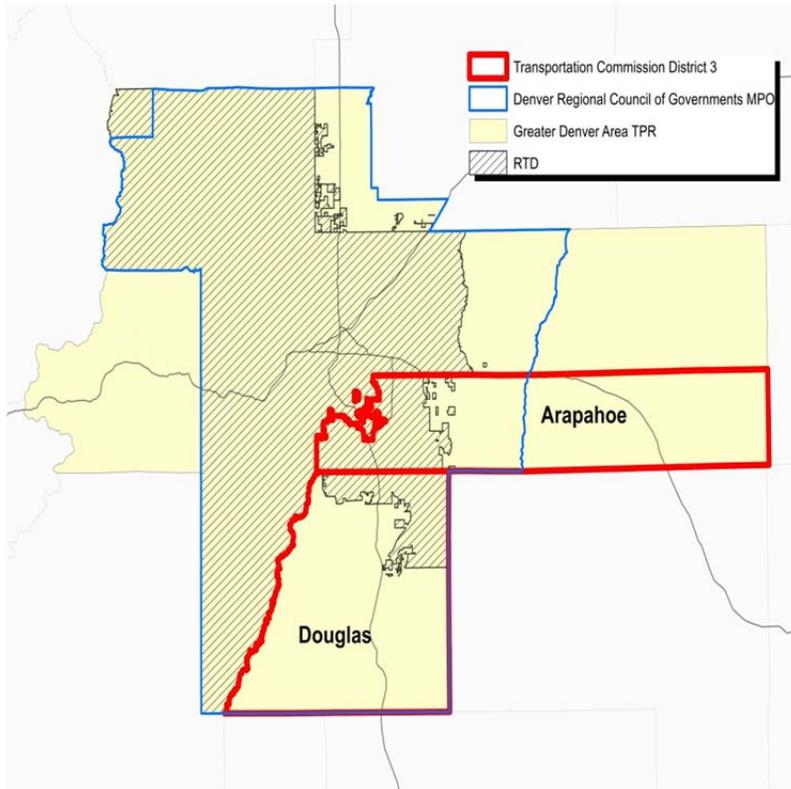
Commission District 2* Visualized

Index 100 = 1991



Source: Colorado Legislative Council and CDOT
* Does not include Broomfield County.

Transportation Commission District 3



Commissioner
 Gary M. Reiff, *Chairman*

TPR
 Greater Denver Area

RTAs/RTDs
 Regional Transportation District

Counties
 Arapahoe and Douglas

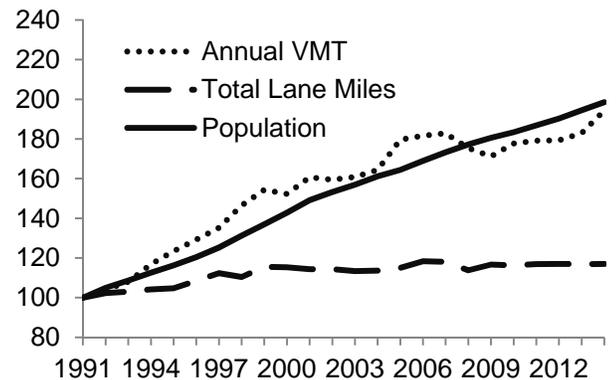
Major Municipalities
 Aurora, Castle Rock, Centennial, Cherry Hills Village, Englewood, Glendale, Greenwood Village, Littleton (portion), Lone Tree, and Sheridan

Major Highways
 I-25, I-70, I-225, C-470, E-470, US 85, SH 30, SH 67, SH 83, SH 85, SH 86, and SH 105

**Commission District 3
 by the Numbers**

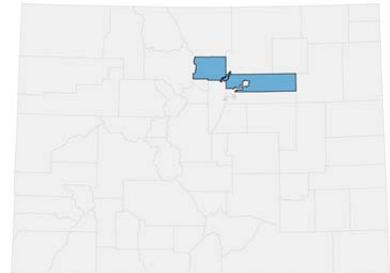
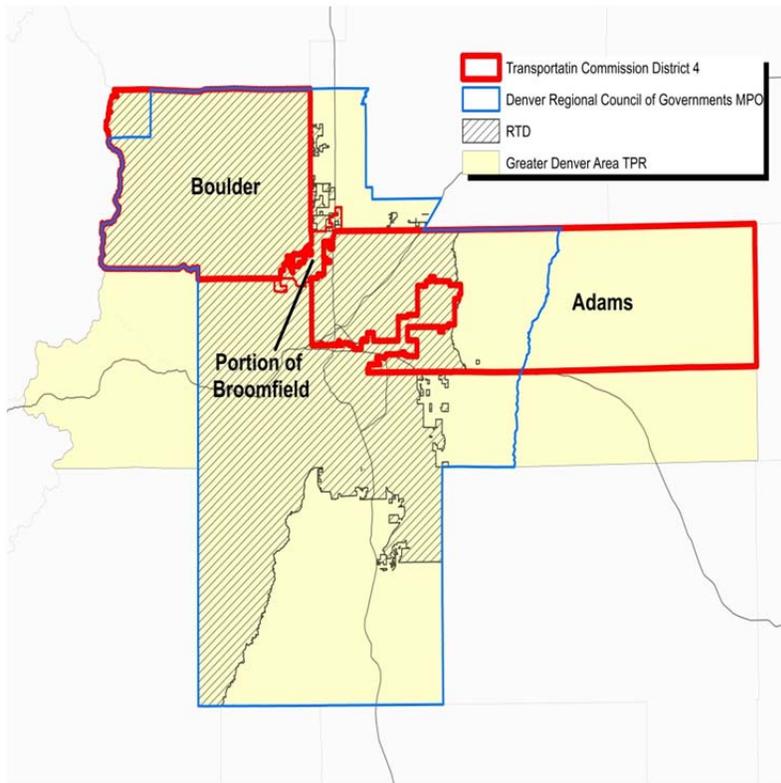
	1991	2000	2010	2014
Population	469,890	671,232	861,943	932,933
AVMT (millions)	1,996	3,040	3,548	3,882
Number of Lane Miles	916	1,056	1,065	1,072

Commission District 3 Visualized
 Index 100 = 1991



Source: Colorado Legislative Council and CDOT

Transportation Commission District 4



Commissioner
Heather Barry

TPR
Greater Denver Area

RTAs/RTDs
Regional Transportation District

Counties
Adams, Boulder, and Broomfield (portion)

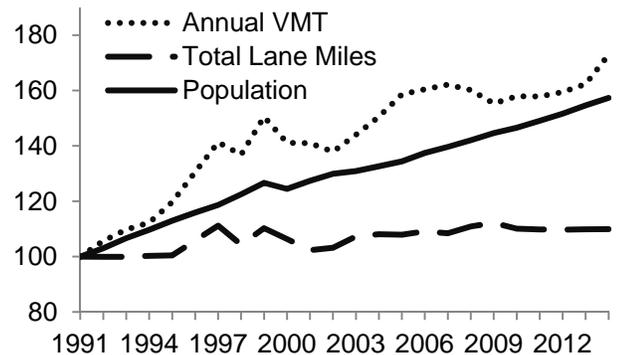
Major Municipalities
Boulder, Brighton, Commerce City, Federal Heights, Lafayette, Longmont (portion), Louisville, Northglenn, Strasburg, Thornton, and Westminster (portion)

Major Highways
I-25, I-70, I-76, E 470, Northwest Parkway, US 36, US 85, US 287, SH 7, SH 72, SH 79, and SH 119

Commission District 4 by the Numbers

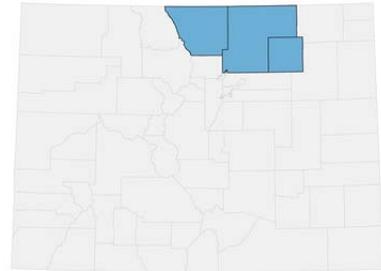
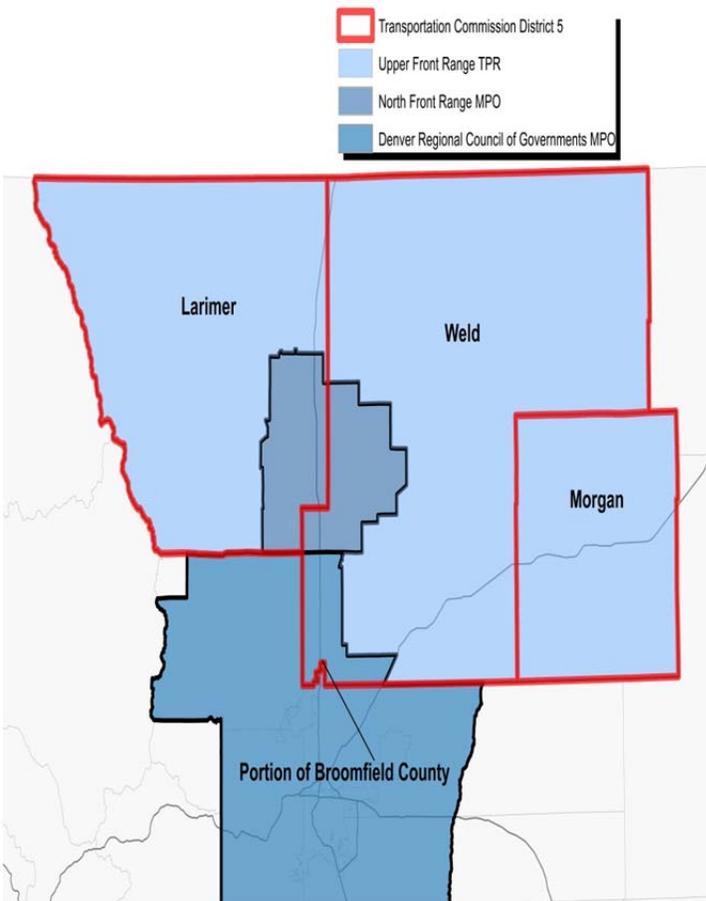
	1991	2000	2010	2014
Population	504,601	627,990	739,316	794,025
AVMT (millions)	2,254	3,182	3,560	3,898
Number of Lane Miles	1,185	1,260	1,305	1,302

Commission District 4* Visualized
Index 100 = 1991



Source: Colorado Legislative Council and CDOT
*Does not include Broomfield County.

Transportation Commission District 5



Commissioner
Kathy Gilliland

TPRs
Greater Denver Area, North Front Range, and Upper Front Range

RTAs/RTDs
None

Counties
Broomfield (portion), Larimer, Morgan, and Weld

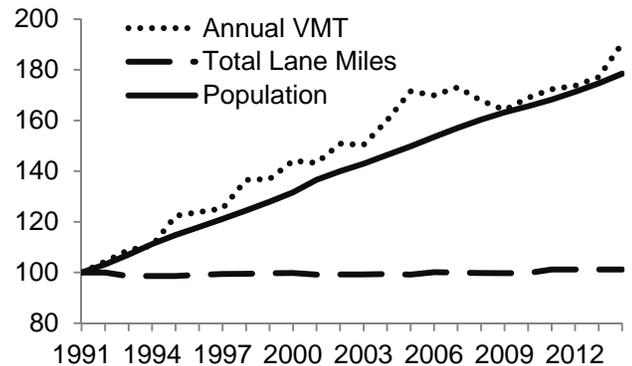
Major Municipalities
Brighton (portion), Brush, Dacono, Evans, Fort Collins, Fort Lupton, Greeley, Longmont (portion), Loveland, Northglenn (portion), and Thornton (portion)

Major Highways
I-25, I-76, US 34, US 36, US 85, US 287, SH 7, SH 14, SH 52, SH 66, SH 71, and SH 79

Commission District 5 by the Numbers

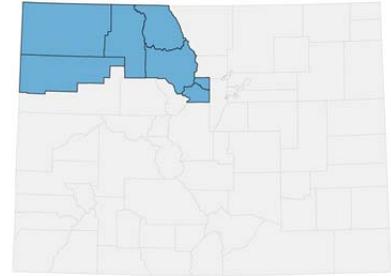
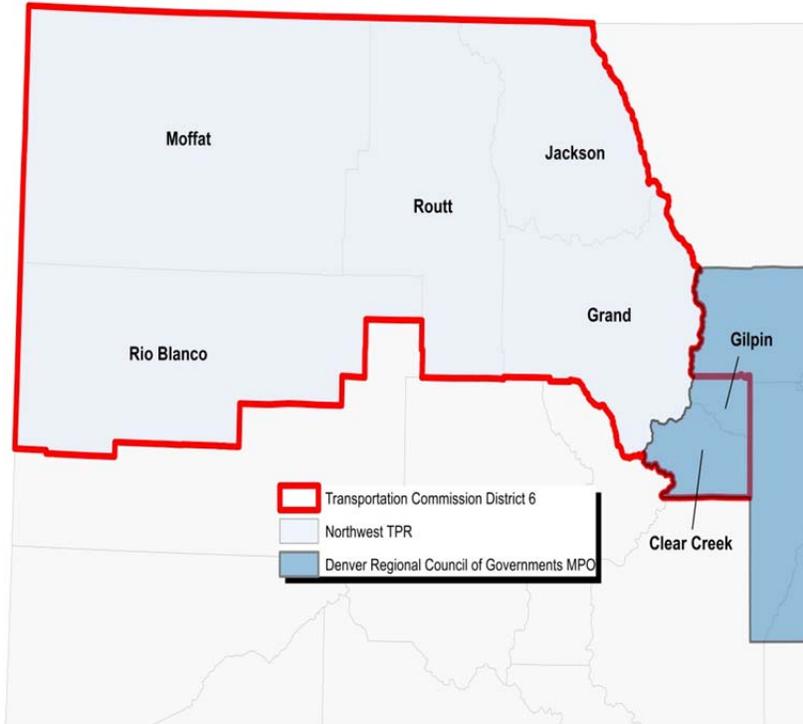
	1991	2000	2010	2014
Population	351,976	463,415	582,958	628,196
AVMT (millions)	1,984	2,858	3,352	3,778
Number of Lane Miles	2,527	2,521	2,521	2,556

Commission District 5* Visualized
Index 100 = 1991



Source: Colorado Legislative Council and CDOT
*Does not include Broomfield County.

Transportation Commission District 6



Commissioner
Kathy Connell

TPRs
Greater Denver Area and Northwest

RTAs/RTDs
None

Counties
Clear Creek, Gilpin, Jackson, Moffat, Grand, Rio Blanco, and Routt

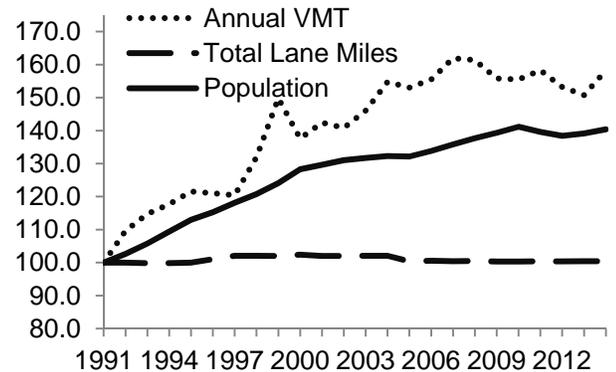
Major Municipalities
Craig, Granby, Idaho Springs, Kremmling, Meeker, Rangely, and Steamboat Springs

Major Highways
I-70, US 34, US 40, SH 13, SH 64, SH 131, and SH 139

Commission District 6 by the Numbers

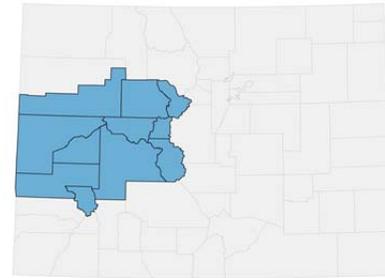
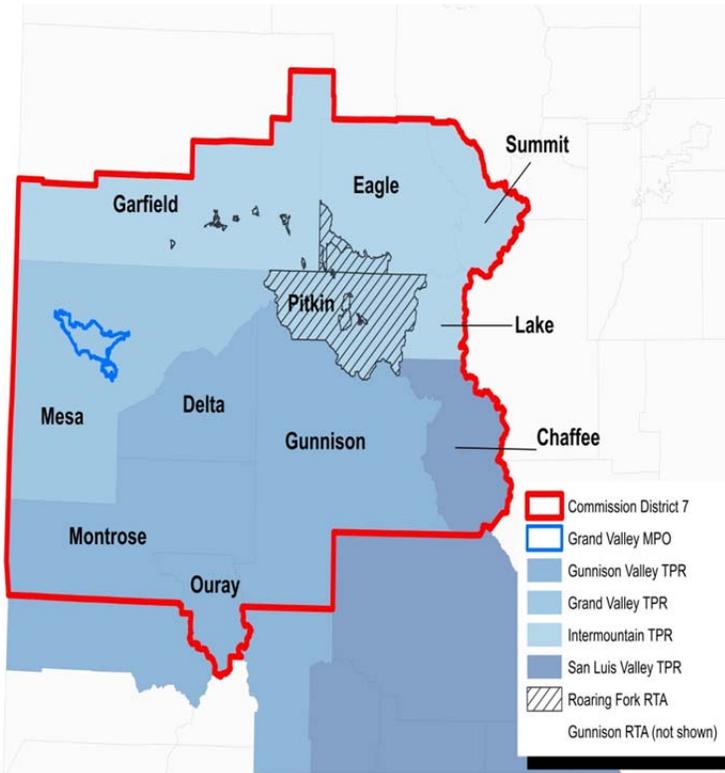
	1991	2000	2010	2014
Population	52,894	67,867	74,657	74,249
AVMT (millions)	751	1,033	1,167	1,188
Number of Lane Miles	2,006	2,054	2,013	2,014

Commission District 6 Visualized
Index 100 = 1991



Source: Colorado Legislative Council and CDOT

Transportation Commission District 7



Commissioner
Kathy Hall

TPRs
Intermountain, Grand Valley, Gunnison Valley, and San Luis Valley (portion)

RTAs/RTDs
Gunnison Valley Rural Transportation Authority and Roaring Fork Transportation Authority

Counties
Chaffee, Delta, Eagle, Garfield, Gunnison, Lake, Mesa, Montrose, Ouray, Pitkin, and Summit

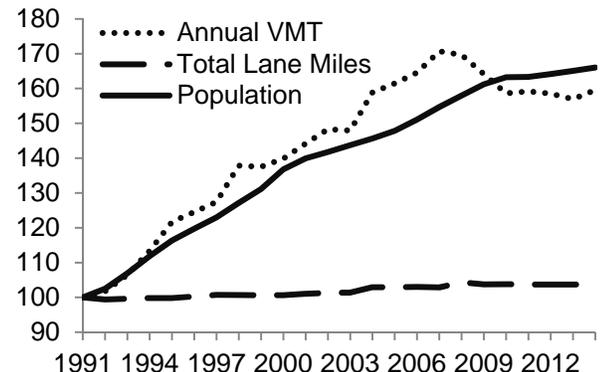
Major Municipalities
Aspen, Delta, Edwards, Fruita, Fruitvale, Glenwood Springs, Grand Junction, Montrose, Rifle, and Salida

Major Highways
I-70, US 24, US 50, US 285, and US 550

**Commission District 7
by the Numbers**

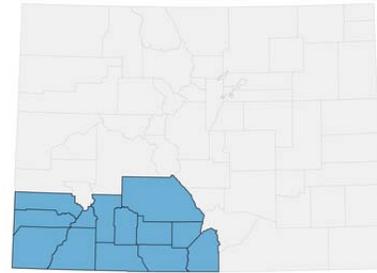
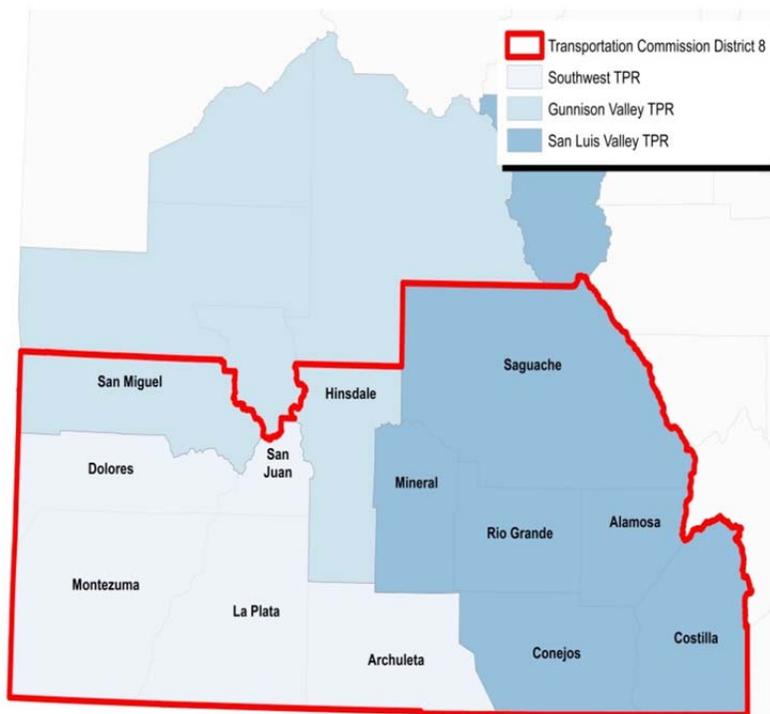
	1991	2000	2010	2014
Population	282,747	386,793	461,618	469,417
AVMT (millions)	2,418	3,381	3,835	3,857
Number of Lane Miles	3,840	3,864	3,987	3,983

Commission District 7 Visualized
Index 100 = 1991



Source: Colorado Legislative Council and CDOT

Transportation Commission District 8



Commissioner
Sidny Zink, Vice Chair

TPRs
Gunnison Valley (portion), San Luis Valley (portion), and Southwest

RTAs/RTDs
None

Counties
Alamosa, Archuleta, Conejos, Costilla, Dolores, Hinsdale, La Plata, Mineral, Montezuma, Rio Grande, Saguache, San Juan, and San Miguel

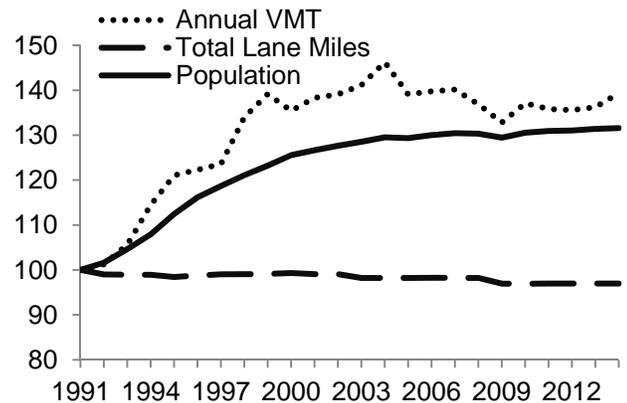
Major Municipalities
Alamosa, Cortez, Durango, and Telluride

Major Highways
US 84, US 160, US 285, US 491, and SH 145

Commission District 8 by the Numbers

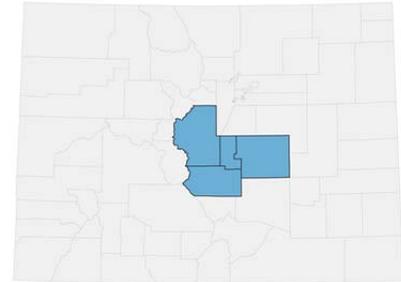
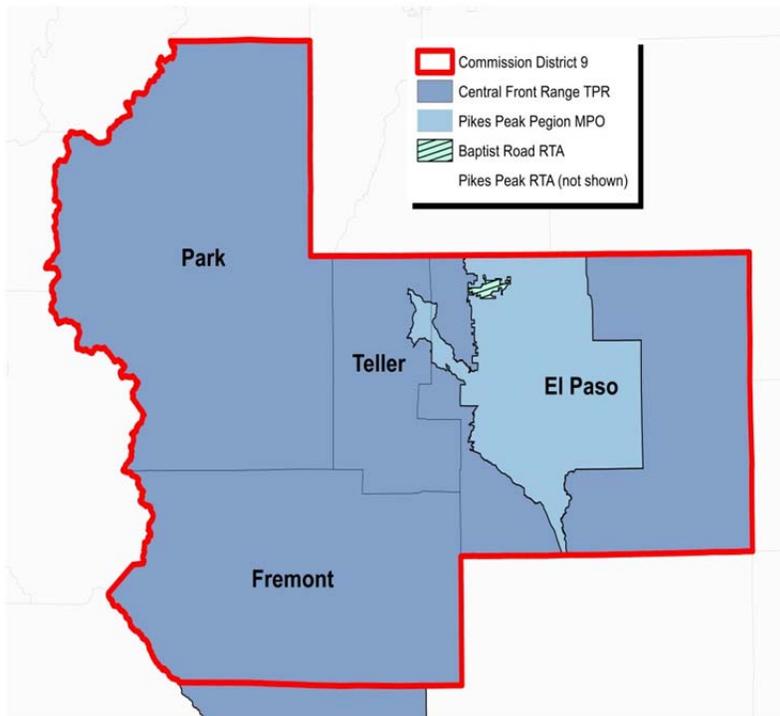
	1991	2000	2010	2014
Population	78,124	98,082	101,980	102,785
AVMT (millions)	770	1,042	1,055	1,072
Number of Lane Miles	2,403	2,410	2,353	2,354

Commission District 8 Visualized
Index 100 = 1991



Source: Colorado Legislative Council and CDOT

Transportation Commission District 9



Commissioner
Nolan Schriner

TPRs
Central Front Range and Pikes Peak Area

RTAs/RTDs
Baptist Road Rural Transportation Authority and Pikes Peak Rural Transportation Authority

Counties
El Paso, Fremont, Park, and Teller

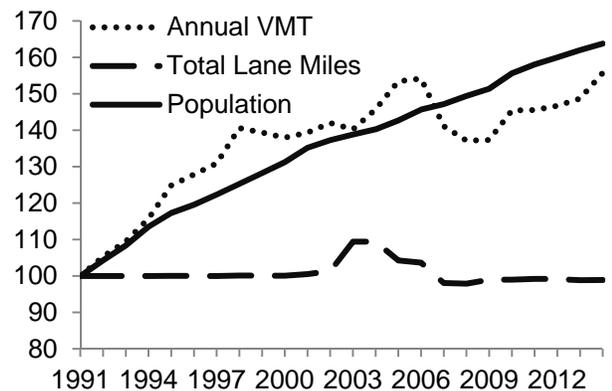
Major Municipalities
Colorado Springs, Cañon City, Fountain, and Woodland Park

Major Highways
I-25, US 24, US 50, US 285, SH 83, SH 94, and SH 115

Commission District 9 by the Numbers

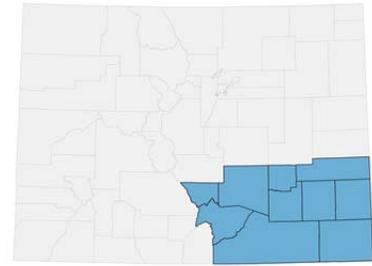
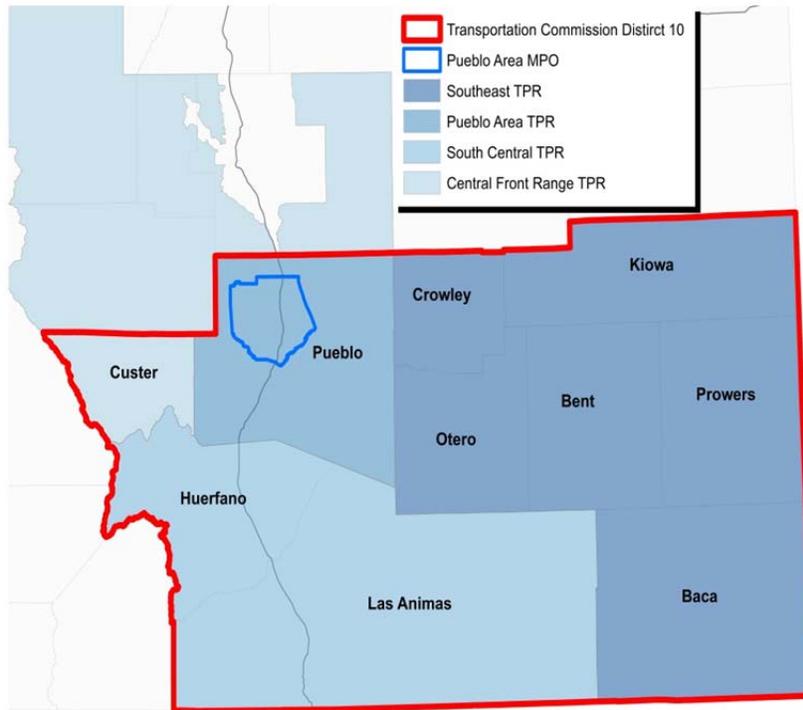
	1991	2000	2010	2014
Population	458,603	601,969	713,789	751,141
AVMT (millions)	1,795	2,476	2,611	2,796
Number of Lane Miles	1,544	1,545	1,528	1,527

Commission District 9 Visualized
Index 100 = 1991



Source: Colorado Legislative Council and CDOT

Transportation Commission District 10



Commissioner
Bill Thiebaut

TPRs
Central Front Range, Pueblo Area, South Central, and Southeast

RTAs/RTDs
None

Counties
Baca, Bent, Crowley, Custer, Huerfano, Kiowa, Las Animas, Otero, Prowers, and Pueblo

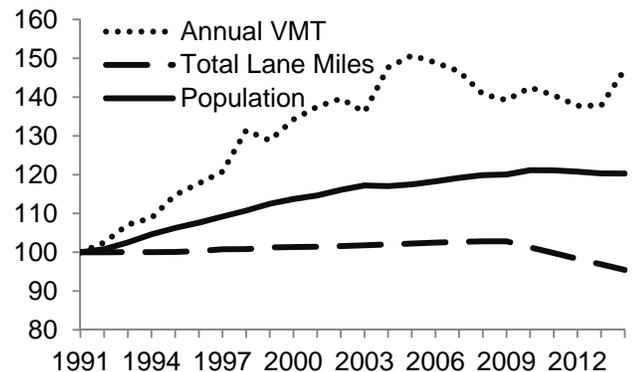
Major Municipalities
Pueblo, La Junta, Lamar, and Trinidad

Major Highways
I-25, US 50, US 160, US 287, US 350, US 385, SH 45, and SH 96

Commission District 10 by the Numbers

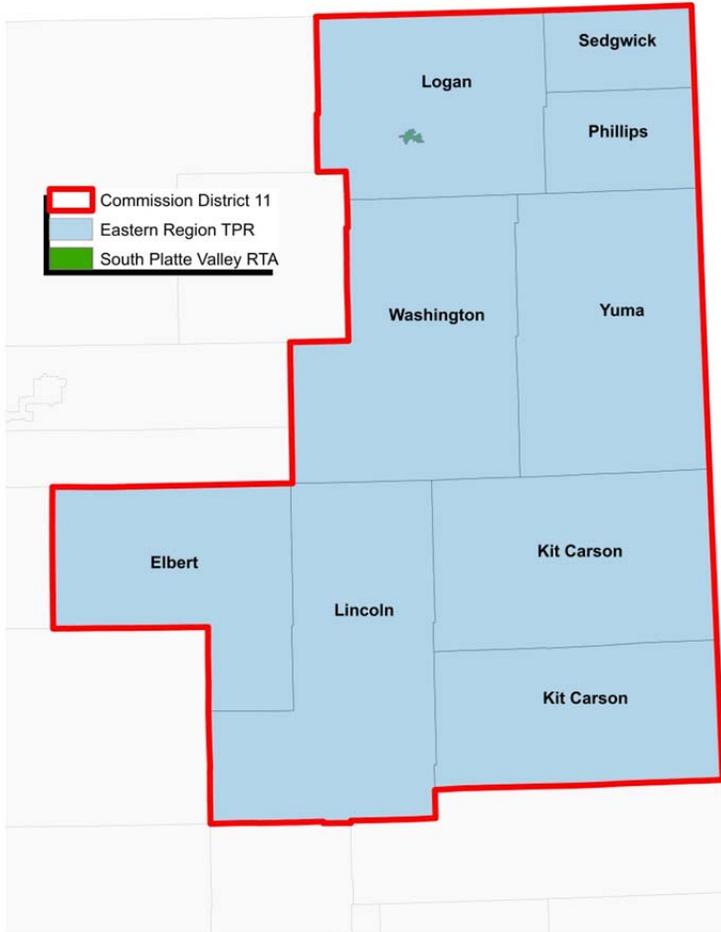
	1991	2000	2010	2014
Population	193,759	220,393	234,737	233,107
AVMT (millions)	1,245	1,671	1,774	1,832
Number of Lane Miles	3,497	3,499	3,444	3,446

Commission District 10 Visualized
Index 100 = 1991



Source: Colorado Legislative Council and CDOT

Transportation Commission District 11



Commissioner
Steven Hofmeister

TPR
Eastern

RTAs/RTDs
South Platte Valley Regional
Transportation Authority

Counties
Cheyenne, Elbert, Kit Carson, Lincoln,
Logan, Phillips, Sedgwick, Washington,
and Yuma

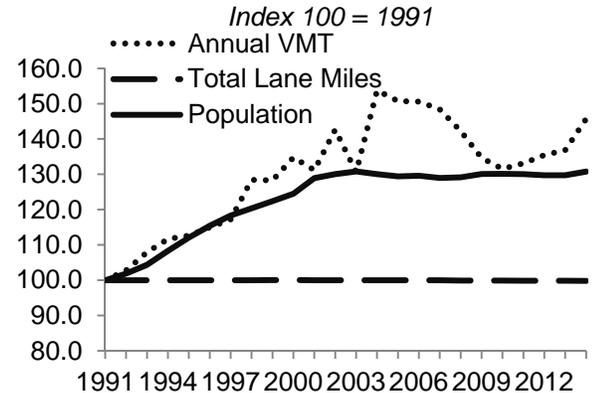
Major Municipalities
Burlington, Limon, Sterling, Yuma, and
Wray

Major Highways
I-70, I-76, US 6, US 24, US 34, US 36,
US 138, US 287, and US 385

**Commission District 11
by the Numbers**

	1991	2000	2010	2014
Population	63,511	79,060	82,654	83,040
AVMT (millions)	847	1,142	1,115	1,235
Number of Lane Miles	3,296	3,298	3,291	3,289

Commission District 11 Visualized



Source: Colorado Legislative Council and CDOT

Section 3: Significant Boundary Changes Since 1991

This section highlights significant boundary changes to Transportation Planning Regions; Regional Transportation Authorities; the Regional Transportation District; counties; and incorporated municipalities.

Transportation Planning Regions/Metropolitan Planning Organizations

Commission District	TPR/MPO Affected	Description
1, 2, 3, and 4	DRCOG	Inclusion of parts of southwest Weld County due to federal requirements in 2008
5	Upper Front Range	Exclusion of southwest Weld county in 2008

Apart from the Weld County event, TPR boundaries have remained generally consistent since 1991, but for a few minor changes related to the expanding urbanized front range areas.

Regional Transportation Authorities and Districts

Commission District	RTA/RTD Affected	Description
3	RTD	Lone Tree annexed into the district in 1996; Centennial annexed into the district in 2001; and Castle Rock voted to opt out of district in 2005
9	PPRTA	Town of Ramah joined in 2009; and City of Colorado Spring's Commercial Aeronautical Zone granted an exclusion in 2015

In addition, any jurisdiction that lies wholly or partially in the RTD has any land it annexes automatically added to RTD's boundaries. Other than PPRTA, there have been no substantial changes to RTA boundaries since 1991.

Counties

Commission District	Counties Affected	Description
2, 4, and 5	Adams, Boulder, Jefferson, and Weld Counties	Broomfield County was created from parts of Adams, Boulder, Jefferson, and Weld Counties in 2001

Incorporated Municipalities (Only changes over 10 square miles are shown)

Commission District	2016 Place	1990 Square Miles	2016 Square Miles	Change in the number of square miles from 1990 to 2016
2	Arvada	22	39	17
3 and 4	Aurora	133	154	21
5	Berthoud	1	13	12
2, 4, and 5	Broomfield	23	34	11
3	Castle Pines	Incorporated 2007	10	10
3	Centennial	Incorporated 2001	30	30
9	Colorado Springs	183	195	12
4	Commerce City	20	35	15
7	Delta	3	14	11
4 and 5	Erie	4	20	16
5	Firestone	1	14	13
5	Fort Collins	42	57	15
5	Frederick	3	14	11
6	Granby	1	12	11
7	Grand Junction	15	40	25
5	Greeley	28	48	20
5	Johnstown	0	14	14
3	Lone Tree	Incorporated 1996	10	10
4 and 5	Longmont	13	29	16
5	Loveland	22	36	14
5	Mead	1	12	11
7	Montrose	6	18	12
10	Pueblo	36	54	18
7	Snowmass Village	16	28	12
4	Thornton	21	37	16
5	Windsor	5	25	20

Source: U.S. Census Bureau and Colorado Department of Local Affairs

Section 4: Glossary of Terms

Annual Vehicle Miles Traveled. Annual Vehicle Miles Traveled (AVMT) is the measurement of the total miles traveled by all vehicles within a specified region for a year. Using traffic data counts collected through permanent automatic traffic recorders on public roadways, AVMT is calculated by multiplying the amount of daily traffic on a roadway segment by the length of the segment, then summing all the segments to get a total for the geographical area of concern. The AVMT included in this report represents only those belonging to the state highway system and do not include county and city roads.

Colorado Department of Transportation. The Colorado Department of Transportation (CDOT) is responsible for operating and maintaining Colorado's 9,146-mile state highway system under the policy direction of the 11-member Transportation Commission, and maintaining the statewide aviation system plan. These responsibilities include managing highway construction projects, implementing the state's Highway Safety Plan, repairing and maintaining roads, providing technical support to local airports regarding aviation safety, and administering reimbursement of aviation fuel tax revenues and discretionary grants to local airports.

Compound Annual Growth Rate. Compound annual growth rate (CAGR) is the mean annual growth rate over a specified period of time longer than one year.

Counties. Colorado is divided into 64 counties. Counties are political subdivisions of state government, and may exercise only those powers specifically provided in state law. Generally, counties are responsible for law enforcement; provision of social services on behalf of the state; the construction, maintenance, and repair of county roads and bridges; and general control of land use in unincorporated areas. County boundaries are established in statute.

Lane Miles. Lane miles represents the measure of the centerline length of a road (in miles), multiplied by the total number of lanes on the road. The lane miles included in this report represent only those belonging to the state highway system and do not include county and city roads.

Transportation Planning Regions and Metropolitan Planning Organizations. There are 15 Transportation Planning Regions (TPRs) in the state. Five of these TPRs are represented by Metropolitan Planning Organizations (MPOs).

- Central Front Range TPR – represented by the Upper Arkansas Area Council of Governments (UAACOG)
- Eastern TPR
- Greater Denver Area MPO – represented by the Denver Regional Council of Governments (DRCOG)
- Grand Valley MPO
- Gunnison Valley TPR – represented by Region 10 League for Economic Assistance and Planning
- Intermountain TPR
- North Front Range MPO
- Northwest TPR
- Pikes Peak Region MPO – represented by the Pikes Peak Area Council of Governments (PPACG)
- Pueblo Area MPO – represented by the Pueblo Area Council of Governments (PACOG)

- San Luis Valley TPR
- South Central TPR – represented by the South Central Council of Governments (SCCOG)
- Southeast TPR – represented by the Southeast Colorado Enterprise Development (SECED)
- Southwest TPR – represented by the Region 9 Economic Development District of Southwest Colorado
- Upper Front Range TPR

One member of each TPR serves on the Statewide Transportation Advisory Committee (STAC), as do voting representatives from the Southern Ute Indian Tribe and the Ute Mountain Ute Indian Tribe in southwest Colorado. The STAC meets monthly in Denver to advise CDOT on statewide transportation needs and review and comment on transportation plans.

Municipal governments. There are 269 municipalities in Colorado, including 97 home rule municipalities, 171 statutory municipalities, and 1 territorial charter municipality. There are also two city and county governments.

Regional Transportation Authorities. Under Colorado law, municipalities and counties can join to create a Regional Transportation Authority (RTA) to finance, construct, operate, and maintain regional transportation systems within a specific geographic region if approved by voters within the boundaries of a proposed authority. RTAs are authorized to establish, collect, and increase or decrease tolls, rates, and charges to finance a transportation system. RTAs may also levy sales taxes, impose an annual motor vehicle registration fee, levy a visitor benefit tax, impose a uniform mill levy, establish regional transportation activity enterprises, and issue bonds. The following five RTAs have been organized and are currently operating in Colorado:

- Baptist Road Rural Transportation Authority;
- Gunnison Valley Transportation Authority;
- Pikes Peak Rural Transportation Authority;
- Roaring Fork Transportation Authority; and
- South Platte Valley Regional Transportation Authority.

Regional Transportation District. The Regional Transportation District (RTD), created in 1969 by the Colorado General Assembly, is a 2,340 square mile special district that develops, operates, and maintains a mass transportation system for 2.87 million people in the Denver metropolitan area, including all or portions of the following counties: Adams, Arapahoe, Boulder, Broomfield, Denver, Douglas, Jefferson, and Weld. The RTD is governed by an elected 15-member board. RTD currently operates the following transportation systems: bus, bus rapid transit, commuter rail, light rail, and Park-n-Rides.

State highway system. The state highway system is defined as interstates, U.S. highways, toll roads, and numbered state highways in Colorado. County and city roads are not part of the state highway system.

Transportation Commission. The 11-member Transportation Commission, appointed by the Governor, formulates general policy with respect to the management, construction, and maintenance of public highways and other transportation systems in the state; prescribes the administrative practices to be followed by CDOT's executive director and chief engineer; advises and makes recommendations to the Governor and General Assembly relative to transportation policy; and makes all necessary and reasonable orders, rules, and regulations necessary to carry out CDOT's transportation programs. It is required to meet at least eight times per year.

Appendix A – Annual Vehicle Miles Traveled by Transportation Commission District

Commission Districts (CD)	1991	AVMT		AVMT		AVMT		AVMT		Compound Annual Growth Rate		
		Share of State Total	2000	Share of State Total	2010	Share of State Total	2014	Share of State Total	91-00	00-10	10-14	
Commission District 1												
Denver	2,177.56	12.0%	2,656.66	10.6%	2,747.26	9.8%	2,908.85	9.8%	2.0%	0.3%	0.6%	
CD Total	2,177.56	12.0%	2,656.66	10.6%	2,747.26	9.8%	2,908.85	9.8%	2.0%	0.3%	0.6%	
Commission District 2												
Jefferson*	1,954.59	10.7%	2,650.70	10.5%	2,746.79	9.8%	2,901.77	9.7%	3.1%	0.4%	0.6%	
CD Total	1,954.59	10.7%	2,651	10.5%	2,747	9.8%	2,901.77	9.7%	3.1%	0.4%	0.6%	
Commission District 3												
Arapahoe	1,288.59	7.1%	1,794.84	7.1%	1,852.40	6.6%	2,017.42	6.8%	3.4%	0.3%	0.9%	
Douglas	707.79	3.9%	1,245.48	5.0%	1,695.37	6.1%	1,864.46	6.3%	5.8%	3.1%	1.0%	
CD Total	1,996.38	11.0%	3,040.31	12.1%	3,547.77	12.7%	3,881.87	13.0%	4.3%	1.6%	0.9%	
Commission District 4												
Adams*	1,362.96	7.5%	1,985.21	7.9%	2,439.96	8.7%	2,730	9.2%	3.8%	2.1%	1.1%	
Boulder*	891.33	4.9%	1,196.43	4.8%	1,120.47	4.0%	1,169	3.9%	3.0%	-0.7%	0.4%	
CD Total	2,254.29	12.4%	3,182	12.7%	3,560.43	12.8%	3,898.33	13.1%	3.5%	1.1%	0.9%	
Commission District 5												
Larimer	782.66	4.3%	1,139.44	4.5%	1,285.40	4.6%	1,397.88	4.7%	3.8%	1.2%	0.8%	
Morgan	184.64	1.0%	235.22	0.9%	255.27	0.9%	291.74	1.0%	2.5%	0.8%	1.3%	
Weld*	1,016.68	5.6%	1,483.68	5.9%	1,811.59	6.5%	2,088.26	7.0%	3.9%	2.0%	1.4%	
CD Total	1,983.98	10.9%	2,858	11.4%	3,352.26	12.0%	3,777.87	12.7%	3.7%	1.6%	1.2%	
Commission District 6												
Clear Creek	339.67	1.9%	428.43	1.7%	467.41	1.7%	502.92	1.7%	2.3%	0.9%	0.7%	
Gilpin	22.26	0.1%	63.70	0.3%	57.20	0.2%	54.87	0.2%	11.1%	-1.1%	-0.4%	
Grand	127.04	0.7%	206.63	0.8%	226.61	0.8%	223.72	0.8%	5.0%	0.9%	-0.1%	
Jackson	27.75	0.2%	34.74	0.1%	38.50	0.1%	45.04	0.2%	2.3%	1.0%	1.6%	
Moffat	75.10	0.4%	96.31	0.4%	116.17	0.4%	117.71	0.4%	2.5%	1.9%	0.1%	
Rio Blanco	57.11	0.3%	56.43	0.2%	94.25	0.3%	81.42	0.3%	-0.1%	5.3%	-1.5%	
Routt	101.97	0.6%	147.01	0.6%	167.35	0.6%	162.56	0.5%	3.7%	1.3%	-0.3%	
CD Total	750.90	4.1%	1,033.25	4.1%	1,167.49	4.2%	1,188.24	4.0%	3.2%	1.2%	0.2%	

Appendix A – Annual Vehicle Miles by Transportation Commission District (Cont.)

Commission Districts (CD)	1991	AVMT	2000	AVMT	2010	AVMT	2014	AVMT	Compound Annual Growth Rate		
		Share of State Total	91-00	00-10	10-14						
Commission District 7											
Chaffee	112.94	0.6%	152.77	0.6%	166.48	0.6%	159.01	0.5%	3.1%	0.9%	-0.5%
Delta	129.16	0.7%	190.99	0.8%	213.18	0.8%	201.99	0.7%	4.0%	1.1%	-0.5%
Eagle	394.79	2.2%	581.76	2.3%	591.25	2.1%	659.08	2.2%	4.0%	0.2%	1.1%
Garfield	381.63	2.1%	515.54	2.1%	708.84	2.5%	685.78	2.3%	3.1%	3.2%	-0.3%
Gunnison	110.13	0.6%	176.98	0.7%	165.76	0.6%	168.98	0.6%	4.9%	-0.7%	0.2%
La Plata	243.73	1.3%	354.78	1.4%	383.31	1.4%	386.30	1.3%	3.8%	0.8%	0.1%
Mesa	458.70	2.5%	618.04	2.5%	747.42	2.7%	710.71	2.4%	3.0%	1.9%	-0.5%
Montrose	130.62	0.7%	193.44	0.8%	206.51	0.7%	196.93	0.7%	4.0%	0.7%	-0.5%
Ouray	55.10	0.3%	74.69	0.3%	78.31	0.3%	80.91	0.3%	3.1%	0.5%	0.3%
Pitkin	107.59	0.6%	136.32	0.5%	158.03	0.6%	163.67	0.5%	2.4%	1.5%	0.4%
Summit	293.13	1.6%	385.50	1.5%	415.99	1.5%	443.88	1.5%	2.8%	0.8%	0.7%
CD Total	2,417.53	13.3%	3,380.81	13.5%	3,835.09	13.7%	3,857.24	13.0%	3.4%	1.3%	0.1%
Commission District 8											
Alamosa	85.68	0.5%	116.06	0.5%	127.83	0.5%	128.91	0.4%	3.1%	1.0%	0.1%
Archuleta	72.99	0.4%	109.86	0.4%	129.81	0.5%	120.23	0.4%	4.2%	1.7%	-0.8%
Conejos	50.22	0.3%	64.87	0.3%	65.85	0.2%	64.65	0.2%	2.6%	0.2%	-0.2%
Costilla	52.75	0.3%	61.46	0.2%	61.93	0.2%	67.35	0.2%	1.5%	0.1%	0.8%
Dolores	21.42	0.1%	33.67	0.1%	31.95	0.1%	38.43	0.1%	4.6%	-0.5%	1.9%
Hinsdale	5.92	0.0%	11.18	0.0%	7.41	0.0%	8.60	0.0%	6.6%	-4.0%	1.5%
Lake	46.67	0.3%	65.87	0.3%	57.48	0.2%	62.75	0.2%	3.5%	-1.4%	0.9%
Mineral	25.71	0.1%	43.37	0.2%	47.23	0.2%	47.81	0.2%	5.4%	0.9%	0.1%
Montezuma	181.22	1.0%	246.89	1.0%	249.85	0.9%	252.54	0.8%	3.1%	0.1%	0.1%
Rio Grande	88.16	0.5%	115.23	0.5%	111.97	0.4%	113.01	0.4%	2.7%	-0.3%	0.1%
Saguache	59.35	0.3%	76.22	0.3%	75.84	0.3%	77.32	0.3%	2.5%	-0.1%	0.2%
San Juan	25.77	0.1%	31.49	0.1%	21.68	0.1%	23.40	0.1%	2.0%	-3.7%	0.8%
San Miguel	53.83	0.3%	66.25	0.3%	66.32	0.2%	67.40	0.2%	2.1%	0.0%	0.2%
CD Total	769.69	4.2%	1,042.41	4.1%	1,055.15	3.8%	1,072.40	3.6%	3.1%	0.1%	0.2%

Appendix A – Annual Vehicle Miles by Transportation Commission District (Cont.)

Commission Districts (CD)	AVMT Share of State Total		Compound Annual Growth Rate								
	1991	2000	2010	2014	1991-00	00-10	10-14				
Commission District 9											
El Paso	1,426.03	7.8%	1,910.02	7.6%	2,026.55	7.3%	2,212.54	7.4%	3.0%	0.6%	0.9%
Fremont	189.56	1.0%	259.43	1.0%	263.29	0.9%	251.12	0.8%	3.2%	0.1%	-0.5%
Park	102.25	0.6%	165.28	0.7%	175.30	0.6%	183.73	0.6%	4.9%	0.6%	0.5%
Teller	77.12	0.4%	141.61	0.6%	145.75	0.5%	148.24	0.5%	6.3%	0.3%	0.2%
CD Total	1,794.95	9.9%	2,476	9.9%	2,610.90	9.4%	2,795.62	9.4%	3.3%	0.5%	0.7%
Commission District 10											
Baca	48.21	0.3%	67.29	0.3%	75.17	0.3%	68.37	0.2%	3.4%	1.1%	-0.9%
Bent	53.03	0.3%	67.19	0.3%	53.55	0.2%	54.75	0.2%	2.4%	-2.2%	0.2%
Crowley	18.09	0.1%	27.39	0.1%	25.76	0.1%	25.38	0.1%	4.2%	-0.6%	-0.1%
Custer	15.90	0.1%	27.38	0.1%	32.56	0.1%	30.06	0.1%	5.6%	1.8%	-0.8%
Huerfano	130.16	0.7%	174.64	0.7%	203.36	0.7%	220.86	0.7%	3.0%	1.5%	0.8%
Kiowa	34.84	0.2%	52.39	0.2%	45.73	0.2%	50.72	0.2%	4.2%	-1.4%	1.0%
Las Animas	133.96	0.7%	174.23	0.7%	196.79	0.7%	209.60	0.7%	2.7%	1.2%	0.6%
Otero	114.53	0.6%	140.35	0.6%	126.78	0.5%	120.55	0.4%	2.1%	-1.0%	-0.5%
Prowers	90.36	0.5%	120.19	0.5%	116.62	0.4%	123.41	0.4%	2.9%	-0.3%	0.6%
Pueblo	605.89	3.3%	820.06	3.3%	897.56	3.2%	927.91	3.1%	3.1%	0.9%	0.3%
CD Total	1,244.97	6.8%	1,671.11	6.6%	1,773.87	6.4%	1,831.62	6.2%	3.0%	0.6%	0.3%
Commission District 11											
Cheyenne	45.15	0.2%	60.29	0.2%	59.45	0.2%	64.23	0.2%	2.9%	-0.1%	0.8%
Elbert	111.14	0.6%	163.81	0.7%	147.74	0.5%	169.75	0.6%	4.0%	-1.0%	1.4%
Kit Carson	155.75	0.9%	217.91	0.9%	190.70	0.7%	227.27	0.8%	3.4%	-1.3%	1.8%
Lincoln	119.79	0.7%	160.86	0.6%	159.50	0.6%	184.32	0.6%	3.0%	-0.1%	1.5%
Logan	169.77	0.9%	224.66	0.9%	227.16	0.8%	242.60	0.8%	2.8%	0.1%	0.7%
Phillips	31.04	0.2%	33.47	0.1%	33.19	0.1%	36.87	0.1%	0.8%	-0.1%	1.1%
Sedgwick	55.58	0.3%	69.65	0.3%	78.91	0.3%	77.33	0.3%	2.3%	1.3%	-0.2%
Washington	85.38	0.5%	120.45	0.5%	122.90	0.4%	129.75	0.4%	3.5%	0.2%	0.5%
Yuma	73.89	0.4%	90.96	0.4%	95.23	0.3%	102.46	0.3%	2.1%	0.5%	0.7%
CD Total	847.49	4.7%	1,142	4.5%	1,114.77	4.0%	1,234.57	4.1%	3.0%	-0.2%	1.0%
Broomfield					386.70	1.4%	426.36	1.4%			1.0%
COLORADO	18,192.32		25,133.65		27,898.49		29,774.75		3.3%	1.0%	0.7%

Source: Colorado Legislative Council and Department of Local Affairs

*Includes a portion of Broomfield for years 1991 and 2000 and excludes it for years 2010 and 2014.

Appendix B – Total Number of Lane Miles by Transportation Commission District

Commission Districts (CD)	1991	Lane Mile Share of State Total	2000	Lane Mile Share of State Total	2010	Lane Mile Share of State Total	2014	Lane Mile Share of State Total	Compound Annual Growth Rate			
									91-00	00-10	10-14	
Commission District 1												
Denver	504.2	2.2%	492.1	2.2%	490.0	2.1%	487.4	2.1%	-0.2%	0.0%	-0.1%	
CD Total	504.2	2.2%	492.1	2.2%	490.0	2.1%	487.4	2.1%	-0.2%	0.0%	-0.1%	
Commission District 2												
Jefferson*	847.0	3.8%	848.5	3.7%	878.8	3.8%	879.2	3.8%	0.0%	0.4%	0.0%	
CD Total	847.0	3.8%	848.5	3.7%	878.8	3.8%	879.2	3.8%	0.0%	0.4%	0.0%	
Commission District 3												
Arapahoe	564.9	2.5%	645.9	2.8%	603.4	2.6%	606.1	2.6%	1.3%	-0.7%	0.0%	
Douglas	351.3	1.6%	410.4	1.8%	461.6	2.0%	465.4	2.0%	1.6%	1.2%	0.1%	
CD Total	916.2	4.1%	1,056.3	4.6%	1,065.0	4.6%	1,071.5	4.7%	1.4%	0.1%	0.1%	
Commission District 4												
Adams	627.1	2.8%	679.1	3.0%	754.9	3.3%	753.1	3.3%	0.8%	1.1%	0.0%	
Boulder	557.9	2.5%	581.4	2.5%	550.0	2.4%	549.3	2.4%	0.4%	-0.6%	0.0%	
CD Total	1,185.0	5.3%	1,260.4	5.5%	1,304.9	5.7%	1,302.3	5.7%	0.6%	0.3%	0.0%	
Commission District 5												
Larimer	787.6	3.5%	797.8	3.5%	778.0	3.4%	788.1	3.4%	0.1%	-0.3%	0.1%	
Morgan	469.6	2.1%	467.5	2.0%	471.3	2.1%	470.7	2.0%	0.0%	0.1%	0.0%	
Weld*	1,269.5	5.6%	1,255.7	5.5%	1,271.8	5.5%	1,297.1	5.6%	-0.1%	0.1%	0.2%	
CD Total	2,526.7	11.2%	2,521.0	11.0%	2,521.1	11.0%	2,555.9	11.1%	0.0%	0.0%	0.1%	
Commission District 6												
Clear Creek	275.4	1.2%	320.3	1.4%	282.1	1.2%	282.7	1.2%	1.5%	-1.3%	0.0%	
Gilpin	67.9	0.3%	65.0	0.3%	65.2	0.3%	65.7	0.3%	-0.4%	0.0%	0.1%	
Grand	360.7	1.6%	363.5	1.6%	358.6	1.6%	358.5	1.6%	0.1%	-0.1%	0.0%	
Jackson	261.0	1.2%	261.0	1.1%	261.6	1.1%	261.7	1.1%	0.0%	0.0%	0.0%	
Moffat	510.5	2.3%	507.9	2.2%	508.4	2.2%	508.4	2.2%	0.0%	0.0%	0.0%	
Rio Blanco	288.5	1.3%	294.1	1.3%	296.1	1.3%	296.2	1.3%	0.2%	0.1%	0.0%	
Routt	241.9	1.1%	241.9	1.1%	240.6	1.0%	240.7	1.0%	0.0%	-0.1%	0.0%	
CD Total	2,005.9	8.9%	2,053.7	9.0%	2,012.6	8.8%	2,013.9	8.7%	0.2%	-0.2%	0.0%	

Appendix B – Total Number of Lane Miles by Transportation Commission District (Cont.)

Commission Districts (CD)	1991	Lane Mile Share of State Total	2000	Lane Mile Share of State Total	2010	Lane Mile Share of State Total	2014	Lane Mile Share of State Total	Compound Annual Growth Rate			
									91-00	00-10	10-14	
Commission District 7												
Chaffee	230.2	1.0%	229.1	1.0%	226.9	1.0%	227.1	1.0%	-0.1%	-0.1%	0.0%	
Delta	248.9	1.1%	245.9	1.1%	285.7	1.2%	285.4	1.2%	-0.1%	1.5%	0.0%	
Eagle	410.8	1.8%	426.4	1.9%	412.6	1.8%	412.3	1.8%	0.4%	-0.3%	0.0%	
Garfield	539.2	2.4%	521.3	2.3%	544.3	2.4%	544.0	2.4%	-0.3%	0.4%	0.0%	
Gunnison	401.6	1.8%	401.7	1.8%	399.1	1.7%	398.9	1.7%	0.0%	-0.1%	0.0%	
La Plata	376.2	1.7%	384.6	1.7%	378.1	1.6%	380.3	1.7%	0.2%	-0.2%	0.1%	
Mesa	713.9	3.2%	709.4	3.1%	753.6	3.3%	748.9	3.3%	-0.1%	0.6%	-0.1%	
Montrose	440.0	1.9%	439.4	1.9%	441.7	1.9%	441.9	1.9%	0.0%	0.1%	0.0%	
Ouray	101.6	0.5%	101.6	0.4%	99.8	0.4%	99.8	0.4%	0.0%	-0.2%	0.0%	
Pitkin	113.7	0.5%	123.1	0.5%	153.8	0.7%	153.7	0.7%	0.8%	2.3%	0.0%	
Summit	264.4	1.2%	281.9	1.2%	291.1	1.3%	290.2	1.3%	0.6%	0.3%	0.0%	
CD Total	3,840.5	17.0%	3,864.3	16.9%	3,986.6	17.3%	3,982.5	17.3%	0.1%	0.3%	0.0%	
Commission District 8												
Alamosa	184.6	0.8%	185.2	0.8%	181.9	0.8%	181.7	0.8%	0.0%	-0.2%	0.0%	
Archuleta	200.9	0.9%	200.6	0.9%	194.8	0.8%	194.9	0.8%	0.0%	-0.3%	0.0%	
Conejos	203.7	0.9%	203.7	0.9%	202.6	0.9%	202.5	0.9%	0.0%	-0.1%	0.0%	
Costilla	176.7	0.8%	176.5	0.8%	175.9	0.8%	175.8	0.8%	0.0%	0.0%	0.0%	
Dolores	98.9	0.4%	98.6	0.4%	89.4	0.4%	89.4	0.4%	0.0%	-1.0%	0.0%	
Hinsdale	77.5	0.3%	77.5	0.3%	77.2	0.3%	77.3	0.3%	0.0%	0.0%	0.0%	
Lake	135.7	0.6%	141.0	0.6%	133.4	0.6%	133.8	0.6%	0.4%	-0.6%	0.0%	
Mineral	140.3	0.6%	147.2	0.6%	146.0	0.6%	146.0	0.6%	0.5%	-0.1%	0.0%	
Montezuma	377.7	1.7%	380.5	1.7%	375.8	1.6%	376.5	1.6%	0.1%	-0.1%	0.0%	
Rio Grande	190.1	0.8%	193.6	0.8%	188.0	0.8%	187.9	0.8%	0.2%	-0.3%	0.0%	
Saguache	319.1	1.4%	319.7	1.4%	327.0	1.4%	326.9	1.4%	0.0%	0.2%	0.0%	
San Juan	85.1	0.4%	84.7	0.4%	60.9	0.3%	60.9	0.3%	0.0%	-3.2%	0.0%	
San Miguel	212.6	0.9%	201.4	0.9%	200.2	0.9%	200.3	0.9%	-0.5%	-0.1%	0.0%	
CD Total	2,402.7	10.6%	2,410.3	10.5%	2,353.2	10.2%	2,353.9	10.2%	0.0%	-0.2%	0.0%	

Appendix B – Total Number of Lane Miles by Transportation Commission District (Cont.)

Commission Districts (CD)	1991	Lane Mile Share of State Total	2000	Lane Mile Share of State Total	2010	Lane Mile Share of State Total	2014	Lane Mile Share of State Total	Compound Annual Growth Rate			
									91-00	00-10	10-14	
Commission District 9												
El Paso	732.3	3.2%	725.2	3.2%	706.3	3.1%	706.4	3.1%	-0.1%	-0.3%	0.0%	
Fremont	353.2	1.6%	359.4	1.6%	352.2	1.5%	355.2	1.5%	0.2%	-0.2%	0.1%	
Park	339.3	1.5%	341.5	1.5%	338.4	1.5%	338.4	1.5%	0.1%	-0.1%	0.0%	
Teller	119.0	0.5%	119.0	0.5%	131.0	0.6%	126.9	0.6%	0.0%	1.0%	-0.3%	
CD Total	1,543.8	6.8%	1,545.1	6.8%	1,528.0	6.6%	1,526.8	6.6%	0.0%	-0.1%	0.0%	
Commission District 10												
Baca	306.9	1.4%	306.9	1.3%	306.6	1.3%	306.6	1.3%	0.0%	0.0%	0.0%	
Bent	177.8	0.8%	177.8	0.8%	177.0	0.8%	177.0	0.8%	0.0%	0.0%	0.0%	
Crowley	130.7	0.6%	132.2	0.6%	132.1	0.6%	132.0	0.6%	0.1%	0.0%	0.0%	
Custer	163.3	0.7%	163.3	0.7%	161.1	0.7%	161.3	0.7%	0.0%	-0.1%	0.0%	
Huerfano	363.6	1.6%	362.6	1.6%	363.0	1.6%	363.1	1.6%	0.0%	0.0%	0.0%	
Kiowa	273.5	1.2%	273.5	1.2%	273.8	1.2%	274.1	1.2%	0.0%	0.0%	0.0%	
Las Animas	611.1	2.7%	608.1	2.7%	606.4	2.6%	607.0	2.6%	0.0%	0.0%	0.0%	
Otero	425.1	1.9%	425.4	1.9%	426.1	1.9%	426.0	1.9%	0.0%	0.0%	0.0%	
Prowers	328.0	1.5%	326.6	1.4%	275.7	1.2%	275.7	1.2%	0.0%	-1.7%	0.0%	
Pueblo	716.6	3.2%	722.7	3.2%	722.0	3.1%	723.2	3.1%	0.1%	0.0%	0.0%	
CD Total	3,496.7	15.5%	3,499.2	15.3%	3,443.8	15.0%	3,445.8	15.0%	0.0%	-0.2%	0.0%	
Commission District 11												
Cheyenne	265.0	1.2%	265.0	1.2%	264.1	1.1%	264.1	1.1%	0.0%	0.0%	0.0%	
Elbert	262.8	1.2%	263.5	1.2%	262.2	1.1%	262.4	1.1%	0.0%	0.0%	0.0%	
Kit Carson	475.8	2.1%	475.8	2.1%	474.7	2.1%	474.1	2.1%	0.0%	0.0%	0.0%	
Lincoln	462.0	2.0%	463.7	2.0%	464.7	2.0%	464.9	2.0%	0.0%	0.0%	0.0%	
Logan	534.3	2.4%	534.8	2.3%	529.9	2.3%	527.3	2.3%	0.0%	-0.1%	-0.1%	
Phillips	196.6	0.9%	196.0	0.9%	195.4	0.9%	195.4	0.8%	0.0%	0.0%	0.0%	
Sedgwick	235.9	1.0%	236.2	1.0%	238.3	1.0%	238.4	1.0%	0.0%	0.1%	0.0%	
Washington	451.4	2.0%	449.9	2.0%	449.6	2.0%	449.5	2.0%	0.0%	0.0%	0.0%	
Yuma	412.0	1.8%	413.6	1.8%	412.5	1.8%	412.6	1.8%	0.0%	0.0%	0.0%	
CD Total	3,295.7	14.6%	3,298.4	14.4%	3,291.4	14.3%	3,288.8	14.3%	0.0%	0.0%	0.0%	
Broomfield					107.0	0.5%	110.1	0.5%			1.0%	
COLORADO	22,564		22,849		22,982		23,018		0.1%	0.1%	0.0%	

Source: Colorado Legislative Council and Department of Local Affairs

*Includes a portion of Broomfield for years 1991 and 2000 and excludes it for years 2010 and 2014.

Appendix C – Population by Transportation Commission District

Commission Districts (CD)	1991	Population Share of State Total		2000	Population Share of State Total		2010	Population Share of State Total		2014	Population Share of State Total		Compound Annual Growth Rate				
		2000	2010		2010	2014		2014	2014		91-00	00-10	10-14				
Commission District 1																	
Denver	475,183	14.1%	556,738	12.8%	604,879	12.0%	664,220	12.4%					1.6%	0.8%	0.9%		
CD Total	475,183	14.1%	556,738	12.8%	604,879	12.0%	664,220	12.4%					1.6%	0.8%	0.9%		
Commission District 2																	
Jefferson	448,154	13.3%	526,718	12.1%	535,651	10.6%	558,532	10.4%					1.6%	0.2%	0.4%		
Portion of Broomfield	1,509	0.0%	1,726	0.0%	2,888	0.1%		0.0%					1.4%	5.3%	-100.0%		
CD Total	449,663	13.3%	528,444	12.2%	538,539	10.7%	558,532	10.4%					1.6%	0.2%	0.4%		
Commission District 3																	
Arapahoe	403,202	11.9%	490,722	11.3%	574,819	11.4%	618,341	11.6%					2.0%	1.6%	0.7%		
Douglas	66,688	2.0%	180,510	4.2%	287,124	5.7%	314,592	5.9%					10.5%	4.8%	0.9%		
CD Total	469,890	13.9%	671,232	15.5%	861,943	17.1%	932,933	17.4%					3.6%	2.5%	0.8%		
Commission District 4																	
Adams	266,676	7.9%	351,735	8.1%	443,711	8.8%	480,317	9.0%					2.8%	2.4%	0.8%		
Boulder	214,574	6.3%	276,255	6.4%	295,605	5.9%	313,708	5.9%					2.6%	0.7%	0.6%		
Portion of Broomfield	23,351	0.7%	36,752	0.8%	53,081	1.1%	61,826	1.2%					4.6%	3.7%	1.5%		
CD Total	504,601	14.9%	664,742	15.3%	792,397	15.7%	855,851	16.0%					2.8%	1.8%	0.8%		
Commission District 5																	
Larimer	193,542	5.7%	253,088	5.8%	300,532	6.0%	323,863	6.0%					2.7%	1.7%	0.8%		
Morgan	22,703	0.7%	27,251	0.6%	28,196	0.6%	28,254	0.5%					1.8%	0.3%	0.0%		
Weld	135,727	4.0%	183,076	4.2%	254,230	5.0%	276,079	5.2%					3.0%	3.3%	0.8%		
Portion of Broomfield	4	0.0%	66	0.0%	138	0.0%		0.0%					32.4%	7.7%	-100.0%		
CD Total	351,976	10.4%	463,481	10.7%	583,096	11.5%	628,196	11.7%					2.8%	2.3%	0.7%		
Commission District 6																	
Clear Creek	7,653	0.2%	9,361	0.2%	9,155	0.2%	9,153	0.2%					2.0%	-0.2%	0.0%		
Gilpin	3,089	0.1%	4,803	0.1%	5,463	0.1%	5,830	0.1%					4.5%	1.3%	0.7%		
Grand	8,389	0.2%	12,853	0.3%	14,790	0.3%	14,505	0.3%					4.4%	1.4%	-0.2%		
Jackson	1,556	0.0%	1,576	0.0%	1,387	0.0%	1,388	0.0%					0.1%	-1.3%	0.0%		
Moffat	11,449	0.3%	13,182	0.3%	13,806	0.3%	12,870	0.2%					1.4%	0.5%	-0.7%		
Rio Blanco	6,027	0.2%	5,969	0.1%	6,617	0.1%	6,607	0.1%					-0.1%	1.0%	0.0%		
Routt	14,731	0.4%	20,123	0.5%	23,439	0.5%	23,896	0.4%					3.2%	1.5%	0.2%		
CD Total	52,894	1.6%	67,867	1.6%	74,657	1.5%	74,249	1.4%					2.5%	1.0%	-0.1%		

Appendix C – Population by Transportation Commission District (Cont.)

Commission Districts (CD)	1991	Population Share of State Total	2000	Population Share of State Total	2010	Population Share of State Total	2014	Population Share of State Total	Compound Annual Growth Rate			
									91-00	00-10	10-14	
Commission District 7												
Chaffee	12,864	0.4%	16,312	0.4%	17,797	0.4%	18,454	0.3%	2.4%	0.9%	0.4%	
Delta	21,229	0.6%	27,909	0.6%	30,889	0.6%	30,027	0.6%	2.8%	1.0%	-0.3%	
Eagle	23,458	0.7%	43,289	1.0%	52,057	1.0%	52,831	1.0%	6.3%	1.9%	0.1%	
Garfield	31,230	0.9%	44,240	1.0%	56,150	1.1%	57,548	1.1%	3.5%	2.4%	0.2%	
Gunnison	10,416	0.3%	13,989	0.3%	15,309	0.3%	15,660	0.3%	3.0%	0.9%	0.2%	
La Plata	33,411	1.0%	44,578	1.0%	51,441	1.0%	54,014	1.0%	2.9%	1.4%	0.5%	
Mesa	95,992	2.8%	117,651	2.7%	147,112	2.9%	148,348	2.8%	2.1%	2.3%	0.1%	
Montrose	25,275	0.7%	33,577	0.8%	41,188	0.8%	40,904	0.8%	2.9%	2.1%	-0.1%	
Ouray	2,419	0.1%	3,775	0.1%	4,446	0.1%	4,587	0.1%	4.6%	1.6%	0.3%	
Pitkin	12,982	0.4%	15,764	0.4%	17,156	0.3%	17,645	0.3%	2.0%	0.8%	0.3%	
Summit	13,471	0.4%	25,709	0.6%	28,073	0.6%	29,399	0.5%	6.7%	0.9%	0.5%	
CD Total	282,747	8.4%	386,793	8.9%	461,618	9.1%	469,417	8.8%	3.2%	1.8%	0.2%	
Commission District 8												
Alamosa	13,639	0.4%	15,099	0.3%	15,474	0.3%	15,870	0.3%	1.0%	0.2%	0.3%	
Archuleta	5,626	0.2%	10,043	0.2%	12,060	0.2%	12,249	0.2%	6.0%	1.8%	0.2%	
Conejos	7,534	0.2%	8,408	0.2%	8,282	0.2%	8,229	0.2%	1.1%	-0.2%	-0.1%	
Costilla	3,256	0.1%	3,674	0.1%	3,532	0.1%	3,556	0.1%	1.2%	-0.4%	0.1%	
Dolores	1,437	0.0%	1,849	0.0%	2,060	0.0%	1,933	0.0%	2.6%	1.1%	-0.6%	
Hinsdale	453	0.0%	792	0.0%	843	0.0%	769	0.0%	5.7%	0.6%	-0.9%	
Lake	6,141	0.2%	7,940	0.2%	7,282	0.1%	7,349	0.1%	2.6%	-0.9%	0.1%	
Mineral	570	0.0%	837	0.0%	705	0.0%	697	0.0%	3.9%	-1.7%	-0.1%	
Montezuma	19,060	0.6%	23,852	0.5%	25,532	0.5%	25,812	0.5%	2.3%	0.7%	0.1%	
Rio Grande	10,835	0.3%	12,429	0.3%	12,001	0.2%	11,574	0.2%	1.4%	-0.3%	-0.4%	
Saguache	4,732	0.1%	5,983	0.1%	6,144	0.1%	6,206	0.1%	2.4%	0.3%	0.1%	
San Juan	711	0.0%	561	0.0%	709	0.0%	718	0.0%	-2.3%	2.4%	0.1%	
San Miguel	4,130	0.1%	6,615	0.2%	7,356	0.1%	7,823	0.1%	4.8%	1.1%	0.6%	
CD Total	78,124	2.3%	98,082	2.3%	101,980	2.0%	102,785	1.9%	2.3%	0.4%	0.1%	
Commission District 9												
El Paso	405,954	12.0%	519,802	12.0%	627,232	12.4%	665,070	12.4%	2.5%	1.9%	0.6%	
Fremont	32,237	1.0%	46,370	1.1%	46,854	0.9%	46,294	0.9%	3.7%	0.1%	-0.1%	
Park	7,700	0.2%	14,729	0.3%	16,262	0.3%	16,383	0.3%	6.7%	1.0%	0.1%	
Teller	12,712	0.4%	21,068	0.5%	23,441	0.5%	23,394	0.4%	5.2%	1.1%	0.0%	
CD Total	458,603	13.6%	601,969	13.9%	713,789	14.1%	751,141	14.0%	2.8%	1.7%	0.5%	

Appendix C – Population by Transportation Commission District (Cont.)

Commission Districts (CD)	1991	Population Share of State Total	2000	Population Share of State Total	2010	Population Share of State Total	2014	Population Share of State Total	Compound Annual Growth Rate		
									91-00	00-10	10-14
Commission District 10											
Baca	4,441	0.1%	4,499	0.1%	3,795	0.1%	3,624	0.1%	0.1%	-1.7%	-0.5%
Bent	4,960	0.1%	5,967	0.1%	6,506	0.1%	5,539	0.1%	1.9%	0.9%	-1.6%
Crowley	3,973	0.1%	5,130	0.1%	5,838	0.1%	5,551	0.1%	2.6%	1.3%	-0.5%
Custer	2,012	0.1%	3,520	0.1%	4,272	0.1%	4,373	0.1%	5.8%	2.0%	0.2%
Huerfano	6,057	0.2%	7,827	0.2%	6,655	0.1%	6,428	0.1%	2.6%	-1.6%	-0.3%
Kiowa	1,683	0.0%	1,614	0.0%	1,399	0.0%	1,385	0.0%	-0.4%	-1.4%	-0.1%
Las Animas	13,816	0.4%	15,286	0.4%	15,407	0.3%	14,060	0.3%	1.0%	0.1%	-0.9%
Otero	20,373	0.6%	20,243	0.5%	18,838	0.4%	18,380	0.3%	-0.1%	-0.7%	-0.2%
Prowers	12,958	0.4%	14,453	0.3%	12,531	0.2%	11,985	0.2%	1.1%	-1.4%	-0.4%
Pueblo	123,486	3.7%	141,854	3.3%	159,496	3.2%	161,782	3.0%	1.4%	1.2%	0.1%
CD Total	193,759	5.7%	220,393	5.1%	234,737	4.6%	233,107	4.4%	1.3%	0.6%	-0.1%
Commission District 11											
Cheyenne	2,476	0.1%	2,216	0.1%	1,834	0.0%	1,870	0.0%	-1.1%	-1.9%	0.2%
Elbert	10,268	0.3%	20,104	0.5%	23,107	0.5%	24,144	0.5%	6.9%	1.4%	0.4%
Kit Carson	7,161	0.2%	7,975	0.2%	8,267	0.2%	7,818	0.1%	1.1%	0.4%	-0.6%
Lincoln	5,430	0.2%	6,163	0.1%	5,474	0.1%	5,508	0.1%	1.3%	-1.2%	0.1%
Logan	17,503	0.5%	20,655	0.5%	22,293	0.4%	22,088	0.4%	1.7%	0.8%	-0.1%
Phillips	4,209	0.1%	4,452	0.1%	4,465	0.1%	4,380	0.1%	0.6%	0.0%	-0.2%
Sedgwick	2,670	0.1%	2,744	0.1%	2,367	0.0%	2,331	0.0%	0.3%	-1.5%	-0.2%
Washington	4,783	0.1%	4,936	0.1%	4,815	0.1%	4,769	0.1%	0.3%	-0.2%	-0.1%
Yuma	9,011	0.3%	9,815	0.2%	10,032	0.2%	10,132	0.2%	0.9%	0.2%	0.1%
CD Total	63,511	1.9%	79,060	1.8%	82,654	1.6%	83,040	1.6%	2.2%	0.4%	0.0%
COLORADO	3,380,951		4,338,801		5,050,289		5,353,471		2.5%	1.5%	0.6%

Source: Colorado Legislative Council and Department of Local Affairs

*Entire 2014 population for Broomfield is included in Commission District 4.

