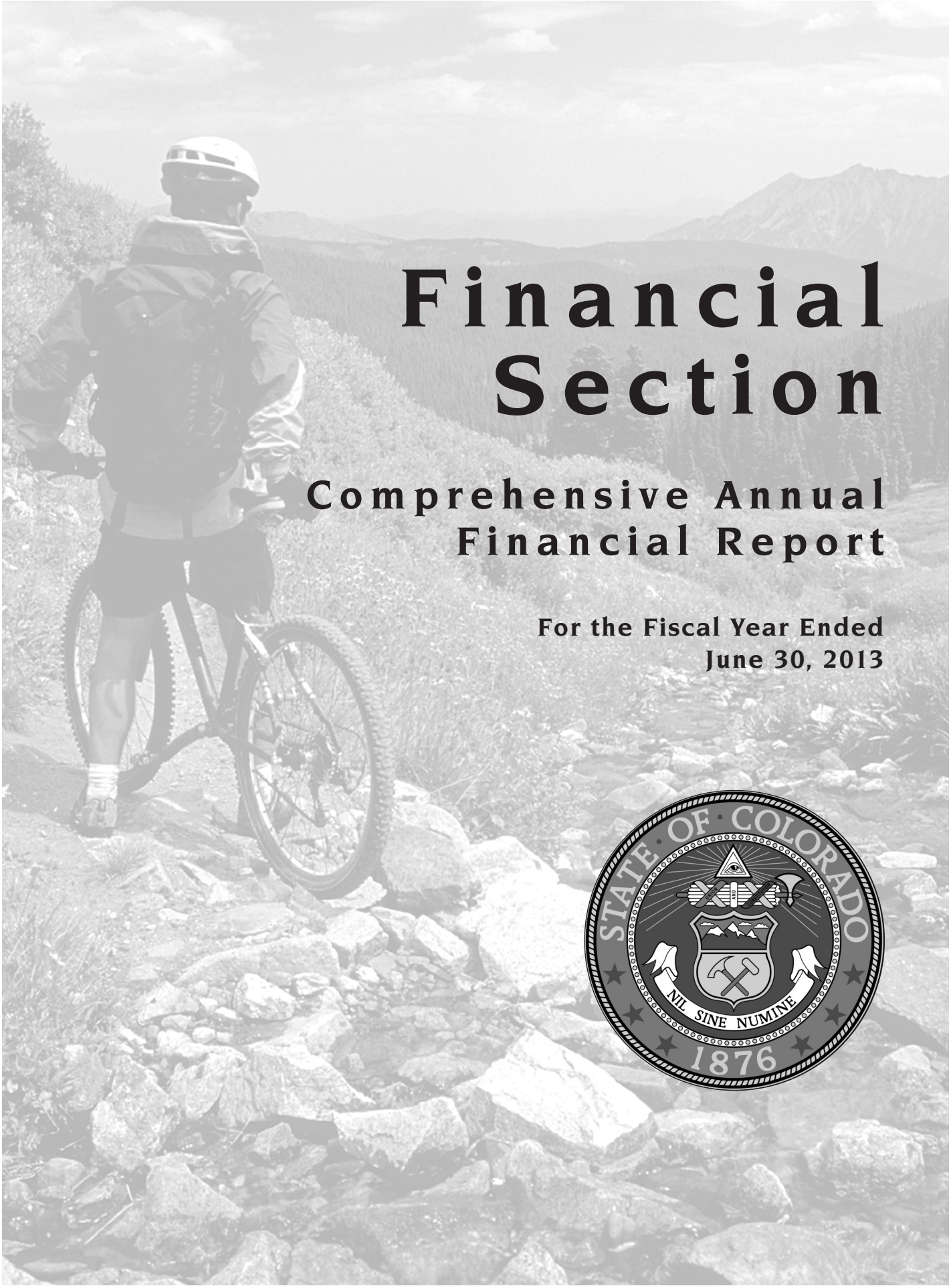


Financial Section

Comprehensive Annual Financial Report

For the Fiscal Year Ended June 30, 2013

Office of the State Auditor

Dianne E. Ray, CPA
State Auditor

Independent Auditor's Report

Members of the Legislative Audit Committee:

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the State of Colorado (the State), as of and for the year ended June 30, 2013, and the related notes to the financial statements, which collectively comprise the State's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

The State's management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We did not audit the financial statements of the discretely presented component units identified in Note 2, which represent 100 percent of total assets, 100 percent of net position, and 100 percent of revenues, of the discretely presented component units. In addition, we did not audit the financial statements of University Physicians, Inc., a blended component unit, which represents approximately 3 percent of the total assets, 5 percent of the net position, and 11 percent of the total revenues of Higher Education Institutions, a major enterprise fund, and approximately 3 percent of the total assets, 4 percent of the net position, and 7 percent of the total revenues of business-type activities. Those financial statements were audited by other auditors whose report thereon has been furnished to us, and our opinion, insofar as it relates to the amounts and disclosures included for those discretely presented component units and for University Physicians, Inc., is based solely on the report of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards,* issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement. The financial statements of the University of Colorado Foundation, Colorado State University Foundation, Colorado School of Mines Foundation, and the University of Northern Colorado Foundation, discretely presented major component units; and University Physicians, Inc., a blended component unit, were audited in accordance with auditing standards generally accepted in the United States, but were not audited in accordance with *Government Auditing Standards*.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Opinion

In our opinion, based on our audit and the report of the other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the State of Colorado, as of June 30, 2013, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Change in Accounting Principle

As described in Note 1 to the financial statements, the State of Colorado adopted the provisions of Governmental Accounting Standards Board (GASB) Statement No. 60 – *Accounting and Financial Reporting for Service Concession Arrangements*; Statement No. 62 – *Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA Pronouncements*; and Statement No. 66 – *Technical Corrections – 2012 – an amendment of GASB Statements No. 10 and No. 62* in Fiscal Year 2013. Our opinion is not modified with respect to these matters.

Change in Reporting Entity

As identified in Note 2 to the financial statements, the University of Colorado Hospital Authority is no longer presented as part of the State's discretely presented component units. Our opinion is not modified with respect to this matter.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the required supplementary information, management's discussion and analysis and budgetary comparison information listed in the table of contents beginning on page 1, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, which considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We, and other auditors, have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the

methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Required Supplementary Information – Omission of Information

Management has omitted tuition and fees within the *Schedule of Revenues, Expenditure/Expenses, and Changes in Fund Balances/Net Position – Budgetary Basis, Budget and Actual – Cash Funded and the Reconciling Schedule All Budget Fund Types to All GAAP Fund Types*, for higher education institutions that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board which considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

Supplementary Information

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the State's basic financial statements. The accompanying supplementary information: the combining and individual nonmajor fund financial statements, the schedule of capital assets, and the schedule of other funds are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The accompanying supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America by us and the other auditors. In our opinion, the accompanying supplementary information is fairly stated in all material respects in relation to the basic financial statements as a whole.

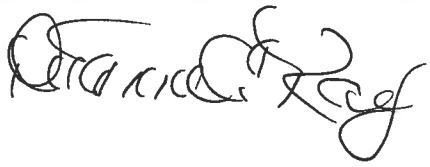
Other Information

The transmittal letter, introductory section, statistical section, and graphical presentations have not been subjected to the auditing procedures applied in the audit of the basic financial statements, and, accordingly, we do not express an opinion or provide any assurance on it.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we will issue a separate report on our consideration of the State's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral

part of an audit performed in accordance with *Government Auditing Standards* in considering the State's internal control over financial reporting and compliance and should be read in conjunction with this report in considering the results of the audit.



December 13, 2013

MANAGEMENT'S DISCUSSION AND ANALYSIS

MANAGEMENT'S DISCUSSION AND ANALYSIS

The following discussion and analysis is supplementary information required by the Governmental Accounting Standards Board (GASB), and it is intended to provide an easily readable explanation of the information provided in the attached basic financial statements. It is by necessity highly summarized, and in order to gain a thorough understanding of the State's financial condition, the attached financial statements and notes should be reviewed in their entirety.

FINANCIAL HIGHLIGHTS

Government-wide:

Assets of the State's governmental activities exceeded liabilities by $14,958.7 million, an increase of $779.6 million as compared to the prior year amount of $14,179.1 million. Causes of the increase in net position include an increase in cash and restricted cash balances of $599.3 million, the most significant in the General Fund related to increased general-purpose revenue from tax collections. Taxes Receivable, net of refunds payable, also increased by $49.9 million. Investments and restricted investments increased by $56.8 million, most notably from an increase in investment proceeds held for public school construction. Capital assets decreased by $22.4 million, primarily due to $568.1 million in infrastructure depreciation charges. Increases in infrastructure construction and public school construction offset the majority of the depreciation charges. Assets of the State's business-type activities exceeded liabilities by $6,688.7 million, an increase of $548.7 million as compared to the prior year amount of $6,140.0 million. The overall increase was primarily the result of the following net position changes: an increase of $266.8 million in Higher Education Institutions, an increase of $153.7 in Unemployment Insurance, and an increase of $129.7 million in Other Enterprises (primarily in the Transportation Enterprise. In total, net position of the State increased by $1,328.3 million to $21,647.4 million.

Fund Level:

Governmental fund assets exceeded liabilities resulting in total fund balance of $6,100.2 million (prior year $5,292.9 million). In total, governmental fund balances increased by $807.3 million from the prior year due to increases in the Resource Extraction Fund, Capital Projects Fund, State Education Fund, and Other Governmental Funds, which were partially offset by reductions in the General Fund and the Highway Users Tax Fund (HUTF). The General Fund decrease of $426.3 million was due to improved general-purpose tax collections in the General Purpose Revenue Fund that allowed for the transfer of $1,073.5 million to the State Education Fund. The General Purpose Revenue Fund portion of the General Fund is required to maintain a reserve of five percent of General Purpose Revenue Fund appropriations on a legal basis; $216.1 million was available on a GAAP basis to partially fund the reserve for Fiscal Year 2012-13. The reserve is required to increase by 0.5 percent in the third fiscal year after the personal income growth trigger is met, currently projected to occur in 2014 effective for Fiscal Year 2017-18. Thereafter, the reserve increases annually by 0.5 percent until the reserve reaches 6.5 percent where it will be maintained. The Resource Extraction Fund increased by $85.2 million due to increased cash related to severance taxes, mineral leasing, and fees, and increased inventory for temporary water rights purchased for resale. The HUTF decreased by $25.5 million with increases in expenditures outpacing increases in revenue. The Capital Projects Fund increased by $5.5 million due to additional funding from the General Purpose Revenue Fund. The State Education Fund increased by $1,062.4 million due to transfer-in of $1,073.5 million from the State's General Fund Surplus. The Other Governmental Funds increased by $106.0 million, largely due to activity in the Labor, Gaming, and Environment and Health Protection Fund.

Enterprise Fund assets exceeded liabilities resulting in total net position of $6,688.7 million (prior year $6,140.0 million), of which $4,536.7 million (prior year $4,143.7 million) was restricted or invested in capital assets, and the balance of $2,152.0 million (prior year $1,996.3 million) was unrestricted. The total increase of $548.7 million in Enterprise Fund net position was primarily due to an increases of $266.8 million in Higher Education Institutions, $153.7 million in the Unemployment Insurance Fund, and $129.7 million in Other Enterprises, primarily the Transportation Enterprises.

Debt Issued and Outstanding:

The outstanding governmental activities' notes, bonds, and Certificates of Participation at June 30, 2013, were $1,785.6 million (prior year $1,777.0 million), which is 24.6 percent (prior year 27.6 percent) of financial assets (cash, receivables, and investments) and 9.1 percent (prior year 9.5 percent) of total assets of governmental activities. The governmental activities debt is primarily related to infrastructure, State buildings, and public school buildings. The infrastructure debt is secured by future federal revenues and State highway revenues, State building debt by gaming distributions and judicial fees, and public school buildings debt by School Trust Land revenues. The State's Enterprise Funds have revenue bonds outstanding that total $4,132.1 million (prior year $4,181.9 million). The majority of the outstanding revenue bonds is related to Higher Education Institutions and is invested in capital assets that generate a future revenue stream to service the related debt. The Division of Unemployment Insurance also has bonds outstanding secured by future employer insurance premiums.

Revenue and Spending Limits:

The State Constitution indirectly limits the rate of spending increases and directly limits the State's ability to retain revenue in excess of the limit. Any excess must be refunded to the taxpayers unless otherwise approved by the voters. In the November 2005 election, voters passed Referendum C, which allowed the State to retain revenues in excess of the TABOR limit for Fiscal Years 2005-06 through 2009-10. The State did not have revenues in excess of the Referendum C Excess State Revenue Cap for Fiscal Year 2012-13, and although it did exceed the TABOR limit by $1,859.9 million, no refund was required because Referendum C replaced the TABOR limit with the Excess State Revenues Cap as the threshold for refunds. The $0.7 million TABOR Refund Liability shown on the financial statements is the residual amount of a Fiscal Year 2004-05 TABOR refund that was not distributed as of June 30, 2012. (See page 29 for more information on the TABOR requirements and Referendum C.)

OVERVIEW OF THE FINANCIAL STATEMENT PRESENTATION

There are three major parts to the basic financial statements – government-wide statements, fund-level statements, and notes to the financial statements. Certain required supplementary information (in addition to this MD&A), including budget-to-actual comparisons and funding progress for other post-employment benefits is presented following the basic financial statements. Supplementary information, including combining fund statements and schedules, follows the required supplementary information in the Comprehensive Annual Financial Report.

Government-wide Statements

The government-wide statements focus on the government as a whole. These statements are similar to those reported by businesses in the private sector, but they are not consolidated financial statements because certain intra-entity transactions have not been eliminated. Using the economic resources perspective and the accrual basis of accounting, these statements include all assets, liabilities, deferred inflows, and deferred outflows on the *Statement of Net Position* and all expenses and revenues on the *Statement of Activities*. These statements can be viewed as an aggregation of the governmental and proprietary fund-level statements along with certain perspective and accounting-basis adjustments discussed below. Fiduciary activities are excluded from the government-wide statements because those resources are not available to support the State's programs.

The *Statement of Net Position* shows the financial position of the State at the end of the fiscal year. Net position measures the difference between assets and deferred outflows and liabilities and deferred inflows. Restrictions reported in net position indicate that certain assets, net of the related liabilities, can only be used for specified purposes. Increases in total net position from year to year indicate the State is better off financially, while decreases in total net position indicate the State is worse off.

The *Statement of Activities* shows how the financial position has changed since the beginning of the fiscal year. The most significant financial measure of the government's current activities is presented in the line item titled "Change in Net Position" at the bottom of the *Statement of Activities.* The statement is presented in a net program cost format, which shows the cost of programs to the government by offsetting revenues earned by the programs

against expenses of the programs. Due to the large number of programs operated by the State, individual programs are aggregated into functional areas of government.

On the *Statement of Net Position*, columns are used to segregate the primary government, including governmental activities and business-type activities, from the discretely presented component units. On the *Statement of Activities*, both columns and rows are used for this segregation. The following bullets describe the segregation.

- Governmental activities are the normal operations of the primary government that are not presented as business-type activities. Governmental activities include Internal Service Funds and are primarily funded through taxes, intergovernmental revenues, and other nonexchange revenues.
- Business-type activities are primarily funded by charges to external parties for goods and services. These activities are generally reported in Enterprise Funds in the fund-level statements because the activity has revenue-backed debt or because legal requirements or management decisions mandate full cost recovery.
- Discretely presented component units are legally separate entities for which the State is financially accountable. More information on the discretely presented component units can be found in Note 2 on page 71.

Fund-Level Statements

The fund-level statements present additional detail about the State's financial position and activities. However, some fund-level statements present information that is different from the government-wide statements due to the perspective and the basis of accounting used. Funds are balanced sets of accounts tracking activities that are legally defined or are prescribed by generally accepted accounting principles. Funds are presented on the fund-level statements as major or nonmajor based on criteria set by the Governmental Accounting Standards Board (GASB). There are three types of funds operated by the State – governmental, proprietary, and fiduciary. In the fund-level statements, each fund type has a pair of statements that show financial position and activities of the fund; a statement showing cash flows is also presented for the proprietary fund type.

- Governmental Funds – A large number of the State's individual funds and activities fall in this fund type; however, only some are reported as major – the remaining funds are aggregated into the nonmajor column with additional fund detail presented in the Supplementary section of this report. Governmental Funds are presented using the current financial resources perspective, which is essentially a short-term view that excludes capital assets, debt, and other long-term liabilities. The modified accrual basis of accounting is used. Under modified accrual, certain revenues are deferred because they will not be collected within the next year, and certain expenditures are not recognized, even though they apply to the current period, because they will not be paid until later fiscal periods. This presentation focuses on when cash will be received or disbursed, and it is best suited to showing amounts available for appropriation. The governmental fund type includes the General Fund, Special Revenue Funds, Debt Service Fund, Capital Projects Fund, and Permanent Funds.
- Proprietary Funds – Proprietary fund type accounting is similar to that used by businesses in the private sector. It is used for the State's Enterprise Funds and Internal Service Funds. Enterprise Funds generally sell to external customers while Internal Service Funds generally charge other State agencies for goods or services. These funds are presented under the economic resources measurement focus, which reports all assets and liabilities. Accrual accounting is used, which results in revenues recognized when they are earned and expenses reported when the related liability is incurred. Because this is the same perspective and basis of accounting used on the government-wide statements, Enterprise Fund information flows directly to the business-type activities column on the government-wide statements without adjustment. Internal Service Fund assets and liabilities are reported in the governmental activities on the government-wide *Statement of Net Position* because Internal Service Funds primarily serve governmental funds. The net revenue or net expense of Internal Service Funds is reported as an increase or reduction to program expenses on the government-wide *Statement of Activities.* On the fund-level statements, nonmajor Enterprise Funds are aggregated in a single column, as are all Internal Service Funds.
- Fiduciary Funds – These funds report resources held under trust agreements for other individuals, organizations, or governments. The assets reported are not available to finance the State's programs, and

therefore, these funds are not included in the government-wide statements. The State's fiduciary funds include Pension and Other Employee Benefits Trust Funds, several Private-Purpose Trust Funds, and several Agency Funds. Agency Funds track only assets and liabilities and do not report revenues and expenses on a statement of operations. All Fiduciary Funds are reported using the accrual basis of accounting.

The State has elected to present combining financial statements for its component units. In the report, the component unit financial statements follow the fund-level financial statements discussed above.

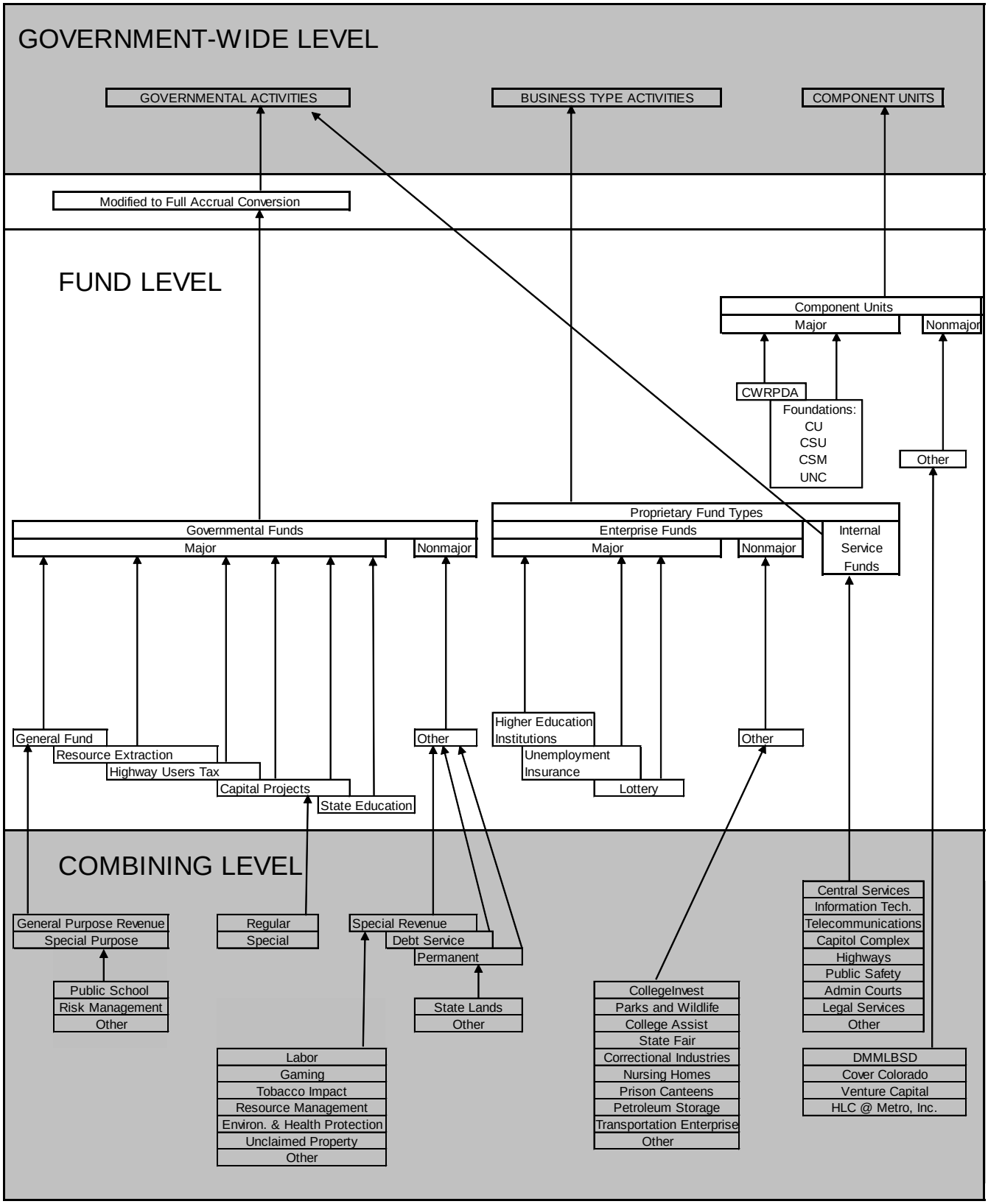
Notes to Basic Financial Statements

The notes to the financial statements are an integral part of the basic financial statements. They explain amounts shown in the financial statements and provide additional information that is essential to fair presentation.

Required Supplementary Information (RSI)

Generally accepted accounting principles require certain supplementary information to be presented in this Management's Discussion and Analysis and following the notes to the financial statements. Required supplementary information differs from the basic financial statements in that the auditor applies certain limited procedures in reviewing the information. In this report, RSI includes budgetary comparison schedules and a schedule of funding progress for other post-employment benefits.

The chart on the following page is a graphic representation of how the State's funds are organized in this report. Fiduciary Funds are not shown in the chart; they occur only in fund-level statements.


GOVERNMENT-WIDE LEVEL
GOVERNMENTAL ACTIVITIES
BUSINESS TYPE ACTIVITIES
COMPONENT UNITS
Modified to Full Accrual Conversion
FUND LEVEL
Component Units
Major
Nonmajor
CWRPDA
Foundations:
CU
CSU
CSM
UNC
Other
Proprietary Fund Types
Enterprise Funds
Major
Nonmajor
Internal Service Funds
Governmental Funds
Major
Nonmajor
General Fund
Resource Extraction
Highway Users Tax
Capital Projects
State Education
Other
Higher Education Institutions
Unemployment Insurance
Lottery
Other
COMBINING LEVEL
General Purpose Revenue
Special Purpose
Public School
Risk Management
Other
Regular
Special
Special Revenue
Debt Service
Permanent
State Lands
Other
Labor
Gaming
Tobacco Impact
Resource Management
Environ. & Health Protection
Unclaimed Property
Other
CollegeInvest
Parks and Wildlife
College Assist
State Fair
Correctional Industries
Nursing Homes
Prison Canteens
Petroleum Storage
Transportation Enterprise
Other
Central Services
Information Tech.
Telecommunications
Capitol Complex
Highways
Public Safety
Admin Courts
Legal Services
Other
DMMLBSD
Cover Colorado
Venture Capital
HLC @ Metro, Inc.

OVERALL FINANCIAL POSITION AND RESULTS OF OPERATIONS

The following table was derived from the current and prior year government-wide *Statement of Net Position*.

(Amounts in Thousands)

	Governmental Activities		Business-Type Activities		Total Primary Government	
	2013	2012	2013	2012	2013	2012
Noncapital Assets	$ 8,145,302	$ 7,226,747	$ 5,762,411	$ 5,591,121	$ 13,907,713	$12,817,868
Capital Assets	11,483,728	11,506,120	6,692,826	6,269,812	18,176,554	17,775,932
Total Assets	19,629,030	18,732,867	12,455,237	11,860,933	32,084,267	30,593,800
Deferred Outflow of Resources	-	-	551	5,005	551	5,005
Current Liabilities	2,022,074	1,941,714	1,359,106	1,305,517	3,381,180	3,247,231
Noncurrent Liabilities	2,648,225	2,612,089	4,407,976	4,420,423	7,056,201	7,032,512
Total Liabilities	4,670,299	4,553,803	5,767,082	5,725,940	10,437,381	10,279,743
Net Investment in Capital Assets	10,107,082	10,107,432	3,571,408	3,386,411	13,678,490	13,493,843
Restricted	3,656,639	2,582,636	965,311	757,330	4,621,950	3,339,966
Unrestricted	1,195,010	1,488,996	2,151,987	1,996,257	3,346,997	3,485,253
Total Net Position	$14,958,731	$14,179,064	$ 6,688,706	$ 6,139,998	$ 21,647,437	$20,319,062

The amount of total net position is one measure of the health of the State's finances, and the State reports significant positive balances in all categories of net position. However, this measure must be used with care because large portions of the balances related to capital assets or restricted assets may be unavailable to meet the day-to-day payments of the State.

Capital assets, net of related debt, account for $13.7 billion or 63.2 percent of the State's total net position, which represents an increase of $158.0 million from the prior year; capital assets increased in business-type activities, but declined in governmental activities. The decrease of $22.4 million in governmental capital assets is attributable to transportation projects, public school construction, and the completion of the Ralph L. Carr Justice Center. Depreciation charges of $568.1 million for bridge and roadway infrastructure more than offset increases related to new construction activity. The current year increase in Net Investment in Capital Assets of $185.0 million in business-type activities, primarily in Higher Education Institutions and the Other Enterprise Funds (primarily the Transportation Enterprise), indicates that capital asset purchases from financed and current resources was greater than depreciation charges and payments on capital debt. It should be noted that the value of the capital assets is not available to meet related debt service requirements, which must be paid from current receipts or available liquid assets.

Assets restricted by the State Constitution or external parties account for another $4,622.0 million or 21.4 percent of net position, which represents an increase of $1,282.0 million over the prior year. In general, these restrictions dictate how the related assets must be used by the State, and therefore, the amount may not be available for the general use of the State's programs. The constitutionally mandated State Education Fund fund balance, the Highway Users Tax Fund fund balance, and resources pledged to debt service are examples of restrictions on the State's net position. Governmental activities Restricted Net Position increased by $1,074.0 primarily related to the required transfer of the excess general fund surplus of $1,073.5 million to the State Education Fund, while business-type activities increased by $208.0 million.

The Unrestricted Net Position of $3,347.0 million represents 15.5 percent of total net position and is the amount by which total assets and deferred outflows exceed total liabilities and deferred inflows after all restrictions and capital asset exclusions are considered. This represents a decrease of $138.3 million from the prior fiscal year. The governmental activities unrestricted net position decreased by $294.0 million and business-type activities

increased by $155.7 million. The largest portion of unrestricted net position is reported in Special Revenue Funds; however, legislative action is generally required to make the Special Revenue Fund resources available for State programs other than the program for which the revenue was collected.

Another important measure of the State's financial health is the change in net position from the prior year. The following condensed statement of activities shows, without regard to prior period adjustments, that the governmental activities, expenses and transfers-out were less than revenues and transfers-in resulting in net position increasing by $772.7 million. Program revenue of the governmental activities increased by $241.4 million (2.9 percent) related to increasing charges for services and capital grants and contributions. General-purpose revenues increased by $843.9 million (9.1 percent) primarily due to increased tax collections and accruals of taxes receivable. Expenses increased by $770.6 million (4.5 percent) from the prior year in alignment with increased program and general purpose revenue increases. This was reduced somewhat by the increase of the General Fund Statutory Reserve from 4.0 to 5.0 percent. The following table was derived from the current and prior year government-wide *Statement of Activities*.

(Amounts in Thousands)

	Governmental Activities		Business-Type Activities		Total Primary Government	
Programs/Functions	2013	2012	2013	2012	2013	2012
Program Revenues:						
Charges for Services	$ 1,950,925	$ 1,785,794	$ 5,185,664	$ 5,083,700	$ 7,136,589	$ 6,869,494
Operating Grants and Contributions	5,860,052	5,884,031	2,730,519	3,165,718	8,590,571	9,049,749
Capital Grants and Contributions	700,548	600,300	96,655	132,067	797,203	732,367
General Revenues:						
Taxes	8,953,713	8,186,128	-	-	8,953,713	8,186,128
Restricted Taxes	1,039,105	965,784	-	-	1,039,105	965,784
Unrestricted Investment Earnings	16,842	15,015	-	-	16,842	15,015
Other General Revenues	97,402	96,213	-	-	97,402	96,213
Total Revenues	18,618,587	17,533,265	8,012,838	8,381,485	26,631,425	25,914,750
Expenses:						
General Government	555,507	224,382	-	-	555,507	224,382
Business, Community, and Consumer Affairs	584,300	600,068	-	-	584,300	600,068
Education	5,187,481	5,205,123	-	-	5,187,481	5,205,123
Health and Rehabilitation	697,795	703,684	-	-	697,795	703,684
Justice	1,655,057	1,555,294	-	-	1,655,057	1,555,294
Natural Resources	77,934	93,900	-	-	77,934	93,900
Social Assistance	7,174,711	6,746,574	-	-	7,174,711	6,746,574
Transportation	1,769,013	1,777,488	-	-	1,769,013	1,777,488
Interest on Debt	16,284	40,935	-	-	16,284	40,935
Higher Education Institutions	-	-	5,258,665	5,068,481	5,258,665	5,068,481
Unemployment Insurance	-	-	1,055,148	1,571,321	1,055,148	1,571,321
Lottery	-	-	501,010	495,847	501,010	495,847
Parks and Wildlife	-	-	177,497	160,933	177,497	160,933
College Assist	-	-	407,229	403,023	407,229	403,023
Other Business-Type Activities	-	-	187,265	196,542	187,265	196,542
Total Expenses	17,718,082	16,947,448	7,586,814	7,896,147	25,304,896	24,843,595
Excess (Deficiency) Before Contributions, Transfers, and Other Items	900,505	585,817	426,024	485,338	1,326,529	1,071,155
Contributions, Transfers, and Other Items:						
Transfers (Out) In	(128,535)	(135,407)	128,535	135,407	-	-
Permanent Fund Additions	741	595	-	-	741	595
Total Contributions, Transfers, and Other Items	(127,794)	(134,812)	128,535	135,407	741	595
Total Changes in Net Position	772,711	451,005	554,559	620,745	1,327,270	1,071,750
Net Position - Beginning	14,179,064	14,179,064	6,139,998	6,139,998	20,319,062	20,319,062
Prior Period Adjustment	6,956	(451,005)	(5,851)	(620,745)	1,105	(1,071,750)
Net Position - Ending	$14,958,731	$ 14,179,064	$ 6,688,706	$ 6,139,998	$21,647,437	$20,319,062

Business-type activities' revenues and net transfers-in in the preceding table exceeded expenses by $554.6 million resulting in an increase in net position. From the prior year to the current year, program revenue of the business-type activities decreased by $368.6 million (4.4 percent) and expenses decreased by $309.3 million. Operating Grants and Contributions declined by $435.2 million primarily in Unemployment Insurance followed by Higher Education Institutions related to reduced ARRA funding. The decrease in Operating grants and Contributions was partially offset by $102.0 million in increased Charges for Services, primarily in Higher Education

Institutions. The decrease in expenses is primarily attributable to a 32.9 percent decrease in Unemployment Insurance benefits paid, that more than offset increases in all of the other business-type activities, including the largest increase in the Higher Education Institutions.

TABOR Revenue, Debt, and Tax-Increase Limits

Background and Current Condition

Fiscal Year 2012-13 is the twentieth year of State operations under Article X, Section 20 of the State Constitution revenue limitations, which is also known as TABOR. With certain exceptions, the rate of growth of State revenues is limited to the combination of the percentage change in the State's population and inflation based on the Denver-Boulder CPI-Urban index. The exceptions include revenues from federal funds, gifts, property sales, refunds, damage recoveries, transfers, voter-approved revenue changes, and qualified enterprise fund revenues.

Revenues collected in excess of the limitation must be returned to the citizens unless a vote at the annual election in November allows the State to retain the surplus. In November 2005 voters approved a measure, commonly known as Referendum C, which was referred to the ballot by the Legislature. Referendum C authorized the State to retain all revenues in excess of the TABOR limit for the five-year period from Fiscal Year 2005-06 through Fiscal Year 2009-10. Referendum C had additional provisions and effects that are discussed below.

TABOR also limits the General Assembly's ability to raise taxes, to borrow money, and to increase spending limits. With the exception of a declared emergency, taxes can only be raised by a vote of the people at the annual election. Multiple year borrowings can only be undertaken after approval by a similar vote.

The TABOR limits are calculated and applied at the statewide level without regard to fund type; however, the TABOR refunds have historically been paid from the General Fund. Therefore, the TABOR revenue, expenditure, debt, and tax-increase limitations have historically been significant factors in the changing fiscal status of the State's General Fund. The original decision to pay TABOR refunds out of the General Fund continues to be important under Referendum C because revenues in excess of the TABOR limit that are recorded by cash funds remain in those funds (barring Legislative action) but are required to be budgeted and expended from the General Fund Exempt Account created in the General Fund by Referendum C.

In years when Referendum C was not in effect, the State's ability to retain revenues was also affected by a requirement in TABOR commonly referred to as the ratchet down effect. The ratchet down occurs because each year's revenue retention limit is calculated based on the lesser of the prior year's revenues or the prior year's limit. When revenues are below the limit, it results in a permanent loss of the State's ability to retain current and future revenues collected. Referendum C effectively suspended the ratchet down effect during the five-year refund hiatus by authorizing the State to retain and spend any amount in excess of the TABOR limit.

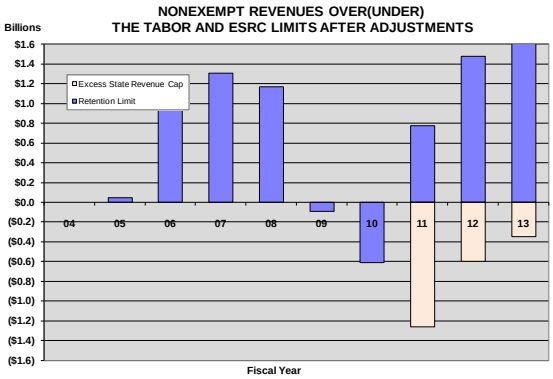
In the first three years of operations under TABOR, the State did not exceed the revenue limitation. In Fiscal Years 1996-97 through 2000-01, State revenues exceeded the TABOR limitation by $139.0 million, $563.2 million, $679.6 million, $941.1 million, and $927.2 million, respectively. The economic downturn in Fiscal Years 2001-02 and 2002-03 and adjustments for inaccurate population estimates applied in Fiscal Year 2003-04 precluded TABOR refunds in those years. The State was required to refund $41.1 million in Fiscal Year 2004-05. At the end of Fiscal Year 2012-13, these amounts totaled to required refunds of $3,291.2 million since TABOR's inception. At June 30 of each applicable fiscal year, the State recorded a liability on the General Fund Balance Sheet, and the amounts were refunded in subsequent years except for the $0.7 million amount currently shown in the financial statements.

After the Referendum C five-year excess revenue retention period that encompassed Fiscal Year 2005-06 through Fiscal Year 2009-10, the State is subject to an Excess State Revenue Cap (ESRC) starting in Fiscal Year 2010-11. Calculation of the TABOR retention limit continues to apply, but the ESRC replaces it as the limit that triggers taxpayer refunds. The basis for the ESRC is the highest adjusted TABOR revenue during the five-year excess revenue retention period; the highest adjusted TABOR revenue occurred in Fiscal Year 2007-08, and the ratchet down provision does not apply to the ESRC. For Fiscal Year 2012-13, unaudited State revenues subject to TABOR were $11,107.3 million, which was $352.9 million under the ESRC, and $1,859.9 million over the

retention limit. Absent Referendum C, the State would have been required to refund the amount exceeding the retention limit.

During Fiscal Year 2012-13, the Colorado Geological Survey was relocated from the Department of Natural Resources to the Colorado School of Mines. The Colorado Geological Survey was formerly nonexempt TABOR activity, but became TABOR enterprise activity as the Colorado School of Mines is part of the Higher Education Institution TABOR enterprise. Also during Fiscal Year 2012-13, a portion of the wildfire functions moved from Colorado State University which is part of the TABOR qualified Higher Education Institutions to the Department of Public Safety. As required by TABOR, the State Controller makes the qualification of new enterprises and disqualification of existing TABOR enterprises neutral in the excess revenue calculation. In Fiscal Year 2012-13, the TABOR limit was decreased by total of $1.8 million related to these changes in the TABOR district.

Referendum C



Referendum C, approved by the voters in the November 2005 election, contained the following provisions:

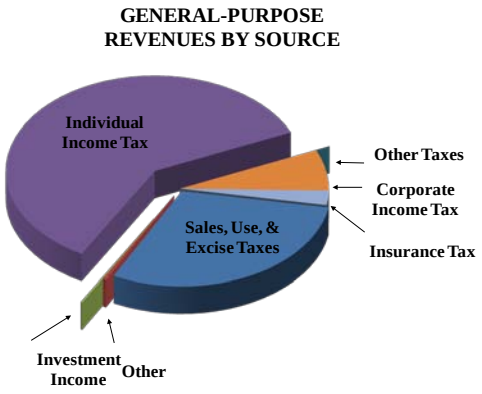
- The State shall be authorized to retain and spend all revenues in excess of the limit on fiscal year spending after July 1, 2005, and before July 1, 2010 (five fiscal years). The authorization constitutes a voter approved revenue change.
- After July 1, 2010, the limit on fiscal year spending is effectively raised to the highest population and inflation adjusted nonexempt revenue amount in the period from July 1, 2005, and before July 1, 2010. This provision disables the ratchet down provision during the five-year period.
- A General Fund Exempt Account is created within the General Fund to consist of the retained revenues for each fiscal year. The Legislature shall appropriate the moneys in the account for health care, education (including related capital projects), firefighter and police pension funding, and strategic transportation projects. Spending from the General Fund Exempt Account is limited to five percent of personal income, with certain adjustments.
- The Director of Research of the Legislative Council shall report the amount of revenues retained with a description of how the retained revenues were expended.
- The State retained $3,593.6 million during the five-year refund time-out authorized by Referendum C, and $4,103.3 million from Fiscal Year 2010-11 through 2012-13 due to the increasing ESRC as compared to TABOR limit, for a total of $7,696.9 million of retained Referendum C revenue.

The amount of revenues in excess of the limit cannot be known for certain until the completion of the TABOR audit, which is generally not available until up to six months after fiscal year-end. Currently, due to the sluggish economic recovery, the State's revenues are not expected to exceed the ESRC cap during Fiscal Year 2012-13. Neither the Legislative Council nor the Governor's economic forecast projects nonexempt revenue in excess of the ESRC through Fiscal Year 2015-16.

INDIVIDUAL FUND ANALYSIS

General Fund

The General Fund is the focal point in determining the State's ability to maintain or improve its financial position. The General Fund includes all funds that do not have sufficient original source revenue streams to qualify as special revenue funds. As a result, the Public School Fund, Risk Management, and Other Special Purpose Funds reside in the General Fund. These funds are referred to as Special Purpose General Funds, while the General Purpose Revenue Fund comprises general activities of the State. Revenues of the General Purpose Revenue Fund consist of two broad categories - general-purpose revenues and augmenting revenues. General-purpose revenues are taxes, fines, and other similar sources that are collected without regard to how they will be spent. Augmenting revenues include federal funds, transfers-in, fees and charges, or specific user taxes. Augmenting revenues are usually limited as to how they can be spent. Even though significant federal grant revenues are accounted for in the General Purpose Revenue Fund, they have little impact on fund balance because most federal revenues are earned on a reimbursement basis and are closely matched with federal expenditures.

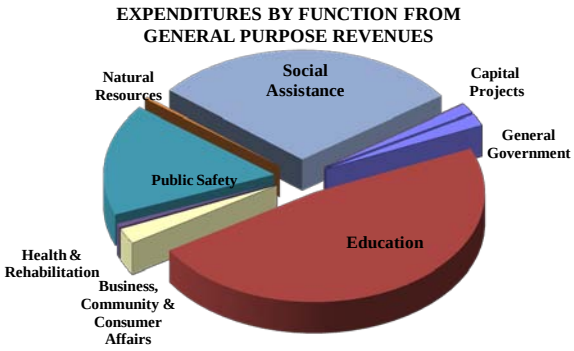


The ending total fund balance of the General Fund, as measured by generally accepted accounting principles (GAAP), was $799.1 million, $253.5 million of which was attributable to the General Purpose Revenue Fund, including nonspendable, restricted, committed, assigned, and unassigned amounts. The General Purpose Revenue Fund decreased by $427.6 million from the prior year. In Fiscal Year 2012-13, the State was able to fund the General Fund Statutory Reserve of $373.0 million on a budget basis, but was only able to reserve $216.1 million and on a GAAP basis. After the partial statutory reserve the General Purpose Revenue Fund Unassigned Fund Balance was eliminated, which was a decrease of $359.4 as compared to the prior year. When considering the shortfall of $156.9 million in meeting the reserve on a GAAP basis, the decrease in the unassigned balance would have reached $516.3 million. The General Purpose Revenue Fund's $1,059.9 million year-end unrestricted cash balance increased by $502.3 million from the prior year primarily due to improving tax collections.

General-purpose revenues for Fiscal Years 2012-13 and 2011-12 were $8,554.8 million (see page 163) and $7,336.0 million, respectively – an increase of $1,218.8 million or 16.6 percent. Individual income tax revenue increased by $584.5 million or 11.7 percent. The major categories of individual income tax, that contributed to the increase, were estimated payments (up 25.1 percent), cash with returns (up 37.1 percent), and withholding payments (up 2.6 percent). The significant percentage increase in estimated tax payments is normally associated with improving self-employment income and taxpayers' investment earnings, while the increase in cash with returns generally represents improving wages. The increase in withholding reflects modest job growth and some wage inflation. Corporate income tax receipts increased by $149.9 million, or 30.8 percent, reflecting strong corporate profits. Sales, use, and excise taxes increased by $159.8 million or 6.7 percent, which is slightly above the projected 4.3 OSPB projected increase in personal income in 2013.

On the budgetary basis, total expenditures and transfers-out (excluding transfers not appropriated by department) funded from general-purpose revenues during Fiscal Years 2012-13 and 2011-12 were $7,826.9 million (see page 163) and $7,139.2 million, respectively. For Fiscal Year 2012-13, the total annual increase in general-funded appropriations was limited to five percent of personal income with certain adjustments. The primary adjustments are for changes in federal mandates, lawsuits against the State, and most transfers not appropriated by department. The limit is controlled through the legislative budget process.

The Special Purpose portion of the General Fund fund balance totaled $545.6 million in Fiscal Year 2012-13. This comprises Risk Management activities, the Public School Fund and Other Special Purpose Funds.

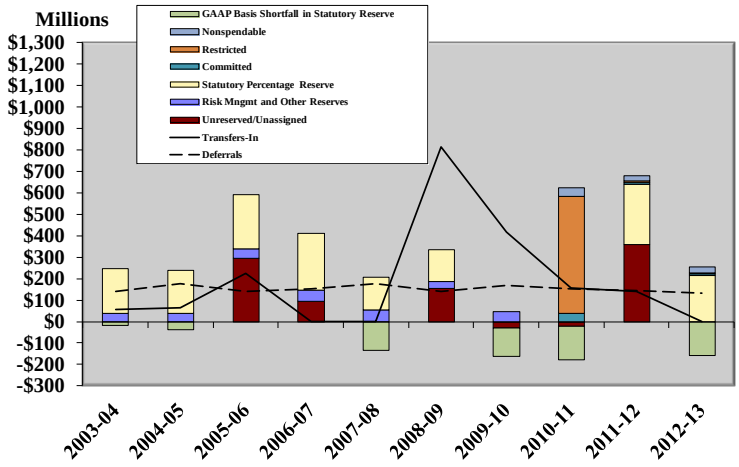


With expenditures measured using generally accepted accounting principles, the Departments of Education, Health Care Policy and Financing, Higher Education, and Human Services accounted for approximately 79.0 percent of all Fiscal Year 2012-13 general-funded expenditures, which is a decrease of 0.9 percent from the prior year. There were no significant decreases in departmental expenditures. The largest increases were in the Department of Education, Health Care Policy and Financing, and The Department of Human Services. The Department of Education expenditures increased by $181.2 million (6.4 percent) due to the availability of increased general purpose revenue. The Department of Health Care Policy and Financing's general-funded expenditures increased $144.1 million (8.5 percent) as the use of general-funded resources increased as a result of the result of the phase-out of the enhanced federal matching funds under the American Recovery and Reinvestment Act of 2009 moneys and increased caseloads. The Department of Human Services expenditures increased $49.5 million (7.0 percent) to meet case load demands

As required by Senate Bills 03-196 and 03-197, the State converted to cash basis accounting for certain expenditures in Fiscal Year 2002-03 and subsequent years. House Bill 09-1367 also deferred certain Office of Information Technology (OIT) expenditures into the subsequent year. These changes result in an ongoing difference between the GAAP fund balance and budgetary basis fund balance of the General Fund. During Fiscal Year 2012-13, the State met the statutory required reserve on a budgetary basis but not a GAAP basis. The statutorily required process of deferring expenditures moved $86.9 million of payroll, $123.9 million of Medicaid, and $1.2 million of OIT expenditures into Fiscal Year 2013-14. Revenues related to the deferral of the Medicaid expenditures were also deferred in the amount of $80.4 million. In total, the effect was to increase General Fund budgetary fund balance by $131.7 million, which was $21.4 million less than the effect of deferring Fiscal Year 2011-12 expenditures into Fiscal Year 2012-13. Although Medicaid expenditures and caseloads continue to increase, the Medicaid related deferral declined due to increased drug rebate credits that offset Medicaid expenditures. Transfers-in were negligible as compared to the prior year.

The chart shows the changes in the major classifications of fund balance in the General Fund on the basis of generally accepted accounting principles (GAAP). Statutes in effect for Fiscal Year 2012-13 require a five percent fund balance reserve of $373.0 million. Statutory compliance was achieved on budgetary basis, but not on a GAAP basis by $156.9 million. On a budgetary basis there were deferrals of $131.7 million of payroll, Medicaid, and other costs into Fiscal Year 2013-14. The deferral of payroll and Medicaid costs has been in place since Fiscal Year 2002-03. The deferrals and transfers-in have prevented shortfalls in the budget basis statutory reserve in each year except Fiscal Years 2005-06, 2006-07, 2008-09, and 2011-12 when adequate resources were available for a positive budgetary reserve without the deferral.

GENERAL FUND - FUND BALANCE[1]



[1] Beginning in Fiscal year 2010-11, the implementation of GASB Statement No. 54 modified the required fund balance classifications. As a result, Risk Management and other Special Purpose Funds became part of General Fund fund balance. The General Purpose Revenue portion of the General Fund primarily comprises the Statutory Reserve and Unassigned balances, and the Special Purpose Revenue portion of the General Fund the remaining balances.

Resource Extraction Fund

The Resource Extraction Fund fund balance increased by $85.2 million (9.4 percent) from the prior year. Cash is collected from severance taxes, mineral leasing, and fees associated with regulation of mining activities increased by $67.0 million as compared to the prior year. Expenditures include distributions to local governments, regulatory costs, and construction loans made to local governments and special districts to enhance the use of water resources of the State. A significant portion $383.0 million, of the fund's fund balance of $989.8 million comprises long-term loans receivables related to the financing of local government water projects by the Water Projects Fund. The balance of the loans receivable decreased by $14.6 million from the prior year.

Highway Users Tax Fund

The Highway Users Tax Fund (HUTF) fund balance decreased by $25.5 million (2.1 percent) from the prior year largely due to expenditures increases at a faster pace than federal revenue increases. Legislation in response to the economic downturn has permanently eliminated General Purpose Revenue Fund Surplus diversions to HUTF and also terminated the diversion of sales and use tax from the General Fund to the Highway Fund until at least Fiscal Year 2018-19.

The HUTF shows a fund balance of $1,197.5 million. This amount includes $1,073.4 million in encumbrances for multi-year construction projects. The majority of the fund balance, $1,146.0 million, is constitutionally restricted for highway construction and maintenance.

Capital Projects Fund

The Capital Projects Fund fund balance increased by $5.5 million (11.3 percent) from the prior fiscal year due to increased funding from the General Purpose Revenue Fund. Fund expenditures of $88.2 million ($213.1 million in Fiscal Year 201-12) were primarily related to projects appropriated in previous years. The Capital Projects Fund reported fund balance restrictions of $2.5 million, or 4.6 percent of total fund balance, related to residual certificates of participation and HUTF funding.

State Education Fund

The State Education Fund fund balance increased by $1,062.4 million (545.4 percent) during Fiscal Year 2012-13 primarily related legislation that diverted the excess General Fund Surplus balance of $1,073.5 to the State Education Fund. Except for investment income and transfers-in from the General Purpose Revenue Fund, revenues of the fund are fixed as a percentage of taxpayer tax liability, and the fund's portion of those receipts increased in Fiscal Year 2012-13 by $78.8 million from the prior year. Expenditures of the fund are limited by a constitutional amendment to certain education programs and to meeting growth requirements in other education programs. Along with tax receipts, transfers-in from the General Purpose Revenue Fund of $59.0 million in the prior year supported Fiscal Year 2012-13 expenditures. Expenditures of the fund were $490.5 million and $645.8 million in Fiscal Year 2012-13 and 2011-12, respectively. The reduction in expenditures is attributable to transfers-in from the General Purpose Revenue Fund of $221.4 that supported increased expenditures activity in Fiscal Year 2011-12.

Higher Education Institutions

The net position of the Higher Education Institutions increased by $266.8 million (5.3 percent). The fund has a wide variety of funding sources to which expenses are not specifically identifiable; therefore, it is not possible to cite the source of the net asset increase. However, it can be noted that tuition and fees of the institutions increased by $222.1 million, sales of goods and services increased by $100.5 million, federal revenues decreased by $79.3 million, and Other Operating revenues increased by $19.5 million. In addition, investment income (including an increase in fair value of investments) decreased by $19.6 million. Overall, revenues increased by 4.1 percent and expenses increased by 3.8 percent. The State made capital contributions of $95.7 million and $134.3 million in Fiscal Years 2012-13 and 2011-12, respectively, that were funded by the Capital Projects Fund and transferred $194.2 million ($192.8 million in Fiscal Year 2011-12) to Higher Education Institutions primarily from the General Fund for student financial aid and vocational training.

Unemployment Insurance

The net position of the Unemployment Insurance Fund (UI) increased by $153.7 million (238.7 percent). Unemployment benefits paid decreased by $511.8 million, or 32.8 percent, after decreasing $572.0 million in the prior year. The reduced benefits paid were caused by a reduction of $878.7 million in federal grants – including ARRA funds that were originally provided to extend the duration of unemployment benefits. Unemployment insurance premiums collected decreased by $56.5 million over the prior year. Colorado statutes require management to adjust unemployment insurance premium tax rates when the fund's cash balance exceeds or is below established thresholds. Statutes were amended in the 2012 special legislative session allowing UI to issue bonds, through the Colorado Housing and Finance Authority, to stabilize insurance premium taxes, which will be funded by special assessments on employers. Bonds were issued as represented by the $505.0 million of the fund's liabilities. The fund's cash balance was $580.9 million, as compared to $523.0 million in the prior year.

State Lottery

The Lottery produced operating income of $134.8 million ($122.2 million in Fiscal Year 2011-12) on sales of $575.2 million ($559.3 million in Fiscal Year 2011-12). The change represents a 10.3 percent increase in operating income. The Lottery distributed $59.2 million ($57.1 million in Fiscal Year 2011-12) to the Great Outdoors Colorado program, a related organization, and transferred $77.0 million ($66.7 million in Fiscal Year 2011-12) to other State funds; $13.6 million primarily to fund operations of the State's Division of Parks and Recreation and $54.3 million was expended to local governments through the Conservation Trust Fund. Because of the requirement to distribute most of its income, the Lottery's net position is minimal and changes nominally from year to year.

ANALYSIS OF BUDGET VARIANCES

The following analysis is based on the General Fund Surplus Schedule included in Required Supplementary Information on page 163. That schedule isolates general-purpose revenues and expenditures funded from those revenues, and it is therefore the best source for identifying general-funded budget variances.

Differences Between Original and Final Budgets

The following list shows departments that had net changes in general-funded budgets greater than $10.0 million.

- Department of Health Care Policy and Financing
  - $10.6 million to reflect updated caseload projections,
  - $4.7 million transferred the Department of Human Services authorized by C.R.S. 24-75-106 to cover nonMedicaid eligible caseload costs,
  - $4.5 million as a result of a 1.5 percent rate cut to nursing facilities providing Medicaid services, and
  - $1.1 related to transferring the provider fee to the Department of Human Services for intermediate care facilities for the intellectually disabled.

The decreases were offset by an increase of $2.7 million in funding for the Children's Health Plan, and $1.6 million related to rollfoward authority for the Colorado Benefits Management System.

Differences Between Final Budget and Actual Expenditures

Overexpenditures for all funds totaled $9.6 million for Fiscal Year 2012-13 including deficit fund balances that are considered overexpenditures. General-funded overexpenditures are discussed in detail in Note 8A on page 83 at the individual line item appropriation level. In total, State departments reported general-funded appropriations negative reversions of $12.5 million; the reversion would have been $7.8 million if not for a $20.3 million negative reversion related to the Old Age Pension program at the Department of Revenue. The Department of Revenue negative reversion is not considered an overexpenditure because the Old Age Pension program is continuously appropriated in statute and the negative reversion is shown primarily to inform the General Assembly of the amount of Old Age Pension expenditures in excess of the estimate. In addition, departments

reverted $6.5 million of revenue earned in excess of the amount that was needed to support specific cash-funded appropriations in the General Fund. The final budget is presented without reduction for restrictions in order to show the total reversion of appropriated budget. The following list shows those departments that had reversions of at least $1.0 million.

- Department of Corrections – The department reverted $2.3 million (0.4 percent) primarily in its pharmaceutical line item. Reversions of $1.3 million resulted from a reduced need for offender prescriptions and at least one high cost drug becoming available in generic form during the year. Another $0.3 million saved from lower than anticipated population of youth offenders requiring aftercare services, and unused contract services of $0.1 million in community intensive supervision program services. There were various other small reversions for institutional contract services, community services, and administration.
- Department of Human Services – The department reverted $2.0 million (0.3 percent) comprising:
  - $0.5 million in General Purpose Revenue Fund savings as a higher proportion of the youth were Medicaid eligible in the Residential Treatment Centers for Youth line item, and were therefore costs were paid from federal sources.
  - $0.3 million in savings resulting from the negotiation of a reduced price for Electronic Benefits Transfer card contract.
  - $0.3 million in community-based child abuse prevention services, as rollforward authority to use unspent funds in future years was inadvertently excluded in the legislative process.
  - $0.3 million in cost savings on Colorado Benefit Management System Modernization project.
  - $0.2 million in rollforward reversions for child welfare services in the mental health institutions.
  - $0.1 million in adult foster care due to reduced caseloads.
  - $0.1 million in the residential treatment centers for youth line item as a result of reduced caseloads.

CAPITAL ASSETS AND LONG-TERM DEBT ACTIVITY

The State's investment in capital assets at June 30, 2013, was $13.7 billion ($13.5 billion in Fiscal Year 2011-12). Included in this amount were $14.8 billion of depreciable capital assets after reduction for $8.1 billion of accumulated depreciation. Also included was $3.4 billion of land, construction in progress, and nondepreciable infrastructure and other assets. The State added $1,561.6 million and $1,593.9 million of capital assets in Fiscal Year 2012-13 and 2011-12, respectively. Of the Fiscal Year 2012-13 additions, $723.3 million was recorded by governmental funds and $838.3 million was recorded by business-type activities. General-purpose revenues funded $61.4 million of capital and controlled maintenance expenditures during Fiscal Year 2012-13 and the balance of capital asset additions was funded by federal funds, cash funds, or borrowing. The table on the next page provides information on the State's capital assets by asset type for both governmental and business-type activities.

The State's capital assets at June 30, 2013 and 2012, were (see Note 17 for additional detail):

(Amounts in Millions)	Governmental Activities		Business-Type Activities		Total Primary Government	
	2013	2012	2013	2012	2013	2012
Capital Assets Not Being Depreciated						
Land and Land Improvements	$ 93	$ 85	$ 517	$ 500	$ 610	$ 585
Collections	11	9	22	20	33	29
Construction in Progress	1,145	911	681	497	1,826	1,408
Infrastructure	921	898	9	3	930	901
Total Capital Assets Not Being Depreciated	2,170	1,903	1,229	1,020	3,399	2,923
Capital Assets Being Depreciated						
Buildings and Related Improvements	2,167	2,070	7,502	7,117	9,669	9,187
Software	245	236	178	156	423	392
Vehicles and Equipment	715	679	921	921	1,636	1,600
Library Books, Collections, and Other Capital Assets	44	53	522	512	566	565
Infrastructure	10,406	10,165	161	99	10,567	10,264
Total Capital Assets Being Depreciated	13,577	13,203	9,284	8,805	22,861	22,008
Accumulated Depreciation	(4,264)	(3,600)	(3,820)	(3,555)	(8,084)	(7,155)
Total	$ 11,483	$ 11,506	$ 6,693	$ 6,270	$ 18,176	$ 17,776

The State's major commitments for capital expenditures are reported in the attached financial statements as restricted or committed fund balances. At June 30, 2013, the State had commitments of $24.6 million in the Capital Projects Fund ($24.4 million in Fiscal Year 2011-12) and $1,073.4 million in the Highway Users Tax Fund ($1,050.3 million in Fiscal Year 2011-12). Certain construction projects of the Higher Education Institutions are not reported in the Capital Projects Fund because they are generally not subject to appropriation.

The State is constitutionally prohibited from issuing general obligation debt except to fund buildings for State use, to defend the State or the U.S. in time of war, or to provide for unforeseen revenue shortfalls. Except for exempt enterprises, the TABOR amendment requires a vote of the people for the creation of any debt unless existing cash reserves are irrevocably pledged to service the debt. TABOR does allow debt issuance to refinance a borrowing at a lower interest rate. These requirements limit management's ability to address revenue shortfalls by borrowing for capital expenditures. However, the State has issued Certificates of Participation (COPs) secured by buildings and vehicles and has issued revenue bonds that are secured by pledges of future revenues. In some instances the debt-financed asset generates the pledged revenue stream; in other instances, such as the Transportation Revenue Anticipation Notes (TRANs), the pledged revenue stream is future federal revenues and State highway users taxes. Through the Colorado Housing and Finance Authority, the Division of Unemployment Insurance, a TABOR designated enterprise, issued bonds to spread the impact of the increased premiums resulting from the recession. The bonds will be repaid through employer insurance premiums collected over the life of the bonds. The State has other forms of borrowing that are small in relation to the revenue bonds and COPs. The schedule on the following page shows the principal and interest that will be paid over the following thirty-five year period to retire the current borrowing for capital leases, bonds and COPS (see Note 24). Revenue bonds in this schedule include net payments on interest rate swap derivatives.

Fiscal Year 2012-13
(Amounts in Millions)

	Capital Leases		Revenue Bonds		Certificates of Participation		Total	
	Principal	Interest	Principal	Interest	Principal	Interest	Principal	Interest
Governmental Activities	$ 151.0	$ 30.2	$ 574.1	$ 59.3	$ 1,192.2	$ 765.5	$ 1,917.3	$ 855.0
Business-Type Activities	41.7	8.8	3,725.0	2,435.4	403.6	173.7	4,170.3	2,617.9
Total	$ 192.7	$ 39.0	$ 4,299.1	$ 2,494.7	$ 1,595.8	$ 939.2	$ 6,087.6	$ 3,472.9

Fiscal Year 2011-12
(Amounts in Millions)

	Capital Leases		Revenue Bonds		Certificates of Participation		Total	
	Principal	Interest	Principal	Interest	Principal	Interest	Principal	Interest
Governmental Activities	$ 121.4	$ 33.0	$ 739.1	$ 98.7	$ 1,018.5	$ 697.0	$ 1,879.0	$ 828.7
Business-Type Activities	39.0	10.1	3,753.7	2,482.2	421.0	197.1	$ 4,213.7	$ 2,689.4
Total	$ 160.4	$ 43.1	$ 4,492.8	$ 2,580.9	$ 1,439.5	$ 894.1	$ 6,092.7	$ 3,518.1

In Fiscal Year 2012-13, the total principal amount of capital leases, revenue bonds, and COPs was 43.8 percent of assets other than capital assets, as compared to 47.5 percent in the prior year. This percentage declined because noncapital assets increased 8.5 percent while the principal amount of capital leases, revenue bonds, and COPs decreased by 0.1 percent. Governmental activities in total did not change significantly; however the increase related to several financed construction projects for local schools under the Build Excellent Schools Today (BEST) program ($196.0 million) was offset by principal payments on the Department of Transportation's Transportation Revenue Anticipation Notes ($134.0 million). Business-type activities did not change significantly. Total per capita borrowing including bonds, Certificates of Participation, mortgages, notes, and capital leases was $1,159, $1,180, $1,000, $1,022, and $1,201 per person in Fiscal Years 2012-13, 2011-12, 2010-11, 2009-10, and 2008-09, respectively.

CONDITIONS EXPECTED TO AFFECT FUTURE OPERATIONS

Many of the conditions affecting future operations of the State that were included in the Fiscal Year 2011-12 Management Discussion and Analysis continue to affect the State at the end of Fiscal Year 2012-13, as follows:

- Referendum C Sunsets – Referendum C was passed by the voters in November 2005 and allowed the State to retain all revenues in excess of the TABOR limit for a five-year period from Fiscal Year 2005-06 through 2009-10. During that period, the State retained $3,593.6 million that it would otherwise have been required to refund to State taxpayers. No amounts were retained in Fiscal Years 2008-09 or 2009-10. Referendum C created an Excess State Revenue Cap (ESRC) that increases each year for inflation and population growth and allows the State to retain and spend amounts above the TABOR limit and below the ESRC. This provision removes the effect of the TABOR ratchet down provision (discussed earlier in this MDA). However, economic recovery and State revenue growth rates in excess of the population and inflation adjustment could result in future refunds of TABOR revenues in excess of the new ESRC. In Fiscal Year 2012-13, the State was $352.9 million under the ESRC, but absent Referendum C, would have been required to refund $1,859.9 million per the TABOR limit due to its ratchet down provision. Both the Legislative Council economist and the Governor's Office of State Planning and Budgeting economist project there will be no TABOR refunds in their three-year forecast period.
- Pension Plan Contributions
  - Like most institutions that rely heavily on investments, the Public Employees Retirement Association (PERA) was severely affected by the global economic downturn beginning in 2008. A negative 26.0 percent return on investments in 2008 was partially offset by positive returns of 14.0 percent, 1.9 percent, and 12.9 percent in 2010, 2011, and 2012, respectively. These investment returns caused the funded ratio (actuarial value of assets, using a four-year smoothed-market value, divided by the actuarial accrued liability) of the State Division of PERA to decline from 73.3 percent at December 31, 2007 to 59.2 percent at December 31, 2012. Because of the four-year smoothing, the full effect of the 2009 negative return and subsequent partial recovery is not reflected in the funding ratio. In 2000, when the State Division and the School Division were reported as a single division, the combined division had a funding ratio of 104.7 percent. At December 31, 2012, the amortization period for the plan was 53 years, which means that at the existing contribution level and using the currently applicable actuarial assumptions the liability associated with existing benefits will be fully funded by December 31, 2065. Based on the 2011 and 2012 valuations, PERA's actuary estimated that the State's prospective employer contribution rate would need to be 20.01 percent, and 20.45 percent, respectively, to achieve the 30-year amortization period required by the Governmental Accounting Standards Board.
  - In the 2006 legislative session, the General Assembly authorized a Supplemental Amortization Equalization Disbursement (SAED) that adds three percentage points to the annual contribution (from amounts otherwise available for employee salary increases) in addition to the three percentage points required by the Amortization Equalization Disbursement (AED), which was approved in the 2004 session. In the 2010 legislative session, the General Assembly extended the increases required by the AED and SAED. The AED will continue to increase 0.4 percentage points from calendar years 2013 through 2017. The SAED will continue to increase one-half percentage point from calendar years 2014 through 2017. These legislative changes increase the employer's annual contribution for most employees from 16.55 percent in 2013 to 20.15 percent in 2017 and beyond. If the funding ratio of the plan reaches 103 percent, both the AED and SAED will be reduced by one-half percentage point. Neither the AED nor the SAED may exceed 5 percent of salary.
  - To provide budgetary relief for the State, Senate Bill 10-146 required that beginning July 1, 2010, members contribute an additional 2.5 percent of salary to their member accounts and the employer contribution rate be reduced to 11.35 percent. In the 2011 legislative session, Senate Bill 11-076 continued the 2.5 percent swap an additional year through June 30, 2012. This legislation sunset as of June 30, 2012.

- Senate Bill 10-001 made significant changes to the plan provisions that will affect the State over the long-term by improving the funded status of the plan. The most significant changes affecting the State Division of the plan include reducing the former 3.5 percent annual increase for retiree benefits to the lesser of the consumer price index or 2.0 percent, changing the timing of the annual increase, and making the annual increase contingent on the plan's funded status; extending the AED and SAED as discussed above; requiring future early retirement adjustments to be actuarially neutral; limiting annual increases in the highest average salary calculation for future retirees to 8.0 percent; removing the indexing of benefits for future retirees who become inactive with more than 25 years of service; changing the vesting period required for employer matching contributions; increasing the combined age and years of service requirement for current nonvested employees to 85, to 88 for new hires on or after January 1, 2011, to 90 for new hires on or after January 1, 2017, and increasing the related minimum retirement age; and requiring retirees returning to work for a PERA employer to pay member contributions that are not refundable and that do not increase service credits. Some of the changes authorized by Senate Bill 10-001 were the subject of a class action lawsuit naming the Governor and certain PERA Board members in claiming the changes are unconstitutional and seeking a mandatory injunction requiring payment of the annual increase in effect before the passage of Senate Bill 10-001. In June 2011 the lawsuit was dismissed. In July 2011 the case was appealed to the Colorado Court of Appeals. In October 2012 the Court of Appeals remanded the case to the District Court; in November 2012 both the Plaintiff and Defendant filed appeals to the Supreme Court regarding the Court of Appeals' decision. The Supreme Court has not yet announced whether the case will be heard.
- On November 15, 2013, the PERA Board of Trustees completed its annual review of the economic actuarial assumptions including the long-term expected investments rate of return and the long-term inflation and wage inflation expectations. Using state-of-the-art methodology, and having heard from multiple independent consultants, the Board chose to modify the long-term inflation expectations to 2.8 percent from 3.2 percent and to reduce the long-term investment return assumption to 7.5 percent from 8.0 percent.
- As of Fiscal Year 2014-15, with the implementation of Governmental Accounting Standards Board Statement No. 68, the State of Colorado will be required to report a pension liability for any shortage between the statutorily required contribution and the actuarial unfunded liability. As of December 31, 2012, PERA reports that the State Division, to which the State of Colorado belongs, has an unfunded accrued actuarial liability of $8.7 billion. At this time, management is unable to estimate the magnitude of the State's share of the unfunded pension liability.

- Election 2000 Amendment 23 – This constitutional requirement was originally designed to exempt a portion of State revenues from the TABOR refund and dedicate those revenues to education programs. With the passage of Referendum C in 2000 and the deterioration of general-funded revenues during Fiscal Years 2008-09 and 2009-10, and the implementation of the Excess State Revenue Cap in Fiscal Year 2010-11, revenues in excess of the TABOR limit are not currently being refunded. However, resources that were once general-purpose revenues continue to be diverted to the State Education Fund. For Fiscal Year 2011-12, $511.5 million was budgeted from the State Education Fund, which included $59.0 million from direct transfers in from the General Purpose Revenue Fund in addition to the exempted portion of revenues collected under Amendment 23. Under current law, direct transfers from the General Purpose Revenue Fund include the accrual of the entire General Fund Surplus in Fiscal Year 2012-13 to the State Education Fund, and 75 percent of the excess after $30.0 million is diverted to the Colorado Water Conservation Board in Fiscal Year 2013-14. The amendment requires the General Assembly to increase funding of education by one percent over inflation through Fiscal Year 2010-11 and by inflation thereafter. This requirement will have increasing impact if the inflation rate increases. The revenue diversion and mandated expenditure growth infringes on general funding for other programs when State revenues decline with the business cycle. Notwithstanding these expenditure increases, the State continues to face legal challenges that assert the current school funding system fails to provide a thorough and uniform system of free public education as required by the Colorado Constitution.

- Cash Basis Accounting – For Fiscal Year 2002-03 and following years, the Legislature changed the budgetary accounting for June payroll and certain Medicaid expenditures to the cash basis and deferred June paydates until July (after fiscal year-end). During Fiscal Year 2007-08 similar treatment was extended to certain Old Age Pension, Medicare, and Children's' Basic Health Plan expenditures. In Fiscal Year 2008-09 this treatment was applied to an additional month of Medicare payments, and legislation was passed to extend the pay date shift beginning in Fiscal Year 2010-11 to all information technology staff formerly paid by the General Purpose Revenue Fund. Each of these items causes the outflow of resources to be deferred into the following year for General Fund budget purposes. As a result, the State does not use full or modified accrual accounting to calculate budgetary compliance. Instead, potentially significant liabilities ($131.7 million net of related deferred revenue in Fiscal Year 2012-13) are delayed until the following year assuming that subsequent revenues will be adequate to pay those liabilities. In Fiscal Year 2011-12, legislation was passed to eliminate the deferral of June paydates until July for employees paid on a biweekly basis beginning in Fiscal Year 2012-13. The reversal of the paydate deferrals for biweekly employees is estimated to bring $1.7 million of budgetary expenditures back to a GAAP basis. Departures from generally accepted accounting principles (GAAP) such as this could adversely affect the State's credit rating. It will be difficult for the State to return to the GAAP basis of accounting for budgetary expenditures because of the significant one-time budgetary impact of recording payroll, Medicaid, and other expenditures that were previously deferred.

- General Fund Liquidity – The General Purpose Revenue Fund shows a cash balance of $1,356.1 million at June 30, 2013, providing apparent liquidity. Although there were increased tax collections in Fiscal Year 2012-13 and improved liquidity over the prior year, the General Purpose Revenue Fund increasingly comprises tax receivables $1,062.2 million net of tax refunds payable ($707.9 million) and deferred revenue ($293.9 million) related to the tax receivables that are not expected to be collected within the next year. The tax receivable and related refunds are based on the best economic data available at year-end; however, economic projections rarely identify inflection points in the economy. If the State's economy turns down again, tax receivables will likely decline (due to declining personal income) and tax refunds will likely increase (due to higher than required estimated tax and withholding payments) putting additional pressure on General Purpose Revenue Fund fund balance. The General Fund legally has access to short-term borrowing from the cash balances of other funds. However, those transfers become increasingly difficult as accessible cash fund balances are depleted from transfers in prior years.

- Debt Service
  - Principal and interest payments on the remaining $571.8 million of Transportation Revenue Anticipation Notes issued by the Department of Transportation average $160.0 million per year over the next four years. While a portion of the debt service will be funded by federal funds, a significant amount will be funded by State sources. The Department of Transportation reports significant projected shortfalls in the funding needed to meet transportation infrastructure demand, and legislation increasing fees to provide other sources of transportation funding was enacted for Fiscal Year 2009-10.
  - In Fiscal Year 2010-11, the Bridge Enterprise in the Department of Transportation issued $300.0 million of enterprise fund revenue bonds to be paid from the revenue stream mentioned above. A pending lawsuit claims that bridge safety surcharge portion of the fees and the bond issuance is unconstitutional. The department has additional large borrowings planned.
  - In previous years, the State entered into lease purchase agreements for all or a portion of various construction projects including the Ralph L. Carr Justice Center, the Colorado History Center, a prison, a hospital building, and a number of school buildings in local school districts. The average debt service over next five years totals $81.6 million. The majority of the revenue streams to cover the debt service payments comprise cash sources, as there is no general obligation associated with these lease purchases and the investors' sole recourse is the leased asset. However, if the revenue streams intended to fund this debt service do not materialize, the State will need to find other ways to pay for the service-potential represented by these capital assets.

- Intergovernmental Fiscal Dependency – The State expended $9,267.8 million (unaudited and including amounts in nonappropriated funds) in federal awards during Fiscal Year 2012-13 which represents 36.6

percent of the $25,304.9 million shown as expended by the State on the Government-Wide *Statement of Activities*, which is similar to Fiscal Year 2011-12. These amounts included grants for social, educational, and environmental purposes and fund both direct State expenditures and pass-through assistance to local governments. Current federal revenue projections show a one-year budget deficit of approximately $0.8 trillion for the 2013 federal Fiscal Year, and a $3.9 trillion deficit for federal Fiscal Years 2013-2017. The increasing expenditures in both the Social Security and Medicare Part A programs, residual stimulus spending, employee tax cuts under consideration and the potential costs of health care reform along with the interest costs to finance U.S. government borrowing will take up an increasingly large amount of the federal revenue streams. Without significant federal revenue increases or potentially unsustainable federal borrowing, there may be large cuts in federal spending. In the absence of all or a significant portion of this funding, the State's operations and ability to provide services to its citizens would be adversely impacted as would local government services.

- American Reinvestment and Recovery Act – In response to the global economic downturn that occurred during 2008, the United States Congress passed the American Recovery and Reinvestment Act (ARRA) in February of 2009. ARRA is intended to stimulate the U. S. economy by providing $787 billion of funding to states for job creation and retention and to spur economic activity and long-term growth, as well as providing transparency and accountability in government spending. In 2011 the amount was revised to $840 billion. The Act as initially passed provided $288 billion in tax cuts, $224 billion for education, health care and entitlement programs, and $275 billion for various federal grants, contracts and loans. The State has overseen or distributed $6,688.6 million in ARRA funds through Fiscal Year 2012-13. These amounts differ from the amounts reported under Section 1512 of the Act because entitlement based amounts such as Unemployment Benefits and Medicaid services were not subject to 1512 reporting. There were significantly fewer ARRA expenditures in Fiscal Year 2012-13 as compared to previous years; $474.5 million in Fiscal Year 2012-13, $922.0 million in Fiscal Year 2011-12, $2,046.7 million in Fiscal Year 2010-11, $2,708.9 million in Fiscal Year 2009-10, and $536.4 million in Fiscal Year 2008-09. The most significant inception-to-date expenditures under the Act were:

  - $3,288.1 million for unemployment benefits administered by the Department of Labor and Employment ($332.6 million of the total in Fiscal Year 2012-13),
  - $1,128.2 million for increased Medicaid funding in the Department of Health Care Policy and Financing ($49.9 million of the total in Fiscal Year 2012-13),
  - $818.1 million in stabilization and direct grants to Higher Education Institutions ($33.0 million of the total in Fiscal Year 2012-13),
  - $560.1 million distributed to local school districts by the Department of Education ($24.9 million of the total in Fiscal Year 2012-13),
  - $403.0 million to support infrastructure maintenance and improvements in the Department of Transportation ($3.8 million of the total in Fiscal Year 2011-12),
  - $138.0 million in the Governor's Office, primarily for weatherization programs ($1.3 million of the total in Fiscal Year 2012-13),
  - $127.7 million for Social Assistance programs in the Department of Human Services ($2.6 million of the total in Fiscal Year 2012-13),
  - $112.5 million to support daily operations in the Department of Corrections ($0.0 million of the total in Fiscal Year 2012-13).

  With a substantial portion of ARRA funding expended, the State has had and will continue to need to identify other revenue streams to replace ARRA to maintain State services.

BASIC FINANCIAL STATEMENTS

STATEMENT OF NET POSITION
JUNE 30, 2013

(DOLLARS IN THOUSANDS)	PRIMARY GOVERNMENT GOVERNMENTAL ACTIVITIES	BUSINESS-TYPE ACTIVITIES	TOTAL	COMPONENT UNITS
ASSETS:				
Current Assets:				
Cash and Pooled Cash	$ 2,549,620	$ 2,169,314	$ 4,718,934	$ 191,317
Investments	3,497	281,822	285,319	115,330
Restricted Securities Not Held for Investment	-	-	-	13,301
Taxes Receivable, net	1,118,329	137,970	1,256,299	-
Contributions Receivable, net	-	-	-	44,877
Other Receivables, net	189,937	381,351	571,288	80,922
Due From Other Governments	369,249	155,190	524,439	3,055
Internal Balances	23,801	(23,801)	-	-
Due From Component Units	119	18,969	19,088	-
Inventories	55,319	52,826	108,145	-
Prepaids, Advances, and Deferred Charges	57,465	24,806	82,271	588
Total Current Assets	4,367,336	3,198,447	7,565,783	449,390
Noncurrent Assets:				
Restricted Cash and Pooled Cash	1,798,432	352,234	2,150,666	142,406
Restricted Investments	598,209	292,283	890,492	283,102
Restricted Receivables	176,055	45,264	221,319	4,299
Investments	464,535	1,746,078	2,210,613	1,969,807
Contributions Receivable, net	-	-	-	69,407
Other Long-Term Assets	740,735	128,105	868,840	1,013,804
Depreciable Capital Assets and Infrastructure, net	9,312,959	5,463,065	14,776,024	121,782
Land and Nondepreciable Capital Assets	2,170,769	1,229,761	3,400,530	61,968
Total Noncurrent Assets	15,261,694	9,256,790	24,518,484	3,666,575
TOTAL ASSETS	19,629,030	12,455,237	32,084,267	4,115,965
DEFERRED OUTFLOW OF RESOURCES:	-	551	551	520
LIABILITIES:				
Current Liabilities:				
Tax Refunds Payable	718,077	-	718,077	-
Accounts Payable and Accrued Liabilities	742,225	602,571	1,344,796	31,508
TABOR Refund Liability (Note 8B)	706	-	706	-
Due To Other Governments	198,953	34,169	233,122	2,240
Due To Component Units	81	343	424	-
Unearned Revenue	95,026	305,108	400,134	24,709
Accrued Compensated Absences	10,955	16,609	27,564	-
Claims and Judgments Payable	46,873	-	46,873	17,575
Leases Payable	20,004	6,575	26,579	951
Notes, Bonds, and COPs Payable	174,340	233,811	408,151	55,756
Other Postemployment Benefits	-	17,052	17,052	-
Other Current Liabilities	14,834	142,868	157,702	125,792
Total Current Liabilities	2,022,074	1,359,106	3,381,180	258,531
Noncurrent Liabilities:				
Deposits Held In Custody For Others	17	-	17	307,705
Accrued Compensated Absences	138,413	236,329	374,742	-
Claims and Judgments Payable	323,451	38,993	362,444	-
Capital Lease Payable	131,006	35,153	166,159	257
Derivative Instrument Liability	-	8,333	8,333	-
Notes, Bonds, and COPs Payable	1,611,220	3,898,265	5,509,485	876,017
Due to Component Units	-	1,755	1,755	-
Other Postemployment Benefits	-	177,176	177,176	-
Other Long-Term Liabilities	444,118	11,972	456,090	65,577
Total Noncurrent Liabilities	2,648,225	4,407,976	7,056,201	1,249,556
TOTAL LIABILITIES	4,670,299	5,767,082	10,437,381	1,508,087
DEFERRED INFLOW OF RESOURCES:	-	-	-	963
NET POSITION:				
Net investment in Capital Assets:	10,107,082	3,571,408	13,678,490	182,200
Restricted for:				
Construction and Highway Maintenance	1,145,997	-	1,145,997	-
Education	1,265,476	-	1,265,476	-
Unemployment Insurance	-	218,076	218,076	-
Debt Service	33,113	8,439	41,552	-
Emergencies	161,350	34,000	195,350	48
Permanent Funds and Endowments:				
Expendable	6,328	11,716	18,044	810,894
Nonexpendable	694,564	61,159	755,723	757,607
Other Purposes	349,811	631,921	981,732	547,823
Unrestricted	1,195,010	2,151,987	3,346,997	308,863
TOTAL NET POSITION	$ 14,958,731	$ 6,688,706	$ 21,647,437	$ 2,607,435

The notes to the financial statements are an integral part of this statement.

STATEMENT OF ACTIVITIES
FOR THE YEAR ENDED JUNE 30, 2013

(DOLLARS IN THOUSANDS)	Expenses		Program Revenues		
Functions/Programs	Expenses	Indirect Cost Allocation	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions
Primary Government:					
Governmental Activities:					
General Government	$ 573,579	$ (18,072)	$ 136,759	$ 182,564	$ 124
Business, Community, and Consumer Affairs	582,119	2,181	144,767	244,402	-
Education	5,186,109	1,372	27,633	755,634	2
Health and Rehabilitation	696,868	927	80,508	398,738	-
Justice	1,649,708	5,349	242,288	104,116	230
Natural Resources	76,832	1,102	144,744	15,563	-
Social Assistance	7,172,151	2,560	763,126	4,075,723	-
Transportation	1,767,411	1,602	411,100	83,312	700,192
Interest on Debt	16,284	-	-	-	-
Total Governmental Activities	17,721,061	(2,979)	1,950,925	5,860,052	700,548
Business-Type Activities:					
Higher Education	5,257,051	1,614	3,442,637	1,801,483	87,743
Unemployment Insurance	1,055,148	-	729,108	481,968	-
Lottery	500,604	406	576,213	77	-
Parks and Wildlife	177,054	443	141,450	31,038	8,859
College Assist	407,113	116	6,254	403,907	-
Other Business-Type Activities	186,865	400	290,002	12,046	53
Total Business-Type Activities	7,583,835	2,979	5,185,664	2,730,519	96,655
Total Primary Government	25,304,896	-	7,136,589	8,590,571	797,203
Component Units:					
Colorado Water Resources and Power Development Authority	84,335	-	60,007	28,820	-
University of Colorado Foundation	141,096	-	5,100	203,909	-
Colorado State University Foundation	48,527	-	-	63,901	-
Colorado School of Mines Foundation	21,438	-	1,800	45,125	-
University of Northern Colorado Foundation	9,417	-	-	19,602	-
Other Component Units	130,962	-	120,791	2,796	2,023
Total Component Units	$ 435,775	$ -	$ 187,698	$ 364,153	$ 2,023

General Revenues:
- Taxes:
  - Sales and Use Taxes
  - Excise Taxes
  - Individual Income Tax
  - Corporate Income Tax
  - Other Taxes
  - Restricted for Education:
    - Individual Income Tax
    - Corporate and Fiduciary Income Tax
  - Restricted for Transportation:
    - Fuel Taxes
    - Other Taxes
- Unrestricted Investment Earnings (Losses)
- Other General Revenues

Payment from State of Colorado
(Transfers-Out) / Transfers-In
Permanent Fund Additions

Total General Revenues, Special Items, and Transfers

Change in Net Position

Net Position - Fiscal Year Beginning
- Prior Period Adjustment (See Note 29)
- Accounting Changes (Note 29)

Net Position - Fiscal Year Ending

The notes to the financial statements are an integral part of this statement.

Net (Expense) Revenue and Changes in Net Position			
Primary Government			
Governmental Activities	Business-Type Activities	Total	Component Units
$ (236,060)	$ -	$ (236,060)	
(195,131)	-	(195,131)	
(4,404,212)	-	(4,404,212)	
(218,549)	-	(218,549)	
(1,308,423)	-	(1,308,423)	
82,373	-	82,373	
(2,335,862)	-	(2,335,862)	
(574,409)	-	(574,409)	
(16,284)	-	(16,284)	
(9,206,557)	-	(9,206,557)	
-	73,198	73,198	
-	155,928	155,928	
-	75,280	75,280	
-	3,850	3,850	
-	2,932	2,932	
-	114,836	114,836	
-	426,024	426,024	
(9,206,557)	426,024	(8,780,533)	
-	-	-	4,492
-	-	-	67,913
-	-	-	15,374
-	-	-	25,487
-	-	-	10,185
-	-	-	(5,352)
-	-	-	118,099
2,498,006	-	2,498,006	-
240,895	-	240,895	-
5,154,624	-	5,154,624	-
606,883	-	606,883	-
453,305	-	453,305	-
445,704	-	445,704	-
40,634	-	40,634	-
552,285	-	552,285	-
482	-	482	-
16,842	-	16,842	67,493
97,402	-	97,402	-
-	-	-	48,806
(128,535)	128,535	-	-
741	-	741	-
9,979,268	128,535	10,107,803	116,299
772,711	554,559	1,327,270	234,398
14,179,064	6,139,998	20,319,062	3,305,440
6,956	(5,851)	1,105	-
-	-	-	(932,403)
$ 14,958,731	$ 6,688,706	$ 21,647,437	$ 2,607,435

BALANCE SHEET
GOVERNMENTAL FUNDS
JUNE 30, 2013

(DOLLARS IN THOUSANDS)	GENERAL	RESOURCE EXTRACTION	HIGHWAY USERS TAX
ASSETS:			
Cash and Pooled Cash	$ 1,112,977	$ 513,890	$ 39,687
Taxes Receivable, net	1,356,100	13,370	-
Other Receivables, net	74,033	21,077	2,701
Due From Other Governments	341,138	1,278	-
Due From Other Funds	63,941	1,448	2,973
Due From Component Units	119	-	-
Inventories	9,931	35,868	8,249
Prepaids, Advances, and Deferred Charges	22,654	20,126	4,210
Restricted Cash and Pooled Cash	181,857	66,000	1,139,988
Restricted Investments	-	-	-
Restricted Receivables	310	-	175,415
Investments	327,941	-	-
Other Long-Term Assets	-	383,003	10,589
Capital Assets Held as Investments	-	-	-
TOTAL ASSETS	$ 3,491,001	$ 1,056,060	$ 1,383,812
LIABILITIES:			
Tax Refunds Payable	$ 707,855	9,528	$ 107
Accounts Payable and Accrued Liabilities	481,899	6,315	107,710
TABOR Refund Liability (Note 8B)	706	-	-
Due To Other Governments	68,068	48,895	60,755
Due To Other Funds	1,118,075	359	1,068
Due To Component Units	21	-	-
Unearned Revenue	307,897	1,212	16,587
Compensated Absences Payable	74	-	17
Claims and Judgments Payable	291	-	-
Other Current Liabilities	7,000	-	25
Deposits Held In Custody For Others	10	-	-
TOTAL LIABILITIES	2,691,896	66,309	186,269
FUND BALANCES:			
Nonspendable:			
Inventories	9,931	35,868	8,249
Permanent Fund Principal	-	-	-
Prepaids	22,654	20,126	4,210
Restricted	487,161	79,537	1,145,997
Committed	279,352	854,220	39,087
Assigned	7	-	-
TOTAL FUND BALANCES	799,105	989,751	1,197,543
TOTAL LIABILITIES AND FUND BALANCES	$ 3,491,001	$ 1,056,060	$ 1,383,812

The notes to the financial statements are an integral part of this statement.

CAPITAL PROJECTS	STATE EDUCATION	OTHER GOVERNMENTAL FUNDS	TOTAL
$ 48,924	$ -	$ 771,571	$ 2,487,049
-	-	42,755	1,412,225
1,050	-	89,513	188,374
2,586	-	23,740	368,742
2,355	1,073,491	9,517	1,153,725
-	-	-	119
-	-	145	54,193
11	-	8,350	55,351
2,220	190,853	217,514	1,798,432
7,317	-	590,892	598,209
330	-	-	176,055
785	-	139,306	468,032
81	-	41,069	434,742
-	-	65,677	65,677
$ 65,659	$ 1,264,344	$ 2,000,049	$ 9,260,925

$ -	$ -	$ 587	$ 718,077
10,265	7,167	75,252	688,608
-	-	-	706
-	10	21,225	198,953
91	-	35,273	1,154,866
-	-	60	81
967	-	60,595	387,258
-	-	35	126
-	-	93	384
155	-	4,450	11,630
-	-	7	17
11,478	7,177	197,577	3,160,706

-	-	145	54,193
-	-	760,160	760,160
11	-	8,350	55,351
2,492	1,257,167	297,816	3,270,170
51,678	-	736,001	1,960,338
-	-	-	7
54,181	1,257,167	1,802,472	6,100,219
$ 65,659	$ 1,264,344	$ 2,000,049	$ 9,260,925

GOVERNMENTAL FUNDS BALANCE SHEET
RECONCILED TO
STATEMENT OF NET POSITION
JUNE 30, 2013

(DOLLARS IN THOUSANDS)	TOTAL GOVERNMENTAL FUNDS	(A) INTERNAL SERVICE FUNDS	(B) CAPITAL ASSET BALANCES	(C) DEBT RELATED BALANCES	(D) CENTRALIZED RISK MANAGEMENT LIABILITIES	(E) OTHER MEASUREMENT FOCUS ADJUSTMENTS	(F) INTERNAL BALANCES ELIMINATION	STATEMENT OF NET POSITION TOTALS
ASSETS:								
Current Assets:								
Cash and Pooled Cash	$ 2,487,049	$ 62,558	$ -	$ -	$ -	$ 13	$ -	$ 2,549,620
Investments	-	-	-	-	-	3,497	-	3,497
Taxes Receivable, net	1,412,225	-	-	-	-	(293,896)	-	1,118,329
Other Receivables, net	188,374	542	-	-	-	1,021	-	189,937
Due From Other Governments	368,742	507	-	-	-	-	-	369,249
Due From Other Funds	1,153,725	4,000	-	-	-	(920)	(1,133,004)	23,801
Due From Component Units	119	-	-	-	-	-	-	119
Inventories	54,193	1,126	-	-	-	-	-	55,319
Prepaids, Advances, and Deferred Charges	55,351	2,114	-	-	-	-	-	57,465
Total Current Assets	5,719,778	70,847	-	-	-	(290,285)	(1,133,004)	4,367,336
Noncurrent Assets:								
Restricted Cash and Pooled Cash	1,798,432	-	-	-	-	-	-	1,798,432
Restricted Investments	598,209	-	-	-	-	-	-	598,209
Restricted Receivables	176,055	-	-	-	-	-	-	176,055
Investments	468,032	-	-	-	-	(3,497)	-	464,535
Other Long-Term Assets	434,742	64	-	-	-	305,929	-	740,735
Depreciable Capital Assets and Infrastructure, net	20,883	65,617	9,226,459	-	-	-	-	9,312,959
Land and Nondepreciable Capital Assets	44,794	10,911	2,115,064	-	-	-	-	2,170,769
Total Noncurrent Assets	3,541,147	76,592	11,341,523	-	-	302,432	-	15,261,694
TOTAL ASSETS	9,260,925	147,439	11,341,523	-	-	12,147	(1,133,004)	19,629,030
LIABILITIES:								
Current Liabilities:								
Tax Refunds Payable	718,077	-	-	-	-	-	-	718,077
Accounts Payable and Accrued Liabilities	688,608	20,606	-	10,944	-	22,067	-	742,225
TABOR Refund Liability (Note 8B)	706	-	-	-	-	-	-	706
Due To Other Governments	198,953	-	-	-	-	-	-	198,953
Due To Other Funds	1,154,866	205	-	-	-	(22,067)	(1,133,004)	-
Due To Component Units	81	-	-	-		-		81
Unearned Revenue	387,258	1,664	-	-	-	(293,896)	-	95,026
Compensated Absences Payable	126	280	-	-	-	10,549	-	10,955
Claims and Judgments Payable	384	-	-	-	37,487	9,002	-	46,873
Leases Payable	-	15,718	-	4,286	-	-	-	20,004
Notes, Bonds, and COPs Payable	-	1,685	-	172,655	-	-	-	174,340
Other Current Liabilities	11,630	114	-	-	-	3,090	-	14,834
Total Current Liabilities	3,160,689	40,272	-	187,885	37,487	(271,255)	(1,133,004)	2,022,074
Noncurrent Liabilities:								
Deposits Held In Custody For Others	17	-	-	-	-	-	-	17
Accrued Compensated Absences	-	8,444	-	-	-	129,969	-	138,413
Claims and Judgments Payable	-	-	-	-	111,396	212,055	-	323,451
Capital Lease Payable	-	80,277	-	50,729	-	-	-	131,006
Notes, Bonds, and COPs Payable	-	898	-	1,610,322	-	-	-	1,611,220
Other Long-Term Liabilities	-	-	-	-	-	444,118	-	444,118
Total Noncurrent Liabilities	17	89,619	-	1,661,051	111,396	786,142	-	2,648,225
TOTAL LIABILITIES	3,160,706	129,891	-	1,848,936	148,883	514,887	(1,133,004)	4,670,299
NET POSITION:								
Net investment in Capital Assets:	65,677	4,482	11,341,523	(1,304,600)	-	-	-	10,107,082
Restricted for:								
Construction and Highway Maintenance	1,153,292	-	-	(7,295)	-	-	-	1,145,997
Education	1,566,276	-	-	(300,800)	-	-	-	1,265,476
Debt Service	33,113	-	-	-	-	-	-	33,113
Emergencies	161,350	-	-	-	-	-	-	161,350
Permanent Funds and Endowments:								
Expendable	6,328	-	-	-	-	-	-	6,328
Nonexpendable	694,564	-	-	-	-	-	-	694,564
Other Purposes	349,811	-	-	-	-	-	-	349,811
Unrestricted	2,069,808	13,066	-	(236,241)	(148,883)	(502,740)	-	1,195,010
TOTAL NET POSITION	$ 6,100,219	$ 17,548	$ 11,341,523	$ (1,848,936)	$ (148,883)	$ (502,740)	$ -	$ 14,958,731

The notes to the financial statements are an integral part of this statement.

Differences Between the *Balance Sheet – Governmental Funds* and Governmental Activities on the Government-Wide *Statement of Net Position*

(A) Management uses Internal Services Funds to report the charges for and the costs of goods and services sold by state agencies solely within the state. Because the sales are primarily to governmental funds, the assets and liabilities of the Internal Service Funds are included in the governmental activities on the government-wide *Statement of Net Position.* Internal Service Funds are reported using proprietary fund-type accounting in the fund-level financial statements. In addition to minor training services provided by the Department of Personnel & Administration, and internal sales within the Department of Transportation and the Department of Public Safety, the State's Internal Service Funds provide the following goods and services to nearly all state agencies:

- Fleet management,
- Printing and mail services,
- Information technology and telecommunication services,
- Building maintenance and management in the capitol complex,
- Administrative court services,
- Legal services, and
- Others including debt collection.

(B) Capital assets used in governmental activities are not current financial resources, and therefore, they are not included in the fund-level financial statements. However, capital assets are economic resources and are reported in the government-wide *Statement of Net Position.*

(C) Long-term liabilities such as leases, bonds, notes, mortgages, and Certificates of Participation (including accrued interest) are not due and payable in the current period, and therefore, they are not included in the fund-level financial statements. However, from an economic perspective these liabilities reduce net position and are reported in the *Statement of Net Position.* The portion reported as current in the reconciliation is payable within the following fiscal year. The largest single portion of the long-term balance is related to Transportation Revenue Anticipation Notes issued by the Department of Transportation.

(D) Risk management liabilities are actuarially determined claims and consist of a current and long-term portion. Generally accepted accounting principles (GAAP) list claims and judgments as an exception to the full accrual basis of accounting that constitutes the modified accrual basis of accounting. The current portion (payable within one year) is excluded from the fund-level statements because it is not payable with expendable available financial resources. In this instance, "payable with expendable available financial resources" means the amounts are not accrued as fund liabilities because they are not budgeted in the current year. The long-term portion of the risk management liability is excluded from the fund-level statements because it is not due and payable in the current period.

(E) Other measurement focus adjustments include:

- Interfund balances receivable from or payable to fiduciary funds are reported on the fund-level *Balance Sheet – Governmental Funds* as due from/to other funds. On the government-wide *Statement of Net Position*, these amounts are considered external receivables and payables.
- Long-term assets and long-term taxes receivable are not available to pay for current period expenditures; therefore, the related revenue is reported as unearned revenue on the fund-level *Balance Sheet – Governmental Funds*. From an economic perspective, this revenue is earned and the related unearned revenue is removed from the government-wide *Statement of Net Position* when the revenue is recognized on the government-wide *Statement of Activities.*
- Compensated absences are a GAAP modification of the full accrual basis of accounting similar to claims and judgments discussed above. Therefore, both the current and long-term portions of the liability are shown on the government-wide *Statement of Net Position*, but they are not reported on the fund-level *Balance Sheet – Governmental Funds*.
- Claims and Judgments Payable and other long-term liabilities are not reported on the fund-level *Balance Sheet – Governmental Funds* because the amounts are not due and payable from current financial resources. However, from an economic perspective, these liabilities reduce net position, and they are therefore reported on the government-wide *Statement of Net Position*.

(F) All interfund payable balances shown on the fund-level *Balance Sheet – Governmental Funds* are reported in the internal balances line on the government-wide *Statement of Net Position* along with all governmental-activities interfund receivables.

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED JUNE 30, 2013

(DOLLARS IN THOUSANDS)	GENERAL	RESOURCE EXTRACTION	HIGHWAY USERS TAX
REVENUES:			
Taxes:			
Individual and Fiduciary Income	$ 5,148,795	$ -	$ -
Corporate Income	597,441	-	-
Sales and Use	2,454,455	-	-
Excise	93,063	-	552,286
Other Taxes	211,170	129,674	482
Licenses, Permits, and Fines	17,871	1,515	338,212
Charges for Goods and Services	71,728	7,091	123,585
Rents	308	-	4,149
Investment Income (Loss)	12,523	12,514	(502)
Federal Grants and Contracts	5,340,168	130,137	721,266
Additions to Permanent Funds	-	-	-
Unclaimed Property Receipts	-	-	-
Other	156,206	4,150	63,380
TOTAL REVENUES	14,103,728	285,081	1,802,858
EXPENDITURES:			
Current:			
General Government	259,004	-	11,351
Business, Community, and Consumer Affairs	187,528	3,683	-
Education	614,620	-	-
Health and Rehabilitation	547,434	-	10,175
Justice	1,232,456	-	101,916
Natural Resources	42,306	47,188	-
Social Assistance	6,253,998	-	-
Transportation	-	-	1,061,861
Capital Outlay	189,354	60	33,523
Intergovernmental:			
Cities	61,542	24,666	157,398
Counties	1,204,174	31,332	186,589
School Districts	3,767,625	1,945	-
Special Districts	44,577	9,835	40,496
Federal	117	601	-
Other	169,966	1,343	620
Debt Service	31,952	-	-
TOTAL EXPENDITURES	14,606,653	120,653	1,603,929
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	(502,925)	164,428	198,929
OTHER FINANCING SOURCES (USES):			
Transfers-In	4,219,227	318	1,045
Transfers-Out	(4,338,932)	(90,720)	(225,056)
Face Amount of Bond/COP Issuance	195,965	-	-
Bond/COP Premium/Discount	9,396	-	-
Capital Lease Proceeds	427	-	-
Sale of Capital Assets	-	-	-
Insurance Recoveries	65	-	143
Bond/COP Refunding Issuance	-	-	30,925
Bond/COP Refunding Payments	-	-	(31,312)
TOTAL OTHER FINANCING SOURCES (USES)	86,148	(90,402)	(224,255)
NET CHANGE IN FUND BALANCES	(416,777)	74,026	(25,326)
FUND BALANCE, FISCAL YEAR BEGINNING	1,225,426	904,596	1,222,993
Prior Period Adjustment (See Note 29)	(9,544)	11,129	(124)
FUND BALANCE, FISCAL YEAR END	$ 799,105	$ 989,751	$ 1,197,543

The notes to the financial statements are an integral part of this statement.

CAPITAL PROJECTS	STATE EDUCATION	OTHER GOVERNMENTAL FUNDS	TOTAL
$ -	$ 447,486	$ -	$ 5,596,281
-	38,852	-	636,293
-	-	42,826	2,497,281
-	-	146,103	791,452
-	-	154,400	495,726
7	-	431,380	788,985
63	-	767,655	970,122
202	-	129,249	133,908
(297)	923	(5,684)	19,477
16,473	-	219,683	6,427,727
-	-	741	741
-	-	36,986	36,986
4,393	349	34,907	263,385
20,841	487,610	1,958,246	18,658,364
8,961	-	45,966	325,282
1	-	183,681	374,893
7,003	31,525	21,139	674,287
69	-	83,735	641,413
9,522	-	78,545	1,422,439
-	-	9,947	99,441
32	-	232,340	6,486,370
-	-	3,071	1,064,932
62,655	-	13,140	298,732
-	-	53,792	297,398
-	-	82,060	1,504,155
-	458,566	7,313	4,235,449
-	-	10,375	105,283
-	-	2,013	2,731
-	360	42,523	214,812
-	-	214,646	246,598
88,243	490,451	1,084,286	17,994,215
(67,402)	(2,841)	873,960	664,149
138,643	1,073,491	317,437	5,750,161
(67,269)	(8,235)	(1,133,111)	(5,863,323)
-	-	-	195,965
-	-	-	9,396
-	-	180	607
-	-	30,604	30,604
970	-	6	1,184
-	-	-	30,925
-	-	-	(31,312)
72,344	1,065,256	(784,884)	124,207
4,942	1,062,415	89,076	788,356
48,692	194,752	1,696,448	5,292,907
547	-	16,948	18,956
$ 54,181	$ 1,257,167	$ 1,802,472	$ 6,100,219

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES RECONCILED TO STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2013

(DOLLARS IN THOUSANDS)	TOTAL GOVERNMENTAL FUNDS	(A) INTERNAL SERVICE FUNDS	(B) CAPITAL RELATED ITEMS	(C) LONG-TERM DEBT TRANSACTIONS	(D) OTHER MEASUREMENT FOCUS ADJUSTMENTS	STATEMENT OF ACTIVITIES TOTALS
REVENUES:						
Taxes:						
Individual and Fiduciary Income	$ 5,596,281	$ -	$ -	$ -	$ 5,817	$ 5,602,098
Corporate Income	636,293	-	-	-	9,441	645,734
Sales and Use	2,497,281	-	-	-	725	2,498,006
Excise	791,452	-	-	-	1,729	793,181
Other Taxes	495,726	-	-	-	(16,199)	479,527
Licenses, Permits, and Fines	788,985	-	-	-	55	789,040
Charges for Goods and Services	970,122	-	-	-	(22)	970,100
Rents	133,908	-	-	-	-	133,908
Investment Income (Loss)	19,477	(148)	-	-	(1,481)	17,848
Federal Grants and Contracts	6,427,727	-	-	-	943	6,428,670
Additions to Permanent Funds	741	-	-	-	-	741
Unclaimed Property Receipts	36,986	-	-	-	-	36,986
Other	263,385	-	15	-	71	263,471
TOTAL REVENUES	18,658,364	(148)	15	-	1,079	18,659,310
EXPENDITURES:						
Current:						
General Government	325,282	(4,286)	1,172	-	8,174	330,342
Business, Community, and Consumer Affairs	374,893	(1,624)	3,497	-	(10,252)	366,514
Education	674,287	(311)	9,385	-	117	683,478
Health and Rehabilitation	641,413	(398)	13,625	-	542	655,182
Justice	1,422,439	(1,430)	33,819	-	1,340	1,456,168
Natural Resources	99,441	(843)	1,614	-	(27)	100,185
Social Assistance	6,486,370	(2,434)	22,360	-	83	6,506,379
Transportation	1,064,932	12	220,379	-	289	1,285,612
Capital Outlay	298,732	-	(289,046)	-	-	9,686
Intergovernmental:						
Cities	297,398	-	-	-	-	297,398
Counties	1,504,155	-	-	-	-	1,504,155
School Districts	4,235,449	-	-	-	-	4,235,449
Special Districts	105,283	-	-	-	-	105,283
Federal	2,731	-	169	-	-	2,900
Other	214,812	-	-	-	-	214,812
Debt Service	246,598	2,381	-	(197,290)	-	51,689
TOTAL EXPENDITURES	17,994,215	(8,933)	16,974	(197,290)	266	17,805,232
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	664,149	8,785	(16,959)	197,290	813	854,078
OTHER FINANCING SOURCES (USES):						
Transfers-In	5,750,161	4,826	-	-	-	5,754,987
Transfers-Out	(5,863,323)	(7,505)	-	-	-	(5,870,828)
Face Amount of Bond/COP Issuance	195,965	-	-	(195,965)	-	-
Bond/COP Premium/Discount	9,396	-	-	(8,484)	-	912
Capital Lease Proceeds	607	-	-	(607)	-	-
Sale of Capital Assets	30,604	-	1,365	-	-	31,969
Insurance Recoveries	1,184	-	-	-	-	1,184
Bond/COP Refunding Issuance	30,925	-	-	(30,925)	-	-
Bond/COP Refunding Payments	(31,312)	-	-	31,312	-	-
TOTAL OTHER FINANCING SOURCES (USES)	124,207	(2,679)	1,365	(204,669)	-	(81,776)
Internal Service Fund Charges to BTAs	-	409	-	-	-	409
NET CHANGE FOR THE YEAR	788,356	6,515	(15,594)	(7,379)	813	772,711
Prior Period Adjustment (Note 29)	18,956	-	(12,000)	-	-	6,956
TOTAL CHANGE FOR THE CURRENT YEAR WITH PRIOR PERIOD ADJUSTMENT	$ 807,312	$ 6,515	$ (27,594)	$ (7,379)	$ 813	$ 779,667

The notes to the financial statements are an integral part of this statement.

Differences Between the *Statement of Revenues, Expenditures, and Changes in Fund Balances – Governmental Funds* and Governmental Activities on the Government-Wide *Statement of Activities*

(A) Management uses Internal Services Funds to report charges for and the costs of goods and services sold by state agencies solely within the state. Internal Service Funds are intended to operate on the cost reimbursement basis and should break even each period. If an Internal Service Fund makes a profit, the other funds of the State have been overcharged. If an Internal Service Fund has an operating loss, the other funds of the State have been undercharged. In order to show the true cost of services purchased from Internal Service Funds, an adjustment is made that allocates the net revenue/expense of each Internal Service Fund to the programs that purchased the service. Investment income, debt service, and transfers of the Internal Service Fund are not allocated. In addition to minor training services provided by the Department of Personnel & Administration, and internal sales within the Department of Transportation and the Department of Public Safety, the State's Internal Service Funds provide the following goods and services to nearly all state agencies:

- Fleet management,
- Printing and mail services,
- Information technology services and telecommunication services,
- Building maintenance and management in the capitol complex,
- Administrative court services,
- Legal Services, and
- Others including debt collection.

(B) The following adjustments relate to capital assets:

- Capital assets, received as donations, are not reported on the fund-level *Statement of Revenues, Expenditures, and Changes in Fund Balances – Governmental Funds* because they are not current financial resources. However, such donations increase net position and are reported on both the government-wide *Statement of Net Position* and *Statement of Activities*.
- Depreciation is not reported on the fund-level *Statement of Revenues, Expenditures, and Changes in Fund Balances – Governmental Funds*, but it is reported for the economic perspective on which the government-wide *Statement of Activities* is presented.
- Expenditures reported for capital outlay on the fund-level *Statement of Revenues, Expenditures, and Changes in Fund Balances – Governmental Funds* are generally reported as a conversion of cash to a capital asset on the government-wide *Statement of Net Position*. They are not reported as expenses on the government-wide *Statement of Activities*.
- On the fund-level *Statement of Revenues, Expenditures, and Changes in Fund Balances – Governmental Funds* all cash received on disposal of capital assets is reported as a gain on sale of capital assets. On the government-wide *Statement of Activities* the reported gain or loss on sale is based on the carrying value of the asset as well as the cash received.

(C) The following adjustments relate to debt issuance and debt service including leases:

- Payments on principal and debt refunding payments are reported as expenditures and other financing uses, respectively, on the fund-level *Statement of Revenues, Expenditures, and Changes in Fund Balances – Governmental Funds*. These payments are reported as reductions of lease, bond, and other debt liability balances on the government-wide *Statement of Net Position* and are not reported on the government-wide *Statement of Activities*.
- Amortization of issuance costs, debt premium/discount, and gain/loss on refunding are not reported on the fund-level *Statement of Revenues, Expenditures, and Changes in Fund Balances – Governmental Funds*, but are reported on the government-wide *Statement of Activities*.
- Lease proceeds, issuance of debt, and debt refunding proceeds are all reported as other financing sources on the fund-level *Statement of Revenues, Expenditures, and Changes in Fund Balances – Governmental Funds*. From an economic perspective lease proceeds, debt issuances, and debt refunding proceeds are reported as liabilities on the government-wide *Statement of Net Position* and are not reported on the government-wide *Statement of Activities*.

(D) Other measurement focus adjustments include:

- Long-term taxes receivable and certain other long-term assets are offset by unearned revenue and are not part of fund balance on the fund-level *Balance Sheet – Governmental Funds*; however, from a full accrual perspective, changes in the fund-level unearned revenue balances result in adjustments to revenue that are recognized and reported on the government-wide *Statement of Activities*.
- Compensated absences accruals and claims and judgments are not normally expected to be liquidated from expendable available financial resources; and therefore, they are not reported on the fund-level *Statement of Revenues, Expenditures, and Changes in Fund Balances – Governmental Funds*. However, from a full accrual perspective, these are expenses that are reported on the government-wide *Statement of Activities*.

STATEMENT OF NET POSITION
PROPRIETARY FUNDS
JUNE 30, 2013

(DOLLARS IN THOUSANDS)	HIGHER EDUCATION INSTITUTIONS	UNEMPLOYMENT INSURANCE
ASSETS:		
Current Assets:		
Cash and Pooled Cash	$ 1,139,874	$ 580,901
Investments	263,840	-
Premiums Receivable, net	-	137,970
Student and Other Receivables, net	304,258	8,802
Due From Other Governments	139,268	2,777
Due From Other Funds	5,550	-
Due From Component Units	18,969	-
Inventories	36,987	-
Prepaids, Advances, and Deferred Charges	13,696	606
Total Current Assets	1,922,442	731,056
Noncurrent Assets:		
Restricted Cash and Pooled Cash	295,252	-
Restricted Investments	292,283	-
Restricted Receivables	-	-
Investments	1,556,772	-
Other Long-Term Assets	122,349	1,863
Depreciable Capital Assets and Infrastructure, net	5,133,381	-
Land and Nondepreciable Capital Assets	646,188	-
Total Noncurrent Assets	8,046,225	1,863
TOTAL ASSETS	9,968,667	732,919
DEFERRED OUTFLOW OF RESOURCES:	551	-
LIABILITIES:		
Current Liabilities:		
Accounts Payable and Accrued Liabilities	532,745	2,124
Due To Other Governments	-	-
Due To Other Funds	7,623	-
Due To Component Units	343	-
Unearned Revenue	204,852	-
Compensated Absences Payable	15,776	-
Leases Payable	6,231	-
Notes, Bonds, and COPs Payable	108,011	124,960
Other Postemployment Benefits	17,052	-
Other Current Liabilities	77,214	7,670
Total Current Liabilities	969,847	134,754
Noncurrent Liabilities:		
Due to Other Funds	-	-
Accrued Compensated Absences	224,588	-
Claims and Judgments Payable	38,993	-
Capital Lease Payable	30,085	-
Derivative Instrument Liability	8,333	-
Notes, Bonds, and COPs Payable	3,210,493	380,089
Due to Component Units	1,755	-
Other Postemployment Benefits	177,176	-
Other Long-Term Liabilities	11,911	-
Total Noncurrent Liabilities	3,703,334	380,089
TOTAL LIABILITIES	4,673,181	514,843
NET POSITION:		
Net investment in Capital Assets:	2,852,447	-
Restricted for:		
Unemployment Insurance	-	218,076
Debt Service	8,439	-
Emergencies	-	-
Permanent Funds and Endowments:		
Expendable	11,716	-
Nonexpendable	61,159	-
Other Purposes	581,043	-
Unrestricted	1,781,233	-
TOTAL NET POSITION	$ 5,296,037	$ 218,076

The notes to the financial statements are an integral part of this statement.

BUSINESS-TYPE ACTIVITIES ENTERPRISE FUNDS			GOVERNMENTAL ACTIVITIES
STATE LOTTERY	OTHER ENTERPRISES	TOTAL	INTERNAL SERVICE FUNDS
$ 44,343	$ 404,196	$ 2,169,314	$ 62,558
-	17,982	281,822	-
-	-	137,970	-
20,390	47,836	381,286	542
-	13,145	155,190	507
-	8,502	14,052	4,000
-	-	18,969	-
1,172	14,667	52,826	1,126
4,993	5,511	24,806	2,114
70,898	511,839	3,236,235	70,847
-	56,982	352,234	-
-	-	292,283	-
-	45,264	45,264	-
-	189,306	1,746,078	-
-	3,893	128,105	64
1,900	327,784	5,463,065	65,617
-	583,573	1,229,761	10,911
1,900	1,206,802	9,256,790	76,592
72,798	1,718,641	12,493,025	147,439
-	-	551	-
4,576	46,557	586,002	20,606
6	34,163	34,169	-
37,298	6,160	51,081	205
-	-	343	-
-	100,256	305,108	1,664
-	833	16,609	280
-	344	6,575	15,718
-	840	233,811	1,685
-	-	17,052	-
26,207	31,777	142,868	114
68,087	220,930	1,393,618	40,272
-	3,276	3,276	-
858	10,883	236,329	8,444
-	-	38,993	-
-	5,068	35,153	80,277
-	-	8,333	-
-	307,683	3,898,265	898
-	-	1,755	-
-	-	177,176	-
61	-	11,972	-
919	326,910	4,411,252	89,619
69,006	547,840	5,804,870	129,891
1,900	717,061	3,571,408	4,482
-	-	218,076	-
-	-	8,439	-
-	34,000	34,000	-
-	-	11,716	-
-	-	61,159	-
-	50,878	631,921	-
1,892	368,862	2,151,987	13,066
$ 3,792	$ 1,170,801	$ 6,688,706	$ 17,548

STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION PROPRIETARY FUNDS FOR THE YEAR ENDED JUNE 30, 2013

(DOLLARS IN THOUSANDS)	HIGHER EDUCATION INSTITUTIONS	UNEMPLOYMENT INSURANCE
OPERATING REVENUES:		
Unemployment Insurance Premiums	$ -	$ 725,853
License and Permits	-	114
Tuition and Fees	2,338,231	-
Scholarship Allowance for Tuition and Fees	(549,483)	-
Sales of Goods and Services	1,559,937	-
Scholarship Allowance for Sales of Goods & Services	(22,096)	-
Investment Income (Loss)	1,315	-
Rental Income	15,473	-
Gifts and Donations	23,239	-
Federal Grants and Contracts	992,319	466,920
Intergovernmental Revenue	10,603	-
Other	258,868	-
TOTAL OPERATING REVENUES	4,628,406	1,192,887
OPERATING EXPENSES:		
Salaries and Fringe Benefits	3,408,430	60
Operating and Travel	1,179,544	1,047,749
Cost of Goods Sold	139,345	-
Depreciation and Amortization	361,579	-
Intergovernmental Distributions	31,866	-
Debt Service	-	-
Prizes and Awards	389	-
TOTAL OPERATING EXPENSES	5,121,153	1,047,809
OPERATING INCOME (LOSS)	(492,747)	145,078
NONOPERATING REVENUES AND (EXPENSES):		
Taxes	-	-
Fines and Settlements	19	3,141
Investment Income (Loss)	145,309	15,048
Rental Income	22,155	-
Gifts and Donations	138,845	-
Intergovernmental Distributions	(19,860)	-
Federal Grants and Contracts	302,271	-
Gain/(Loss) on Sale or Impairment of Capital Assets	8,058	-
Insurance Recoveries from Prior Year Impairments	9	-
Debt Service	(131,533)	(6,873)
Other Expenses	4,902	(466)
Other Revenues	6,649	-
TOTAL NONOPERATING REVENUES (EXPENSES)	476,824	10,850
INCOME (LOSS) BEFORE CONTRIBUTIONS AND TRANSFERS	(15,923)	155,928
CONTRIBUTIONS, TRANSFERS, AND OTHER ITEMS:		
Capital Contributions	95,676	-
Additions to Permanent Endowments	3,145	-
Transfers-In	194,204	-
Transfers-Out	(4,463)	(2,285)
TOTAL CONTRIBUTIONS AND TRANSFERS	288,562	(2,285)
CHANGE IN NET POSITION	272,639	153,643
NET POSITION - FISCAL YEAR BEGINNING	5,029,249	64,433
Prior Period Adjustments (See Note 29)	(5,851)	-
NET POSITION - FISCAL YEAR ENDING	$ 5,296,037	$ 218,076

The notes to the financial statements are an integral part of this statement.

BUSINESS-TYPE ACTIVITIES ENTERPRISE FUNDS			GOVERNMENTAL ACTIVITIES
STATE LOTTERY	OTHER ENTERPRISES	TOTAL	INTERNAL SERVICE FUNDS
$ -	$ -	$ 725,853	$ -
65	106,593	106,772	-
-	680	2,338,911	-
-	-	(549,483)	-
575,243	203,498	2,338,678	252,501
-	-	(22,096)	-
-	4,385	5,700	-
-	1,345	16,818	11,445
-	-	23,239	-
-	477,348	1,936,587	-
-	31,138	41,741	-
904	10,157	269,929	479
576,212	835,144	7,232,649	264,425
9,437	218,173	3,636,100	144,937
59,712	466,898	2,753,903	87,681
12,108	35,586	187,039	7,607
977	15,292	377,848	16,382
-	11,634	43,500	3
-	17,028	17,028	-
359,217	890	360,496	-
441,451	765,501	7,375,914	256,610
134,761	69,643	(143,265)	7,815
-	26,541	26,541	-
-	9,700	12,860	-
77	3,628	164,062	(147)
-	8,908	31,063	-
-	1,826	140,671	-
(59,172)	-	(79,032)	-
-	-	302,271	3,550
(3)	835	8,890	318
-	102	111	-
-	(6,705)	(145,111)	(2,337)
-	(156)	4,280	(6)
-	12	6,661	-
(59,098)	44,691	473,267	1,378
75,663	114,334	330,002	9,193
-	10,208	105,884	597
-	-	3,145	-
-	21,217	215,421	4,229
(77,046)	(16,099)	(99,893)	(7,504)
(77,046)	15,326	224,557	(2,678)
(1,383)	129,660	554,559	6,515
5,175	1,041,141	6,139,998	11,033
-	-	(5,851)	-
$ 3,792	$ 1,170,801	$ 6,688,706	$ 17,548

STATEMENT OF CASH FLOWS
PROPRIETARY FUNDS
FOR THE YEAR ENDED JUNE 30, 2013

(DOLLARS IN THOUSANDS)	HIGHER EDUCATION INSTITUTIONS	UNEMPLOYMENT INSURANCE
CASH FLOWS FROM OPERATING ACTIVITIES:		
Cash Received from:		
Tuition, Fees, and Student Loans	$ 1,806,346	$ -
Fees for Service	1,482,983	-
Sales of Products	6,595	-
Gifts, Grants, and Contracts	1,584,301	474,624
Loan and Note Repayments	416,543	-
Unemployment Insurance Premiums	-	753,656
Income from Property	37,636	-
Other Sources	79,150	-
Cash Payments to or for:		
Employees	(3,231,077)	-
Suppliers	(1,266,113)	-
Sales Commissions and Lottery Prizes	-	-
Unemployment Benefits	-	(1,048,522)
Scholarships	(113,255)	-
Others for Student Loans and Loan Losses	(417,867)	-
Other Governments	(31,866)	- -
Other	(66,537)	-
NET CASH PROVIDED BY OPERATING ACTIVITIES	286,839	179,758
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES:		
Transfers-In	194,204	-
Transfers-Out	(4,463)	(2,285)
Receipt of Deposits Held in Custody	675,937	-
Release of Deposits Held in Custody	(672,098)	-
Gifts and Grants for Other Than Capital Purposes	161,889	-
Intergovernmental Distributions	(19,860)	-
NonCapital Debt Service Payments	(3,408)	(134,654)
NET CASH FROM NONCAPITAL FINANCING ACTIVITIES	332,201	(136,939)
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:		
Acquisition of Capital Assets	(580,105)	-
Capital Contributions	2,090	-
Capital Gifts, Grants, and Contracts	53,534	-
Proceeds from Sale of Capital Assets	13,303	-
Capital Debt Proceeds	309,245	-
Capital Debt Service Payments	(367,743)	-
Capital Lease Payments	(8,706)	-
NET CASH FROM CAPITAL AND RELATED FINANCING ACTIVITIES	(578,382)	-

The notes to the financial statements are an integral part of this statement.

(Continued)

BUSINESS-TYPE ACTIVITIES ENTERPRISE FUNDS			GOVERNMENTAL ACTIVITIES
STATE LOTTERY	OTHER ENTERPRISE	TOTALS	INTERNAL SERVICE FUNDS
$ -	$ 764	$ 1,807,110	$ 3
-	201,169	1,684,152	253,243
574,590	50,399	631,584	1,573
-	487,277	2,546,202	3,568
-	1,467	418,010	-
-	-	753,656	-
-	10,254	47,890	11,488
969	170,248	250,367	332
(8,988)	(146,591)	(3,386,656)	(115,883)
(29,580)	(238,649)	(1,534,342)	(115,838)
(398,723)	(6,264)	(404,987)	(822)
-		(1,048,522)	-
-	-	(113,255)	-
-	(342,830)	(760,697)	-
-	(11,713)	(43,579)	(3)
(43)	(21,624)	(88,204)	(158)
138,225	153,907	758,729	37,503
-	21,270	215,474	1,232
(77,046)	(16,152)	(99,946)	(7,504)
-	5	675,942	314
-	-	(672,098)	(403)
-	1,404	163,293	-
(50,860)	-	(70,720)	-
-	(549)	(138,611)	-
(127,906)	5,978	73,334	(6,361)
(48)	(176,424)	(756,577)	(13,219)
-	-	2,090	-
-	-	53,534	-
-	1,099	14,402	9,393
-	-	309,245	26,467
-	(6,496)	(374,239)	(2,100)
-	(578)	(9,284)	(15,153)
(48)	(182,399)	(760,829)	5,388

STATEMENT OF CASH FLOWS
PROPRIETARY FUNDS
FOR THE YEAR ENDED JUNE 30, 2013

(Continued)

(DOLLARS IN THOUSANDS)	HIGHER EDUCATION INSTITUTIONS	UNEMPLOYMENT INSURANCE
CASH FLOWS FROM INVESTING ACTIVITIES:		
Interest and Dividends on Investments	90,809	15,049
Proceeds from Sale/Maturity of Investments	2,765,786	-
Purchases of Investments	(2,978,993)	-
Increase(Decrease) from Unrealized Gain(Loss) on Investments	52,285	-
NET CASH FROM INVESTING ACTIVITIES	(70,113)	15,049
NET INCREASE (DECREASE) IN CASH AND POOLED CASH	(29,455)	57,868
CASH AND POOLED CASH , FISCAL YEAR BEGINNING	1,470,262	523,033
Prior Period Adjustment (See Note 29)	(5,681)	-
CASH AND POOLED CASH, FISCAL YEAR END	$ 1,435,126	$ 580,901
RECONCILIATION OF OPERATING INCOME TO NET CASH PROVIDED BY OPERATING ACTIVITIES		
Operating Income (Loss)	$ (492,747)	$ 145,078
Adjustments to Reconcile Operating Income (Loss) to Net Cash Provided by Operating Activities:		
Depreciation	361,582	-
Investment/Rental Income and Other Revenue in Operating Income	-	-
Rents, Fines, Donations, and Grants and Contracts in NonOperating	332,924	3,141
(Gain)/Loss on Disposal of Capital and Other Assets	166	-
Compensated Absences	18,425	-
Interest and Other Expense in Operating Income	(4,285)	-
Net Changes in Assets and Liabilities Related to Operating Activities:		
(Increase) Decrease in Operating Receivables	36,025	32,258
(Increase) Decrease in Inventories	764	-
(Increase) Decrease in Other Operating Assets	99	(606)
Increase (Decrease) in Accounts Payable	(13,897)	661
Increase (Decrease) in Other Operating Liabilities	47,783	(774)
NET CASH PROVIDED BY OPERATING ACTIVITIES	$ 286,839	$ 179,758
SUPPLEMENTARY INFORMATION - NONCASH TRANSACTIONS:		
Capital Assets Funded by the Capital Projects Fund	7,941	-
Capital Assets Acquired by Grants or Donations and Payable Increases	90,371	-
Unrealized Gain/Loss on Investments and Interest Receivable Accruals	72,428	-
Loss on Disposal of Capital and Other Assets	26,095	-
Amortization of Debt Valuation Accounts and Interest Payable Accruals	41,822	-
Assumption of Capital Lease Obligation or Mortgage	9,643	-
Financed Debt Issuance Costs	1,526	-
Fair Value Change in Derivative Instrument	4,661	-

The notes to the financial statements are an integral part of this statement.

BUSINESS-TYPE ACTIVITIES ENTERPRISE FUNDS			GOVERNMENTAL ACTIVITIES
STATE LOTTERY	OTHER ENTERPRISE	TOTALS	INTERNAL SERVICE FUNDS
469	13,361	119,688	40
-	118,567	2,884,353	-
-	(450)	(2,979,443)	-
(392)	(4,385)	47,508	(188)
77	127,093	72,106	(148)
10,348	104,579	143,340	36,382
33,995	356,599	2,383,889	26,185
-	-	(5,681)	-
$ 44,343	$ 461,178	$ 2,521,548	$ 62,567
$ 134,761	$ 69,643	$ (143,265)	$ 7,815
977	15,292	377,851	16,382
-	(4,385)	(4,385)	-
-	46,253	382,318	3,555
-	4,014	4,180	-
21	345	18,791	1,804
-	(24,841)	(29,126)	572
(671)	3,792	71,404	837
(144)	(30)	590	187
74	652	219	(991)
(178)	(15,983)	(29,397)	5,757
3,385	59,155	109,549	1,585
$ 138,225	$ 153,907	$ 758,729	$ 37,503
-	1,398	9,339	597
-	8,810	99,181	-
-	748	73,176	-
3	4,012	30,110	-
-	-	41,822	-
-	-	9,643	40,320
-	-	1,526	-
-	-	4,661	-

STATEMENT OF FIDUCIARY NET POSITION
FIDUCIARY FUNDS
JUNE 30, 2013

(DOLLARS IN THOUSANDS)	PENSION AND BENEFIT TRUST	PRIVATE PURPOSE TRUST	AGENCY
ASSETS:			
Current Assets:			
Cash and Pooled Cash	$ 61,569	$ 145,832	$ 850,874
Investments	-	618	-
Taxes Receivable, net	-	-	146,810
Other Receivables, net	64	8,183	380
Due From Other Funds	23,588	5,042	10,005
Inventories	-	-	7
Noncurrent Assets:			
Investments:			
Government Securities	-	15,016	-
Corporate Bonds	-	5,503	-
Repurchase Agreements	-	5,265	-
Asset Backed Securities	-	95	-
Mortgages	-	2,062	-
Mutual Funds	-	4,885,770	-
Other Investments	-	57,860	-
Other Long-Term Assets	-	-	14,325
TOTAL ASSETS	85,221	5,131,246	$ 1,022,401
LIABILITIES:			
Current Liabilities:			
Tax Refunds Payable	-	-	3,357
Accounts Payable and Accrued Liabilities	15,413	9,433	1,142
Due To Other Governments	-	-	263,168
Due To Other Funds	4	-	978
Unearned Revenue	-	6,181	-
Claims and Judgments Payable	12,647	-	430
Other Current Liabilities	-	-	731,209
Noncurrent Liabilities:			
Deposits Held In Custody For Others	-	2,762	21,472
Accrued Compensated Absences	37	-	-
Other Long-Term Liabilities	-	-	645
TOTAL LIABILITIES	28,101	18,376	$ 1,022,401
NET POSITION:			
Pension/Benefit Plan Participants	56,558	-	
Individuals, Organizations, and Other Entities	-	5,112,870	
Unrestricted	562	-	
TOTAL NET POSITION	$ 57,120	$ 5,112,870	

The notes to the financial statements are an integral part of this statement.

STATEMENT OF CHANGES IN FIDUCIARY NET POSITION
FIDUCIARY FUNDS
FOR THE YEAR ENDED JUNE 30, 2013

(DOLLARS IN THOUSANDS)	PENSION AND BENEFIT TRUST	PRIVATE PURPOSE TRUST
ADDITIONS:		
Additions By Participants	$ -	$ 924,090
Member Contributions	83,862	-
Employer Contributions	226,545	-
Investment Income/(Loss)	(114)	465,514
Employee Participation Fees	938	-
Unclaimed Property Receipts	-	49,162
Other Additions	2,634	3,304
Transfers-In	1,183	-
TOTAL ADDITIONS	315,048	1,442,070
DEDUCTIONS:		
Distributions to Participants	-	256,813
Health Insurance Premiums Paid	139,315	-
Health Insurance Claims Paid	127,033	-
Other Benefits Plan Expense	18,810	-
Payments in Accordance with Trust Agreements	-	515,161
Other Deductions	13,460	-
Transfers-Out	119	155
TOTAL DEDUCTIONS	298,737	772,129
CHANGE IN NET POSITION	16,311	669,941
NET POSITION - FISCAL YEAR BEGINNING	40,809	4,442,929
NET POSITION - FISCAL YEAR ENDING	$ 57,120	$ 5,112,870

The notes to the financial statements are an integral part of this statement.

STATEMENT OF NET POSITION
COMPONENT UNITS
JUNE 30, 2013

(DOLLARS IN THOUSANDS)	COLORADO WATER RESOURCES AND POWER DEVELOPMENT AUTHORITY	UNIVERSITY OF COLORADO FOUNDATION
ASSETS:		
Current Assets:		
Cash and Pooled Cash	$ 137,806	$ 15,032
Investments	-	-
Restricted Securities Not Held for Investment	13,301	-
Contributions Receivable, net	-	24,122
Other Receivables, net	76,765	49
Due From Other Governments	1,670	-
Prepaids, Advances, and Deferred Charges	-	466
Total Current Assets	229,542	39,669
Noncurrent Assets:		
Restricted Cash and Pooled Cash	123,334	-
Restricted Investments	283,102	-
Restricted Receivables	4,299	-
Investments	-	1,250,817
Contributions Receivable, net	-	34,695
Other Long-Term Assets	1,006,669	-
Depreciable Capital Assets and Infrastructure, net	37	2,685
Land and Nondepreciable Capital Assets	-	-
Total Noncurrent Assets	1,417,441	1,288,197
TOTAL ASSETS	1,646,983	1,327,866
DEFERRED OUTFLOW OF RESOURCES:	520	-
LIABILITIES:		
Current Liabilities:		
Accounts Payable and Accrued Liabilities	14,982	8,744
Due To Other Governments	2,240	-
Unearned Revenue	-	-
Claims and Judgments Payable	-	-
Leases Payable	-	951
Notes, Bonds, and COPs Payable	55,435	-
Other Current Liabilities	114,746	10,807
Total Current Liabilities	187,403	20,502
Noncurrent Liabilities:		
Deposits Held In Custody For Others	-	273,213
Capital Lease Payable	-	257
Notes, Bonds, and COPs Payable	821,410	-
Other Long-Term Liabilities	32,532	16,868
Total Noncurrent Liabilities	853,942	290,338
TOTAL LIABILITIES	1,041,345	310,840
DEFERRED INFLOW OF RESOURCES:	963	-
NET POSITION:		
Net investment in Capital Assets:	37	1,477
Restricted for:		
Emergencies	-	-
Expendable	-	551,738
Nonexpendable	-	397,990
Other Purposes	546,881	-
Unrestricted	58,277	65,821
TOTAL NET POSITION	$ 605,195	$ 1,017,026

The notes to the financial statements are an integral part of this statement.

COLORADO STATE UNIVERSITY FOUNDATION	COLORADO SCHOOL OF MINES FOUNDATION	UNIVERSITY OF NORTHERN COLORADO FOUNDATION	OTHER COMPONENT UNITS	TOTAL
$ 752	$ 10,773	$ 1,437	$ 25,517	$ 191,317
-	-	-	115,330	115,330
-	-	-	-	13,301
7,637	6,572	2,396	4,150	44,877
-	1,755	194	2,159	80,922
-	-	-	1,385	3,055
122	-	-	-	588
8,511	19,100	4,027	148,541	449,390
-	96	-	18,976	142,406
-	-	-	-	283,102
-	-	-	-	4,299
325,414	249,871	98,860	44,845	1,969,807
21,857	9,403	3,452	-	69,407
574	331	190	6,040	1,013,804
6	16	1,044	117,994	121,782
-	-	-	61,968	61,968
347,851	259,717	103,546	249,823	3,666,575
356,362	278,817	107,573	398,364	4,115,965
-	-	-	-	520
2,286	2,432	1,231	1,833	31,508
-	-	-	-	2,240
-	-	-	24,709	24,709
-	-	-	17,575	17,575
-	-	-	-	951
-	-	-	321	55,756
-	-	-	239	125,792
2,286	2,432	1,231	44,677	258,531
13,989	19,835	668	-	307,705
-	-	-	-	257
-	-	-	54,607	876,017
818	11,046	151	4,162	65,577
14,807	30,881	819	58,769	1,249,556
17,093	33,313	2,050	103,446	1,508,087
-	-	-	-	963
6	16	1,044	179,620	182,200
-	-	-	48	48
160,586	77,560	21,010	-	810,894
145,305	143,579	70,733	-	757,607
-	-	-	942	547,823
33,372	24,349	12,736	114,308	308,863
$ 339,269	$ 245,504	$ 105,523	$ 294,918	$ 2,607,435

STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION COMPONENT UNITS FOR THE YEAR ENDED JUNE 30, 2013

(DOLLARS IN THOUSANDS)	COLORADO WATER RESOURCES AND POWER DEVELOPMENT AUTHORITY	UNIVERSITY OF COLORADO FOUNDATION
OPERATING REVENUES:		
Fees	$ 59,867	$ 5,100
Sales of Goods and Services	-	-
Investment Income (Loss)	12,730	-
Rental Income	-	-
Gifts and Donations	-	130,477
Federal Grants and Contracts	6,384	-
Other	139	957
TOTAL OPERATING REVENUES	79,120	136,534
OPERATING EXPENSES:		
Salaries and Fringe Benefits	1,300	-
Operating and Travel	20,776	24,754
Depreciation and Amortization	14	-
Debt Service	62,245	-
Foundation Program Distributions	-	116,342
TOTAL OPERATING EXPENSES	84,335	141,096
OPERATING INCOME (LOSS)	(5,215)	(4,562)
NONOPERATING REVENUES AND (EXPENSES):		
Investment Income (Loss)	-	99,822
Gifts and Donations	-	-
Federal Grants and Contracts	-	-
Debt Service	-	-
Other Expenses	-	-
Other Revenues	-	-
TOTAL NONOPERATING REVENUES (EXPENSES)	-	99,822
INCOME (LOSS) BEFORE CONTRIBUTIONS AND TRANSFERS	(5,215)	95,260
CONTRIBUTIONS, TRANSFERS, AND OTHER ITEMS:		
Capital Contributions	22,437	-
TOTAL CONTRIBUTIONS AND TRANSFERS	22,437	-
CHANGE IN NET POSITION	17,222	95,260
NET POSITION - FISCAL YEAR BEGINNING	589,338	921,766
Accounting Changes (See Note 29)	(1,365)	-
NET POSITION - FISCAL YEAR ENDING	$ 605,195	$ 1,017,026

The notes to the financial statements are an integral part of this statement.

COLORADO STATE UNIVERSITY FOUNDATION	COLORADO SCHOOL OF MINES FOUNDATION	UNIVERSITY OF NORTHERN COLORADO FOUNDATION	OTHER COMPONENT UNITS	TOTAL
$ -	$ 1,800	$ -	$ 114,075	$ 180,842
-	-	-	5,534	5,534
-	-	-	5,796	18,526
-	-	-	1,182	1,182
45,226	23,827	12,273	-	211,803
-	-	-	825	7,209
63	326	688	-	2,173
45,289	25,953	12,961	127,412	427,269
-	-	-	-	1,300
2,951	4,378	2,452	122,807	178,118
-	-	-	4,864	4,878
-	-	-	-	62,245
45,577	17,060	6,965	-	185,944
48,528	21,438	9,417	127,671	432,485
(3,239)	4,515	3,544	(259)	(5,216)
32,762	25,936	8,699	449	167,668
-	-	-	10,775	10,775
-	-	-	1,065	1,065
-	-	-	(3,229)	(3,229)
-	-	-	(61)	(61)
-	-	-	40,959	40,959
32,762	25,936	8,699	49,958	217,177
29,523	30,451	12,243	49,699	211,961
-	-	-	-	22,437
-	-	-	-	22,437
29,523	30,451	12,243	49,699	234,398
309,746	215,053	93,280	1,176,257	3,305,440
-	-	-	(931,038)	(932,403)
$ 339,269	$ 245,504	$ 105,523	$ 294,918	$ 2,607,435

STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION - COMPONENT UNITS RECAST TO THE STATEMENT OF ACTIVITIES FORMAT FOR THE YEAR ENDED JUNE 30, 2013

(DOLLARS IN THOUSANDS)

STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION		ELIMINATIONS & ADJUSTMENTS	STATEMENT OF ACTIVITIES	
OPERATING REVENUES:				
Fees	$ 180,842			
Sales of Goods and Services	5,534			
Investment Income (Loss)	18,526	(18,526)		
Rental Income	1,182			
Gifts and Donations	211,803	(211,803)		
Federal Grants and Contracts	7,209	(7,209)		
Other	2,173	(2,033)		
TOTAL OPERATING REVENUES	427,269	(239,571)	187,698	CHARGES FOR SERVICES
OPERATING EXPENSES:				
Salaries and Fringe Benefits	1,300			
Operating and Travel	178,118			
Depreciation and Amortization	4,878			
Debt Service	62,245	3,229		
Foundation Program Distributions	185,944			
Other Expenses	-	61		
TOTAL OPERATING EXPENSES	432,485	3,290	435,775	EXPENSES
OPERATING INCOME (LOSS)	(5,216)			
NONOPERATING REVENUES AND (EXPENSES):				
Investment Income (Loss)	167,668	(167,668)		
Gifts and Donations	10,775	(10,775)		
Federal Grants and Contracts	1,065	(1,065)		
Debt Service	(3,229)	3,229		
Other Expenses	(61)	61		
Other Revenues	40,959	(40,959)		
TOTAL NONOPERATING REVENUES (EXPENSES)	217,177	(217,177)		
		364,153	364,153	OPERATING GRANTS & CONTRIBUTIONS
		2,023	2,023	CAPITAL GRANTS & CONTRIBUTIONS
		67,493	67,493	UNRESTRICTED INVESTMENT EARNINGS
		48,806	48,806	PAYMENTS FROM THE STATE
INCOME (LOSS) BEFORE CONTRIBUTIONS AND TRANSFERS	211,961			
CONTRIBUTIONS, TRANSFERS, AND OTHER ITEMS:				
Capital Contributions	22,437	(22,437)		
TOTAL CONTRIBUTIONS AND TRANSFERS	22,437	(22,437)		
CHANGE IN NET POSITION	234,398		234,398	CHANGE IN NET POSITION
NET POSITION - FISCAL YEAR BEGINNING	3,305,440		3,305,440	NET POSITION - FISCAL YEAR BEGINNING
Accounting Changes (See Note 29)	(932,403)		(932,403)	Accounting Changes (See Note 29)
NET POSITION - FISCAL YEAR ENDING	$ 2,607,435		$ 2,607,435	NET POSITION - FISCAL YEAR ENDING

The notes to the financial statements are an integral part of this schedule.

NOTES TO THE FINANCIAL STATEMENTS

NOTES 1 Through 7 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accompanying basic financial statements of the State of Colorado have been prepared in conformance with generally accepted accounting principles (GAAP) for governments as prescribed by the Governmental Accounting Standards Board (GASB), which is the primary standard setting body for establishing governmental accounting and financial reporting principles.

The preparation of financial statements in conformance with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets, liabilities, the disclosed amount of contingent liabilities at the date of the financial statements, and the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

A. NEW ACCOUNTING STANDARDS

Primary Government

During Fiscal Year 2012-13, the State implemented GASB Statement No. 60 – Accounting and Financial Reporting for Service Concession Arrangements, Statement No. 62 – Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA Pronouncements, and GASB Statement No. 66 – Technical Corrections-2012-an amendment of GASB Statements No. 10 and No. 62.

Component Units

During Fiscal Year 2012-13 the Colorado Water Resources and Power Development Authority early implemented GASB Statement No. 65 – Items Previously Reported as Assets and Liabilities.

B. FUTURE ACCOUNTING STANDARDS

Effective for Fiscal Year 2014-15, the GASB issued Statement No. 68 - Accounting and Financial Reporting for Pensions, which revises and establishes new financial reporting requirements for most governments, such as the State of Colorado, that provide their employees with pension benefits. The statement will require cost-sharing employers participating in defined benefit plans to record their proportionate share of the unfunded pension liability. At this time, management is unable to estimate the magnitude of the State's share of the unfunded pension liability.

NOTE 1 – GOVERNMENT-WIDE FINANCIAL STATEMENTS

The government-wide statements report all nonfiduciary activities of the primary government and its component units. Fiduciary activities of the primary government and its component units are excluded from the government-wide statements because those resources are not available to fund the programs of the government. The government-wide statements include the *Statement of Net Position* and the *Statement of Activities*; these statements show the financial position and changes in financial position from the prior year. (See additional discussion in Note 3.)

NOTE 2 – REPORTING ENTITY

For financial reporting purposes, the State of Colorado's primary government includes all funds of the State, its three branches of government, departments, agencies, and state- funded institutions of higher education that make up the State's legal entity. The State's reporting entity also includes those component units that are legally separate entities, for which the State's elected officials are financially accountable.

Financial accountability is defined in GASB Statement No. 14 – The Financial Reporting Entity, as amended by GASB Statement No. 61. The State is financially accountable for those entities for which the State appoints a voting majority of the governing board and either is able to impose its will upon the entity or there exists a financial benefit or burden relationship with the State.

For those entities that the State does not appoint a voting majority of the governing board, GASB Statement No. 14 includes them in the reporting entity if they are fiscally dependent and there exists a financial benefit or burden relationship with the State. Entities that do not meet the specific criteria for inclusion may still be included if it would be misleading to exclude them. Under GASB Statement No. 39, individually significant legally separate tax-exempt organizations are included as component units if their resources are for the direct benefit of the State and the State can access those resources.

The following entities qualify as discretely presented component units:

Colorado Water Resources and Power Development Authority
University of Colorado Foundation
Colorado State University Foundation
Colorado School of Mines Foundation

University of Northern Colorado Foundation
Other Component Units (Nonmajor):
Denver Metropolitan Major League Baseball Stadium District
CoverColorado
Colorado Venture Capital Authority
HLC @ Metro, Inc.

The following table contains the primary factors for the inclusion of the non-foundation component units in the State's reporting entity:

Component Unit (Non Foundation)	Board Appointment	Ability to Impose Will	Financial Benefit/Burden Relationship
Colorado Water Resources and Power Development Authority	Appointment by the Governor, with consent of the Senate.	Water projects are subject to General Assembly authorization.	The Authority can enter into agreements in name of the State, while the State is required to develop project use plans for the Authority at no cost. The State may also appropriate funds in order for the Authority to meet its debt service requirements.
Denver Metropolitan Major League Stadium District	Appointment by the Governor, with consent of the Senate.	Board members serve at the pleasure of the Governor.	None.
CoverColorado	Appointment by the Governor, with consent of the Senate.	None.	The State provides annual funding to CoverColorado through the Unclaimed Property program.
Venture Capital Authority	Appointment by the Governor or legislature.	Bond issuance is contingent on legislative approval.	The Authority was capitalized based on general-purpose revenue tax credits.
HLC @ Metro, Inc.	Appointment by the State through the Metropolitan State University of Denver Board of Trustees.	The Board of Trustees of the Metropolitan State University of Denver controls and supervises the board of HLC @ Metro, Inc.	Metro State University of Denver has guaranteed the debt of HLC @ Metro, Inc.

The four foundations meet the GASB Statement No. 39 criteria discussed above and are included because they are deemed by management to be individually significant. Detailed financial information may be obtained directly from these organizations at the following addresses:

Colorado Water Resources and Power Development Authority
1580 Logan Street, Suite 620
Denver, Colorado 80203

University of Colorado Foundation
4740 Walnut Street
Boulder, Colorado 80301

Colorado State University Foundation
410 University Services Center
Fort Collins, CO 80523-9100

Colorado School of Mines Foundation, Inc.
P. O. Box 4005
Golden, Colorado 80402-4005

University of Northern Colorado Foundation
Judy Farr Alumni Center
Campus Box 20
Greeley, CO 80639

Denver Metropolitan Major League Baseball Stadium District
2195 Blake Street, Suite 300
Denver, Colorado 80205

CoverColorado
425 South Cherry Street, Suite 160
Glendale, Colorado 80246

Venture Capital Authority
1625 Broadway, Suite 2700
Denver, Colorado 80202

HLC @ Metro, Inc.
1512 Larimer St., Suite 800
Denver, CO 80202

The following related organizations, for which the State appoints a voting majority of their governing boards, are not part of the reporting entity based on the criteria of GASB Statement No. 14, as amended by GASB Statements No. 39 and 61:

University of Colorado Hospital Authority
Pinnacol Assurance
Colorado Educational and Cultural Facilities Authority

Colorado Health Facilities Authority
Colorado Agricultural Development Authority
Colorado Housing and Finance Authority
Colorado Sheep and Wool Authority
Colorado Beef Council Authority
Fire and Police Pension Association
The State Board of the Great Outdoors
Colorado Trust Fund

Even though the appointment of governing boards of these authorities is similar to those included in the reporting entity, the State cannot impose its will upon these entities or it does not have a financial benefit or burden relationship with them. Detailed financial information may be obtained directly from these organizations.

Various college and university foundations exist for the benefit of the related State institutions of higher education, but they do not meet all of the GASB Statement No. 39 requirements for inclusion as component units. These entities are included in the various note disclosures if they qualify as related parties or if omitting them would be misleading.

The State has entered a joint operating agreement with the Huerfano County Hospital District to provide patient care at the Colorado State Veterans Nursing Home at Walsenburg. The facility is owned by the State, but it is operated by the hospital district under a twenty-year contract that is renewable at the district's option for successive ten-year terms up to 99 years from the original commencement date in November 1993.

The State's contract with the Huerfano County Hospital District states that the district is responsible for funding the operating deficits of the nursing home; however, since the State owns the nursing home, it retains ultimate financial responsibility for the home. Only the State's share of assets, liabilities, revenues, and expenses associated with the joint operation are shown in these financial statements. These include the land, building, and some of the equipment for the nursing home as well as revenues and expenses associated with the State's on-site contract administrator. The State's pass-through of U.S. Veterans Administration's funds to the district is also shown as revenue and expense of the State.

The State, through the High Performance Transportation Enterprise in the Department of Transportation, entered into an initial 50-year commercial concession agreement with Plenary Roads Denver on June 28, 2013. Plenary Road Denver will finance, design and construct US36 and then operate and maintain the I-25 high occupancy lanes and the US36 lanes. The agreement will transfer the operations and revenues for these lanes from the High Performance Transportation Enterprise to Plenary Roads Denver. The final financial close for the concessionaire agreement is scheduled for December 2013.

NOTE 3 – BASIS OF PRESENTATION – GOVERNMENT-WIDE FINANCIAL STATEMENTS

The government-wide financial statements focus on the government as a whole. The *Statement of Net Position* and the *Statement of Activities* are presented using the economic resources measurement focus and the full accrual basis of accounting. Under this presentation, all revenues, expenses, and all current and long-term assets and liabilities of the government are reported including capital assets, depreciation, and long-term debt.

The government-wide statements show the segregation between the primary government and its component units. The primary government is further subdivided between governmental activities and business-type activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange transactions. Business-type activities include proprietary funds financed in whole or in part by fees charged to external parties for goods or services.

The *Statement of Net Position* presents the financial position of the government. The net position section of the statement focuses on whether assets and deferred inflows, net of related liabilities and deferred outflows, have been restricted as to the purpose for which they may be used. When an external party or the State Constitution places a restriction on the use of certain assets, those assets, net of related liabilities, are reported in the Net Position line items shown as Restricted. The nature of an asset may also result in a restriction on asset use. The line item Net Investment in Capital Assets, comprises capital assets (net of depreciation) reduced by the outstanding balance of leases, bonds, mortgages, notes, Certificates of Participation, or other borrowings that were used to finance the acquisition, construction, or improvement of the capital asset. The State does not report restrictions of net position related to enabling legislation because a settled court case determined that crediting money to a special fund does not mean that the General Assembly is prohibited from appropriating the money for another purpose. Internal Service Fund assets and liabilities are reported in the government-wide *Statement of Net Position* as part of the governmental activities.

The *Statement of Activities* shows the change in financial position for the year. It focuses on the net program cost of individual functions and business-type activities in State government. It does this by presenting direct and allocated indirect costs reduced by program revenues of the function or business-type activities. Direct costs are those that can be specifically identified with a program. The State allocates indirect costs based on the Statewide Appropriations/Cash Fees Plan. Program revenues comprise fines and forfeitures, charges for goods and services, and capital and operating grants.

Taxes, with the exception of unemployment insurance premiums supporting a business-type activity, are presented as general-purpose revenues. General-purpose revenues are presented at the bottom of the statement and do not affect the calculation of net program cost.

Interfund transactions, such as federal and State grants moving between State agencies, have been eliminated from the government-wide statements to the extent that they occur within either the governmental or business-type activities, except as follows. In order not to misstate the sales revenue and purchasing expenses of individual functions or business-type activities, the effects of interfund services provided and used have not been eliminated. Balances between governmental and business-type activities are presented as internal balances and are eliminated in the total column. Internal Service Fund activity has been eliminated by allocating the net revenue/expense of the Internal Service Fund to the function originally charged for the internal sale.

Some of the State's component units have fiscal year-ends that differ from the State's fiscal year-end, and as a result amounts receivable and payable between the primary government and component units may not be equal. Amounts shown as receivable and payable between the primary government and the component units are primarily with the four foundations, which are reported as component units and have matching fiscal year ends, but also include amounts related to component units not deemed material for discrete reporting.

Interfund balances between the primary government's fiduciary activities and the primary government are presented on the government-wide statements as external receivables and payables.

NOTE 4 – BASIS OF PRESENTATION – FUND FINANCIAL STATEMENTS

Primary Government

The fund-level statements provide additional detail about the primary government and its component units. The information is presented in four types – governmental funds, proprietary funds, fiduciary funds, and component units. With the exception of the fiduciary fund type, each type is presented with a major fund focus.

The Governmental Accounting Standards Board has defined major funds based on percentage thresholds; however, it allows presentation of any fund as a major fund when that fund is particularly important to financial statement users. The Capital Projects Fund, the State Education Fund, and the Lottery Fund do not meet the percentage threshold requirements, but they are presented as major funds under the discretion provided by the standard. The State's component units are reported as major except for the Denver Metropolitan Major League Baseball Stadium District, CoverColorado, the Venture Capital Authority, and HLC @ Metro, Inc. which are presented as nonmajor component units.

The State's major funds report the following activities:

GOVERNMENTAL FUND TYPE:

General Fund

Transactions that are not related to specific revenue streams for dedicated purposes for services traditionally provided by State government are accounted for in the General Fund. The General Fund contains Special Purpose Funds that include the State Public School, Risk Management, and Other Special Purpose Funds. Resources obtained from federal grants that support general governmental activities are accounted for in the General Fund consistent with applicable legal requirements. As a result of comingled current and cumulative general-purpose and special-purpose revenue in the General Fund, combining schedules detailing the components of the General Fund are included as supplementary information. The schedules segregate activities funded with general-purpose revenue in order to demonstrate compliance with the legal definition of the General Fund, which is referred to as the General Purpose Revenue Fund.

Resource Extraction

This fund accounts for receipts from severance taxes, mineral leasing, and fees associated with regulation of mining activities. Expenditures include distributions to local governments, regulatory costs, and loans to special districts and local governments for water projects.

Highway Users Tax Fund

Expenditures of this fund are for the construction and maintenance of public highways, the operations of the State Patrol, and the motor vehicle related operations of the Department of Revenue. Revenues are from excise taxes on motor fuels, driver, and vehicle registration fees, and other related taxes. In prior years this fund has issued revenue bonds to finance construction and maintenance of highway infrastructure. Most of the State's infrastructure is owned by this fund.

Capital Projects Fund

Transactions related to resources obtained and used for acquisition, construction, or improvement of State owned facilities and certain equipment are accounted for in the Capital Projects Fund unless the activity occurs in a proprietary fund or in certain instances when the activity is incidental to a cash fund. A combining schedule of the components of the Capital Projects Fund is presented as supplementary information to segregate regular (primarily general-funded) and special (primarily cash-funded) capital construction.

State Education Fund

The State Education Fund was created in the State Constitution by a vote of the people in November 2000. The fund's primary revenue source is a tax of one third of one percent on federal taxable income. The revenues are restricted for the purpose of improving Colorado students' primary education by funding specific programs and by guaranteeing appropriation growth of at least one percent greater than annual inflation through Fiscal Year 2010-11 and by inflation thereafter.

PROPRIETARY FUND TYPE:

Higher Education Institutions

This fund reports the activities of all state institutions of higher education. Fees for educational services, tuition payments, and research grants are the primary sources of funding for this activity. Higher Education Institutions have significant capital debt secured solely by pledged revenues.

Unemployment Insurance

This fund accounts for the collection of unemployment insurance premiums from employers, related federal support, the payment of unemployment benefits to eligible claimants, and revenue bonds issued through a related party, Colorado Housing and Finance Authority.

Lottery

The State Lottery encompasses the various lottery and lotto games run under Colorado Revised Statutes. The primary revenue source is lottery ticket sales, and the net proceeds are primarily distributed to the Great Outdoors Colorado Program (a related organization), the Conservation Trust Fund, and when receipts are adequate, the General Purpose Revenue Fund. The funds are used primarily for open space purchases and recreational facilities throughout the State.

Nonmajor funds of each fund type are aggregated into a single column for presentation in the basic financial statements. In addition to the major funds discussed above, the State reports the following fund categories in supplementary information in the Comprehensive Annual Financial Report (CAFR).

GOVERNMENTAL FUND TYPE (NONMAJOR):

General Fund

The General Fund and its components are classified as a major fund in the basic financial statements. Because of the requirement to separately identify activity related to general-purpose revenues for legal compliance purposes, the general-purpose revenue activity and the special-purpose revenue activities are shown in a combining schedule detailing the components of the General Fund. As a result, the General Fund activity is presented similar to major and nonmajor funds. The general-purpose activity is presented in the General Purpose Revenue Fund, while the special-purpose revenue activities include the Public School Fund, the Risk Management Fund, and the Other Special Purpose Fund.

Capital Projects

The Capital Projects Fund and its components are classified as a major fund in the basic financial statements. The components are necessary to support the calculation of resources available for future appropriation. In order to demonstrate legal compliance, the Regular Capital Projects Fund, which is primarily funded from general-purpose revenue, and the Special Capital Projects Fund, which is primarily funded with dedicated revenues, are presented similar to nonmajor funds.

Special Revenue Funds

Transactions related to resources obtained from specific sources and dedicated to specific purposes are accounted for in special revenue funds. The individual nonmajor funds include Labor, Gaming, Tobacco Impact Mitigation, Resource Management, Environment and Health Protection, Unclaimed Property, and Other Special Revenue Funds.

Debt Service Fund

This fund accounts for the accumulation of resources, primarily transfers from other funds, for the payment of long-term debt principal and interest. It also accounts for the issuance of debt solely to refund debt of other funds. The primary debt serviced by this fund consists of Certificates of Participation issued by various departments and Transportation Revenue Anticipation Notes issued by the Department of Transportation to fund infrastructure.

Permanent Funds

This collection of funds reports resources that are legally restricted to the extent that only earnings, and not principal, may be used to support the State's programs. The individual nonmajor funds included in this category are the State Lands Fund and an aggregation of several smaller funds. On the government-wide financial statements, the net position of these funds are presented as restricted with separate identification of the nonexpendable (principal) and expendable (earnings) amounts. On the fund-level financial statements, the principal portion is reported as Nonspendable.

PROPRIETARY FUND TYPE (NONMAJOR):

Enterprise Funds

The State uses enterprise funds to account for activities that charge fees, primarily to external users, to recover the costs of the activity. In some instances, the requirement to recover costs is a legal mandate, and in others it is due to management's pricing policy. The individual nonmajor funds reported as supplementary information include CollegeInvest, Parks and Wildlife, College Assist, State Fair Authority, Correctional Industries, State Nursing Homes, Prison Canteens, Petroleum Storage Tank,

Transportation Enterprise, and several smaller funds aggregated as Other Enterprise Funds.

Internal Service Funds

The State uses Internal Service Funds to account for sales of goods and services, primarily to internal customers, on a cost reimbursement basis. The major fund concept does not apply to Internal Service Funds. The State's Internal Service Funds reported in supplementary information include Central Services, Information Technology, Capitol Complex, Highways, Public Safety, Administrative Courts, Legal Services, and Other Enterprise Services. In the fund financial statements, these activities are aggregated into a single column. In the government-wide statements, the Internal Service Funds are included in the governmental activities on the *Statement of Net Position*, and they are included in the *Statement of Activities* through an allocation of their net revenue/expense back to the programs originally charged for the goods or services.

FIDUCIARY FUND TYPE:

The resources reported in fiduciary fund types are not available for use in the State's programs; therefore, none of the fiduciary funds are included in the government-wide financial statements.

Pension and Benefit Trust Funds

In the basic financial statements, the State reports in a single column the activities related to resources being held in trust for members and beneficiaries of the Group Benefits Plan, which provides Health, Life, Dental, and Short-Term Disability Benefits to State employees.

Private Purpose Trust Funds

Private Purpose Trust Funds are used to report the resources held in trust for the benefit of other governments, private organizations, or individuals. A single column in the basic financial statements aggregates the Treasurer's Private Purpose Trusts, Unclaimed Property, the College Savings Plan operated by CollegeInvest, the College Opportunity Fund (liquidated annually), the Multistate Lottery Winners Trust Fund and several smaller funds shown in the aggregate as Other.

Agency Funds

Agency funds are used to report resources held in a purely custodial capacity for other individuals, private organizations, or other governments. Agency funds primarily include local sales tax collections, trustee investments related to State capital projects, and investments of the Colorado Water Resource and Power Development Authority. Typically the time between receipt and disbursement of these resources is short and investment earnings are inconsequential.

PRESENTATION OF INTERNAL BALANCES

Intrafund transactions are those transactions that occur completely within a column in the financial statements, while interfund transactions involve more than one column. This definition applies at the level of combining financial statements in the supplementary information section of the Comprehensive Annual Financial Report. Substantially all intrafund transactions and balances of the primary government have been eliminated from the fund-level financial statements. Interfund sales and federal grant pass-throughs are not eliminated, but are shown as revenues and expenditures/expenses of the various funds. Substantially all other interfund transactions are classified as transfers-in or transfers-out after the revenues and expenses are reported on each of the statements of changes in net position, or the Statement of Revenues, Expenditures and Changes in Fund Balances

FUNCTIONAL PRESENTATION OF EXPENDITURES

In the governmental fund types, expenditures are presented on a functional basis rather than an individual program basis because of the large number of programs operated by the State. The State's eight functional classifications and the State agencies or departments comprising each are:

General Government

Legislative Branch, Department of Personnel & Administration, most of the Department of Military and Veterans Affairs, part of the Governor's Office, part of the Department of Revenue, and Department of Treasury

Business, Community, and Consumer Affairs

Department of Agriculture, part of the Governor's Office, Department of Labor and Employment, Department of Local Affairs, most of the Department of Regulatory Agencies, Gaming Division of the Department of Revenue, and Department of State

Education

Department of Education and the portion of the Department of Higher Education not reported as a business-type activity

Health and Rehabilitation

Department of Public Health and Environment and part of the Department of Human Services

Justice

Department of Corrections, Division of Youth Corrections in the Department of Human Services, Judicial Branch, Department of Law, Department of Public Safety, and the Civil Rights Division of the Department of Regulatory Agencies

Natural Resources

Department of Natural Resources

Social Assistance

Department of Human Services, Veterans' Affairs, and the Department of Health Care Policy and Financing

Transportation

Department of Transportation

Component Units

The Colorado Water Resources and Power Development Authority is engaged only in business-type activities, and uses proprietary fund accounting for its operations. The authority's financial information is presented as of December 31, 2012.

The Denver Metropolitan Major League Baseball Stadium District, a nonmajor component unit, uses proprietary fund accounting in preparation of its financial statements, while CoverColorado and the Venture Capital Authority, both nonmajor component units, apply applicable GASB pronouncements and as other accounting literature Financial Accounting Standards Board pronouncements that do not conflict with or contradict GASB pronouncements. The financial information for these entities is presented as of December 31, 2012.

The four foundations presented as component units and HLC @ Metro, Inc. follow Financial Accounting Standards Board statements applicable to not-for-profit entities. The foundations' audited not-for-profit financial statements have been recast into the governmental format as allowed by GASB Statement No. 39. Financial information for the four foundation component units and HLC @ Metro, Inc. is presented as of June 30, 2013.

NOTE 5 – BASIS OF ACCOUNTING

Primary Government

The basis of accounting applied to a fund depends on both the type of fund and the financial statement on which the fund is presented.

GOVERNMENT-WIDE FINANCIAL STATEMENTS

All transactions and balances on the government-wide financial statements are reported on the full accrual basis of accounting. Under full accrual, revenues, expenses, gains, losses, assets, deferred outflows, liabilities, and deferred inflows resulting from exchange transactions are recognized when the exchange takes place and the earnings process is complete. Similar recognition occurs for nonexchange transactions depending on the type of transaction as follows:

- Derived tax revenues are recognized when the underlying exchange transaction occurs.
- Imposed nonexchange revenues are recognized when the State has an enforceable legal claim.
- Government mandated and voluntary nonexchange revenues are recognized when all eligibility requirements are met – assets are recognized if received before eligibility requirements are met.

FUND-LEVEL FINANCIAL STATEMENTS

Governmental Funds

All transactions and balances of governmental funds are presented on the modified accrual basis of accounting consistent with the flow of current financial resources measurement focus and the requirements of Governmental Accounting Standards Board Interpretation No. 6. Under the modified accrual basis of accounting, revenues are recognized when they are measurable and available. The State defines revenues as available if they are expected to be collected within one year. Historical data, adjusted for economic trends, are used to estimate the following revenue accruals:

- Sales, use, liquor, and cigarette taxes are accrued based on filings received and an estimate of filings due at June 30.
- Income taxes, net of refunds, to be collected from individuals, corporations, and trusts are accrued based on current income earned by taxpayers before June 30. Quarterly filings, withholding statements, and other historical and economic data are used to estimate taxpayers' current income. The related revenue is accrued net of an allowance for uncollectible taxes.

Revenues earned under the terms of reimbursement agreements with other governments or private sources are recorded at the time the related expenditures are made if other eligibility requirements have been met.

Expenditures are recognized in governmental funds when:

- The related liability is incurred and is due and payable in full (examples include professional services, supplies, utilities, and travel),
- The matured portion of general long-term indebtedness is due and payable (or resources have been designated in the Debt Service Fund and the debt service is payable within thirty days of fiscal year-end),
- The liability has matured and is normally expected to be liquidated with expendable available financial resources.

Under these recognition criteria, compensated absences, claims and judgments, and termination benefits are reported as fund liabilities only in the period that they become due and payable. Expenditures/liabilities not

recognized in the fund-level statements are reported as expenses/liabilities on the government-wide statements.

Proprietary and Fiduciary Funds

All transactions and balances of the proprietary and fiduciary fund types are reported on the full accrual basis of accounting as described above for the government-wide statements.

Component Units

The Colorado Water Resources and Power Development Authority uses the accrual basis of accounting under which revenues are recognized when earned and expenses are recognized when the related liability is incurred.

NOTE 6 – ACCOUNTING POLICIES AFFECTING SPECIFIC ASSETS, LIABILITIES, AND NET POSITION

A. CASH AND POOLED CASH

For purposes of reporting cash flows, cash and pooled cash is defined as cash-on-hand, demand deposits, certificates of deposit with financial institutions, pooled cash with the State Treasurer, and warrants payable.

B. RECEIVABLES

Component Units

The University of Colorado Foundation, the Colorado State University Foundation, the Colorado School of Mines Foundation, and the University of Northern Colorado Foundation all record unconditional promises to give as revenue and receivable in the period that the pledge is made. The University of Colorado Foundation, the Colorado State University Foundation, the Colorado School of Mines Foundation and the University of Northern Colorado Foundation use the allowance method to determine the uncollectible portion of unconditional contributions receivable. The Colorado School of Mines Foundation recognizes conditional promises to give as revenue and receivable when the conditions on which the pledges are dependent are substantially met.

C. INVENTORY

Inventories of the various State agencies primarily comprise finished goods inventories held for resale and consumable items such as office and institutional supplies, fuel, and maintenance items.

Inventories of the governmental funds are stated at cost, while inventories of the proprietary funds are stated at the lower of cost or fair value. The State uses various valuation methods (FIFO, average cost, etc.) as selected by individual State agencies. The method used in each agency is consistent from year to year.

Consumable inventories that are deemed material are expended at the time they are consumed. Immaterial consumable inventories are expended at the time of purchase, while inventories held for resale are expensed at the time of sale.

D. INVESTMENTS

Primary Government

Investments, including those held by the State Treasurer and reported as pooled cash; include both short and long-term investments. They are stated at fair value except for certain money market investments (see Note 14). Investments that do not have an established market are reported at their estimated fair value. The State Treasurer records investment interest in individual funds based on book yield as adjusted for amortization of investment premiums and discounts.

Component Units

Marketable equity and debt investments of the University of Colorado Foundation are presented at fair value based on quoted market prices; alternative investment fair values are based on national security exchange closing prices, if marketable, and on prorata share of the net assets of the investment, if not marketable. Realized and unrealized gains and losses are included in the change in net position.

The University of Colorado Foundation has concentrations of financial instruments in cash and investments that potentially subject it to credit risk. The foundation selects credit-worthy high-quality financial institutions, but significant portions of its deposits are not insured by the FDIC. The foundation's concentrations in stocks, bonds, and alternative investments also subject it to credit risk. These investments are selected by professional managers and are monitored by the Investment Committee of the foundation's Board of Directors. Certain investment managers employ techniques such as leverage, futures and forwards contracts, option agreements, and other derivative instruments that create special risks that could adversely affect the foundation's investment portfolio valuation. Foundation management believes the investment policy is prudent for the long-term welfare of the foundation.

The mission of the Venture Capital Authority, a nonmajor component unit, is to make seed and early-stage investments in companies that are not fully established. Because of the inherent uncertainty of investment valuation where a ready market does not exist, as is the case with Venture Capital Authority investments, estimated values may differ from the values that would

have been reported had a ready market existed, and the differences could be material.

E. CAPITAL ASSETS

Depreciable capital assets are reported at historical cost net of accumulated depreciation on the government-wide *Statement of Net Position*. Donated capital assets are carried at their fair market value at the date of donation (net of accumulated depreciation). Land, certain land improvements, construction in progress, and certain works of art or historical treasures are reported as nondepreciable assets.

(Amounts in Dollars)

Asset Class	Lower Capitalization Thresholds	Established State Thresholds
Land Improvements	$ 5,000	$ 50,000
Buildings	$ 5,000	$ 50,000
Leasehold Improvements	$ 5,000	$ 50,000
Intangible Assets	NA	$ 50,000
Vehicles and Equipment	NA	$ 5,000
Software (purchased)	NA	$ 5,000
Software (internally developed)	NA	$ 50,000
Library Books	NA	$ 0
Collections	NA	$ 5,000
Infrastructure	NA	$ 500,000

The following table lists the range of capitalization thresholds established by the State as well as lower thresholds adopted by some State agencies. State agencies are allowed to capitalize assets below established thresholds. The University of Colorado has adopted a $75,000 threshold for land and leasehold improvements as well as buildings and software.

All depreciable capital assets are depreciated using the straight-line method. State agencies are required to use actual experience in setting useful lives for depreciating capital assets. The following table lists the range of lives that State agencies normally use in depreciating capital assets. Certain historical and Department of Transportation buildings and are depreciated over longer lives, but they are excluded from the following table.

(Amounts in Years)

Asset Class	Shortest Period Used	Longest Period Used
Land Improvements	3	50
Buildings	3	70
Leasehold Improvements	3	45
Vehicles and Equipment	3	50
Software	2	23
Library Books	3	20
Other Capital Assets	3	22
Infrastructure	20	75

Roads and bridges, except for right-of-way and fiber optic infrastructure, owned by the Department of Transportation and other infrastructure primarily owned by the Department of Natural Resources, are capitalized and depreciated. The Department of Transportation depreciates roadways over 40 years, and bridges over 75 years.

The State capitalizes interest incurred during the construction of capital assets that are reported in enterprise funds.

F. UNEARNED REVENUE

Under reimbursement agreements, receipts from the federal government and other program sponsors are not earned until the related expenditures occur. On the fund-level governmental financial statements, revenues related to taxes receivable that the State does not expect to collect until after the following fiscal year are not earned. However, taxes receivable are recognized as revenue on the government-wide financial statements.

G. ACCRUED COMPENSATED ABSENCES LIABILITY

Primary Government

State law concerning the accrual of sick leave was changed effective July 1, 1988. After that date all employees in classified permanent positions within the State Personnel System accrue sick leave at the rate of 6.66 hours per month. Total sick leave per employee is limited to the individual's accrued balance on July 1, 1988, plus 360 additional hours. Employees that exceed the limit at June 30 are required to convert five hours of unused sick leave to one hour of annual leave. Employees or their survivors are paid for one-fourth of their unused sick leave upon retirement or death.

Annual leave is earned at increasing rates based on employment longevity. No classified employee is allowed to accumulate more than 42 days of annual leave at the end of a fiscal year. Employees are paid 100 percent of their annual leave balance upon leaving State service.

In accordance with GASB Interpretation No. 6, compensated absence liabilities related to the governmental funds are recognized as liabilities of the fund only to the extent that they are due and payable at June 30. For all other fund types, both current and long-term portions are recorded as individual fund liabilities. On the government-wide *Statement of Net Position*, all compensated absence liabilities are reported.

Component Units

The Colorado Water Resources and Power Development Authority recognizes unused vacation and sick leave benefits as they are earned.

H. INSURANCE

The State has an agreement with Broadspire to act as the third party administrator for the State's self-insured workers' compensation claims. The State reimburses Broadspire for the current cost of claims paid and related administrative expenses. Actuarially determined liabilities are accrued for claims to be paid in future years.

The State insures its property through private carriers and is self-insured against general liability risks for both its officials and employees (see Note 21). It is self-funded for employee healthcare plans, however, in the healthcare instance, the risk resides with the employees because the State contribution to the plan is subject to appropriation each year, and employees are required to cover the balance of any premiums due. The State pays the actual costs of unemployment benefits paid to separated employees rather than unemployment insurance premiums.

I. NET POSITION AND FUND BALANCES

In the financial statements, assets and deferred outflow of resources in excess of liabilities and deferred inflows are presented in one of two ways depending on the measurement focus used in reporting the fund.

On the government-wide *Statement of Net Position,* the proprietary funds' *Statement of Net Position,* and the fiduciary funds' *Statement of Fiduciary Net Position,* net position is segregated into restricted and unrestricted balances. Restrictions are limitations on how the net position may be used. Restrictions may be placed on net position by the external party that provided the resources, by the State Constitution, or by the nature of the asset (such as, in the case of capital assets).

The following paragraphs describe the restrictions reported in the three financial statement types cited above:

Net Investment in Capital Assets – This item comprises capital assets net of accumulated depreciation if applicable. The carrying value of capital assets are further reduced by the outstanding balances of leases, bonds, or other borrowings that were used to acquire, construct, or improve the related capital asset.

Restricted for Construction and Highway Maintenance – Article X Section 18 of the State Constitution restricts the motor fuels tax and fee portion of the Highway Users Tax Fund. The restricted portion of the fund is appropriated for highway construction and maintenance activities.

Restricted for Education – The net position of the State Education Fund, a major special revenue fund, is restricted for education purposes based on Article IX, Section 17, of the State Constitution. Section 17 is commonly referred to as Amendment 23, which references the ballot number assigned to the issue in the general election of 2000. In addition, the net position of the Public School Fund, a Special Purpose fund is restricted for exclusive use pursuant to Article IX, Section 3 of the State Constitution.

Restricted for Unemployment Insurance – The entire net position balance of the Unemployment Insurance Fund is reported as restricted because federal regulations limit nearly all the balance to paying unemployment insurance claims.

Restricted for Debt Service – The net position of the Debt Service Fund, a nonmajor governmental fund, are restricted to be used only for upcoming principal and interest payments. The net position in governmental activities is found in the Department of Personnel & Administration and in the Department of Treasury on behalf of the Build Excellent Schools Today (BEST) program. The Higher Education Institutions Fund also reports certain balances restricted for principal and interest payments on revenue-bonded debt.

Restricted for Emergencies – The General Assembly designates the fund balance of certain funds as an emergency reserve as required by Article X, Section 20 (TABOR) of the State Constitution. The requirement is to reserve for emergencies three percent or more of fiscal year spending. Fiscal year spending is defined in TABOR as all spending and reserve increases except for spending from certain excluded revenues and enterprises. State properties included as part of the required reserve are not represented in this amount. (See Note 8B for more information on the current year amount of the emergency reserve.)

Restricted Permanent Funds and Endowments – This item is segregated into two components. The restricted balances reported as nonexpendable are related to the principal portion of governmental Permanent Funds, such as the State Lands Fund, amounts dedicated to fund capital construction activity, and the endowment portion of the Higher Education Institutions Fund that must be maintained in perpetuity. The restricted balances reported as expendable are primarily the earnings on the related principal balances. In general these earnings can only be used for education program purposes.

Restricted for Other Purposes – The State operates certain funds that were established at the direction of federal government, the courts, the State Constitution, or other external parties. The most significant purposes include:

- Settlements in various funds that have been directed by the courts for specific uses in environmental remediation and consumer protection cases.
- Gaming activities pursuant to Article XVIII, Section 9 of the State Constitution restricted to provide an operating reserve, for historic preservation purposes, and for distribution to support local and State community colleges.
- Federal moneys held for mining reclamation, housing programs, scholarship trusts, and remaining funds from the Jobs and Growth Tax Relief Act of 2003.
- Aviation Fund moneys collected pursuant to Article X, Section 18 of the State Constitution.
- Lottery proceeds for parks and outdoor projects as directed by Article XXVII of the State Constitution.
- Tobacco taxes for health related programs pursuant to Article X, Section 21 of the State Constitution.

On the *Balance Sheet – Governmental Funds*, assets in excess of liabilities are reported as fund balances and are segregated between spendable and nonspendable amounts, as follows:

Nonspendable – This fund balance category consists of inventories, prepaid expenditures, and the corpus of permanent funds. The fund balance consists primarily of prepaid advances to counties for social assistance programs and to local entities for species conservation, and permanent funds related to state lands.

Spendable amounts are further segregated into categories based on the degree to which the uses of resources are constrained. The categorization, in part, is a result of the State's spending prioritization policy. When an expenditure is incurred that could be funded from either restricted or unrestricted sources it is the State's general policy that unrestricted dollars are spent first, and within unrestricted sources funding is allocated first from unassigned, then assigned, and then committed resources. However, in certain circumstances restricted and/or committed resources are spent without regard to other available funding sources including transfers:

- to pay indirect costs,
- to fund programs operating in the General Purpose Revenue Fund,
- to support health-related programs funded by tobacco tax,
- to support programs partially funded by Highway Users' Tax funds, and
- other situations that are not individually significant.

Spendable fund balance classifications include:

Restricted – This classification is the portion of fund balance that is restricted by the State Constitution or external parties, and therefore, the related fund balance can only be expended as directed by the State Constitution or the external party.

Restrictions are in place on the *Balance Sheet – Governmental Funds* to reflect the restrictions discussed for the government-wide *Statement of Net Position*, except for Permanent Funds that are presented as Nonspendable. The emergency reserve is restricted in the Labor Fund, a nonmajor Other Special Revenue Fund, the gaming proceeds are restricted in the Gaming Fund, a nonmajor Other Special Revenue Fund, funds legally required to be held for debt service in the Debt Service Fund, an Other Governmental Fund, while the remaining restrictions are represented in various funds.

In addition to restrictions on the government-wide *Statement of Net Position*, the *Balance Sheet-Governmental Funds* includes restrictions for other financing arrangements under which the proceeds are restricted to the purpose of the issuance. The unspent proceeds are primarily related to public school construction under the Building Excellent Schools Today (BEST) program, in the Special Purpose General Fund.

Committed – This fund balance classification consists of amounts constrained by the General Assembly, the State's highest level of decision-making authority, and is the default classification for the majority of governmental funds, excluding the General Purpose Revenue Fund.

In the General Purpose Revenue Fund the Committed category represents the requirement in Colorado Revised Statutes 24-75-201.1(1) (d) to reserve five percent of General Purpose Revenue Fund appropriations. C.R.S. 24-75-201.5(1)(a) further requires the Governor to take action within the fiscal year to preserve one half of the reserve when economic forecasts indicate revenues will not be adequate to maintain the required reserve. Historically, the legislature has acted to reduce the reserve when revenues were projected to be inadequate to fund appropriations and the reserve. The reserve is applicable for both GAAP and budget basis purposes. The GAAP based fund balance was not sufficient to report the entire reserve as Committed fund balance. As a result only the remaining GAAP fund balance of $216.1 million was reserved for this purpose. A portion of the Committed fund balance represents the current fiscal year appropriation that the Colorado General Assembly, the state's highest level of decision making authority, committed to rolling forward into the subsequent fiscal year.

Committed balances also includes earned augmenting revenue, such as insurance proceeds, that state agencies are not required to revert into the General Purpose Revenue Fund fund balance.

In the Capital Projects Fund, the Committed classification represents the fund balance of the Corrections Expansion Reserve and the balance of certain other projects that are allowed to maintain a fund balance. These projects are

not required to revert excess cash revenue to the Capital Projects Fund.

Assigned – This classification represents the portion of the fund balance related to certain Fiscal Year 2012-13 appropriations that were encumbered for goods and services that were not received before June 30 due to extenuating circumstances. These balances were approved by the Colorado State Controller in accordance with Fiscal Rule 7-3 for use in supporting the receipt of the related goods and services in Fiscal Year 2013-14.

Unassigned – This classification is the residual classification in the General Fund, and is not shown in other governmental funds unless the fund balance is a deficit. For Fiscal Year 2012-13, there was no unassigned fund balance because of the shortfall in the statutory reserve discussed in the Committed section of this note.

NOTE 7 – ACCOUNTING POLICIES AFFECTING REVENUES, EXPENDITURES/ EXPENSES

A. PROGRAM REVENUES

The government-wide *Statement of Activities* presents two broad types of revenues – program revenues and general revenues. All taxes, with the exception of unemployment insurance premiums used to support a business-type activity, are reported as general revenues. Unrestricted investment earnings and the court ordered awards of the Tobacco Litigation Settlement Fund, a nonmajor Other Special Revenue Fund, are also reported as general revenues. Except for transfers, permanent fund additions, and special items, all other revenues are reported as program revenues. In general, program revenues include:

- Fees for services, tuition, licenses, certifications, and inspections,
- Fines and forfeitures,
- Sales of products,
- Rents and royalties,
- Donations and contributions, and
- Intergovernmental revenues (including capital and operating grants).

B. INDIRECT COST ALLOCATION

The State allocates indirect costs on the government-wide *Statement of Activities.* In general, the allocation reduces costs shown in the general government functions and increases costs in the other functions and business-type activities. The allocation is based on the Statewide Appropriations/Cash Fees Plan that is derived from the Statewide Indirect Cost Allocation Plan that was approved by the federal government during Fiscal Year 2012-13. The Statewide Appropriations/Cash Fees Plan includes indirect costs not chargeable to federal sources, including the majority of the Governor's Office.

The Plan uses costs from Fiscal Year 2009-10 that were incorporated in State agency budgets in Fiscal Year 12-13. The allocation of costs between the governmental activities and business-type activities would normally result in an adjustment of internal balances on the government-wide *Statement of Net Position.* However, since the amount allocated from the governmental activities to the business-type activities is small, an offsetting adjustment is made to the Transfers line item at the bottom of the *Statement of Activities.*

C. OPERATING REVENUES AND EXPENSES

The State reports three major enterprise funds, multiple nonmajor enterprise funds, and multiple internal service funds. Because these funds engage in a wide variety of activities, the State's definition of operating revenues and expenses is highly generalized. For these funds, operating revenues and expenses are defined as transactions that result from the core business activity of the proprietary fund.

In general this definition provides consistency between operating income on the *Statement of Revenues, Expenses, and Changes in Net Position* and cash from operations on the *Statement of Cash Flows.* However, certain exceptions occur including:

- Interest earnings and expenses of proprietary funds, for which the core business activity is lending, are reported as operating revenues and expenses on the *Statement of Revenues, Expenses, and Changes in Net Position* but are reported as investing activities on the *Statement of Cash Flows.*
- Some rents, fines, donations, and certain grants and contracts are reported as nonoperating revenues on the *Statement of Revenues, Expenses, and Changes in Net Position* but are reported as cash from operations on the *Statement of Cash Flows.*

The State's institutions of higher education have defined operating revenues and expenses as generally resulting from providing goods and services for instruction, research, public service, or related support services to an individual or entity separate from the institution.

NOTE 8 – STEWARDSHIP, ACCOUNTABILITY, AND LEGAL COMPLIANCE

A. OVEREXPENDITURES

Depending on the accounting fund type involved, expenditures/expenses are determined using the modified accrual or accrual basis of accounting even if the accrual will result in an overexpenditure. In the General Purpose Revenue Fund and Regular Capital Projects Fund, if earned cash revenues plus available reserved fund balance and earned federal revenues are less than cash and federal expenditures, then those excess expenditures are considered general-funded expenditures. If general-funded expenditures exceed the general-funded appropriation then an overexpenditure occurs even if the expenditures did not exceed the total legislative line item appropriation. Absent general-funded appropriations, agencies are not allowed to use general-purpose revenue to support an expenditure/expense that was appropriated from cash or federal funds. Budget-to-actual comparisons are presented in the Required Supplementary Information Section beginning on page 155. Differences noted between departmental reversions or overexpended amounts on the budgetary schedules and the `overexpended amounts discussed below are due to offsetting underexpended line item appropriations.

Within the limitations discussed below, the State Controller with the approval of the Governor may allow certain overexpenditures of the legal appropriation, as provided by Colorado Revised Statutes 24-75-109. Unlimited overexpenditures are allowed in the Medicaid program. The statute also provides for $250,000 of general-funded overexpenditure authority in the Children's Basic Health Plan. The Department of Human Services is allowed $1.0 million of overexpenditures not related to Medicaid and unlimited overexpenditures for self-insurance of its workers' compensation plan. Statute also allows overexpenditures up to $3.0 million in total for the remainder of the Executive Branch. An additional $1.0 million of combined transfers and overexpenditures are allowed for the Judicial Branch.

The State Controller is generally required by statute to restrict the subsequent year appropriation whether or not an overexpenditure is approved. Such a restriction requires the agency to seek a supplemental appropriation from the General Assembly, earn adequate cash or federal revenue to cover the expenditure in the following year, and/or reduce their subsequent year's expenditures.

Per Colorado Revised Statutes 24-75-109(2)(b), neither the Governor nor the State Controller is allowed to approve any overexpenditure in excess of the unencumbered balance of the fund from which the overexpenditure is made.

Total overexpenditures at June 30, 2013, were $9,579,074 as described in the following paragraphs.

Approved Medicaid Overexpenditures:

- Medicaid Mental Health Fee for Service Payments – The Department of Health Care Policy and Financing overexpended this line item by $142,285 of general funds. This appropriation includes Medicaid covered mental health services that are paid on a fee-for-service basis to providers. The Department believes that the increase in expenditures was due to an unanticipated increase in utilization of services, estimated at about 4.5 percent.
- Medical Services Premiums – The Department of Health Care Policy and Financing overexpended this line item by $5,290,984 of general funds. This appropriation includes Medicaid covered services. The Department believes that this increase in expenditures was due to an unanticipated caseload increase of approximately 0.87 percent. Additionally, the Center for Medicare and Medicaid Services disallowed approximately $3.0 million of cost previously reimbursed by the federal government, requiring the General Purpose Revenue Fund to absorb the disallowance.
- Nursing Facility Provider Fee Cash Fund – The Department of Public Health and Environment overexpended this line item by $462,861 of cash funds. The forecast for expenditure from this cash fund is based on a model using the nursing facility provider fees of the prior fiscal year. Several facilities required additional adjustments to expenditures related to Administrative Law Judge rulings and audit findings. In adjusting those facilities' expenditures, the Department's expenditure exceeded the forecast from which the appropriation was derived.

Approved Statewide Overexpenditures Subject to the $3.0 Million Limit:

Workers Compensation Premiums – The Department of Personnel and Administration overexpended this line item by $139,145 of cash funds. In June 2013, the Department requested and received approval for an emergency supplemental to increase the budget in this line item by $1.5 million. The supplemental request was based on conservative projections of expenditures. Actual claims billings exceed the conservative estimate.

Overexpenditures Not Allowed to Be Approved (Deficit Fund Balances):

- Legal Services Cash Fund – The General Assembly authorized the Legal Service Cash Fund for use by the Department of Law beginning in Fiscal Year 2012-13 for payments received from client state agencies for legal services billings. This activity had previously been accounted for in the General Purpose Revenue Fund. With the creation of the cash fund as an internal service fund, governmental accounting standards require that liabilities for compensated absences be recorded as an expense directly in the fund. The department had not anticipated this additional liability when determining the FY 2012-13 rates for legal services. The fund did not have excess revenue or fund balance available to cover this liability, resulting in a deficit fund balance of $1,620,644.
- Integrated Document Solutions (IDS) Operating – The Department of Personnel and Administration, Division of Central Services, had a deficit fund balance related to this line item of $319,504. The deficit fund balance was partially due to insufficient revenue earnings as a result of depreciation errors that will be corrected in Fiscal Year 2013-14. Additionally, vendor software updates resulted in the unrecoverable loss of billing data for a two week period.
- High Performance Transportation Enterprise – The Department of Transportation had a deficit fund balance related to this line item of $1,603,651. Pursuant to C.R.S. 43-4-806 (4), the Transportation Commission loaned monies to the High Performance Transportation Enterprise. Although there was a positive cash balance in the fund as of fiscal year end, the remaining unpaid loan liability was greater.

The deferral of Medicaid expenditures and revenues for budget purposes only is authorized in CRS 25.5-8-108(5). However, those expenditures are recognized in the current fiscal year for financial statement presentation under Generally Accepted Accounting Principles (GAAP). The recognition of those expenditures on the GAAP basis resulted in fund balance deficits. Because the budget deferral that caused the GAAP deficit fund balance is in compliance with statute, no restriction of Fiscal Year 2013-14 spending authority is recommended. The following cash funds were in deficit fund balance position as a result of this Medicaid activity as of June 30, 2013:

- Department of Health Care Policy and Financing

  Healthcare Expansion Fund - $2,091,195

  Medicaid Buy-In Cash Fund - $11,853

The General Fund Surplus Schedule (page 163) shows a negative reversion of $19.1 million for the Department of Revenue. Negative reversions normally represent an overexpenditure; however, in this instance the amount is not an overexpenditure. The reversion amount is related to $20.3 million of excess expenditures of the Old Age Pension program, which is continuously appropriated in the appropriations act. The Department does not record additional continuously appropriated spending authority for the excess expenditure so that the General Fund Surplus Schedule and the General Fund Reversions Report will show that the appropriations act estimate was less than the actual expenditures.

A separately issued report comparing line item expenditures to authorized budget is available upon request from the Office of the State Controller.

B. TAX, SPENDING, AND DEBT LIMITATIONS

Certain State revenues, primarily taxes and fees, are limited under Article X, Section 20 (TABOR) of the State Constitution. The growth in these revenues from year to year is limited to the rate of population growth plus the rate of inflation. The TABOR section of the State Constitution also requires voter approval for any new tax, tax rate increase, or new debt. These limitations apply to the State as a whole, not to individual funds, departments, or agencies of the State. Government run businesses accounted for as enterprise funds that have the authority to issue bonded debt and that receive less than ten percent of annual revenues from the State and its local governments are exempted from the TABOR revenue limits.

Since its passage in 1992, TABOR has required that annual revenues in excess of the constitutional limit be refunded to the taxpayers unless voters approved otherwise. The State first exceeded the TABOR revenue growth limit in Fiscal Year 1996-97, and it continued to exceed the limit each year until Fiscal Year 2001-02 resulting in a cumulative required refund of $3,250.2 million for that period. State revenues did not exceed the TABOR limit in Fiscal Years 2001-02, 2002-03, or 2003-04, but again exceeded the limit resulting in a $41.1 million required refund for Fiscal Year 2004-05.

In the 2005 general election, voters approved Referendum C – a statutory measure referred to the ballot by the Legislature that authorized the State to retain revenues in excess of the limit for the five Fiscal Years 2005-06 through 2009-10. With the end of the Referendum C five-year excess revenue retention period, the State is subject to an Excess State Revenue Cap (ESRC) starting in Fiscal Year 2010-11. Calculation of the original TABOR limit continues to apply, but the ESRC replaces the previous TABOR limit for triggering taxpayer refunds. The basis for the ESRC is the highest adjusted TABOR revenue during the five-year period which occurred in Fiscal Year 2007-08 and resulted in a Fiscal

Year 2012-13 ESRC of $11.46 billion. TABOR revenue was below the ESRC by $352.9 million, and over the TABOR limit by $1,859.9 million. As a result of the ESRC replacing the TABOR limit as the trigger point for refunds, refunds of $1,859.9 million that would have occurred related to Fiscal Year 2012-13 under the TABOR limit are not required. Since the inception of Referendum C in Fiscal Year 2005-06 the State has retained $7.7 billion, $3.6 billion during the initial five year revenue retention period, and an additional $4.1 billion as a result of the higher ESRC limit in Fiscal Years 2010-11 through 2012-13.

The $0.7 million TABOR refund liability shown on the government-wide *Statement of Net Position* and the fund-level *Balance Sheet* is the unrefunded portion of the Fiscal Year 2004-05 TABOR refund liability.

TABOR requires the State to reserve three percent of fiscal year nonexempt revenues for emergencies. In Fiscal Year 2012-13 that amount was $333,220,227.

At June 30, 2013, the financial net position or fund balance of the following funds were applied to the reserve, up to the limits set in the Long Appropriations Act:

- Major Medical Fund, a portion of the nonmajor Labor Fund – $92,500,000.
- Wildlife Cash Fund, a portion of the nonmajor Parks and Wildlife Enterprise Fund – $34,000,000.
- Perpetual base account of the Severance Tax Fund, a portion of the major Resource Extraction Fund, - $33,000,000.
- Colorado Water Conservation Board Construction Fund, a portion of the major Resource Extraction Fund - $33,000,000.
- Controlled Maintenance Trust Fund, a portion of the major General Fund - $23,000,000. The $23,000,000 designation by the Legislature has been reduced by $20,150,000 since that amount was transferred out of the TABOR emergency reserve to the Disaster Emergency Fund per the Governor's Executive Orders. (See additional information at the end of this Note 8B).
- Unclaimed Property Tourism Promotion Trust Fund, a portion of the nonmajor Private Purpose Trust Fund - $5,000,000.
- The 2012 legislative session Long Appropriations Act designated up to $102,200,000 of State properties as the remainder of the emergency reserve.

The estimate of the needed reserve was based on the December 2012 revenue estimate prepared by the Legislative Council. Because the revenues subject to the TABOR reserve requirement were more than estimated, the amount designated for the reserve was $10,520,227 less than required by the State Constitution. In the event of an emergency that exceeded the financial assets in the reserve, the designated Wildlife Cash Fund capital assets and general capital assets would have to be liquidated to meet the constitutional requirement.

In Fiscal Year 2012-13, under the direction of the Governor's Executive Orders, the State transferred $20.15 million from the Controlled Maintenance Trust Fund portion of the TABOR emergency reserve to the Disaster Emergency Fund to pay the costs related to the following emergencies:

- High Park Fire- $6.0 million
- Wetmore Fire - $3.27 million
- West Fork Fire - $3.0 million
- Waldo Canyon Fire - $2.67 million
- Black Forest Fire - $2.1 million
- Royal Gorge Fire - $1.5 million
- Lime Gulch Fire - $0.55 million
- Pine Ridge Fire - $0.5 million
- Rio Blanco Fire - $0.21 million
- Bull Basin Fire - $0.2 million
- Highway 13 Fire - $0.15 million

NOTE 9 Through 17 – DETAILS OF ASSET ITEMS

NOTE 9 – CASH AND POOLED CASH

Primary Government

The State Treasury acts as a bank for all State agencies, with the exception of the University of Colorado. Moneys deposited in the Treasury are invested until the cash is needed. Interest earnings on these investments are credited to the General Purpose Revenue Fund unless a specific statute directs otherwise. Most funds are required to invest in noninterest bearing warrants of the General Purpose Revenue Fund if the General Purpose Revenue Fund overdraws its rights in the pool. This means that under certain conditions participating funds would not receive the interest earnings to which they would otherwise be entitled. The detailed composition of the Treasury pooled cash and investment is shown in the annual Treasurer's Report. Where a major fund or fund category has a cash deficit, that deficit has been reclassified to an interfund payable to the General Purpose Revenue Fund – the payer of last resort for the pool.

State agencies are authorized by various statutes to deposit funds in accounts outside the custody of the State Treasury. Legally authorized deposits include demand deposits and certificates of deposit. The State's cash management policy is to invest all significant financial resources as soon as the moneys are available within the banking system. To enhance availability of funds for investment purposes, the State Treasurer uses electronic funds transfers to move depository account balances into the Treasurer's pooled cash.

Colorado statutes require protection of public moneys in banks beyond that provided by the federal insurance corporations. The Public Deposit Protection Act in Colorado Revised Statutes 11-10.5-107(5) requires all eligible depositories holding public deposits, including those of the State's component units, to pledge designated eligible collateral having market value equal to at least 102 percent of the deposits exceeding the amounts insured by federal insurance. Upon liquidation of a defaulting eligible depository, the statute requires the banking board to seize the eligible collateral, liquidate the collateral, and repay the public deposits to the depositing government.

Including restricted amounts and fiduciary funds, the Cash and Pooled Cash line on the financial statements includes $7,243.7 million ($7,251.2 million at amortized cost) of claims of the State's funds on moneys in the Treasurer's pooled cash.

At June 30, 2013, the treasurer had invested $7,260.8 million (fair value) of the pool and held $2.0 million of certificates of deposit. The invested balance includes $11.6 million that resulted from the overinvestment of available cash on June 30.

The State had an accounting system cash deposit balance of $888.2 million in the Treasurer's pool. Under the GASB Statement No. 40 definitions, $28.7 million of the State's total bank balance of $835.1 million was exposed to custodial credit risk because the deposits were uninsured and the related collateral was held by the pledging institution or was held by the pledging institution's trust department or agent, but not in the State's name.

Component Units

The Colorado Water Resources and Power Development Authority had cash deposits of $592,583 with a bank balance of $628,502 at December 31, 2012. Of the booked amount, $250,000 was federally insured; $369,443 was collateralized with securities held by the pledging institution in a collateral pool not in the authority's name; and $9,059 was collateralized with securities held by the pledging institution's trust department or agent, but not in the authority's name. The authority also reported as cash and cash equivalents $42.9 million held by the State Treasurer, $171.7 million held in COLOTRUST and $45.9 million held in a third party, short-term, prime investment fund. COLOTRUST (Colorado Local Government Liquid Asset Trust) is a local government investment vehicle that qualifies as 2a7-like investment pool, where the value of each share is maintained at $1.00. Shares of COLOTRUST are not evidenced by securities, and therefore, are not subject to custodial risk classification. Both COLOTRUST and the third party investment fund have a credit quality rating of AAA, while cash held by the State Treasurer is not rated for credit quality.

NOTE 10 – NONCASH TRANSACTIONS IN THE PROPRIETARY FUND TYPES

In the proprietary fund types, noncash transactions occur that do not affect the fund-level *Statement of Cash Flows – All Proprietary Funds*. These transactions are summarized at the bottom of the fund-level statement and the related combining statements. In order for a transaction to be reported as noncash, it must affect real accounts (that is, accounts shown on the *Statement of Net Position*) and be reported outside of the Cash Flows From Operating Activities section of the *Statement of Cash Flows.* The following general types of transactions are reported as noncash:

- Capital Assets Funded by the Capital Projects Fund – Most capital construction projects funded by general–purpose revenues are accounted for in the Capital Projects Fund. Several of the State's enterprise and internal service funds receive capital assets funded and accounted for in this manner. These funds record Capital Contributions when the asset is received, and no cash transaction is reported on the *Statement of Cash Flows.* Certain State agencies are authorized to move general revenue cash of the Capital Projects Fund to the enterprise or internal service fund for capital projects; when this occurs, a cash transaction is reported on the *Statement of Cash Flows.*
- Donations or Grants of Capital Assets – Capital assets received as donations or directly as grants are reported as capital contributions, and no cash transaction is reported on the *Statement of Cash Flows.* Although no cash is received, these transactions change the capital asset balances reported on the *Statement of Net Position;* therefore, they are reported as noncash transactions.
- Realized/Unrealized Gain/(Loss) on Investments – Nearly all proprietary funds record unrealized gains or losses on the investments underlying the Treasurer's pooled cash in which they participate. The unrealized gains or losses on the Treasurer's pool are shown as increases or decreases, respectively, in cash balances. The unrealized gains or losses on investments not held in the Treasurer's pooled cash result in increases or decreases in investment balances, and therefore, are reported as noncash transactions. The unrealized gain/loss schedule in Note 14 shows the combined effect of these two sources of unrealized gains or losses. Additionally, this line includes realized gains received in the form of new investments rather than in cash.
- Loss on Disposal of Capital and Other Assets – When the cash received at disposal of a capital or other asset is less than the carrying value of the asset, a loss is recorded. The loss results in a reduction of the amount reported for capital or other assets on the Statement of Net Position, but since no cash is exchanged for the loss amount, this portion of the transaction is reported as noncash.
- Amortization of Debt Related Amounts – Amortization of bond premiums, discounts, issuance costs, and gain/(loss) on refunding adjusts future debt service amounts shown for both capital and noncapital financing activities. These transactions change the amount of capital or noncapital debt reported on the *Statement of Net Position.* Since no cash is received or disbursed in these transactions, they are reported as noncash.
- Assumption of Capital Lease Obligation or Mortgage – Although no cash is exchanged, entering a capital lease or mortgage changes both the capital asset and related liability balances reported on the *Statement of Net* Position. Therefore, these transactions are reported as noncash.
- Financed Debt Issuance Costs – When costs of debt issuance are financed by and removed from the debt proceeds, the State reports a noncash transaction.
- Fair Value Change in Derivative Instrument – When the State enters into a derivative instrument that qualifies as a hedge and has reported a deferred inflow or deferred outflow, the *Statement of Net Position* also includes a real account, either asset or liability, that is measured at fair value but does not represent a current cash transaction.

NOTE 11 – RECEIVABLES

Primary Government

The Taxes Receivable of $1,256.3 million shown on the government-wide *Statement of Net Position* primarily comprises the following:

- $1,062.2 million, mainly of self-assessed income and sales tax recorded in the General Purpose Revenue Fund. This amount is after the removal of $293.9 million of taxes receivable expected to be collected after one year and reported as an Other Long-Term Asset (rather than Taxes Receivable) on the government-wide *Statement of Net Position.* These long-term receivables are offset by unearned revenue on the *Balance Sheet – Governmental Funds*.
- $138.0 million of unemployment insurance premiums receivable recorded in the Unemployment Insurance Fund.
- $13.4 million recorded in the Resource Extraction Fund as severance taxes receivable.
- $42.8 million recorded in nonmajor special revenue funds, of which, approximately $11.4 million is from gaming tax, $14.7 million is insurance premium tax, and $12.7 million is tobacco tax.

In addition, $54.2 million of Taxes Receivable, $33.5 million of Other Receivables, and $87.8 million of intergovernmental receivables were recorded in the Highway Users Tax Fund. All three items were reported as restricted receivables because the State Constitution and federal requirements restrict that portion of the Highway Users Tax Fund. The tax receivable was primarily fuel taxes while the intergovernmental receivable was primarily due from the federal government.

The Other Receivables of $571.3 million shown on the government-wide *Statement of Net Position* are net of $265.7 million in allowance for doubtful accounts and primarily comprise the following:

- $304.3 million of student and other receivables of Higher Education Institutions.
- $74.0 million of receivables recorded in the General Fund, of which $17.2 million is from interest receivable on investments. The Department of Health Care Policy and Financing also recorded receivables of $45.8 million related primarily to rebates from drug companies and overpayments to healthcare providers, and the Colorado Mental Health Institutes recorded $4.8 million of patient receivables.
- $21.1 million recorded by the Resource Extraction Fund.
- $89.5 million of receivables recorded by Other Governmental Funds including $45.2 million of tobacco settlement revenues expected within the following year, $8.0 million of rent and royalty receivables recorded by the State Lands Funds and $8.3 million receivable from the Great Outdoors Colorado program by the Division of Parks and Wildlife Fund.

Component Units

The Colorado Water Resources and Power Development Authority had loans receivable of $1.1 billion at December 31, 2012. During 2012, the authority made new loans of $39.9 million and canceled or received repayments for existing loans of $264.6 million.

The University of Colorado Foundation contributions receivable of $24.1 million and $34.7 million are reported as Contributions Receivable current and noncurrent, respectively, in the *Statement of Net Position – Component Units*. At June 30, 2013, the amount reported as contributions receivable includes $68.6 million of unconditional promises to give which were offset by a $8.0 million allowance for uncollectible contributions and a $1.8 million unamortized pledge discount using discount rates ranging from 0.03 percent to 5.81 percent.

At June 30, 2013, the Contributions Receivable amount shown for the Colorado State University Foundation included contributions of $33.7 million, which were offset by $3.6 million of unamortized pledge discounts calculated using the five-year U.S. Treasury note rate and $0.6 million of allowance for uncollectible pledges. At June 30, 2013, contributions from three donors represented approximately 78 percent of net contributions receivable for the foundation.

At June 30, 2013, the combined current and noncurrent Contributions Receivable amount shown for the Colorado School of Mines Foundation of $16.0 million was offset by $0.7 million of allowance for uncollectible pledges and unamortized pledge discounts. Approximately 49 percent of the foundation's contributions receivable at June 30, 2013, consists of pledges from two donors in 2013, and approximately $3.8 million is due from trusts held by others.

At June 30, 2013, the combined current and noncurrent Contributions Receivable amount shown for the University of Northern Colorado Foundation of $5.8 million was offset by $0.2 million of allowance for uncollectible pledges and unamortized pledge discounts. Approximately 82 percent of the foundation's contributions receivable at June 30, 2013 consists of a pledge from one donor, and 59 percent of contributions for the year ended June 30, 2013 were from two donors.

The Venture Capital Authority, a nonmajor component unit, has receivables derived from sales to insurance

companies of premium tax credits that were donated by the State of Colorado, which are being recognized over a 10-year period. The VCA's management determined that no allowance was necessary related to the $8.3 million of accounts receivable from insurance companies that are reported as Contributions Receivable ($4.15 million) and Other Long-Term Assets ($4.15 million) on the *Statement of Net Position.* However, the authority tracks collection of the receivables on an ongoing basis and establishes an allowance as deemed necessary.

NOTE 12 – INVENTORY

Inventories of $108.1 million shown on the government-wide *Statement of Net Position* at June 30, 2013, primarily comprise:

- $12.5 million of manufacturing inventories recorded by Correctional Industries, a nonmajor enterprise fund,
- $67.2 million of resale inventories, of which, Resource Extraction recorded $35.9 million, and Higher Education Institutions recorded $28.5 million, and
- $19.8 million of consumable supplies inventories, of which, $8.5 million was recorded by the Higher Education Institutions, $7.9 million was recorded by the Highway Users Tax Fund, $2.0 million by the General Purpose Revenue Fund, and $0.9 million by Parks and Wildlife, a nonmajor enterprise fund.

NOTE 13 – PREPAIDS, ADVANCES, AND DEFERRED CHARGES

Prepaids, Advances, and Deferred Charges of $82.3 million shown on the government-wide *Statement of Net Position* are primarily general prepaid expenses. The significant items include:

- $17.3 million advanced to Colorado counties and special districts by the General Purpose Revenue Fund primarily related to social assistance programs.
- $18.6 million advanced to conservation organizations by the Department of Natural Resources from the Species Conservation Fund, a portion of the Resource Extraction Fund.
- $9.0 million in Higher Educational Institutions, of which $4.3 million was at Colorado State University that primarily related to library subscriptions.
- $5.0 million of prize expense paid by the Colorado Lottery to a multistate organization related to participation in the Powerball lottery game.
- $4.2 million of security deposits in the Department of Labor and Employment.

NOTE 14 – INVESTMENTS

Primary Government

The State holds investments both for its own benefit and as an agent for certain entities as provided by statute. The State does not invest its funds with any external investment pool. Funds not required for immediate payment of expenditures are administered by the authorized custodian of the funds or pooled and invested by the State Treasurer. The fair value of most of the State's investments are determined from quoted market prices except for money market investments that are reported at amortized cost, which approximates market.

Colorado Revised Statutes 24-75-601.1 authorizes the types of securities in which public funds of governmental entities, including State agencies, may be invested. Investments of the Public Employees Retirement Association discussed in Note 18 and other pension funds are not considered public funds. In general, the statute allows investment in Certificates of Participation related to a lease or lease purchase commitment, local government investment pools, repurchase and reverse repurchase agreements (with certain limitations), securities lending agreements, corporate or bank debt securities denominated in US dollars, guaranteed investment or interest contracts including annuities and funding agreements, securities issued by or fully guaranteed by the United States Treasury or certain federal entities and the World Bank, inflation indexed securities issued by the United States Treasury, general obligation and revenue debt of other states in the United States and their political subdivisions (including authorities), or registered money market funds with policies that meet specific criteria.

The statute establishes minimum credit quality ratings at the highest rating by at least two national rating agencies for most investment types. That statute also sets maximum time to maturity limits, but allows the governing body of the public entity to extend those limits. Public entities may also enter securities lending agreements that meet certain collateralization and other requirements. The statute prohibits investment in subordinated securities and securities that do not have fixed coupon rates unless the variable reference rate is a United States Treasury security with maturity less than one year, the London Interbank Offer Rate, or the Federal Reserve cost of funds rate. The above statutory provisions do not apply to the University of Colorado.

Colorado Revised Statutes 24-36-113 authorizes securities in which the State Treasurer may invest and requires prudence and care in maintaining investment principal and maximizing interest earnings. In addition to the investments authorized for all public funds, the State Treasurer may invest in securities of the federal government and its agencies and corporations without limitation, asset-backed securities, certain bankers' acceptances or bank notes, certain commercial paper certain international banks, and certain loans and collateralized mortgage obligations. The Treasurer's statute also establishes credit quality rating minimums specific to the Treasurer's investments. The Treasurer's statute is the basis for a formal investment policy published on the State Treasurer's website. In addition to the risk restrictions discussed throughout this Note 14, the Treasurer's investment policy precludes the purchase of derivative securities.

The calculation of realized gains and losses is independent of the calculation of the net change in the fair value of investments. Realized gains and losses on investments held in more than one fiscal year and sold in the current year were included as a change in the fair value of investments in those prior periods. In Fiscal Year 2012-13, the State Treasurer realized gains from the sale of investments held for the Public School Permanent Fund of $246,855, for the Unclaimed Property Tourism Trust Fund of $28,898, for the Major Medical Fund of $96,337, for the Colorado Prepaid Tuition Fund of $231,738, and for the Treasurer's pooled cash of $439,810.

The State Treasurer maintains an agency fund for the Great Outdoors Colorado Program (GOCO), a related organization. At June 30, 2013 and 2012, the treasurer had $29.0 million and $22.9 million at fair value, respectively, of GOCO's funds on deposit and invested.

The investment earnings of the Unclaimed Property Tourism Trust Fund, a nonmajor special revenue fund, are assigned by law to the Colorado Travel and Tourism Promotion Fund, a nonmajor special revenue fund, to the State Fair, a nonmajor enterprise fund, and to the Agriculture Management Fund, a nonmajor special revenue fund.

As provided by State statute, the State Treasurer held $7.1 million of investment in residential mortgages by paying the property taxes of certain elderly State citizen homeowners that qualify for the program. The investment is valued based on the outstanding principal and interest currently owed to the State as there is no quoted market price for these investments.

The State Treasurer held Colorado Housing and Finance Authority bonds, a related party, totaling $8.6 million as of June 30, 2013. See Note 39 for additional details.

The Colorado State University, reported in the Higher Education Institutions Fund, held $1,004,610 of hedge funds that were valued based on the net asset value reported by the hedge fund manager. The net asset value is computed based on dealer quotations on the fair market value of the underlying securities – the majority of which are traded on national exchanges.

Excluding fiduciary funds, the State recognized $2,287,091 of net realized losses from the sale of investments held by State agencies other than the State Treasurer during Fiscal Year 2012-13.

The following schedule reconciles deposits and investments to the financial statements for the primary government including fiduciary funds:

(Amounts in Thousands)

		Carrying Amount
Footnote Amounts		
Deposits (Note 9)	$	888,159
Investments:		
Governmental Activities		8,338,142
Business-Type Activities		2,320,182
Fiduciary Activities		4,961,080
Total	$	16,507,563
Financial Statement Amounts		
Net Cash and Pooled Cash	$	5,777,209
Add: Warrants Payable Included in Cash		221,075
Total Cash and Pooled Cash		5,998,284
Add: Restricted Cash		2,150,666
Add: Restricted Investments		890,492
Add: Investments		7,468,121
Total	$	16,507,563

Custodial Credit Risk

The State Treasurer's investment policy requires all securities to be held by the State Treasurer or a third party custodian designated by the Treasurer with each security evidenced by a safekeeping receipt. Investments are exposed to custodial credit risk if the securities are uninsured, are not registered in the State's name, and are held by either the counterparty to the investment purchase or are held by the counterparty's trust department or agent but not held in the State's name.

Open-end mutual funds and certain other investments are not subject to custodial risk because ownership of the investment is not evidenced by a security. The following table lists the investments of the State Treasurer's pooled cash, major governmental funds, and nonmajor governmental funds in the aggregate, by investment type at fair value.

The *Other* category of the General Fund comprises the issuance trustee's deposit of proceeds from Certificates of Participation issued for local school district capital construction under the Build Excellent Schools Today (BEST) program. The $320.8 million is reported in the Public School Buildings Fund, a Special Purpose General Fund.

Certain trustees have selected the State Treasurer's pool as their primary investment vehicle. The Treasurer accounts for the trustees' deposits in agency funds, and the investment types and related risks are disclosed through the Treasurer's pool investments. The *Other* category of the Other Governmental funds primarily comprises the issuance trustees' deposit of unexpended proceeds from Certificates of Participation issued for BEST issuances ($32.5 million reported in the Debt Service Fund, an Other Governmental Fund) and the Ralph L. Carr Justice Center ($3.6 million reported in a Special Capital Projects Fund). This category also includes $3.4 million related to investments in the Public School Fund. None of the securities listed in the table below are subject to custodial credit risk:

(Amounts in Thousands)

	Governmental Activities			
	Treasurer's Pool	General Fund	Other Governmental	Total
INVESTMENT TYPE				
U.S. Government Securities	$ 4,636,504	$ -	$ 256,730	$ 4,893,234
Commercial Paper	74,998	-	-	74,998
Corporate Bonds	1,388,801	-	230,433	1,619,234
Asset Backed Securities	1,123,068	-	22,703	1,145,771
Mortgages Securities	37,421	7,105	195,506	240,032
Mutual Funds	-	-	4,500	4,500
Other	-	320,836	39,536	360,372
TOTAL INVESTMENTS	$ 7,260,792	$327,941	$ 749,408	$ 8,338,141

The following table lists the investments of the major enterprise funds, nonmajor enterprise funds in the aggregate, and fiduciary funds by investment type at fair value. Investment types included in the *Other* category for Higher Education Institutions primarily consist of: Private Equities ($39.0 million), Absolute Return Funds ($57.3 million), Real Estate ($22.4 million), Venture Capital ($14.5 million), and the issuance trustee's deposit of proceeds from Certificates of Participation (COPs) issued for Higher Education capital construction ($8.9 million), and Municipal Bonds ($7.6 million). The trustee has selected the State Treasurer's pool as its primary investment vehicle. The Treasurer accounts for the trustee's deposit in an agency fund, and the investment types and related risks are disclosed through the Treasurer's pool investments.

The *Other* category of the Other Enterprise funds comprise the Bridge Enterprise trustee's holdings that include unexpended proceeds from the prior year $168.8 million bond issuance.

The *Other* category of the Fiduciary funds represents a funding agreement with MetLife ($57.9 million) held by CollegeInvest in its College Savings Plan, a Private Purpose Trust Fund.

The table below also shows the fair value of securities held by these funds that are subject to custodial credit risk.

(Amounts in Thousands)

	Business-Type Activities			Fiduciary
	Higher Education Institutions	Other Enterprises	Total	Fiduciary
INVESTMENT TYPE				
U.S. Government Securities	$ 298,735	$ 6,654	$ 305,389	$ 12,186
Bank Acceptances	-	-	-	-
Commercial Paper	10,147	-	10,147	-
Corporate Bonds	177,803	14,343	192,146	-
Corporate Securities	170,041	-	170,041	-
Repurchase Agreements	237,264	-	237,264	5,265
Asset Backed Securities	40,200	-	40,200	-
Mortgages Securities	98,436	-	98,436	-
Mutual Funds	898,121	16,832	914,953	4,885,770
Other	182,149	169,459	351,608	57,860
TOTAL INVESTMENTS	$ 2,112,896	$ 207,288	$ 2,320,184	$ 4,961,081
INVESTMENTS SUBJECT TO CUSTODIAL RISK				
U.S. Government Securities	$ 144	$ -	$ 144	$ -
Corporate Bonds	1,495	-	1,495	-
Corporate Securities	14,181	-	14,181	-
Repurchase Agreements	-	-	-	5,265
TOTAL SUBJECT TO CUSTODIAL RISK	$ 15,820	$ -	$ 15,820	$ 5,265

Credit Quality Risk

Credit quality risk is the risk that the issuer or other counterparty to a debt security will not fulfill its obligations to the State. This risk is assessed by nationally recognized rating agencies, which assign a credit quality rating for many investments. Credit quality ratings for obligations of the U.S. Government or obligations explicitly guaranteed by the U.S. Government are not reported. However, credit quality ratings are reported for obligations of U.S. Government agencies that are not explicitly guaranteed by the U.S. Government.

The State Treasurer's formal investment policy requires that eligible securities have a minimum of two acceptable credit quality ratings – one of which must be from either Moody's or Standard & Poor's rating agency and the other which may be from the Fitch rating agency or another nationally recognized rating agency. The policy sets acceptable credit quality ratings by investment portfolio and investment type.

The fair value amount of rated and unrated debt securities is detailed in the following table, which shows the Treasurer's Pooled Cash Investments, Higher Education Institutions, Fiduciary Funds, and All Other Funds in the aggregate.

In addition, to the amounts shown in the following table:

- CollegeInvest held a funding agreement valued at $57.9 million in its College Savings Plan, a Private Purpose Trust Fund that was unrated as to credit quality risk.
- Certain trustees, as discussed under Custodial Credit Risk, have selected the State Treasurer's pool as their primary investment vehicle. The Treasurer accounts for the trustees' deposits in agency funds, and the investment types and related risks are disclosed through the Treasurer's pool investments.

(Amounts In Thousands)

	U.S. Govt. Agencies	Commercial Paper	Corporate Bonds	Repurchase Agreements	Asset Backed Securities	Money Market Mutual Funds	Bond Mutual Funds	Municipal Bonds & Other	Total
Treasurer's Pool:									
Long-term Ratings									
Gilt Edge	$ -	$ -	$ 48,020	$ -	$ 1,123,068	$ -	$ -	$ -	$ 1,171,088
High Grade	1,158,254	-	530,255	-	37,421	-	-	-	1,725,930
Upper Medium	-	-	769,452	-	-	-	-	-	769,452
Lower Medium	-	-	41,074	-	-	-	-	-	41,074
Short-term Ratings									
Highest	2,639,799	74,998	-	-	-	-	-	-	2,714,797
Higher Education Institutions:									
Long-term Ratings									
Gilt Edge	$ -	$ -	$ 17,294	$ -	$ 24,891	$ 250,166	$ 304	$ 54	$ 292,709
High Grade	105,389	-	35,228	-	7,749	-	226	7,015	155,607
Upper Medium	1,325	-	81,588	-	5,218	-	56	-	88,187
Lower Medium	-	-	36,326	-	4,231	-	64	-	40,621
Speculative	-	-	4,577	-	1,827	-	35	-	6,439
Very Speculative	-	-	98	-	1,166	-	21	-	1,285
High Default Risk	-	-	-	-	4,993	-	-	-	4,993
Default	-	-	-	-	1,529	-	-	-	1,529
Short-term Ratings									
Highest	-	2,002	-	-	-	-	-	-	2,002
Unrated	5,722	8,145	2,692	237,264	86,260	14,591	110,934	3,408	469,016
Fiduciary Funds:									
Long-term Ratings									
Gilt Edge	$ -	$ -	$ -	$ 5,265	$ -	$ -	$ -	$ -	$ 5,265
High Grade	2,683	-	-	-	-	-	-	-	2,683
Short-term Ratings									
Unrated	1,975	-	-	-	-	4,885,770	-	-	4,887,745
All Other Funds:									
Long-term Ratings									
Gilt Edge	$ -	$ -	$ 14,395	$ -	$ 22,703	$ 5,063	$ -	$ -	$ 42,161
High Grade	202,355	-	137,175	-	185,820	-	-	3,380	528,730
Upper Medium	-	-	74,644	-	-	-	-	-	74,644
Lower Medium	-	-	17,543	-	-	-	-	-	17,543
Short-term Ratings									
Highest	-	-	1,019	-	-	-	-	-	1,019
Unrated	-	-	-	-	16,791	13,971	2,298	-	33,060

Interest Rate Risk

Interest rate risk is the risk that changes in the market rate of interest will adversely affect the value of an investment. The State manages interest rate risk using either weighted average maturity or duration. Weighted average maturity is a measure of the time to maturity, measured in years, that has been weighted to reflect the dollar size of individual investments within an investment type. Various methods are used to measure duration; in its simplest form duration is a measure, in years, of the time-weighted present value of individual cash flows from an investment divided by the price of the investment.

The University of Colorado operates a treasury function separate from the State Treasurer and uses duration to measure and manage interest rate risk for most of its investments. However, University Physicians Incorporated (UPI), a blended component unit of the University of Colorado, manages interest rate risk using weighted average maturity and limits the time to maturity of individual investments to no more than ten years, based on the credit quality rating.

State statute requires the State Treasurer to formulate investment policies regarding liquidity, maturity, and diversification for each fund or pool of funds in the State Treasurer's custody. The State Treasurer's formal investment policy requires a portion of the investment pool to have a maximum maturity of one year and the balance of the pool to have maximum maturity of five years with the average maturity of the pool not to exceed two and one-half years. The policy also sets maximum maturity limits for certain individual funds for which the Treasurer manages investments including the Public School Permanent Fund (4 - 6 years), the Major Medical Insurance Fund (5 - 8 years), and the Unclaimed Property Tourism Promotion Trust Fund (5 - 10 years).

The CollegeInvest program has investments reported in the College Savings Plan, a Private Purpose Trust Fund. CollegeInvest uses duration to manage the interest rate risk of selected mutual funds in the College Savings Plan. CollegeInvest's Private Purpose Trust Fund holds inflation protected bond mutual funds in the amount of $55.7 million that have duration of 8.1 years. These securities are excluded from the duration table on the following page because interest rate risk is effectively mitigated by the inflation protection attribute of the securities.

The following table shows the weighted average maturity and fair value amount for those investments managed using the weighted average maturity measure. The 13.393-year weighted average maturity reported in the Fiduciary Funds represents the Lottery's laddering of U.S. Government bonds to match a prize annuity. The Lottery plans to hold these investments to maturity.

(Dollar Amounts in Thousands, Weighted Average Maturity in Years)

	Treasurer's Pool		Higher Education Institutions		Fiduciary Funds		All Other Funds	
Investment Type	Fair Value Amount	Weighted Average Maturity	Fair Value Amount	Weighted Average Maturity	Fair Value Amount	Weighted Average Maturity	Fair Value Amount	Weighted Average Maturity
U.S. Government Securities	$ 4,692,388	1.370	$ 10,318	0.742	$ 11,568	13.393	$ 263,384	5.615
Commercial Paper	83,143	0.053	2,002	0.497	-	-	-	-
Corporate Bonds	1,437,483	3.110	-	-	-	-	244,776	6.172
Asset Backed Securities	1,174,558	3.388	-	-	-	-	218,209	3.435
Municipal Bonds	-	-	-	-	-	-	3,380	11.460
Total Investments	$ 7,387,572		$ 12,320		$ 11,568		$ 729,749	

The University of Colorado manages interest rate risk in its Treasurer's pool using a measure of duration. The University's Investment Advisory Committee recommends limits on the duration of fixed income securities using Callan Associates Incorporated data.

The University of Colorado participated in tri-party repurchase agreements of $237.3 to provide temporary investment of funds restricted for capital construction projects. The counterparty to the agreements is required to provide additional collateral when the fair value of U.S. Government securities and U.S. Government agencies securities provided as collateral declines below 104 percent or 105 percent, respectively. As a result, the University does not have interest rate risk associated with these agreements. The $237.3 million is not shown in the following duration table; however, the duration associated with the repurchase agreements is 1.1 years.

The University of Colorado has invested $12.2 in U.S. Treasury Inflation Protected Securities with duration of 10.8 years. The interest rate risk of this investment is effectively mitigated by the inflation protection attribute of the investment, and therefore, it is excluded from the weighted average maturity table above and the following duration table.

Certain trustees, as discussed under Custodial Credit Risk, have selected the State Treasurer's pool as their primary investment vehicle. The Treasurer accounts for the trustees' deposits in agency funds, and the investment types and related risks are disclosed through the Treasurer's pool investments. The trustees' investment in the pool is not segregated, but is a share in the overall pool.

The table below presents the fair value amount and duration measure for State agencies that manage some or all of their investments using the duration measure.

(Dollar Amounts in Thousands, Duration in Years)

	Fair Value Amount	Duration
Enterprise Funds:		
Higher Education Institutions:		
University of Colorado:		
U.S. Treasury Bonds and Notes	$ 102,172,120	5.720
U.S. Treasury Strips	3,898,462	0.380
U.S. Government Agency Notes	106,449,038	5.290
U.S. Government Agency Strips	4,628,200	1.520
Municipal Bonds	7,608,367	5.800
Corporate Bonds	126,619,491	6.450
Certificates of Deposit	2,480,240	3.520
Asset Backed Securities	123,795,320	16.100
Bond Mutual Funds	110,934,169	3.460
Colorado State University:		
Bond Mutual Funds	$ 706,130	3.500
Colorado School of Mines:		
Bond Mutual Funds-1	$ 677,763	2.210
Bond Mutual Funds-2	652,666	5.700
Colorado Mesa University:		
U.S. Government Securities	$ 841,409	4.150
Corporate Bonds	1,170,739	3.820
Bond Mutual Funds	213,117	3.290
Taxable Municipal Bonds	$ 387,602	5.570
Private Purpose Trust:		
CollegeInvest:		
Bond Mutual Fund-1	$ 89,597,627	4.280
Bond Mutual Fund-2	38,465,813	5.500
Bond Mutual Fund-3	594,293,345	5.500
Bond Mutual Fund-4	577,612,190	5.750
Bond Mutual Fund-5	321,481,979	0.160
Bond Mutual Fund-6	308,159,845	1.850
Bond Mutual Fund-7	184,864,445	7.530
Bond Mutual Fund-8	908,293	4.420

Foreign Currency Risk

Some of the University of Colorado Treasury's investments are exposed to certain foreign currency risks. The University's investment policy allows but does not require hedging of this risk. The University also held investments in equities denominated in the following currencies (U.S. dollar amounts in millions): Euro Dollar - $51.0, British Pound - $33.5, Japanese Yen - $28.9, Swiss Franc - $17.7, Brazilian Real - $4.8, Chinese Yuan - $8.7, Korean Won - $6.5, Canadian Dollar - $6.0, Australian Dollar - $5.7, Swedish Kroner - $5.9, and Russian Ruble - $2.2, Denmark Kroner - $4.3, Honk-Kong Dollar - $11.1, Indian Rupee - $2.5, Mexican Peso - $2.8, Norwegian Kroner $1.4, Singapore Dollar - $2.2, South African Rand - $5.0, Taiwan Dollar - $3.8, Turkish Lira $2.2, Indonesia Rupiah $1.3 and various other currencies totaling $4.2 million within the investment.
State statute requires the State Treasurer to invest in domestic fixed income securities and does not allow foreign currency investments.

Concentration of Credit Risk

The State Treasurer's formal investment policy sets minimum and maximum holding percentages for each investment type for the investment pool and for certain of the individual funds for which the State Treasurer manages investments. The pool and each of the individual funds may be 100 percent invested in U.S. Treasury securities with more restrictive limits (ranging from 5 percent to 90 percent) set for the other allowed investment types. For the pool and the other funds for which the Treasurer manages investments, the policy sets maximum concentrations in an individual issuer for certain investment types.

The State Treasurer purchases investments separate of the Treasurer's Pool for the Public School Permanent Fund. The Public School Permanent Fund has a concentration of credit risk because of the below listed corporate bond holding exceed 5 percent of the total investment in the fund category; General Electric Capital Corporation – 5.4 percent.

Unrealized Gains and Losses

Unrealized gains and losses are a measure of the change in fair value of investments (including investments underlying pooled cash) from the end of the prior fiscal year to the end of the current fiscal year. With the implementation of GASB Statement No. 54, unrealized gains are not identified as a separate component of fund balance. The following schedule shows the State's net unrealized gains and (losses) for all funds by fund category.

(Amounts in Thousands)

	Fiscal Year 2012-13	Fiscal Year 2011-12
Governmental Activities:		
Major Funds		
General-General Purpose	$ (12,770)	$ 3,738
General-Special Purpose	(2,118)	268
Resource Extraction	(5,752)	(140)
Highway Users Tax	(14,367)	(1,459)
Capital Projects-Regular	(1,006)	633
Capital Projects-Special	(84)	(165)
State Education	(1,625)	(924)
NonMajor Funds:		
State Lands	(27,612)	4,095
Other Permanent Trusts	(112)	(12)
Labor	(3,598)	(569)
Gaming	(1,486)	(303)
Tobacco Impact Mitigation	(191)	(30)
Resource Management	(56)	(10)
Environment Health Protection	(1,758)	182
Other Special Revenue	(2,329)	(253)
Unclaimed Property	(6,773)	3,214
Information Technology	(172)	63
Highways (Internal Service)	(3)	(7)
Administrative Courts	(11)	(4)
Other Internal Service	(2)	-
Business-Type Activities:		
Major Funds		
Higher Education Institutions	52,328	(19,893)
Lottery	(392)	(149)
NonMajor Funds:		
CollegeInvest	(1,541)	1,254
Wildlife	(1,328)	(116)
College Assist	(736)	(254)
State Fair Authority	(5)	(7)
Correctional Industries	(65)	(17)
State Nursing Homes	(110)	75
Prison Canteens	(21)	(2)
Petroleum Storage Tank	(90)	(41)
Transportation Enterprise	(1,097)	749
Other Enterprise Activities	(100)	57
Fiduciary:		
Pension/Benefits Trust	(781)	323
Private Purpose Trust	306,724	26,546
	$ 270,962	$ 16,842

Component Units

Component units that are identified as foundations apply neither GASB Statement No. 3 nor GASB Statement No. 40 because they prepare financial statements under standards set by the Financial Accounting Standards Board. Therefore, the foundation investment disclosures are presented separately from the other component units.

Component Units – Non-Foundations

Except for guaranteed investment contracts (which are excluded), the Colorado Water Resources and Power Development Authority's investment policy allows investments consistent with those authorized for governmental entities by State statute as described at the beginning of this Note 14. The authority's repurchase agreements, which are not held in the authority's name, were all subject to custodial credit risk because its trustee is considered both the purchaser and custodian of the investments. The Colorado Water Resources and Power Development Authority's investments at December 31, 2012, were:

(Amounts in Thousands)

		Total
INVESTMENT TYPE		
U.S. Government Securities	$	117,460
Repurchase Agreements		165,642
TOTAL INVESTMENTS	$	283,102

The Venture Capital Authority, a nonmajor component unit, through its limited partnership with High Country Venture LLC (General Partner), makes equity investments solely in seed and early stage Colorado companies. Because the Authority does not invest in foreign or fixed income securities, credit quality, interest rate, and foreign currency risks are not applicable to the Authority's investments.

Credit Quality Risk

The Colorado Water Resources and Power Development Authority's repurchase agreements are collateralized with U.S. Treasuries, Government Agencies and obligations explicitly guaranteed by the U.S. Government. All existing repurchase agreements specify a collateralization rate between 103 percent and 105 percent. Government agency securities collateralizing the repurchase agreements are all rated AAA. U.S. Treasuries and obligations guaranteed by the U.S. Government that collateralize the repurchase agreements are exempt from credit risk disclosure under GASB 40, therefore a rating agency assessment is not required.

CoverColorado, a nonmajor component unit, holds bonds of U.S. Government agencies, corporate bonds guaranteed by U.S. Government agencies, and certificates of deposit insured by FDIC. The investments were rated Aaa by Moody's Investors Service at the dates of purchase.

Interest Rate Risk

The Colorado Water Resources and Power Development Authority manages interest rate risk by matching investment maturities to the cash flow needs of its future bond debt service and holding those investments to maturity. The authority had $283.1 million of investments subject to interest rate risk with the following maturities; one year or less – 9 percent, two to five years – 28 percent, six to ten years – 30 percent, eleven to fifteen years – 22 percent, and 16 years or more – 11 percent. The authority has entered into agreements that allow it to sell U.S. Treasury bonds at fixed amounts that will provide the authority with funds to make debt service payments in the event that a borrower fails to make loan payments to the authority.

CoverColorado, a nonmajor component unit, manages interest rate risk by matching investment maturities with the cash flow needs of its operations. The authority had $115.3 million of investments subject to interest rate risk with the following maturities; one year or less – 76 percent, and one to two years – 24 percent.

Concentration of Credit Risk

CoverColorado, a nonmajor component unit, does not limit the amount invested in a single issuer. At December 31, 2012, all of its investments were placed in a single issuer and were therefore subject to concentration of credit risk.

Component Units – Foundations

The four Higher Education Institution foundations reported as component units on the *Statement of Net Position – Component Units* do not classify investments according to risk because they prepare their financial statements under standards set by the Financial Accounting Standards Board.

At June 30, 2013, the University of Colorado Foundation held $254.1 million of domestic equity securities, $259.7 million of international equity securities, $167.1 million of fixed income securities and $506.4 million of alternative investments including real estate, private equities, hedge funds, absolute return funds, venture capital, oil and gas assets, and other investments. The fair value of the alternative investments has been estimated in the absence of readily available market information, and those values may vary significantly from actual liquidation values. The foundation's spending policy allows for the distribution of the greater of 4.0 percent of the current market value of the endowment or 4.5 percent of the endowment's trailing thirty-six month

average fair market value. The foundation's investment return of $97.3 million is net of $6.7 million of investment fees and comprises $15.0 million of interest dividends and other income, $39.1 million of realized gains, and $49.9 million of unrealized gains.

At June 30, 2013, the Colorado State University Foundation held $153.2 million of equity securities, $152.1 million of alternative investments (comprising hedge equities, absolute return, and private equity investments), $16.3 million of fixed income securities, and $3.8 million in cash and other investments.

The Colorado School of Mines Foundation's (CSMF) current spending policy allows 4.5 percent (net of investment and administrative fees and expenses) of the three-year average of investment fair value to be distributed. The foundation holds alternative investments that are not readily marketable but are carried at the fair value reported by the investment managers. At June 30, 2013, the CSMF held fixed income and fixed income mutual funds totaling $22.8 million, domestic and international equities totaling $91.1 million, investments in hedge funds and venture capital totaling $92.9 million and cash equivalents totaling $17.3 million in its long-term investments pool.

Of the foundation's $249.9 million of investments, $15.5 million, or 6.2 percent, was related to split interest agreements. CSMF is also the beneficiary of an endowment valued at $8.4 million and several long-term trusts valued at $1.3 million which are reported as Investments on the *Statement of Net Position – Component Units.* Forty-one percent of the foundation's investment portfolio is invested in limited partnerships and venture capital organizations, some of which are offshore entities and some of which include derivative investments. Since there is no ready market available for these investments, the estimated value may vary significantly from a valuation at a subsequent date.

At June 30, 2013, the University of Northern Colorado Foundation held $41.3 million of equity securities, $22.9 million of fixed income securities, and $34.7 million of cash and other investments. The foundation's investment income of $8.7 million is net of $0.4 million of management fees and comprises $2.4 million of interest and dividends and $6.7 million of realized and unrealized losses.

NOTE 15 – TREASURER'S INVESTMENT POOL

Participation in the State Treasurer's cash/investment pool is mandatory for all State agencies with the exception of Colorado Mesa University, and the University of Colorado and its blended component units; however, Colorado Mesa University participates in the Treasurer's Pool. The Treasurer determines the fair value of the pool's investments at each month-end for performance tracking purposes. Short-term realized gains, losses, and interest earnings, adjusted for amortization of investment premiums and discounts, are distributed monthly. If the statutes authorize the participant to receive interest and investment earnings, these gains or losses are prorated according to the average of the participant's daily balance during the month.

NOTE 16 – OTHER LONG-TERM ASSETS

Primary Government

The $868.8 million shown as Other Long-Term Assets on the government-wide Statement of Net Position is primarily long-term taxes receivable, long-term loans, and deferred debt issuance costs. Long-term taxes receivable of $293.9 million and $54.2 million recorded in the General Purpose Revenue Fund and the Highway Users Tax Fund, respectively, are not segregated on the Balance Sheet – Governmental Fund, but are shown in Taxes Receivable and Restricted Receivables, respectively, and the taxes receivables are offset by Unearned Revenue.

The $434.7 million of Other Long-Term Assets shown on the fund-level *Balance Sheet – Governmental Funds* is primarily related to loans issued by the Highway Users Tax Fund ($10.6 million), a major special revenue fund, and the Resource Extraction Fund ($383.0 million), a major special revenue fund. This balance primarily comprises water loan activity. The Water Conservation Board makes water loans from the Water Projects Fund, part of the Resource Extraction Fund, to local entities for the purpose of constructing water projects in the State.

The water loans are made for periods ranging from 10 to 30 years. Interest rates range from 2 to 6 percent for most projects, and they require the local entities or districts to make a yearly payment of principal and interest.

The $128.1 million shown as Other Long-term Assets on the Statement of Net Position – Proprietary Funds is primarily student loans issued by Higher Education Institutions, but also includes deferred debt issuance costs and livestock.

Component Units

In 2012 the Colorado Water Resources and Power Development Authority reported $13.3 million in short-term securities not held for investment. The securities were purchased with Water Revenue Bonds Program 2010 Series A and 2011 Series C bond proceeds, on behalf of governmental agencies that entered into loan agreements with the Authority. The securities mature in alignment with borrowers' projected construction cost schedules and the borrowers retain the risk of loss related to the value of the securities.

NOTE 17 – CAPITAL ASSETS

Primary Government

During Fiscal Year 2012-13 the State capitalized $37.6 million of interest incurred during the construction of capital assets. The majority of this interest was capitalized by Higher Education Institutions in the amount of $25.3 million, while the remainder was attributable to the Bridge Enterprise Program in the Department of Transportation.

In Fiscal Year 2011-12, the Department of Corrections decommissioned Fort Lyons Correctional Facility to implement operational efficiencies. Subsequently, the Colorado General Assembly authorized the Department of Local Affairs to prepare and operate the facility in Fiscal Year 2013-14 as a supportive residential community for the homeless. As of June 30, 2013, the facility had a carrying value of $16.2 million. An estimate of asset impairment has not yet been calculated, and is subject to change.

The schedule on the following page shows the capital asset activity for Fiscal Year 2012-13.

(Amounts in Thousands)

	Beginning Balance	Increases	CIP Transfers	Decreases/ Adjustments	Ending Balance
GOVERNMENTAL ACTIVITIES:					
Capital Assets Not Being Depreciated:					
Land	$ 79,786	$ 8,578	$ -	$ (1,426)	$ 86,938
Land Improvements	4,817	-	1,431	-	6,248
Collections	8,979	2,023	-	-	11,002
Other Capital Assets	852	15	-	(852)	15
Construction in Progress (CIP)	911,410	609,411	(357,656)	(17,733)	1,145,432
Infrastructure	897,760	91	23,283	-	921,134
Total Capital Assets Not Being Depreciated	1,903,604	620,118	(332,942)	(20,011)	2,170,769
Capital Assets Being Depreciated:					
Leasehold and Land Improvements	43,893	404	2,339	(1,741)	44,895
Buildings	2,025,770	29,222	77,591	(10,471)	2,122,112
Software	236,400	4,331	8,293	(3,951)	245,073
Vehicles and Equipment	678,506	65,172	2,345	(31,154)	714,869
Library Materials and Collections	6,667	460	-	(1,096)	6,031
Other Capital Assets	46,246	3,102	10	(11,148)	38,210
Infrastructure	10,164,790	517	242,364	(1,651)	10,406,020
Total Capital Assets Being Depreciated	13,202,272	103,208	332,942	(61,212)	13,577,210
Less Accumulated Depreciation:					
Leasehold and Land Improvements	(26,551)	(1,588)	-	1,393	(26,746)
Buildings	(712,727)	(48,102)	-	(386)	(761,215)
Software	(125,566)	(25,363)	-	3,946	(146,983)
Vehicles and Equipment	(429,779)	(46,492)	-	21,103	(455,168)
Library Materials and Collections	(4,574)	(434)	-	1,096	(3,912)
Other Capital Assets	(25,103)	(3,203)	-	-	(28,306)
Infrastructure	(2,275,456)	(568,113)	-	1,648	(2,841,921)
Total Accumulated Depreciation	(3,599,756)	(693,295)	-	28,800	(4,264,251)
Total Capital Assets Being Depreciated, net	9,602,516	(590,087)	332,942	(32,412)	9,312,959
TOTAL GOVERNMENTAL ACTIVITIES	11,506,120	30,031	-	(52,423)	11,483,728
BUSINESS-TYPE ACTIVITIES:					
Capital Assets Not Being Depreciated:					
Land	483,343	17,494	-	-	500,837
Land Improvements	16,517	-	450	(342)	16,625
Collections	20,182	2,221	160	(108)	22,455
Construction in Progress (CIP)	496,617	632,359	(425,587)	(22,466)	680,923
Other Capital Assets	-	-	-	-	-
Infrastructure	2,897	34	5,990	-	8,921
Total Capital Assets Not Being Depreciated	1,019,556	652,108	(418,987)	(22,916)	1,229,761
Capital Assets Being Depreciated:					
Leasehold and Land Improvements	534,179	6,908	25,844	(4,266)	562,665
Buildings	6,583,269	58,246	318,444	(21,124)	6,938,835
Software	156,412	21,389	249	-	178,050
Vehicles and Equipment	920,506	78,751	12,818	(91,074)	921,001
Library Materials and Collections	493,456	20,540	-	(11,463)	502,533
Other Capital Assets	18,851	376	-	-	19,227
Infrastructure	98,894	-	61,632	-	160,526
Total Capital Assets Being Depreciated	8,805,567	186,210	418,987	(127,927)	9,282,837
Less Accumulated Depreciation:					
Leasehold and Land Improvements	(268,919)	(23,102)	-	1,257	(290,764)
Buildings	(2,177,414)	(224,189)	-	17,184	(2,384,419)
Software	(61,572)	(28,525)	-	255	(89,842)
Vehicles and Equipment	(658,763)	(78,084)	-	84,412	(652,435)
Library Materials and Collections	(360,667)	(21,397)	-	10,279	(371,785)
Other Capital Assets	(711)	(114)	-	-	(825)
Infrastructure	(27,265)	(2,437)	-	-	(29,702)
Total Accumulated Depreciation	(3,555,311)	(377,848)	-	113,387	(3,819,772)
Total Capital Assets Being Depreciated, net	5,250,256	(191,638)	418,987	(14,540)	5,463,065
TOTAL BUSINESS-TYPE ACTIVITIES	6,269,812	460,470	-	(37,456)	6,692,826
TOTAL CAPITAL ASSETS, NET	$ 17,775,932	$ 490,501	$ -	$ (89,879)	$ 18,176,554

On the government-wide *Statement of Activities*, depreciation was charged to the functional programs and business-type activities as follows:

(Amounts in Thousands)

	Depreciation Amount
GOVERNMENTAL ACTIVITIES:	
General Government	$ 18,590
Business, Community, and Consumer Affairs	3,455
Education	9,383
Health and Rehabilitation	9,934
Justice	33,933
Natural Resources	1,060
Social Assistance	13,420
Transportation	587,138
Internal Service Funds (Charged to programs and BTAs based on useage)	16,382
Total Depreciation Expense Governmental Activities	693,295
BUSINESS-TYPE ACTIVITIES	
Higher Education Institutions	361,579
State Lottery	977
Other Enterprise Funds	15,292
Total Depreciation Expense Business-Type Activities	377,848
Total Depreciation Expense Primary Government	$ 1,071,143

Component Units

The Denver Metropolitan Major League Baseball Stadium District, a nonmajor component unit, reported land, land improvements, buildings, and other property and equipment of $136.3 million, net of accumulated depreciation of $75.0 million, at December 31, 2012. The district depreciates land improvements, buildings, and other property and equipment using the straight-line method over estimated useful lives that range from 3 to 50 years.

On November 23, 2011, the Denver Metropolitan Major League Baseball Stadium District entered into an Intergovernmental Agreement with the Regional Transportation District (RTD) for the transfer of certain land from the District to RTD for construction of a light rail line connecting Union Station to Denver International Airport. After the District's fiscal year end, a final settlement was reached whereupon the District received $24.72 million from RTD, $24 million for the land taken and $720 thousand in interest. Net unearned income recognized on the Statement of Net Position, after costs, is $14.4 million.

HLC@Metro, Inc., a nonmajor component unit reported nondepreciable capital assets of $42.2 million related to the construction of the Hotel Learning Center.

NOTE 18 Through 27 – DETAILS OF LIABILITY ITEMS

NOTE 18 – PENSION SYSTEM AND OBLIGATIONS

Primary Government

A. PLAN DESCRIPTION

Most State of Colorado employees, excluding four-year college and university employees, participate in a defined benefit (DB) pension plan; however, all employees, with the exception of certain higher education employees, have the option of participating in a defined contribution (DC) plan instead (see Note 20). The DB plan's purpose is to provide benefits to members and their dependents at retirement or in the event of death or disability. The plan, a cost-sharing multiple-employer defined benefit plan, is administered by the Public Employees' Retirement Association (PERA). The State plan and the other divisions' plans described below are included in PERA's financial statements, which may be obtained by writing PERA at P.O. Box 5800, Denver, CO 80217-5800 or by calling the PERA Info line at 1-800-759-7372, or by visiting http://www.copera.org.

Administration of the Plan

In 1931, State statute established PERA and the State Division Trust Fund; subsequent statutes created the School Division Trust Fund, the Local Government Division Trust Fund, the Judicial Division Trust Fund, the Denver Public Schools Division Trust Fund, and the Health Care Trust Funds. Changes to the plan require an actuarial assessment and legislation by the General Assembly as specified in Title 24, Article 51 of the Colorado Revised Statutes.

Most members automatically receive the higher of the defined retirement benefit or money purchase benefit at retirement.

New employees, excluding four-year college and university employees, are allowed 60 days to elect to participate in PERA's defined contribution plan. If that election is not made, the employee is automatically enrolled in the plan to which they last contributed or, if there was no prior participation, to the defined benefit plan. PERA members electing the PERA defined contribution plan are allowed an irrevocable election between the second and fifth year of membership to use their defined contribution account to purchase service credit and be covered under the defined benefit retirement plan. However, making this election subjects the member to rules in effect for those hired on or after January 1, 2007, as discussed below. Employer contribution to the defined contribution plan is the same amount as the contribution to the PERA defined benefit plan.

Prior to legislation passed during the 2006 session, higher education employees may have participated in social security, PERA's defined benefit plan, or the institution's optional retirement plan. Currently, higher education employees, except for community college employees, are required to participate in their institution's optional plan, if available (see Note 20C), unless they are active or inactive members of PERA with at least one year of service credit. In that case they may elect either PERA or their institution's optional retirement plan.

Defined Retirement Benefits

Plan members (except State troopers) are eligible to receive a monthly retirement benefit when they meet age and service requirements based on their original hire date as follows:

- Hired before July 1, 2005 – age 50 with 30 years of service, age 60 with 20 years of service, or age 65 with 5 years of service.
- Hired between July 1, 2005 and December 31, 2006 – any age with 35 years of service, age 60 with 20 years of service, or age 65 with 5 years of service.
- Hired between January 1, 2007 and December 31, 2010 – any age with 35 years of service, age 55 with 30 years of service, age 60 with 25 years of service, or age 65 with 5 years of service. For members with less than five years of service credit as of January 1, 2011 age and service requirements increase to those required for members hired between January 1, 2007 and December 31, 2010.
- Hired between January 1, 2011 and December 31, 2016 – any age with 35 years of service, age 58 with 30 years of service, or age 65 with 5 years of service.
- Hired on or after January 1, 2017 – any age with 35 years of service, age 60 with 30 years of service, or age 65 with 5 years of service.

State troopers and Colorado Bureau of Investigation (CBI) officers are eligible for retirement benefits at the following age and years of service; any age – 30, 50 – 25, 55 – 20 and 65 – 5. For members eligible to retire as of January 1, 2011, reduced service benefits are calculated in the same manner as a service retirement benefit; however, the benefit is reduced by percentages that vary from 0.25 to 0.5, depending on age and years of service, for each month before the eligible date for the full service retirement. For members eligible to retire after January 1, 2011, an additional actuarial reduction applies.

Members with five years of service credit as of January 1, 2011, are also eligible for retirement benefits without a reduction for early retirement based on the original hire date, as follows:

- Hired before January 1, 2007 – age 55 and age plus years of service equals 80 or more.
- Hired between January 1, 2007 and December 31, 2010 – age 55 and age plus years of service equals 85 or more. Age plus years of service requirements increase to 85 for members with less than five years of service credit as of January 1, 2011.
- Hired between January 1, 2011 and December 31, 2016 – age 58 and age plus years of service equals 88 or more.
- Hired on or after January 1, 2017 – age 60 and age plus years of service equals 90.

Monthly benefits are calculated as 2.5 percent times the number of years of services times the highest average salary (HAS). For retirements before January 1, 2009, HAS was calculated as one-twelfth of the average of the highest annual salaries on which contributions were paid that are associated with three periods (one period for judges) of 12 consecutive months of service credit and limited to a 15 percent increase between periods.

For retirements after January 1, 2009, the HAS is calculated based on original hire date as follows:

- Hired before January 1, 2007 – HAS is calculated based on four periods of service credit and is limited to a 15 percent increase between periods; the lowest salary of four periods is used as a base for determining the maximum allowable 15 percent increase.
- Hired on or after January 1, 2007 – HAS is calculated based on four periods of service credit and is limited to an 8 percent increase between periods; the lowest salary of four periods is used as a base for determining the maximum allowable 8 percent increase.

Notwithstanding any other provisions, members first eligible for retirement after January 2, 2011 have a maximum increase between periods of 8 percent.

The benefit is limited to 100 percent (40 years) and cannot exceed the maximum amount allowed by federal law.

Prior to January 1, 2010, retiree benefits were increased annually based on their original hire date as follows:

- Hired before July 1, 2005 – 3.5 percent, compounded annually.
- Hired between July 1, 2005 and December 31, 2006 – the lesser of 3 percent or the actual increase in the national Consumer Price Index for Urban Wage Earners and Clerical Workers (CPI).
- Hired on or after January 1, 2007 – the lesser of 3 percent or the actual increase in the national Consumer Price Index, limited to a 10 percent reduction in a reserve established for cost of living increases related strictly to those hired on or after January 1, 2007. (The reserve is funded by 1 percentage point of salaries contributed by employers for employees hired on or after January 1, 2007.)

In the 2010 legislative session, the general assembly set the current benefit increase as the lesser of 2 percent or the average of the monthly CPI amounts for the calendar year preceding the year in which the benefits are paid, and moved the payment date for all increases to July.

If PERA's overall funded status is at or above 103 percent, the annual increase cap of 2 percent will increase by 0.25 percentage points per year. If PERA's overall funded status reaches 103 percent then subsequently drops below 90 percent, the adjusted annual increase cap will decrease by 0.25 percentage points per year, but will never drop below 2 percent. The funded ratio increase does not apply for three years when a negative return on investment occurs.

Money Purchase Retirement Benefit

A money purchase benefit is determined by the member's life expectancy and the value of the member's contribution account plus a matching amount as of the date of retirement. The matching amount is 100 percent of the member's contributions and accrued interest at the time of retirement. Retiring members who are age 65 and have less than five years of service credit and less than 60 payroll postings will receive a service retirement benefit under the money purchase formula only.

Service Requirement and Termination

Plan members who terminate PERA-covered employment may request a member contribution account refund or leave the account with PERA; a refund cancels a former PERA member's rights to future PERA benefits. Members who have 5 years of service and withdraw their accounts before reaching retirement eligibility and before reaching age 65 receive a refund of their contributions, interest on their contributions, plus an additional 50 percent of their contribution and interest. If the withdrawing member has reached age 65 or is retirement eligible, the matching payment increases to 100 percent. Members not having 5 years of service and not eligible for full or reduced retirement receive an employer matching contribution of one-half of their account balance measured at January 1, 2011. Contributions after January 1, 2011, are not eligible for the additional 50 percent match until the member earns five years of service credit. Statutes authorize the PERA Board to set the interest paid to member contribution accounts but limits the rate to a maximum of 5 percent. Effective January 1, 2009, the rate was set at 3 percent and remained at the rate through June 30, 2013.

Disability and Survivor Benefits

PERA provides a two-tiered disability program for most members. Disabled members who have five or more years of service credit, six months of which has been earned since the most recent period of membership, may apply for disability benefits through a third party insurance carrier. If the member is not totally and permanently disabled, they are provided reasonable income replacement (maximum 60 percent of PERA includable salary for 22 months). If the member is totally and permanently disabled they receive disability retirement benefits based on HAS and earned, purchased, and in some circumstances, projected service credit. There is no earned service requirement for judges, and the earned service requirement may be waived for State troopers who become disabled as the result of injuries in the line of duty.

If a member has at least one year of earned service and dies before retirement, their qualified survivors are entitled to a single payment or monthly benefits depending on their status as defined in statute. The member's spouse may be eligible to receive the higher of the money purchase benefit or the defined benefit, but not less than 25 percent of HAS. The order of payment to survivors is dependent on the years of service and retirement eligibility of the deceased member. Under various conditions, survivors include qualified children under 18 (23 if a full-time student), the member's spouse, qualified children over 23, financially dependent parents, named beneficiaries, and the member's estate. The earned service requirement is waived if a member's death is job-incurred.

B. FUNDING POLICY

Members and employers are required to contribute to PERA at a rate set by statute. The contribution requirements of plan members and affiliated employers are established under Title 24, Article 51, Part 4 of the Colorado Revised Statutes as amended. Members are required to contribute 8.0 percent of their gross covered wages, except for State troopers and Colorado Bureau of Investigation officers, who contribute 10.0 percent. From July 1, 2010 through June 30, 2012, member and State Trooper (including Colorado Bureau of Investigation agents) rates were 10.5 and 12.5 percent, respectively. Annual gross covered wages subject to PERA are gross earnings less any reduction in pay to offset employer contributions to the State sponsored IRC 125 plan established under Section 125 of the Internal Revenue Code.

The following table presents the Statutorily Required Contribution (SRC) percentages and the percentage amount of the SRC paid by the State for the last three fiscal years:

Time Period	Statutorily Required Contribution (SRC) Percentage			Percent of SRC Paid
	Judges	Troopers	Other	
Fiscal Year 2012-13				
1-1-13 to 6-30-13	17.36	19.25	16.55	100
7-1-12 to 12-31-12	17.36	18.35	15.65	100
Fiscal Year 2011-12				
1-1-12 to 6-30-12	14.86	15.85	13.15	100
7-1-11 to 12-31-11	14.86	14.95	12.25	100
Fiscal Year 2010-11				
1-1-11 to 6-30-11	14.86	14.95	12.25	100
7-1-10 to 12-31-10	14.86	14.05	11.35	100

In the 2004 and 2010 legislative sessions, the General Assembly authorized an Amortization Equalization Disbursement (AED) to address a pension-funding shortfall. The AED requires PERA employers to pay an additional 0.5 percent of salary for calendar years 2006 and 2007, with subsequent year increases of 0.4 percent of salary through 2017, to a maximum of 5 percent (except for the Judicial Division whose AED contribution was frozen at the 2010 level).

In the 2006 and 2010 legislative sessions, the General Assembly authorized a Supplemental Amortization Equalization Disbursement (SAED) that requires PERA employers to pay an additional one half percentage point of total salaries, for calendar years 2008 through 2017, to a maximum of 5 percent (except for the Judicial Division whose SAED contribution was frozen at the 2010 level). The SAED will be deducted from the amount otherwise available to increase State employees' salaries.

At a 103 percent funding ratio, both the AED and the SAED will be reduced by one-half percentage point, and for subsequent declines to below 90 percent funded both the AED and SAED will be increased by one-half percentage point. For the Judicial Division, if the funding ratio reaches 90 percent and subsequently declines, the AED and SAED will be increased by one-half percentage point.

The preceding contribution table reflects the increase required by the AED/SAED legislation. It also reflects the State increase of 2.5 percent at July 1, 2012 related to the restoration of the 8.0 percent member (employee) contribution.

The Fiscal Year 2012-13 contribution was allocated by PERA according to statute as follows:

- 1.02 percent was allocated to the Health Care Trust Fund throughout the fiscal year,
- From July 1, 2012, to December 31, 2013, 14.63 percent was allocated to the defined benefit plan, and
- From January 1, 2013, to June 30, 2013 15.53 percent was allocated to the defined benefit plan.

Per Colorado Revised Statutes, an amortization period of 30 years is deemed actuarially sound. At December 31, 2012, the State Division of PERA had a funded ratio of 59.2 percent and a 53-year amortization period based on current contribution rates. The funded ratio on the market value of assets is slightly higher at 60.2 percent.

The State made the following retirement contributions:

- Fiscal Year 2012-13 - $368.5 million
- Fiscal Year 2011-12 - $276.3 million
- Fiscal Year 2010-11 - $256.7 million
- Fiscal Year 2009-10 - $291.9 million
- Fiscal Year 2008-09 - $277.2 million
- Fiscal Year 2007-08 - $239.9 million
- Fiscal Year 2006-07 - $236.8 million (previously restated)
- Fiscal Year 2005-06 - $189.2 million
- Fiscal Year 2004-05 - $189.4 million
- Fiscal Year 2003-04 - $167.7 million

These amounts do not include the Health Care Trust Fund contribution. For each year, the retirement contribution was equal to the statutory requirement.

PERA's actuary calculates the amount of Annual Required Contribution (ARC) for the State Division, assuming a 30-year amortization period and Generally Accepted Accounting Principle parameters. The State of Colorado represents most, but not all, of the State Division.

The following table shows the three most recent calculations for the State Division ARC:

Calendar Year	$ Amount of ARC (Thousands)	ARC Percent of Payroll	Percent of ARC Contributed
2012	$393,991	16.52%	83%
2011	$326,274	13.63%	85%
2010	$452,821	18.93%	62%

The amount of ARC for calendar years 2010 and 2011 reflects a reduction of 2.5 percent for the State PERA contribution swap with employees from July 1, 2010 to June 30, 2012, while the decrease in the ARC and the increase in the percent of ARC contributed in 2011 resulted from plan changes in the 2010 legislative session.

Historically members have been allowed to purchase service credit at reduced rates. However, legislation passed in the 2006 session required that future agreements to purchase service credit be sufficient to fund the related actuarial liability.

C. OTHER PENSION CONTRIBUTIONS

The Fire and Police Pension Association (FPPA), a related organization, was established to ensure the financial viability of local government pension plans for police and firefighters. In Fiscal Years 2012-13 and 2011-12, the Department of Local Affairs transferred $4.2 and $4.4 million, respectively, to the association for the premiums of the accidental death and disability insurance policy the association provides to volunteer firefighters. The State Treasurer is required to make supplemental contributions; however, from Fiscal Year 2008-09 to Fiscal Year 2010-11 to address State budget shortfalls, the General Assembly authorized the State Treasurer to suspend transfers related to the actuarial soundness of the pension plan. In Fiscal Year 2011-12, the State Treasurer distributed $5.3 million in supplemental contributions, and in Fiscal Year 2012-13 transferred $142.4 million in supplemental contributions eliminating the State's share of the unfunded liability.

Component Units

Employees of the Colorado Water Resources and Power Development Authority are covered under the State Division of PERA discussed above.

NOTE 19 – OTHER POSTEMPLOYMENT BENEFITS AND LIFE INSURANCE

Actuarial valuations of an ongoing OPEB plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information (see Note RSI-2) following the notes to the financial statements, presents multiyear trend information, when available, about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point.

Primary Government

PERA Health Care Trust Fund

The PERA Health Care Program is a cost-sharing multiple employer plan. It began covering benefit recipients and qualified dependents on July 1, 1986. This benefit was developed after legislation in 1985 established the Program and the Health Care Fund. Legislation enacted during the 1999 session established the Health Care Trust Fund effective July 1, 1999. Under this program, PERA subsidizes a portion of the monthly premium for health care coverage. The benefit recipient pays any remaining amount of that premium through an automatic deduction from the monthly retirement benefit.

Effective July 1, 2000, the maximum monthly subsidy is $230 per month for benefit recipients who are under 65 years of age and who are not entitled to Medicare, and $115 per month for benefit recipients who are 65 years of age or older or who are under 65 years of age and entitled to Medicare. The maximum subsidy is based on the recipient having 20 years of service credit, and is subject to reduction by 5 percent for each year of service less than 20 years.

An additional implicit subsidy exists for participating retirees not eligible for Medicare Part A. This occurs because State statute prohibits PERA from charging different rates to retirees based on their Medicare Part A coverage, notwithstanding that the premium is calculated assuming that the participants have Medicare Part A coverage. At December 31, 2012, the Health Care Trust Fund had an unfunded actuarial accrued liability of $1.43 billion, a funded ratio of 16.5 percent, and with current funding had a 66-year amortization period.

Beginning July 1, 2004, the State contribution to the Health Care Trust Fund was 1.02 percent of gross covered wages. The State paid contributions of $24.9 million, $24.1, million, $24.3 million, $24.0 million, and $24.6 million, in Fiscal Years 2012-13, 2011-12, 2010-11, 2009-10, and 2008-09, respectively. Monthly premium costs for participants depend on the health care plan selected, the PERA subsidy amount, Medicare eligibility, and the number of persons covered. The Health Care Trust Fund offers two general types of plans – fully insured plans offered through healthcare organizations and self-insured plans administered for PERA by third party vendors. In addition, two of PERA's insurance carriers offered high deductible health care plans in 2012. As of December 31, 2012, there were 51,666 participants, including spouses and dependents, from all contributors to the plan.

The Health Care Trust Fund began providing dental and vision plans to its participants in 2001. The participants pay the premiums for the coverage, and there is no subsidy provided for the dental and vision plans.

In the December 31, 2012, actuarial valuation, the entry age level dollar actuarial cost method was used. The actuarial assumptions included an eight percent investment rate of return and discount rate, and an aggregate four and one-quarter percent projection of salary increases, both assuming a three and three-half percent inflation rate and productivity at three-quarter percent. Medical claims are projected to increase annually at various rates up to 6.36 percent based on different subsidy and premium options. The UAAL is being amortized as a level dollar amount on a level percent open basis over 30 years. Except for the discount rate these assumptions primarily affect plan assets available rather than the actuarial accrued liability because the benefit is a fixed subsidy amount.

University of Colorado – Other Postemployment Benefits Plan

The University Post-Retirement Health Care & Life Insurance Benefits Plan is a single-employer defined benefit healthcare plan administered by the University of Colorado. The University's plan provides medical, dental and life insurance benefits for employees who retire from the University, as well as their spouses and dependents. The University's Board of Regents has the authority to establish and amend benefits provisions.

The contribution requirements of plan members and the University are established by the University's Board of Regents. The University's contribution is based on pay-as-you-go financing requirements. For Fiscal Year 2012-

13, the University contributed $13.5 million to the plan. Plan members contributed 0.2 percent of covered payroll (defined as the annual payroll of active employees covered by the plan) and the University contributed 1.1 percent of covered payroll.

The University's annual other postemployment benefit (OPEB) cost (expense) is calculated based on the annual required contribution of the employer (ARC), an amount actuarially determined in accordance with the parameters of GASB Statement No. 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years.

The following table shows the components of the University's annual OPEB cost for the year, the amount actually contributed to the plan, and changes in the University's net OPEB obligation for the University Post-retirement Health Care & Life Insurance Benefits Plan:

(Amounts In Thousands)

Annual required contribution	$ 49,553
Interest on net OPEB obligation	5,918
Adjustment to annual required contribution	(8,073)
Annual OPEB cost (expense)	47,398
Contributions made	(13,513)
Increase/(Decrease) in net OPEB obligation	33,885
Net OPEB obligation - beginning of year	131,508
Net OPEB obligation - end of year	$ 165,393

The University's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for Fiscal Year 2012-13 were as follows:

(Amounts In Thousands)

Fiscal Year	Annual OPEB Cost	Percentage of Annual OPEB Cost Contributed	Net OPEB Obligation
2012-13	$ 47,398	28.5%	$ 165,393

As of July 1, 2012, the most recent actuarial valuation date, the plan was 0.0 percent funded. The actuarial accrued liability for benefits was $406.8 million and the actuarial value of assets was $0.0 million, resulting in an unfunded actuarial accrued liability (UAAL) of $406.8 million. The UAAL of the plan exceeds the Net OPEB Obligation (NOPEBO) due to the portion of the UAAL not required to be recognized as NOPEBO at the implementation of GASB Statement No. 45. The covered payroll was $1.1 billion, and the ratio of UAAL to covered payroll was 35.6 percent. The current valuation was calculated on the basis of the unit credit actuarial cost method. The actuarial assumptions included a four and one-half percent investment rate of return, and health care trend rates ranging from 6.5 to 8.0 percent in 2013, down to 5.0 percent in 2022. The UAAL is being amortized as a level dollar amount on an open basis over 30 years.

Colorado State University – Other Postemployment Benefits Plans

Colorado State University administers four single employer defined benefit healthcare plans. The Retiree Medical Premium Refund Plan (RMPR) provides a monthly subsidy for medical premiums of up to $200 per month for employees who retire from the University and are participants in its defined contribution plan. The Retiree Medical Premium Subsidy for PERA Participants Plan (RMPS) provides a monthly subsidy for medical premiums of up to $317 (reduced by the amount of premium subsidy provided by PERA) for employees who are PERA participants and retire from the University. The Umbrella RX Plan (URX) supplements prescription benefits provided through PERA for employees with ten or more years of PERA service. The Long-Term Disability Insurance Plan (LTD) provides a monthly income replacement benefit for employees still on disability after the 91st consecutive calendar day of total disability. LTD covers a percentage of the monthly salary up to established caps and continues until recovery, death, or until attained age between 65 and 70 years depending on when the employee became disabled. The University's Board of Governors has the authority to establish and amend benefits provisions for all plans.

Colorado State University issues a publicly available financial report that includes financial statements and required supplementary information for all of the plans. That report may be obtained by writing to 555 S. Howes St., Fort Collins, CO 80523, or by going to: http://busfin.colostate.edu/finstmt.aspx.

The contribution requirements of all plan members and the University are established by the University's Board of Governors. The required contribution for the RMPR, URX and LTD plans is set by the University in consultation with outside benefit consultants, underwriters, and actuaries. The subsidy amount under the RMPS is determined on a pay-as-you-go basis. For Fiscal Year 2012-13, the University contributed $626,227 to the RMPR, $1,294,919 to the RMPS, $94,142 to the URX and $991,018 to the LTD. Plan members are not required to contribute to any of the four plans.

The University's annual other postemployment benefit (OPEB) cost (expense) is calculated based on the annual required contribution of the employer (ARC), an amount actuarially determined in accordance with the parameters of GASB Statement No. 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any

unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years.

The following tables show the components of the University's annual OPEB cost for the year, the amount actually contributed to the plans, and changes in the University's net OPEB obligations for all four plans:

(Amounts In Thousands)

	RMPR	RMPS
Annual required contribution	$ 2,533	$ 4,142
Interest on net OPEB obligation	364	549
Adjustment to annual required contribution	(303)	(854)
Annual OPEB cost (expense)	2,594	3,837
Contributions made	(626)	(1,295)
Increase/(Decrease) in net OPEB obligation	1,968	2,542
Net OPEB obligation - beginning of year	9,097	13,727
Net OPEB obligation - end of year	$ 11,065	$ 16,269

(Amounts In Thousands)

	URX	LTD
Annual required contribution	$ 198	$ 1,353
Interest on net OPEB obligation	16	25
Adjustment to annual required contribution	(26)	(21)
Annual OPEB cost (expense)	188	1,357
Contributions made	(94)	(991)
Increase/(Decrease) in net OPEB obligation	94	366
Net OPEB obligation - beginning of year	410	631
Net OPEB obligation - end of year	$ 504	$ 997

The University's annual OPEB cost, the percentage of annual OPEB cost contributed, and the net OPEB obligation of the four plans for Fiscal Year 2012-13 were as follows:

(Amounts In Thousands)

	Fiscal Year	Annual OPEB Cost	Percentage of Annual OPEB Cost Contributed	Net OPEB Obligation
RMPR	2012-13	$ 2,594	24.2%	$ 11,065
RMPS	2012-13	$ 3,837	33.7%	$ 16,269
URX	2012-13	$ 188	50.0%	$ 504
LTD	2012-13	$ 1,357	73.0%	$ 997

As of the most recent actuarial valuation date of July 1, 2012, all four plans were 0.0 percent funded and had no plan assets. The actuarial accrued liability for benefits for the RMPR, RMPS, URX and LTD was $31.1 million, $45.8 million, $2.6 million, and $15.5 million respectively, resulting in unfunded actuarial accrued liabilities of $31.1 million, $45.8 million, $2.6 million and $15.5 million, respectively. The UAAL of the plan exceeds the Net OPEB Obligation (NOPEBO) due to the portion of the UAAL not required to be recognized as NOPEBO at the implementation of GASB Statement No. 45. The covered payroll (annual payroll of active employees covered by the plan) of the RMPR was $259.3 million, and the ratio of unfunded actuarial accrued liability (UAAL) to covered payroll was 12.0 percent. Neither the RMPS, the URX, nor the LTD plan contribution is based on salaries or covered payroll.

The RMPR and LTD plans used the entry age normal actuarial cost method, while the RMPS and URX plans used the unit credit method. All four plans used a four percent investment rate of return, and all except URX used a three percent inflation adjustment. No inflation adjustment was assumed for URX. The RMPR and LTD plans also used a four percent salary increase assumption, while the RMPS and URX plans did not incorporate that assumption into their analysis because benefits are not based on salary.

The RMPR assumed no health care cost trend adjustment, and RMPS assumed an annual healthcare cost trend initial rate of eight percent declining to an ultimate rate of five percent. The LTD does not use a healthcare trend rate because it provides income replacement not healthcare. The RMPR and LTD plans used a level percentage of projected payroll to amortize the UAAL and the RMPS and URX plans used a level dollar amount. All four plans originally amortized the UAAL over 30 years; the amortization period for the RMPR is a thirty-year open period, while twenty-five years remain on the closed period for the RMPS and URX and 30 years remains for the LTD open period.

Other Programs

The State provides employees with a limited amount of Basic Life and Accidental Death and Dismemberment coverage underwritten by Minnesota Life at no cost to the employee. Through the same company, the State also provides access to group Optional Life and Accidental Death and Dismemberment coverage with premiums paid by the employee.

Component Units

Employees of the Colorado Water Resources and Power Development Authority, and CoverColorado are covered under the PERA Health Care Trust Fund discussed above.

NOTE 20 – OTHER EMPLOYEE BENEFITS

Primary Government

A. MEDICAL AND DISABILITY BENEFITS

The Group Benefit Plans Fund is a Pension and Other Employee Benefits Trust Fund established for the purpose of risk financing employee and state-official medical claims. The fund includes several medical plan options ranging from provider of choice to managed care. Before January 1, 2000, the State offered a variety of medical plans; some of the plans were fully insured while others were self-funded using Anthem Blue Cross Blue Shield as the plan administrator. Between January 1, 2000, and June 30, 2005, self-funded plans were no longer offered, and the State and its employees paid premiums for insurance purchased to cover medical claims. After June 30, 2005, the State returned to a self-funded approach for certain employee and state-official medical claims. The State's contribution to the premium is subject to appropriation by the legislature each year, and State employees pay the difference between the State's contribution and the premium required to meet actuarial estimates. Since the amount of the State contribution is at the discretion of the legislature, employees ultimately bear the risk of funding the benefit plans.

The premiums, which are based on actuarial analysis, are intended to cover claims, reserves, third party administrator fees, stop-loss premiums and other external administration costs (such as COBRA and case management). Premiums also include a fee to offset the internal costs of administering the plan. Internal costs include developing plan offerings, maintaining the online benefits system, and communicating benefit provisions to employees. Employee healthcare premiums are allowed on a pretax basis under the State's flexible spending account benefits plan.

Effective July 1, 2005, the State terminated the Anthem Blue Cross Blue Shield plans and began offering five self-funded plan options administered by Great West Healthcare, in addition to the fully insured Kaiser HMO plan and the San Luis Valley HMO plan, as well as, three self-funded dental options administered by Delta Dental Plan of Colorado. On July 1, 2006 the State discontinued one of the self-funded medical plan options due to low enrollment. Effective July 1, 2010, the State began offering two state-wide, self-funded PPO options administered by United Healthcare and two regional, fully-insured HMO options administered by Kaiser Permanente. Two of these medical options were HSA-qualified high-deductible health plans (HDHPs). Two statewide, dental PPO options administered by Delta Dental were also offered.

Before January 1, 1999, the Group Benefit Plans Fund provided an employer paid short-term disability plan for all employees. On January 1, 1999, the Public Employees Retirement Association (PERA) began covering short-term disability claims for State employees eligible under its retirement plan (see Note 18A). The Group Benefit Plans Fund continues to provide short-term disability coverage for employees not yet qualified for the retirement plan and secondary benefits for employees also covered under the PERA short-term disability plan.

The Group Benefit Plans short-term disability program provides an employee with 60 percent of their pay beginning after 30 days of disability or exhausting their sick leave balance, whichever is later. This benefit expires six months after the beginning of the disability. Although fully insured, the Group Benefit Plans disability program includes a risk-sharing feature that provides experience rating refunds calculated as earned premiums less the aggregate of incurred claims, claim reserve, retention charge, and refunds paid previously over the term of the contract. Refunds, when applicable, are paid annually.

B. EMPLOYEE DEFERRED COMPENSATION PLAN

The PERA Deferred Compensation Plan (457) was established July 1, 2009, as a continuation of the State Deferred Compensation Plan which was established for State and local government employees in 1981. At July 1, 2009, the State's administrative functions were transferred to PERA in a fiduciary to fiduciary transfer; all costs of administration and funding are borne by the plan participants. The 457 plan allows for voluntary participation to provide additional benefits at retirement, and all employees may contribute to the 457 plan. At conversion, State employees were the primary participants in the 457 plan. In calendar year 2012, participants were allowed to make contributions of up to 100 percent of their annual gross salary (reduced by their 8 percent PERA contribution, which was restored from the temporary increase to 10.5 percent for Fiscal Years 2010-11 and 2011-12) to a maximum of $17,000. Participants who are age 50 and older, and contributing the maximum amount allowable, could make an additional $5,500 in 2012, for total contributions of $22,500. Contributions and earnings are tax deferred. At December 31, 2012, the plan had net position of $544.5 million and 17,469 participants.

C. OTHER RETIREMENT PLANS

<u>PERA 401k Plan</u>

The Public Employees' Retirement Association (PERA) offers a voluntary 401(k) plan entirely separate from the 457 plan, the defined contribution plan, and the defined benefit plan. In calendar year 2012, PERA members were allowed to make contributions of up to 100 percent of their annual gross salary (reduced by their 8 percent PERA contribution, which was restored from the

temporary increase to 10.5 percent for Fiscal Years 2010-11 and 2011-12) to a maximum of $17,000. Participants who are age 50 and older, and contributing the maximum amount allowable, could make an additional $5,500 in 2012, for total contributions of $22,500. Contributions and earnings are tax deferred. On December 31, 2012, the plan had net position of $2,105.7 million and 69,559 accounts.

PERA Defined Contribution Retirement Plan

The PERA Defined Contribution Retirement Plan was established January 1, 2006, as an alternative to the defined benefit plan. All employees, with the exception of certain higher education employees, have the option of participating in the plan. On July 1, 2009, administration of the State's defined contribution plan was transferred to PERA and participants of the State's plan became participants of the PERA defined contribution plan. Existing State plan members at the time of the transfer became participants in the PERA defined contribution plan and retained their vesting schedule for employer contributions, while employer contributions for new members will vest from 50 percent to 100 percent evenly over 5 years. Participants in the plan are required to contribute 8 percent (10 percent for State troopers) of their salary. The contribution rate was restored from the temporary increase in Fiscal Years 2010-11 and 2011-12 to 10.5 percent (12.5 percent for State Troopers). At December 31, 2012, the plan had a net position of $83.3 million and 4,362 participants.

The financial statements for the PERA Deferred Compensation Plan, the PERA 401k Plan, and the PERA Defined Contribution Plan can be found within PERA's financial statements as referenced at the beginning of Note 18.

Higher Education Optional Retirement Plans

Legislation in 1992 authorized State institutions of higher education the option of offering other retirement plans to their employees. At that time, certain employees had the choice of retaining their membership in PERA. As a result of the legislation, some employees of various institutions may be covered under defined contribution plans such as the Teachers Insurance and Annuity Association-College Retirement Equities Fund (TIAA-CREF), the Variable Annuity Life Insurance Corporation (VALIC), or other similar plans. Generally these plans are available to faculty or other staff members who are not part of the State's classified employee system. Faculty members at the University of Colorado are also covered under Social Security.

Other State Retirement Plans

The State made contributions to other retirement plans of $112.0 million and $106.2 million during Fiscal Years 2012-13 and 2011-12, respectively. In addition, the State paid $89.0 million and $83.4 million in FICA and Medicare taxes on employee wages during Fiscal Years 2012-13 and 2011-12, respectively.

Component Units

Employees of the Colorado Water Resources and Power Development Authority may voluntarily contribute to the PERA 401k Defined Contribution Pension Plan discussed above.

D. TERMINATION BENEFITS

The University of Colorado provides an early retirement incentive program to tenured professors who are at least 55 years of age, whose age and years of service combined equal at least 70, and who participate in the University's optional retirement plan. The time period for the arrangement is from calendar year 2010 to 2016. The incentive is equal to twice the base salary and supplemental pay and requires the immediate relinquishment of tenure status. In Fiscal Year 2012-13 48 faculty members participated in the program at a present value accrued cost of $6.2 million, with an assumed discount rate of 5 percent.

NOTE 21 – RISK MANAGEMENT

Primary Government

The State currently self-insures its agencies, officials, and employees for certain risks of loss to which they are exposed. These include general liability, motor vehicle liability, and workers' compensation. The Risk Management Fund is reported as a Special Purpose General Fund, and it is used to account for claims adjustment, investigation, defense, and authorization for the settlement and payment of claims or judgments against the State. Property claims are not self-insured; the State has purchased $50.0 million of excess insurance ($10.0 million deductible), $450.0 million of property loss insurance ($500,000 deductible). Individual department property claims have a $5,000 deductible. Flood insurance is also purchased for properties in flood zones designated by FEMA that may carry a higher deductible. The State has also purchased excess liability coverage for automotive liability outside Colorado for $5.0 million per occurrence ($2.0 million deductible), and $10.0 million of employee dishonesty loss coverage ($250,000 deductible). Settlements have not exceeded insurance coverage in any of the three prior years.

All funds and agencies of the State, except for the University of Colorado, Colorado State University (not including CSU-Pueblo), the University of Northern Colorado, Fort Lewis College, Colorado Mesa University, Western State Colorado University, Adams State University, and component units participate in the State Risk Management Fund. State agency premiums are based on an assessment of risk exposure and historical claims experience.

Claims are reported in the General Fund in accordance with GASB Interpretation No. 6, and therefore, related liabilities are only reported to the extent that they are due and payable at June 30. On the government-wide statements, risk management liabilities are reported when it is probable that a loss has occurred and the amount of that loss can be reasonably estimated. Those liabilities include an amount for claims that have been incurred but not reported and an adjustment for nonincremental claims expense that is based on current administrative costs as a percentage of current claims and projected to the total actuarial claims estimate.

Because actual claims liabilities depend on complex factors such as inflation, changes in legal doctrines, and damage awards, the process used in computing claims liability does not necessarily result in an exact amount. Claims liabilities are evaluated periodically to take into consideration recently settled claims, the frequency of claims, and other economic and social factors. A contractor completes an actuarial study each year determining both the current and long-term liabilities of the Risk Management Fund.

Colorado employers, including the State, are liable for occupational injuries and diseases of their employees through the workers' compensation insurance or self-insurance. Benefits are prescribed by the Workers' Compensation Act of Colorado for medical expenses and loss of wages resulting from job-related injuries. The State is self-insured and uses the services of a third party administrator, Broadspire Services, to administer its plan. The State reimburses Broadspire the current cost of claims paid and related administrative expenses.

From January 1, 2000 through June 30, 2005, the State and its employees purchased insurance for medical claims. Beginning July 1, 2005, the State returned to the self-funding approach (used prior to January 1, 2000) for medical claims except for stop-loss insurance purchased for claims over $350,000 per individual. In Fiscal Year 2012-13, the State recovered approximately $1.9 million related to the stop-loss insurance claims. The State's contribution to medical premiums is subject to appropriation by the legislature each year, and State employees pay the difference between the State's contribution and the premium required to meet actuarial estimates. Since the amount of the State contribution is at the discretion of the legislature, employees ultimately bear the risk of funding the benefit plans. The claims and related liabilities are reported in the Group Benefit Plans, a Pension and Other Employee Benefits Trust Fund.

The State recorded $5.8 million of insurance recoveries during Fiscal Year 2012-13. Of that amount approximately $443,947 was related to asset impairments that occurred in prior years. The remaining $5.4 million relates to the current year and was primarily recorded by Group Benefits Plans (including the $1.9 million, as noted above), a Pension and Other Employee Benefits Fund, and by Higher Education ($1.8 million) in the Higher Education Institutions Fund.

For claims related to events occurring before October 1, 1996, the Regents of the University of Colorado participate in the University of Colorado Insurance Pool (UCIP) – a public-entity self-insurance pool. After that date, the University became self-insured for workers' compensation, auto, and general and property liability. As of March 31, 2009, the Colorado Division of Insurance approved the dissolution of UCIP, and all remaining claim liabilities were transferred to the University's self-insurance program. An actuary projects the self-insured plan's undiscounted liabilities. The University purchases excess insurance for losses over its self-insured retention of $500,000 per property claim, $1.0 million per worker's compensation claim, and $1.25 million per general liability claim. There were no significant reductions in insurance coverage in Fiscal

Year 2012-13 and settlements have not exceeded insurance coverage in any of the prior three fiscal years.

University of Colorado tort claims are subject to the governmental immunity act, and damages are capped for specified waived areas at $150,000 per person and $600,000 per occurrence. There were no reductions of insurance coverage in Fiscal Year 2012-13, and settlements did not exceed insurance coverage in any of the three prior fiscal years.

The University of Colorado Graduate Medical Education Health Benefits Program is a comprehensive self-insurance health and dental benefits program for physicians in training at the University of Colorado Anschutz Medical Campus. The University manages excess risk exposure for staff medical claims by purchasing stop-loss insurance of $250,000 per person and $9.0 million in aggregate annually. There were no reductions of insurance coverage in Fiscal Year 2012-13 for this program. There have been no claims against the aggregate stop-loss insurance in the previous three years; however, the University collected $203,099 from the stop-loss insurance carrier for individual claims in excess of the threshold from Fiscal Years 2011 through 2013. An insurance brokerage firm estimates liabilities of the plan using actuarial methods.

The University of Colorado Denver also self-insures its faculty and staff for medical malpractice through the University of Colorado Self-Insurance Trust, consistent with the limits of governmental immunity. For claims outside of governmental immunity, the Trust has purchased insurance to cover claims greater than $1.0 million per occurrence and in the aggregate annually. The discounted liability for malpractice is determined annually by an actuarial study. There was no significant reduction in insurance coverage in Fiscal Year 2012-13, however, the University collected $73,817 from the stop-loss insurance carrier for individual claims in excess of the threshold from Fiscal Years 2011 through 2013.

Colorado State University is self-insured for employee medical and dental plans, but purchases re-insurance for healthcare claims over $200,000. The related liability is based on underwriting review of claims history and current data. The University is self-insured for worker's compensation up to $500,000 and has purchased reinsurance for individual claims up to statutory limits. There were no significant reductions in insurance coverage in Fiscal Year 2012-13 and settlements have not exceeded insurance coverage in any of the prior three fiscal years.

The Colorado State University general liability claims arising out of employment practices are self-insured up to $500,000 with excess insurance purchased for claims up to $15.0 million and additional insurance purchased for claims up to $10.0 million per occurrence. The University is self-insured for property damage up to $100,000, but has purchased excess insurance providing coverage up to $1.0 billion per occurrence. The University also carries cyber risk liability insurance up to $5.0 million ($100,000 deductible for cyber extortion; $20,000 deductible for foreign notification; and $10,000 deductible for crisis management and public relations). The University also purchased $1.0 million of international liability insurance, $25.0 million of aviation liability insurance ($1,000 deductible), and $1,000,000 of unmanned aerial vehicles liability insurance per occurrence. There were no significant reductions in insurance coverage in Fiscal Year 2012-13, and the amount of settlements has not exceeded insurance coverage in any of the three prior fiscal years.

The University of Northern Colorado manages general liability, professional liability, property, auto, and worker's compensation risks primarily through the purchase of insurance. The University retains a small amount of self insurance risk from taking over claims previously covered by State risk management from Fiscal Year 2005-06. The University has purchased $3.0 million of general liability insurance ($0 deductible), $3.0 million of professional liability insurance ($25,000 deductible), $1.0 million of automobile liability ($0 deductible), $3.0 million of errors and omissions insurance ($25,000 deductible), $3.0 million of employment practices liability ($25,000 deductible), $500,000 of worker's compensation insurance ($1,000 deductible), $1.0 million of employee fraud insurance ($5,000 deductible), $500.0 million of property insurance ($25,000 deductible), and $2.0 million umbrella liability (10,000 self-insured retention). There were no significant reductions in insurance coverage in Fiscal Year 2012-13, and the amount of settlements has not exceeded insurance coverage in any of the three prior fiscal years.

Fort Lewis College manages worker's compensation risks primarily through the purchase of insurance. The College has purchased $500,000 of worker's compensation insurance ($5,000 deductible). Before Fiscal Year 2010-11, the College was covered under the State's risk management program. The College retains a small amount of self insurance risk from taking over claims previously covered under the State's risk management program from Fiscal Year 2009-10. There were no significant reductions in insurance coverage in Fiscal Year 2012-13, and the amount of settlements has not exceeded insurance coverage in any of the three prior fiscal years.

Fort Lewis College manages general liability risks primarily through the purchase of insurance. The College has purchased blanket building and personal property insurance of $410.5 million ($10,000 deductible), $2.0 million of general liability ($0 deductible), $5.0 million of

fine arts insurance ($2,500 deductible, with a $25,000 deductible for flood and earthquake). The College has also purchased $1.0 million of employee dishonesty insurance ($10,000 deductible). Before Fiscal Year 2011-12, the College was covered under the State's risk management program. There were no significant reductions in insurance coverage in Fiscal Year 2012-13, and the amount of settlements has not exceeded insurance coverage in Fiscal Year 2011-12 or 2012-13.

Colorado Mesa University manages worker's compensation risks primarily through the purchase of insurance. The University has purchased worker's compensation insurance ($1,000 deductible). Before Fiscal Year 2010-11, the University was covered under the State's risk management program. The University retains a small amount of self insurance risk from taking over claims previously covered under the State's risk management program from Fiscal Year 2009-10. There were no significant reductions in insurance coverage in Fiscal Year 2012-13, and the amount of settlements has not exceeded insurance coverage in the past three fiscal years.

Colorado Mesa University manages general liability risks primarily through the purchase of insurance. The University has purchased general liability insurance ($25,000 deductible). Before Fiscal Year 2011-12, the University was covered under the State's risk management program. The University retains a small amount of self insurance risk from taking over claims previously covered under the State's risk management program from Fiscal Year 2010-11. There were no significant reductions in insurance coverage in Fiscal Year 2012-13, and the amount of settlements has not exceeded insurance coverage in Fiscal Years 2011-12 or 2012-13.

Western State Colorado University manages worker's compensation risks primarily through the purchase of insurance. The University has purchased $500,000 of worker's compensation insurance ($500 deductible). Before Fiscal Year 2011-12, the University was covered under the State's risk management program. The University retains a small amount of self insurance risk from taking over claims previously covered under the State's risk management program from Fiscal Year 2011-12. There were no significant reductions in insurance coverage in Fiscal Year 2011-12, and the amount of settlements has not exceeded insurance coverage in Fiscal Years 2011-12 or 2012-13.

Western State Colorado University manages general liability risks primarily through the purchase of insurance. The University has purchased general liability insurance of $1,000,000 ($1,000 deductible). Before Fiscal Year 2012-13, the University was covered under the State's risk management program. The University retains a small amount of self insurance risk from taking over claims previously covered under the State's risk management program from Fiscal Year 2012-13. There were no significant reductions in insurance coverage in Fiscal Year 2012-13, and the amount of settlements has not exceeded insurance coverage in the current fiscal year.

Adams State University manages worker's compensation risks primarily through the purchase of insurance. The University has purchased worker's compensation insurance of $500,000 per occurrence ($500 deductible). Before Fiscal Year 2011-12, the University was covered under the State's risk management program. There were no significant reductions in insurance coverage in Fiscal Year 2012-13, and the amount of settlements has not exceeded insurance coverage in Fiscal Years 2011-12 or 2012-13.

Adams State University manages general liability risks primarily through the purchase of insurance. The University has purchased general liability for auto, fidelity, liability and fire insurance of $1.0 million per occurrence (no deductible). Before Fiscal Year 2011-12, the University was covered under the State's risk management program. There were no significant reductions in insurance coverage in Fiscal Year 2011-12, and the amount of settlements has not exceeded insurance coverage in Fiscal Years 2011-12 or 2012-13.

On the next page, changes in claims liabilities were as follows:

Changes in Claims Liabilities
(Amounts in Thousands)

Fiscal Year	Liability at July 1	Current Year Claims and Changes in Estimates	Claim Payments	Liability at June 30
State Risk Management:				
Liability Fund				
2012-13	29,883	4,715	5,404	29,194
2011-12	24,733	9,981	4,831	29,883
2010-11	22,938	6,885	5,090	24,733
Workers' Compensation				
2012-13	109,609	50,525	40,445	119,689
2011-12	110,322	32,853	33,566	109,609
2010-11	100,787	44,977	35,442	110,322
Group Benefit Plans:				
2012-13	13,695	138,851	139,899	12,647
2011-12	13,904	146,285	146,494	13,695
2010-11	17,873	133,109	137,078	13,904
University of Colorado:				
General Liability, Property, and Workers' Compensation				
2012-13	10,015	7,694	6,747	10,962
2011-12	9,977	4,722	4,684	10,015
2010-11	11,561	4,659	6,243	9,977
University of Colorado Denver:				
Medical Malpractice				
2012-13	5,655	1,196	1,403	5,448
2011-12	5,126	2,472	1,943	5,655
2010-11	4,589	1,864	1,327	5,126
Graduate Medical Education Health Benefits Program				
2012-13	1,408	6,806	6,828	1,386
2011-12	1,291	7,121	7,004	1,408
2010-11	1,321	6,319	6,349	1,291
Colorado State University:				
Medical, Dental, and Disability Benefits and General Liability				
2012-13	28,948	36,300	32,708	32,540
2011-12 (Restated)	30,282	28,817	30,151	28,948
2010-11 (Restated)	24,855	33,015	27,588	30,282
University of Northern Colorado:				
General Liability, Property, and Workers' Compensation				
2012-13	57	133	89	101
2011-12	21	108	72	57
2010-11	25	92	96	21
Fort Lewis College:				
Worker's Compensation				
2012-13	301	(298)	-	3
2011-12	315	133	147	301
2010-11	288	124	97	315
General Liability				
2012-13	167	(167)	-	-
2011-12	307	-	140	167
Adams State University				
Workers' Compensation				
2012-13	-	-	-	-
2011-12	35	-	35	-
General Liability				
2012-13	11	(11)	-	-
2011-12	158	-	147	11
Colorado Mesa University:				
Workers' Compensation				
2012-13	67	56	56	67
2011-12	140	(6)	67	67
2010-11	282	303	445	140
General Liability				
2012-13	118	259	259	118
2011-12	21	130	33	118
Western State Colorado University:				
Workers' Compensation				
2012-13	208	(70)	28	110
2011-12	185	122	99	208
General Liability				
2012-13	-	20	-	20

Component Units

The Colorado Water Resources and Power Development Authority maintains commercial insurance for most risks of loss, and is self-insured for any director or officer legal liability.

NOTE 22 – LEASE COMMITMENTS

Primary Government

State management is authorized to enter lease or rental agreements for buildings and/or equipment. All leases contain clauses stipulating that continuation of the lease is subject to funding by the Legislature. Historically, these leases have been renewed in the normal course of business. They are therefore treated as noncancellable for financial reporting purposes.

At June 30, 2013, the State had the following gross amounts of assets under capital lease:

(Amounts in Thousands)

Gross Assets Under Lease (Before Depreciation)

	Land	Buildings	Equipment and Other
Governmental Activities	$ 735	$ 82,047	$ 153,274
Business-Type Activities	-	30,081	36,369
Total	$ 735	$ 112,128	$ 189,643

At June 30, 2013, the State expected the following sublease rentals related to its capital and operating leases:

(Amounts in Thousands)

Sublease Rentals

	Capital	Operating	Total
Governmental Activities	$ 185	$ 416	$ 601
Business-Type Activities	-	125	125
Total	$ 185	$ 541	$ 726

During the year ended June 30, 2013, the State incurred the following contingent rentals related to capital and operating leases:

(Amounts in Thousands)

Contingent Rentals

	Capital	Operating	Total
Business-Type Activities	$ -	$ 25	$ 25
Total	$ -	$ 25	$ 25

Colorado State University Research Foundation, a related party, is a not-for-profit Colorado corporation, established to aid and assist the three institutions governed by the Colorado State University System Board of Governors in their research and educational efforts. Support provided by the foundation to the institutions includes patent and licensing management, equipment leasing, municipal lease administration, debt financing, and land acquisition, development, and management. Colorado State University subleases space, vehicles, and equipment from the foundation. At June 30, 2013, the total obligation for the space was $3.7 million, with an average annual lease payment of $598,181, and the total obligation for the vehicles and equipment was $6.2 million, with total annual lease payments of $1.7 million.

The Community College of Aurora made operating lease payments of approximately $1.0 million to the Community College of Aurora Foundation, which is the landlord for the Community College's main campus.

The Northeastern Junior College Foundation paid $20,000 to Northeastern Junior College for certain rent expenses.

The State is obligated under certain leases that it accounts for as operating leases. Operating leases do not give rise to property rights or lease obligations. Therefore, the lease agreements are not reflected in the assets or liabilities of the funds.

For Fiscal Year 2012-13, the State recorded building and land rent of $50.4 million and $21.5 million in governmental and business-type activities, respectively. The State also recorded equipment and vehicle rental expenditures of $12.3 million and $30.9 million in governmental and business-type activities, respectively. The above amounts were payable to entities external to State government and do not include transactions with the State's fleet management program.

The State recorded $4.1 million of lease interest costs in the governmental activities and $1.6 million in the business-type activities.

The State entered into approximately $11.0 million of capital leases related to the State's fleet management, which is reported in an internal service fund that does not report capital lease proceeds.

Future minimum payments at June 30, 2013, for existing leases were as follows:

(Amounts in Thousands)

	Operating Leases		Capital Leases	
Fiscal Year(s)	Governmental Activities	Business-Type Activities	Governmental Activities	Business-Type Activities
2014	$ 47,106	$ 22,692	$ 24,484	$ 7,866
2015	38,532	19,549	22,863	6,853
2016	34,029	14,838	20,335	6,570
2017	22,672	11,304	17,065	5,864
2018	21,381	9,130	15,168	3,956
2019 to 2023	74,560	26,549	56,646	11,752
2024 to 2028	20,681	4,575	18,462	6,658
2029 to 2033	712	1,473	6,218	1,006
2034 to 2038	720	959	-	-
2039 to 2043	729	629	-	-
2044 to 2048	707	566	-	-
2049 to 2053	661	-	-	-
Total Minimum Lease Payments	262,490	112,264	181,241	50,525
Less: Imputed Interest Costs			30,231	8,797
Present Value of Minimum Lease Payments	$ 262,490	$ 112,264	$ 151,010	$ 41,728

Component Units

The Colorado Water Resources and Power Development Authority leases office facilities under an operating lease that expires December 31, 2018. Total rental expense for the year ended December 31, 2012 was $119,750. The total minimum rental commitment as of December 31, 2012 is $694,166.

Effective October 1, 1999, the University of Colorado Foundation entered into an agreement to lease the building in which it operates. The foundation recorded a lease liability equal to the present value of the future minimum lease payments under the lease, which was $1.2 million at June 30, 2013. Total minimum lease payments including interest at June 30, 2013, were $1.3 million. The lessor of the building has promised to make a nonreciprocal transfer of the building or its cash equivalent to the foundation on or before September 2014. The net book value of property and equipment under the capital lease was $5.8 million net of accumulated depreciation of $4.8 million as of June 30, 2013.

The University of Colorado Foundation leases office space and equipment under operating leases expiring on various dates through 2016. The total rental expense for the year ended June 30, 2013 was $170,256. The total minimum rental commitment under the leases was $0.3 million at June 30, 2013.

NOTE 23 – SHORT-TERM DEBT

On July 17, 2012, the State Treasurer issued $500.0 million of General Fund Tax Revenue Anticipation Notes (GTRAN), Series 2012A. The notes were due and payable on June 27, 2013, at a coupon rate of 2.37 percent. The total interest related to this issuance was $11.2 million, however, the notes were issued at a premium of $10.3 million resulting in net interest costs (including the cost of issuance) of $989,341 and a yield of 0.18 percent. The notes were issued for cash management purposes and were repaid before June 30, 2013, as required by the State Constitution.

Statutes authorize the State Treasurer to issue notes and lend the proceeds to local school districts in anticipation of local school district revenues to be collected at a later time. On July 11, 2012, the State Treasurer issued $125.0 million of Education Loan Program Tax and Revenue Anticipation Notes, Series 2012B. The notes were due and payable on June 27, 2013, at a coupon rate of 2.00 percent. The total interest related to this issuance was $2.4 million, however, the notes were issued at a premium of $2.2 million, resulting in net interest costs (including cost of issuance) of $471,900 or 0.20 percent. The notes matured on June 27, 2013 and were repaid.

On January 3, 2013, the State Treasurer issued $160.0 million of Education Loan Program Tax and Revenue Anticipation Notes, Series 2012C. The notes were due and payable on June 27, 2013, at a coupon rate of 1.88 percent. The total interest related to this issuance was $1.5 million, however, the notes were issued at a premium of $1.3 million, resulting in net interest costs (including cost of issuance) of $254,299 or 0.16 percent. The notes matured on June 27, 2013, and were repaid.

The following schedule shows the changes in short-term financing for the period ended June 30, 2013:

(Amount in Thousands)

	Beginning Balance July 1	Changes Additions	Changes Reductions	Ending Balance June 30
Governmental Activities:				
Tax Revenue Anticipation Notes	$ -	$ 500,000	$ (500,000)	$ -
Education Loan Anticipation Notes	$ -	285,000	$ (285,000)	-
Total Governmental Activities Short-Term Financing	-	785,000	(785,000)	-
Total Short-Term Financing	$ -	$ 785,000	$ (785,000)	$ -

NOTE 24 – NOTES, BONDS, AND CERTIFICATES OF PARTICIPATION PAYABLE

Primary Government

Various institutions of higher education, the State Nursing Homes, History Colorado, the Judicial Branch, and the Departments of Corrections, Transportation, and Personnel & Administration have outstanding notes, bonds, and/or Certificates of Participation (COPs) for the purchase of equipment or to construct facilities or infrastructure. Except for the Department of Corrections which receives Capital Projects Fund appropriations for lease payments related to COPs, specific user revenues are pledged for the payments of interest and future retirement of the obligations. The State is not allowed by its Constitution to issue general obligation debt except to fund buildings for State use, to defend the State or the U.S. (in time of war), or to provide for unforeseen revenue deficiencies; additional restrictive limitations related to the valuation of taxable property also apply.

During Fiscal Year 2012-13 the State's governmental activities had $167.1 million of federal and State revenue available in the Highway Users Tax Fund to meet an equivalent amount of debt service. Collectively, the State's business-type activities had $1,192.9 million of available net revenue after operating expenses to meet the $752.5 million of debt service requirement related to revenue bonds.

The revenue of an individual business-type activity is generally not available to meet the debt service requirements of another business-type activity. (See additional disclosures regarding pledged revenue in Note 36.)

During Fiscal Year 2012-13 the State recorded $246.9 million of interest costs, of which, $84.2 million was recorded by governmental activities and $162.8 million was recorded by business-type activities. The governmental activities interest cost primarily comprises $35.4 million of Highway Users Tax Fund interest on Transportation Revenue Anticipation Notes issued by the Department of Transportation, $18.0 million of interest on Certificates of Participation issued by the Judicial Branch, and $16.5 million of interest on Certificates of Participation issued by the State Treasurer for the Building Excellent Schools Today program. The business-type activities interest cost primarily comprises $132.4 million of interest on revenue bonds issued by institutions of higher education, $17.0 million of interest paid to lending institutions that made loans to students under the College Assist loan guarantee program, $5.9 million of interest on bonds issued by the Bridge Enterprise in the Transportation Enterprise, and $6.9 million of interest on Unemployment Insurance Fund's federal loan and revenue bonds. College Assist and the Transportation Enterprise are nonmajor enterprise funds.

Annual maturities of notes, bonds, and COPs payable at June 30, 2013, are as follows:

(Amounts in Thousands)

	Governmental Activities							
Fiscal Year	Revenue Bonds		Notes Payable		Certificates of Participation		Totals	
	Principal	Interest	Principal	Interest	Principal	Interest	Principal	Interest
2014	$ 141,260	$ 26,205	$ 1,965	$ 400	$ 31,115	$ 51,418	$ 174,340	$ 78,023
2015	147,224	20,104	2,005	359	34,460	48,151	183,689	68,614
2016	157,220	10,268	2,045	317	35,825	45,820	195,090	56,405
2017	126,100	2,680	2,090	275	37,320	44,339	165,510	47,294
2018	-	-	2,135	231	36,815	42,826	38,950	43,057
2019 to 2023	-	-	8,980	472	151,700	192,217	160,680	192,689
2024 to 2028	-	-	-	-	355,965	157,431	355,965	157,431
2029 to 2033	-	-	-	-	238,590	101,039	238,590	101,039
2034 to 2038	-	-	-	-	127,820	52,417	127,820	52,417
2039 to 2043	-	-	-	-	77,060	26,667	77,060	26,667
2044 to 2048	-	-	-	-	40,530	3,194	40,530	3,194
Subtotals	571,804	59,257	19,220	2,054	1,167,200	765,519	1,758,224	826,830
Unamortized Prem/Discount	2,343	-	-	-	24,897	-	27,240	-
Accrued Capital Appreciation Certificates	-	-	-	-	96	-	96	-
Totals	$ 574,147	$ 59,257	$ 19,220	$ 2,054	$ 1,192,193	$ 765,519	$ 1,785,560	$ 826,830

(Amounts in Thousands)

Fiscal Year	Business-Type Activities: Revenue Bonds Principal	Revenue Bonds Interest	Notes Payable Principal	Notes Payable Interest	Certificates of Participation Principal	Certificates of Participation Interest	Totals Principal	Totals Interest
2014	$ 213,596	$ 161,947	$ 685	$ 133	$ 18,930	$ 19,363	$ 233,211	$ 181,443
2015	220,142	155,068	711	106	19,834	18,575	240,687	173,749
2016	222,010	150,025	742	77	20,749	17,677	243,501	167,779
2017	223,023	144,382	766	47	21,679	16,712	245,468	161,141
2018	99,997	138,222	545	16	22,749	15,652	123,291	153,890
2019 to 2023	543,339	623,810	72	19	131,614	59,398	675,025	683,227
2024 to 2028	614,967	490,535	22	1	129,406	23,849	744,395	514,385
2029 to 2033	627,453	331,830	-	-	36,330	2,465	663,783	334,295
2034 to 2038	552,705	171,146	-	-	-	-	552,705	171,146
2039 to 2043	282,225	42,985	-	-	-	-	282,225	42,985
2044 to 2048	12,305	1,092	-	-	-	-	12,305	1,092
Subtotals	3,611,762	2,411,042	3,543	399	401,291	173,691	4,016,596	2,585,132
Unamortized Prem/Discount	83,800	-	(21)	-	2,312	-	86,091	-
Unaccreted Interest	(11,996)	-	-	-	-	-	(11,996)	-
Totals	$ 3,683,566	$ 2,411,042	$ 3,522	$ 399	$ 403,603	$ 173,691	$ 4,090,691	$ 2,585,132

In March 2008, the Colorado School of Mines entered a derivative instrument agreement (interest rate swap) as an effective hedge against expected increasing interest costs on its variable rate debt. See Note 28 for additional information.

Assuming current interest rates are applied over the term of the debt, at June 30, 2013, the Colorado School of Mines' aggregate debt service payments and net swap cash payments are reflected in the table below:

(Amounts in Thousands)

Net Debt Service for Colorado School of Mines' Interest Rate Swap Agreement

Fiscal Year	Principal	Interest	Interest Rate Swap, Net	Total
2014	$ 600	$ 54	$ 1,420	$ 2,074
2015	625	53	1,398	2,076
2016	625	52	1,377	2,054
2017	675	51	1,354	2,080
2018	975	50	1,325	2,350
2019 to 2023	3,475	237	6,278	9,990
2024 to 2028	6,500	206	5,472	12,178
2029 to 2033	13,300	138	3,658	17,096
2034 to 2038	14,610	46	1,229	15,885
2039 to 2043	-	-	-	-
Totals	$ 41,385	$ 887	$ 23,511	$ 65,783

The original principal amount of the State's debt disclosed in the above tables is as follows:

(Amounts in Thousands)

	Revenue Bonds	Notes Payable	Certificates of Participation	Total
Governmental Activities	$ 1,488,500	$ 21,075	$ 1,054,081	$ 2,563,656
Business Type Activities	4,346,115	7,439	475,373	$ 4,828,927
Total	$ 5,834,615	$ 28,514	$ 1,529,454	$ 7,392,583

Component Units

In February 2011, the University of Colorado Foundation renewed a $20.0 million, three-year committed, unsecured line of credit with a bank. The credit line carries an interest rate tied to the LIBOR index floating rate plus 175 basis points. No amounts were outstanding at June 30, 2013.

Debt service requirements to maturity for the Colorado Water Resources and Power Development Authority at December 31, 2012, excluding unamortized original issue discount and premium and deferred refunding costs are:

(Amounts in Thousands)

Year	Principal	Interest	Total
2013	$ 55,435	$ 40,385	$ 95,820
2014	55,555	37,937	93,492
2015	51,120	35,412	86,532
2016	52,425	33,086	85,511
2017	52,125	30,675	82,800
2018 to 2022	225,760	118,869	344,629
2023 to 2027	174,090	72,056	246,146
2028 to 2032	124,460	38,150	162,610
2033 to 2037	83,175	9,433	92,608
2038 to 2042	2,700	312	3,012
Total Future Payments	$ 876,845	$ 416,315	$ 1,293,160

The original principal amount for the outstanding bonds was $1,692.3 million. Total interest paid during 2012 amounted to $62.2 million.

All of the Colorado Water Resources and Power Development Authority's Small Water Resources Program bonds are insured as to payment of principal and interest by National Public Finance Guaranty, a wholly owned subsidiary of MBIA, Inc. The Water Resources Revenue Bonds, Series 2003A, 2004B, 2004C, 2004D, 2004E, Series 2005A, 2005E and 2005F are insured as to payment of principal and interest by MBIA Insurance Corporation. The Water Resources Revenue Bonds Series 2005B, 2005C, 2005D, Series 2008A, Series 2009A, Series 2010A, and 2011A are insured as to payment of principal and interest by Assured Guaranty Municipal Corp. The authority can issue up to $150.0 million (excluding refunding bonds) of outstanding Small Water Resources Revenue Bonds, and as of December 31, 2012, it had $20.2 million of these bonds outstanding.

Metropolitan State University of Denver has unconditionally guaranteed the debt service on bonds issued by the Metropolitan State College of Denver Roadrunner Recovery and Reinvestment Act Finance Authority and transferred to HLC @ Metro, Inc. in October 2010. Bonds of $54.9 million were issued to finance the University's Hotel and Hospitality Learning Center. The debt service requirements to maturity for HLC @ Metro, Inc. at June 30, 2013, are as follows:

(Amounts in Thousands)

Fiscal Year	Principal	Interest	Total
2014	$ -	$ 3,226	$ 3,226
2015	410	3,219	3,629
2016	710	3,202	3,912
2017	825	3,178	4,003
2018	1,075	3,138	4,213
2019 to 2023	6,710	14,874	21,584
2024 to 2028	7,930	12,951	20,881
2029 to 2033	9,590	10,261	19,851
2034 to 2038	11,745	6,825	18,570
2039 to 2043	15,890	2,487	18,377
Total Future Payments	$ 54,885	$ 63,361	$ 118,246

NOTE 25 – CHANGES IN LONG-TERM LIABILITIES

Primary Government

The following table summarizes the changes in long-term liabilities for Fiscal Year 2012-13:

(Amount in Thousands)

	Beginning Balance July 1	Changes Additions	Changes Reductions	Ending Balance June 30	Due Within One Year
Governmental Activities					
Deposits Held In Custody For Others	$ 2,680	$ 3,398	$ (2,665)	$ 3,413	$ 3,396
Accrued Compensated Absences	142,253	18,508	(11,393)	149,368	10,955
Claims and Judgments Payable	375,374	5,157	(10,207)	370,324	46,873
Capital Lease Obligations	121,429	40,927	(11,346)	151,010	20,004
Bonds Payable	737,432	30,925	(194,209)	574,148	141,260
Certificates of Participation	1,018,456	205,361	(31,625)	1,192,192	31,115
Notes, Anticipation Warrants, Mortgages	21,075	110	(1,965)	19,220	1,965
Other Long-Term Liabilities	427,828	93,480	(77,190)	444,118	-
Total Governmental Activities Long-Term Liabilities	2,846,527	397,866	(340,600)	2,903,793	255,568
Business-Type Activities					
Accrued Compensated Absences	233,968	40,082	(21,112)	252,938	16,609
Claims and Judgments Payable	36,472	5,785	(3,264)	38,993	-
Capital Lease Obligations	39,038	9,643	(6,953)	41,728	6,575
Derivative Instrument Liabilities	12,994	-	(4,661)	8,333	-
Bonds Payable	3,753,617	429,150	(457,814)	3,724,953	214,196
Certificates of Participation	420,950	83,368	(100,716)	403,602	18,930
Notes, Anticipation Warrants, Mortgages	7,354	-	(3,833)	3,521	685
Other Postemployment Benefits	139,653	37,523	-	177,176	-
Other Long-Term Liabilities	45,770	27,267	(34,540)	38,497	24,770
Total Business-Type Activities Long-Term Liabilities	4,689,816	632,818	(632,893)	4,689,741	281,765
Fiduciary Activities					
Deposits Held In Custody For Others	865,278	732,801	(843,625)	754,454	730,220
Accrued Compensated Absences	37	3	(3)	37	-
Other Long-Term Liabilities	5,729	25	(5,109)	645	-
Total Fiduciary Activities Long-Term Liabilities	871,044	732,829	(848,737)	755,136	730,220
Total Primary Government Long-Term Liabilities	$ 8,407,387	$ 1,763,513	$ (1,822,230)	$ 8,348,670	$ 1,267,553

Accrued compensated absences liabilities of both the governmental activities and the business-type activities are normally liquidated using resources of the fund that is responsible for paying the employee's salary. As a result, the resources of nearly all of the State's funds are used to liquidate the compensated absence liability.

The amounts shown in the schedule above for Notes, Bonds, and Certificates of Participation do not include short-term borrowing disclosed in Note 23. A current portion is not normally identifiable for Claims and Judgments Payable, Derivative Instrument Liabilities, and Other Post Employment Benefits in business-type activities, and Other Long-Term Liabilities except for CollegeInvest's prepaid tuition costs.

Long-term liabilities that are actuarially determined include amounts for claims that are incurred but not yet reported. Since these liabilities are not based on individually identifiable claims, it is not practicable to report gross additions and reductions. (See notes 19 and 21 for the amount of claims reported and paid and other adjustments to these actuarially determined liabilities.)

Governmental activities include internal service funds which apply full accrual accounting, and as a result, additions to Capital Lease Obligations shown above include amounts that are not shown as capital lease proceeds on the *Statement of Revenues, Expenditures, and Changes in Fund Balance – Governmental Funds*.

At June 30, 2013, the following obligations were classified as Other Long-Term Liabilities on the government-wide *Statement of Net Position*:

The $444.1 million shown for governmental activities primarily comprises:

- $287.3 million of tax refunds payable at the Department of Revenue, which were at various levels of administrative and legal appeal. These refunds relate to tax revenues of the General Purpose Revenue Fund and Highway Users Tax Fund. Payment is not expected within one year.
- $154.4 million of pollution remediation obligations at the Department of Public Health and Environment (see Note 27 for additional information on pollution remediation obligations).
- $2.4 million of unclaimed property liabilities estimated to be due to claimants.

The $13.7 million (including $1.8 million Due to Component Units) shown for business-type activities primarily comprises $11.9 million of unearned revenue in Higher Education Institutions, the most significant balances of which relate to an early retirement incentive program and an alternate Medicare program at the University of Colorado ($4.7 million and $5.3 million, respectively).

Component Units

Changes in long-term liabilities are summarized as follows:

(Amounts in Thousands)

	Restated Beginning Balance	Additions	Reductions	Ending Balance	Current Portion
Colorado Water Resources and Power Development Authority					
Bonds Payable	$ 1,100,140	$ 17,970	$ (241,265)	$ 876,845	$ 55,435
Other Long-Term Liabilities	$ 196,959	$ 45,902	$ (80,560)	$ 162,301	$ 114,746

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Other Long-Term Liabilities of the Colorado Water Resources and Power Development Authority were primarily contained in its Water Operations Fund, accounting for $24.9 million of the $32.5 million total. Other long-term liabilities of the Water Pollution Control Fund and Drinking Water Fund were $0.9 million and $6.7 million respectively. Seventy percent of total, other long-term liabilities ($22.9 million) were related to project costs payable – amounts not yet requisitioned – on loans made to local government borrowers.

The University of Colorado Foundation has beneficial interest in various split-interest agreements including charitable gift annuities, charitable remainder trusts (annuity and unitrust), two charitable lead trusts, a minor pooled income fund, charitable remainder trusts held by others, and perpetual trusts. Charitable gift annuity assets are immediately available to the foundation. After termination of charitable remainder trust agreements, the related assets revert to the foundation to create an endowment to support university activities. The estimated net present value of obligations to named beneficiaries is reported as an Other Long-Term Liability on the *Statement of Net Position – Component Units.* Actuarially determined life expectancies and applicable rates of return are used to estimate the obligation to named beneficiaries. The fair value of assets in excess of the estimated liability is recorded as Gifts and Donations revenue at the date of the gift.

Changes in value of investments are combined with changes in the actuarial estimate of liabilities and are reported as Gifts and Donations revenue on the *Statement of Revenue, Expenditures, and Changes in Fund Net Position – Component Units*. At June 30, 2013, the foundation held $41.3 million of split interest agreement investments with $18.9 million of related liabilities and reported $5.4 million of net beneficial interest in charitable trusts held by others.

At June 30, 2013, the University of Colorado Foundation held $278.9 million of endowments and other funds in trust for the University of Colorado and another entity. On the *Statement of Net Position – Component Units,* this liability is reported primarily as Deposits Held in Custody and partially as Other Current Liabilities.

At June 30, 2013, the Colorado State University Foundation held $14.0 million of endowments and related expendable accounts for Colorado State University. On the *Statement of Net Position – Component Units,* this liability is reported as Deposits Held in Custody.

At June 30, 2013, the Colorado School of Mines Foundation (CSMF), acting as trustee, held charitable trust and pooled income assets of $15.5 million; related liabilities of $10.7 million are calculated using the Internal Revenue Service discount rate for computing charitable contribution deductions. The estimated net present value of obligations to named beneficiaries is reported as part of Other Long-Term Liabilities on the *Statement of Net Position – Component Units.*

CSMF has entered several gift annuity contracts that require future payments to the donor or their named beneficiaries; these requirements are reported as part of the $10.7 million mentioned above and total $4.8 million. At June 30, 2013, CSMF reported $19.8 million of assets held in trust, primarily for the Colorado School of Mines, which are shown on the *Statement of Net Position – Component Units* as Deposits Held in Custody.

CoverColorado, a nonmajor component unit, reserved $17.6 million for health policy claims. On the *Statement of Net Position – Component Units,* this liability is reported as Claims and Judgments Payable.

NOTE 26 – DEFEASED DEBT

Debt is defeased by depositing in escrow accounts an amount sufficient, together with known minimum investment yields, to pay principal, interest, and any redemption premium on the debt to be defeased. During Fiscal Year 2012-13, debt was defeased in both governmental and business-type activities.

At June 30, 2013, the remaining balances of amounts previously placed in escrow accounts with paying agents are as follows:

(Amount in Thousands)

Agency	Amount
Governmental Activities:	
Department of Transportation	$ 153,855
Department of Treasury	$ 18,240
Department of Corrections	$ 18,100
Business-Type Activities:	
University of Colorado	$ 388,690
Colorado State University	$ 257,095
Colorado Mesa University	$ 45,640
Colorado School of Mines	$ 6,935
Western State College	$ 16,270
Adams State College	$ 7,420
Community College System	$ 4,740
Total	$ 916,985

The Department of Transportation issued $30,925,000 of its Transportation Revenue Anticipation Notes, Taxable Refunding Series 2013 to fully defease $28,570,000 of its Transportation Revenue Anticipation Notes, Series 2004A. The defeased debt had an interest of 5.00 percent, and the new debt had an interest rate of 0.40 percent. The remaining term of the debt was 4 years and the estimated debt service cash flows decreased by $2,044,062. The defeasance resulted in an economic gain of $2,013,305 and a book loss of $1,654,852 that will be amortized as an adjustment of interest expense over the remaining 4 years of the new debt.

The Board of Regents of the University of Colorado, issued $100,165,000 of its Enterprise Refunding Revenue Bonds, Series 2012A-2 ($53,000,000) and Enterprise Refunding Revenue Bonds, Series 2012A-3 (47,165,000) to defease a total of $100,115,000 comprising a portion of its Series 2004 Enterprise Revenue Bonds, Series 2005A Enterprise Revenue Bonds, Series 2005B Enterprise Revenue Bonds, Series 2006A Enterprise Revenue Bonds, and Series 2007B Enterprise Revenue Bonds. The defeased debt had interest rates ranging from 4.80 to 4.93 percent, and the new debt had interest rates ranging from 2.77 to of 3.55 percent. The remaining term of the debt was 20 years, and the estimated debt service cash flows decreased by $5,565,655. The defeasance resulted in an economic gain of $4,332,484 and a book loss of $12,283,576 that will be amortized as an adjustment of interest expense over the remaining 20 years of the new debt.

The State of Colorado, acting through the Board of Regents of the University of Colorado issued $70,910,000 of its Refunding Certificates of Participation, Series 2013 to fully defease $71,275,000 of its Certificates of Participation, Series 2005B, University of Colorado Health Sciences Center Project. The defeased debt had an interest rate of 4.90 percent, and the new debt has an interest rate of 4.60 percent. The remaining term of the debt was 17.5 years and the estimated debt service cash flows decreased by $4,764,734. The defeasance resulted in an economic gain of $8,322,066 and a book loss of $7,856,934 that will be amortized as an adjustment of interest expense over the remaining 17.5 years of the new debt.

The Board of Governors of the Colorado State University System issued $176,015,000 of its Tax-Exempt System Enterprise Revenue Bonds, Series 2013A and $16,690,000 of its Taxable System Enterprise Revenue Refunding Bonds, Series 2013B to fully defease its Auxiliary Enterprise Revenue Bonds, Series 2005B, its Tax-Exempt System Enterprise Revenue Bonds, Series 2007A and 2009A, and its Taxable System Enterprise Revenue Refunding Bonds, Series 2007C. The defeased debt had interest rates ranging from 4.94 percent to 5.67 percent, and the new debt has interest rates ranging from 1.44 to 4.97 percent. The remaining term of the debt was 26 years and the estimated debt service cash flows decreased by $54,584,555. The defeasance resulted in an economic gain of $24,616,338 and a book loss of $38,728,235 that will be amortized as an adjustment of interest expense over the remaining 30 years of the new debt.

The Auraria Higher Education Center issued $17,040,000 of its Student Fee Revenue Refunding Bonds, Series 2013 to current refund its Student Fee Revenue Bonds (Tivoli Student Center Revitalization Project), Series 2003. The old debt had an interest rate of 4.45 percent, and the new debt has an interest rate of 3.39 percent. The remaining term of the debt was 12 years and the estimated debt service cash flows decreased by $1,618,461. The defeasance resulted in an economic gain of $1,583,423 and a book loss of $238,045 that will be amortized as an adjustment of interest expense over the remaining 12 years of the new debt.

The Board of Trustees of the Colorado School of Mines issued $6,770,000 of its Institutional Enterprise Revenue Bonds, Series 2012B to fully defease its Refunding and Improvement Revenue Bonds, Series 2002 and 2004. The defeased debt had an interest of 4.90 percent, and the new debt has an interest rate of 4.80 percent. The remaining term of the debt was 12 years and the term of the new debt was 13 years. The estimated debt service cash flows decreased by $994,417. The refunding resulted in an economic gain of $879,739 and a book loss of $ 312,120 that will be amortized as an adjustment of interest expense over 30 years.

NOTE 27 – POLLUTION REMEDIATION OBLIGATIONS

Various State agencies and institutions of higher education have pollution remediation obligations as defined by GASB Statement No. 49. Liability amounts are included in Other Current Liabilities or Other Long-Term Liabilities on the government-wide and proprietary fund-level *Statement of Net Positions*

The State has numerous instances of hazardous waste contamination that qualify as Superfund sites. Superfund is the federal government's program to clean up these hazardous waste sites. A hazardous waste site becomes a Superfund site when it is placed on an Environmental Protection Agency (EPA) list that ranks sites according to a process that assesses current or potential health impacts. The following individually significant items are all Superfund sites under the control of the Department of Public Health and Environment (DPHE).

The State's total amount of pollution remediation obligations as of June 30, 2013 was $158.6 million ($4.2 million of which was a current liability). Superfund sites account for approximately $157.4 million ($3.0 million of which was a current liability) of the State's total pollution remediation obligation. Other pollution obligations of the State generally include remediation activities related to asbestos abatement and removal, land contamination, and leaking underground storage tanks. Individually significant pollution remediation obligations are disclosed below:

- DPHE recorded a liability for remediation activities at the Summitville Mine of approximately $73.1 million related to the operation of a water treatment plant. The new water treatment plant was completed in Fiscal Year 2011-12, and the operating and maintenance costs of the new plant are to be shared with the Environmental Protection Agency (EPA) in a cost-sharing ratio of 10 percent State, 90 percent EPA. Beginning in calendar year 2023, the State will assume 100 percent of the operating costs of the new plant. Operating and maintenance estimates are based on experience in operating existing plants adjusted for the newer design and technological advancements. Potential changes affecting these estimates include regulatory changes in the EPA cost-sharing ratio, as well as technology and pricing changes that could impact operating costs. As of June 30, 2013, the State has received $7.4 million in recoveries from other responsible parties.
- DPHE recorded a liability for remediation activities in the Clear Creek Basin of approximately $53.1 million related to a number of inactive precious metal mines that caused contamination in surface water and soil in the basin. The liability includes remediation and site clean-up activities, projected post-remediation operating and monitoring costs, the State operation of an existing water treatment plant, and operation of a new water treatment plant whose construction commenced in 2013. Current operating and maintenance costs are borne 100 percent by the State. Beginning in 2016, the department will share these costs with the EPA in a cost-sharing ratio of 10 percent State, 90 percent EPA for 10 years, after which time the State assumes 100 percent of the costs. Operating and maintenance estimates are based on experience in operating existing plants adjusted for the newer design and technological advancements. Potential changes affecting these estimates include regulatory changes in the EPA cost-sharing ratio, as well as technology and pricing changes that could impact construction and operating costs.
- DPHE recorded a liability for remediation activities at the Captain Jack Mill of approximately $5.4 million related to the clean-up of contamination from mine waste piles and drainage. The EPA and the State have agreed upon a remediation plan from a recently completed engineering study. Two remedial design projects on surface and subsurface water have been completed. The cost-sharing ratio of 10 percent State, 90 percent EPA, is expected to end in 2018 at which time the State assumes 100 percent of the cost. Construction cost estimates were based upon an engineering study and construction bids received by the State. Operating and maintenance estimates are based on experience in operating existing plants adjusted for the newer design and technological advancements. Potential changes affecting these estimates include regulatory changes in the EPA's cost-sharing ratio, as well as technology and pricing changes that could impact construction and operating costs.
- DPHE recorded a liability for remediation activities at the Nelson Tunnel of approximately $16.7 million related to the clean-up of contamination from mine waste piles and drainage. The liability includes the construction of a water treatment plan from 2014 to 2016. The State will be liable for a share of construction costs for a water treatment plant as well as future operating and maintenance costs in a cost-

sharing ratio of 10 percent State, 90 percent EPA until 2027, after which time the State assumes 100 percent of the costs. Plant construction cost estimates were based upon engineering designs and construction bids received by the State. Operating and maintenance estimates are based on experience in operating existing plants adjusted for the newer design and technological advancements. Potential changes affecting these estimates include regulatory changes in the EPA's cost-sharing ratio, as well as technology and pricing changes that could impact construction and operating costs.

NOTE 28 – DEFERRED INFLOWS AND OUTFLOWS OF RESOURCES

A. DERIVATIVE INSTRUMENTS

On March 5, 2008, the Colorado School of Mines entered into an interest rate swap agreement in connection with its Variable Rate Demand Enterprise Refunding Revenue Bonds Series 2008A debt issuance. The swap agreement was not terminated with the refunding of the Series 2008A bonds by the Series 2010A Refunding Bonds issued in 2010. This agreement continues to qualify as a hedging derivative instrument per GASB Statement No. 53 – Accounting and Financial Reporting for Derivative Instruments. Changes in the fair value of hedging derivative instruments are reported as either deferred inflows or deferred outflows of resources in the Statement of Net Position, and accordingly, the State recognized a Deferred Outflow of Resources of $0.6 million as of June 30, 2013.

The Swap Agreement is a cash flow hedge and was entered into with the objective of protecting against the potential of rising interest rates on existing variable rate revenue bonds. The Agreement, with an original notional amount of $43.2 million and current notional amount of $41.4 million, provides for net settlement payments to or from Morgan Stanley equal to the difference between the Agreement's fixed rate of 3.59 percent (payable by the School) and 67 percent of the one-month British Bankers' Association London Interbank Offering Rate (payable by Morgan

Stanley), which was 0.13 percent at June 30, 2013. Cash flows between the parties are settled on the net difference. The market value to Colorado School of Mines as of June 30, 2013 was $8.3 million liability as determined by Morgan Stanley, counterparty to the Swap Agreement. The Agreement has an effective date of March 5, 2008, and a termination date of December 1, 2037. The derivative is reported under Noncurrent Liabilities on the *Statement of Net Position*.

There are inherent risks associated with interest rate swaps that the Colorado School of Mines monitors and addresses including:

- Termination Risk – Terminating the transaction while the market value is negative would likely require a termination payment by the School. An unanticipated termination and related payment could occur due to management decision to terminate, a counterparty default, or a decrease in the School's credit rating.
- Credit Risk – This is the risk that the counterparty will not fulfill its obligations. The School considers the Swap Agreement counterparty's credit quality rating and whether the counterparty can withstand continuing credit market stress. The School does not consider this a significant risk.
- Basis Index Risk – Basis risk arises as a result of movement in the underlying variable rate indices that may not be in tandem, creating a cost differential that could result in a net cash outflow by the School. Basis risk can also result from the use of floating, but different, indices. To mitigate basis risk, the School's policy requires indices used in an interest rate swap agreement to be recognized market indices, including, but not limited to, the Securities Industry and Financial Markets Association or the London Interbank Offered Rate.

B. REFUNDING TRANSACTIONS

Component Unit

The Colorado Water Resources and Power Development Authority recorded $0.5 million as a Deferred Outflow of Resources for dererred refunding costs. The Authority recorded $0.8 million in refunding benefits and $0.1 million in prepaid interest on loans as a Deferred Inflow of Resources.

NOTES 29 Through 32 – DETAILS OF NET POSITION AND FUND BALANCE

NOTE 29 – PRIOR PERIOD ADJUSTMENTS AND ACCOUNTING CHANGES

Primary Government

C. PRIOR PERIOD ADJUSTMENTS

The beginning net position/fund balance was restated as a result of the following prior period adjustments.

	Government-Wide Statements		Fund-Level Statements					
			Major Governmental Fund					Major Proprietary Fund
Subject	Governmental Activities	Business-Type Activities	General Fund	Resource Extraction	Highway Users Tax Fund	Capital Projects	Other Special Revenue Funds	Higher Education Institutions
Wildfire Functions	6,721,283	(6,721,283)					6,721,283	(6,721,283)
Geological Survey	(870,662)	870,662		(870,662)				870,662
State Land Board	578,975						578,975	
Risk Management	(19,777)		(19,777)					
Waste Tire							-	
Merit Reversions			-					
Capital Projects	547,428					547,428		
Revolving Loan			(9,524,075)				9,524,075	
Water Purchase				12,000,000				
Fund Reclass					(123,890)		123,890	
	6,957,247	(5,850,621)	(9,543,852)	11,129,338	(123,890)	547,428	16,948,223	(5,850,621)

A total of $6,721,283 moved from business-type activity in Higher Education Institutions to governmental activity in Other Special Revenue Funds when Colorado State University transferred the forestry functions related to fire and wildfire preparedness, response, suppression, coordination and management to the Department of Public Safety. The transfer also required a decrease of $6,260,261 to the beginning cash balance on the *Statement of Cash Flows–Proprietary Funds.*

A total of $870,662 moved from governmental activity in the Resource Extraction Fund to business-type activity in Higher Education Institutions when the Colorado Geological Survey was moved from the Department of Natural Resources to the Colorado School of Mines on January 31, 2013. The transfer required an increase of $578,713 to the beginning cash balance on the *Statement of Cash Flows–Proprietary Funds.*

Governmental activities increased by $578,975 in Other Special Revenue Funds when the State Land Board (a portion of nonmajor Permanent Funds), within the Department of Natural Resources, failed to record leasing activity for the Loveland Technology Center and the School Fund in Fiscal Year 2011-12.

Governmental activities decreased by $19,777 in the General Fund when the Risk Management Fund in the Department of Personnel and Administration (a nonmajor Special Purpose component of the General Fund) paid Western State Colorado University to assume responsibility for claims and liabilities in the General Liability Fund that would have otherwise been current liabilities of the fund in Fiscal Year 2012-13. This transaction had no effect on the Higher Education Institutions because Western State Colorado University received a cash equivalent to the newly assumed current liability.

Governmental activities increased by $547,428 in the Capital Projects Fund when the State Historical Society corrected accounting entries related to Certificates of Participation in prior fiscal years.

Within governmental funds on the Fund-Level Statements, as part of the Other Special Revenue Funds, the Department of Public Health and Environment moved $896,235 from the Waste Tire Cleanup Fund (a portion of the nonmajor Environment and Health Protection Fund) into the Process and End Users Fund (a portion of the nonmajor Other Special Revenue Funds).

Within governmental funds on the Fund-Level Statements, as part of the General Fund, $84,000 moved from the General Purpose Revenue Fund (a component of the General Fund) to the State Employee Reserve Fund (a portion of the Special Purpose General Fund component of the General Fund) for a merit pay reversion that should have occurred in Fiscal Year 2011-12.

Within governmental funds on the Fund-Level Statements, $9,524,075 moved from the General Purpose Revenue Fund (a component of the General Fund) into the Other Special Revenue Funds related to when the revolving loan program was moved from the Clean and Renewable Energy Fund (a portion of the nonmajor Colorado Gaming Fund).

Within governmental funds on the Fund-Level Statements, as part of the Resource Extraction Fund, $12,000,000 was reclassified by the Colorado Water Conservation Board from a water asset used in its operations to resale inventory. This reclassification does not affect governmental activities on the Government-Wide Statements, but it is reflected on the *Statement of Revenues, Expenditures and Changes in Fund Balances Reconciled to the Statement of Activities.*

Within governmental funds on the Fund-Level Statements, $123,890 moved from Highway Users Tax Fund to Other Special Revenue Funds when the Law Enforcement Assistance Fund was reclassified as an Other Special Revenue Fund (a portion of the nonmajor Environment and Health Protection Fund).

Amounts shown in this note are actual balances and do not agree to amounts shown on the financial statements due to rounding on the statements.

D. ACCOUNTING CHANGES

Component Units

The beginning net position of the Component Units on the government-wide *Statement of Activities* decreased by $931,038,000 when the reporting classification of the University of Colorado Hospital Authority (UCHA) changed from being a major component unit of the State to being a related party of the State. Effective July 1, 2012, UCHA entered into a joint operating agreement with Poudre Valley Health Care Inc. and subsequently with Memorial Health System, in the creation of University of Colorado Health (UC Health) – a newly formed governmental non-profit corporation. Although the relationship between UCHA and the State of Colorado has not changed as a result of this joint operating agreement, the State and UC Health evaluated the most appropriate reporting entity for UCHA to report under as it qualified as reportable under both entities. It was determined under governmental standards that UCHA should be reporting as a component unit of UC Health, and as a related party to the State of Colorado. As a result, the University of Colorado Hospital Authority had no activity on the the *Statement of Net Position-Component Units.* In addition, the *Statement of Revenues, Expenses, and Changes in Net Position-Component Units* (Other Component Units) shows the impact of the change of $931,038,000.

The beginning net position on the *Statement of Revenues, Expenses, and Changes in Net Position-Component Units* decreased by $1,364,963 when the Colorado Water Resources and Power Development Authority (CWRPDA) implemented GASB Statement No. 65 – Items Previously Reported As Assets and Liabilities. As a result of the implementation, certain items previously reported as assets and liabilities were expensed or reclassified as deferred outflows and inflows.

NOTE 30 – FUND BALANCE

On the *Balance Sheet – Governmental Funds,* the fund balance comprises the following:

(Amounts in Thousands)

	Restricted Purposes	Committed Purposes	Assigned Purposes
GENERAL FUND:			
General Government	$ 323,685	$ 260,314	$ 7
Business, Community and Consumer Affairs	-	12,804	-
Education	162,925	2,162	-
Health and Rehabilitation	-	3,912	-
Justice	551	-	-
Natural Resources	-	160	-
TOTAL	$ 487,161	$ 279,352	$ 7
RESOURCE EXTRACTION:			
General Government	$ 66,000	$ 231,017	$ -
Business, Community and Consumer Affairs	-	150,716	-
Education	-	4,321	-
Natural Resources	13,537	468,166	-
TOTAL	$ 79,537	$ 854,220	$ -
HIGHWAY USERS TAX:			
General Government	$ 8,317	$ 10,949	$ -
Health and Rehabilitation	8	1,651	-
Justice	-	64	-
Transportation	1,137,672	26,423	-
TOTAL	$ 1,145,997	$ 39,087	$ -
CAPITAL PROJECTS:			
General Government	$ -	$ 34,839	$ -
Education	-	10,706	-
Health and Rehabilitation	-	95	-
Justice	2,492	5,999	-
Natural Resources	-	39	-
TOTAL	$ 2,492	$ 51,678	$ -
STATE EDUCATION:			
Education	1,257,167	-	-
TOTAL	$ 1,257,167	$ -	$ -
OTHER GOVERNMENTAL FUNDS:			
General Government	$ 144,275	$ 214,879	$ -
Business, Community and Consumer Affairs	46,634	216,448	-
Education	22,605	46,383	-
Health and Rehabilitation	15,080	93,180	-
Justice	37,619	103,377	-
Natural Resources	11,324	7,963	-
Social Assistance	465	53,384	-
Transportation	19,814	387	-
TOTAL	$ 297,816	$ 736,001	$ -

The significant fund balances held for restricted purposes as of June 30, 2013, include:

- $320.8 million in the General Fund in the General Government function from bond proceeds issued by the Building Excellent Schools Today (BEST) program and held by the State Treasurer to fund public school construction.
- $153.3 million in the General Fund in the Education function related to the BEST program; a portion in cash from bond proceeds issued by the Treasurer and a portion in local school district matching funds restricted for public school fund construction under a settlement agreement.
- $1,137.7 million in the Highway Users Tax Fund in the Transportation function from motor fuels tax and fees that pursuant to Article X, Section of the State Constitution is restricted for highway construction and maintenance.
- $1,257.2 million in the State Education Fund in the Education function from 0.33 percent of income taxes is restricted for educational purposes pursuant to Article IX, Section 17 of the State Constitution.
- $92.5 million in the Other Governmental Funds in the General Government function represents a portion of the TABOR emergency reserve recorded in the Major Medical Fund.

The significant fund balances held for committed purposes as of June 30, 2013, include:

- $216.1 million in the General Fund in the General Government function represents the portion of the $373.0 five percent statutory reserve available on a GAAP basis (see Note 6I).
- $231.0 million in the Resources Extraction Fund in the General Government function represents several tax receipts held by the State Treasurer.
- $141.4 million in the Resource Extraction Fund in the Business, Community, and Consumer Affairs function from several tax and federal mineral leasing moneys held for the Department of Local Affairs for distribution to local governments.
- $340.4 million in the Resource Extraction Fund in the Natural Resources function represents loans receivable for loans issued to local governments by the Colorado Water Conservation Board.
- $37.6 million in the Other Governmental Funds in the Justice function represents balances from fees for stabilization purposes, offender services and victims' assistance.
- Remaining balances in Other Governmental Funds in the General Government, Business, Community and Consumer Affairs represent various programs, all of which individually represent less than $10.0 million of the total.

NOTE 31 – STABILIZATION ARRANGEMENTS

In accordance with C.R.S. 24-75-201.1(d) the State maintains a General Purpose Revenue Fund statutory reserve for purposes of budget stabilization. The reserve is calculated as five percent of General Purpose Revenue Fund appropriations. C.R.S. 24-75-201.5(1)(a) further requires the Governor to take action within the fiscal year to preserve one half of the reserve when economic forecasts indicate revenues will not be adequate to maintain the required reserve. In conjunction with the Governor's actions to reduce expenditures, the legislature has traditionally taken action to use the reserve. Historically, the statutory reserve has only been expended during recessionary periods when other budget measures have been exhausted. In Fiscal Year 2012-13 there was no use of the reserve. As of June 30, 2013, on a legal budgetary basis the reserve was $373.0 million or 5.0 percent of appropriated expenditures. On a GAAP basis only $216.1 million was available for the reserve (see Note 6I).

Article XXIV Section 7 of the State Constitution created the Old Age Pension Stabilization Fund, which is reported as a component of the General Fund – Special Purpose Funds. The fund is maintained at $5.0 million and is only accessible through appropriation for old age pension basic minimum awards. Historically, the reserves in the fund have not been accessed.

NOTE 32 – MINIMUM FUND BALANCE POLICIES

The appropriations process and statutory structure that governs State fiscal matters generally does not provide for the ability to set aside fund balances outside of those processes. However, in limited circumstances boards and committees have fiscal policy and/or rulemaking authority. The following minimum fund balances were established under this type of authority.

Pursuant to Rule 8.2003.D, the Hospital Provider Fee Oversight Advisory Board has established a reserve of four percent of the estimated expenditures for the Hospital Provider Fee Cash Fund plus any interest accrued by the fund. For Fiscal Year 2012-13 the reserve was $10.5 million. The reserve acts as a buffer to minimize the need for midyear fee increases in the event that expenditures are higher than estimated. The minimum fund balance is reported as Committed in the nonmajor Health and Environmental Protection Fund.

NOTE 33 – INTERFUND RECEIVABLES AND PAYABLES

Individual interfund receivable and payable balances at June 30, 2013, were:
.

	General Fund	Resource Extraction	Highway Users Tax	Capital Projects
SELLER'S/LENDER'S RECEIVABLE				
MAJOR FUNDS:				
General Fund				
General Purpose	$ 257	$ 90	$ 847	$ -
Special Purpose	12,739	-	-	-
Resource Extraction	35	-	-	91
Highway Users	310	-	-	-
Regular Capital Projects	420	-	-	-
Special Capital Construction	-	-	-	-
State Education	1,073,491	-	-	-
Higher Education Institutions	2,518	269	217	-
NONMAJOR FUNDS:				
SPECIAL REVENUE FUNDS:				
Labor	182	-	-	-
Gaming	-	-	-	-
Tobacco Impact Mitigation	52	-	-	-
Resource Management	-	-	-	-
Environment and Health Protection	327	-	-	-
Unclaimed Property	-	-	-	-
Other Special Revenue	21	-	3	-
PERMANENT FUNDS:				
State Lands Trust	-	-	-	-
State Lands Trust Nonexpendable	-	-	-	-
OTHER GOVERNMENTAL FUNDS:				
Debt Service	-	-	-	-
ENTERPRISE FUNDS:				
Wildlife	-	-	-	-
College Assist	-	-	-	-
State Fair Authority	-	-	-	-
Correctional Industries	273	-	-	-
State Nursing Homes	1,419	-	-	-
INTERNAL SERVICE FUNDS:				
Central Services	-	-	-	-
Information Technology	3,964	-	-	-
Other Internal Service	-	-	-	-
FIDUCIARY FUNDS:				
Group Benefit Plans	22,067	-	1	-
College Savings Plan	-	-	-	-
Other Fiduciary	-	-	-	-
TOTAL	$ 1,118,075	$ 359	$ 1,068	$ 91

(Amounts in Thousands)

BUYER'S / BORROWER'S PAYABLE

Higher Education Institutions	State Lottery	All Other Funds	Total
$ 1,343	$ -	$ 21,120	$ 23,657
-	23,563	3,982	40,284
-	-	1,322	1,448
-	-	2,663	2,973
1,935	-	-	2,355
-	-	-	-
-	-	-	1,073,491
-	-	2,546	5,550
-	-	-	182
-	-	21	21
-	-	1,064	1,116
-	-	-	-
-	-	169	496
-	-	-	-
-	-	1,964	1,989
-	-	4,143	4,143
-	-	1,570	1,570
-	-	-	-
296	3,730	244	4,270
-	-	-	-
-	-	-	-
2,506	-	34	2,813
-	-	-	1,419
25	-	-	25
-	-	5	3,969
-	-	6	6
1,518	-	1	23,587
-	-	5,042	5,042
-	10,005	-	10,005
$ 7,623	$ 37,298	$ 45,896	$ 1,210,411

Except for the transfer of General Fund Surplus discussed below; all of the material receivables and related payables shown in the schedule on the previous two pages are the result of normal operating activities where the receivables and payables were not liquidated before the year-end close of the State's accounting system. This represents timing differences between when generally accepted accounting principles require transactions to be recognized and when cash is actually distributed.

The State Education Fund receivable of $1,073.5 million represents a transfer of the General Fund Surplus for Fiscal Year 2012-13 required in accordance with CRS 24-75-220. The cash transfer will occur upon the issuance of the State's Fiscal Year 2012-13 Comprehensive Annual Financial Report in December 2013.

The General Purpose Revenue Fund receivable of $21.1 million from All Other Funds primarily includes $12.1 million of receivables from the Limited Gaming Fund, $5.5 million from various cash funds to support incurred Medicaid expenditures, $1.2 million to eliminate the presentation of deficit cash balances in the Debt Service Fund and the State Fair Fund, and $0.9 million to support the Family Support Registry in the Department of Human Services.

The Special Purpose General Fund receivable of $12.7 million primarily includes $6.4 million in transfers to the Developmental Disabilities Fund, $3.0 million legislative reversions and $3.1 million in personal services and operating line item reversions, payable to the Legislative Department Cash Fund and State Employee Reserves Fund, respectively.

The Special Purpose General Fund receivable of $23.6 million from the State Lottery primarily consists of a payable recorded by the Conservation Trust Fund for $14.9 million, and in the Building Excellent Schools Today Grant Program in the amount of $8.6 million.

The Group Benefits Plan Fund receivable of $22.1 million from the General Purpose Revenue Fund primarily represents the health insurance benefits premium portion of payroll for services provided in the fiscal year that is required by statute to be paid in the next fiscal year.

The $5.0 million College Savings Plan receivable due from All Other Funds consists of revenue for marketing, scholarship commitments and administrative fees for the CollegeInvest Trust Funds.

The Other Fiduciary Fund receivable of $10.0 million was recorded by the State Treasurer for the Great Outdoors Colorado Fund. This is a statutory distribution of the Lottery net proceeds.

NOTE 34 – TRANSFERS BETWEEN FUNDS

Transfers between funds for the fiscal year ended June 30, 2013, were as follows:

TRANSFER-OUT FUND	General Fund	Resource Extraction	Highway Users Tax
MAJOR FUNDS:			
General Fund:			
General Purpose	$ 2,908,852	$ -	$ -
Special Purpose	72,821	-	-
Resource Extraction	65,250	-	-
Highway Users Tax	51,651	-	-
Capital Projects:			
Regular Capital Projects	-	-	500
Special Capital Projects	3	-	-
State Education	1,810	-	-
Higher Education Institutions	4,463	-	-
Unemployment	2,285	-	-
Lottery	63,483	-	-
NONMAJOR FUNDS:			
SPECIAL REVENUE FUNDS:			
Labor	29,449	-	-
Gaming	13,211	-	-
Tobacco Impact Mitigation	83,065	-	-
Resource Management	743	-	-
Environment and Health Protection	682,698	-	-
Unclaimed Property	2,633	-	-
Other Special Revenue	95,219	20	545
PERMANENT FUNDS:			
State Lands Trust Nonexpendable	301	-	-
State Lands Trust Expendable	118,262	-	-
Other Permanent Trust Nonexpendable	-	-	-
ENTERPRISE FUNDS:			
CollegeInvest	51	-	-
Wildlife	11,621	298	-
College Assist	106	-	-
State Fair	88	-	-
Correctional Industries	557	-	-
State Nursing Homes	1,802	-	-
Prison Canteens	49	-	-
Petroleum Storage	1,039	-	-
Other Enterprise	241	-	-
INTERNAL SERVICE FUNDS:			
Central Services	1,769	-	-
Information Technology	134	-	-
Capitol Complex	831	-	-
Public Safety	14	-	-
Administrative Courts	16	-	-
Legal Services	2,951	-	-
Other Internal Service	1,511	-	-
FIDUCIARY FUNDS:			
Group Benefit Plans	119	-	-
Other Fiduciary	129	-	-
TOTAL	$ 4,219,227	$ 318	$ 1,045

(Amounts in Thousands)

TRANSFER-IN FUND

Capital Projects	State Education	Higher Education Institutions	All Other Funds	TOTAL
$ 62,526	$ 1,073,491	$ 135,044	$ 54,176	$ 4,234,089
-	-	-	32,022	104,843
-	-	16,547	8,923	90,720
2,263	-	-	171,142	225,056
734	-	14,983	21,435	37,652
7,016	-	-	22,598	29,617
-	-	6,425	-	8,235
-	-	-	-	4,463
-	-	-	-	2,285
-	-	-	13,563	77,046
-	-	-	-	29,449
8,255	-	6,063	2,000	29,529
7,265	-	14,171	1,432	105,933
-	-	-	75	818
11	-	-	13,597	696,306
-	-	-	500	3,133
49,075	`	-	1,642	146,501
1,409	-	871	479	3,060
-	-	100	12	118,374
-	-	-	8	8
-	-	-	-	51
-	-	-	225	12,144
-	-	-	-	106
-	-	-	-	88
-	-	-	-	557
-	-	-	-	1,802
-	-	-	-	49
22	-	-	-	1,061
-	-	-	-	241
-	-	-	-	1,769
-	-	-	-	134
67	-	-	114	1,012
-	-	-	-	14
-	-	-	-	16
-	-	-	97	3,048
-	-	-	-	1,511
-	-	-	-	119
-	-	-	26	155
$ 138,643	$ 1,073,491	$ 194,204	$ 344,066	$ 5,970,994

In the normal course of events, the Legislature appropriates a large number of transfers between funds exercising its responsibility to allocate the State's resources to programs shown in the above schedule. The most significant of these are the transfers-out of the General Purpose Revenue Fund and into the State Public School Fund of $2,852.3 million (a Special Purpose General Fund), and into the Higher Education Institutions of $135.0 million (primarily for student financial aid, occupational education, and job training). Additionally, in Fiscal Year 2012-13, the remaining General Fund Surplus was accrued in the amount of $1,073.5 million for transfer to the State Education Fund upon publication of the CAFR in December of 2013.

In addition to these General Purpose Revenue Fund transfers, other individually significant routine transfers include the following:

The Transfers-out from the General Purpose Revenue Fund include $61.4 million to fund controlled maintenance and capital projects.

Transfers-out from the General Purpose Revenue Fund to all other funds primarily include $29.8 million to support the Children's Basic Health Plan, and $9.9 million for deposit into the Correctional Treatment Cash Fund.

Transfers-out from the Special Purpose Funds within the General Fund primarily comprises $64.2 million in transfers from the Public School Fund to the Charter School Institute Fund.

Transfers-out from the Special Purpose Funds within the General Fund to All Other Funds primarily includes $20.2 million authorized by the Governor through executive orders into the Disaster Emergency Fund to cover wildfire expenditures.

The Resource Extraction transfer-out to the Special Purpose General Fund includes a $55.9 million transfer from the Mineral Leasing Fund to the Department of Education State Public School Fund.

The Highway Users Tax Fund transfer-out to the General Purpose Revenue Fund includes $40.4 million transferred to the Department of Revenue and $8.6 million to the Department of Public Safety to support programs that generate revenue for or that provide services to the Highway Users Tax Fund.

The Highway Users Tax Fund transfer-out to All Other Funds includes $169.4 million to the Debt Service Fund to pay debt service on Transportation Revenue Anticipation Notes issued by the Department of Transportation.

The Lottery transfer-out to the Special Purpose General Fund primarily comprises $54.3 million to the Conservation Trust Fund in the Department of Local Affairs as a statutory distribution of Lottery net proceeds.

The Labor transfer-out to the General Purpose Revenue Fund includes $24.7 million from the Employment Support Fund to fund employment related activities at the Department of Labor and Employment.

The Tobacco Impact Mitigation Fund transfers-out to the General Purpose Revenue Fund includes $72.4 million in transfers to the Department of Health Care Policy and Financing for the purchase of medical services.

The Environment and Health Protection transfer-out to the General Purpose Revenue Fund includes $682.7 million in transfers to the Department of Health Care Policy and Financing primarily from the Hospital Provider Fee Cash Fund ($629.3 million) and the Medicaid Nursing Facility Cash Fund ($42.5 million).

Transfers from the Other Special Revenue to the General Purpose Revenue Fund include approximately $112.8 million of legislatively mandated transfers to fund programs in agencies that operate primarily in the General Purpose Revenue Fund that are in addition to appropriated indirect cost transfers.

The Other Special Revenue transfer to the Capital Projects Fund includes $49.0 million in construction and debt service costs for the newly completed Ralph L. Carr Justice Center.

The State Lands Trust Expendable transfer-out to the General Fund includes $117.9 million for the State Public School Fund (a Special Purpose General Fund) related to distributions to school districts and charter schools.

NOTE 35 – DONOR RESTRICTED ENDOWMENTS

The State's donor restricted endowments exist solely in Higher Education Institutions. The policies of individual boards govern the spending of net appreciation on investments; there is no State law that governs endowment spending. Donor Restricted endowments appreciation totaled $10.1 million. The individually significant items are as follows:

The University of Colorado reported net appreciation on endowment investments of $9.4 million that was available for spending. The University reported the related net position in Restricted for Permanent Funds and Endowments – Expendable on the *Statement of Net Position – Proprietary Funds.* The amount of earnings and net appreciation that is available for spending is based on a spending rate set annually by the Regents of the University of Colorado. In general, only realized gains can be expended; however, unrealized gains on certain endowment funds may also be expended.

Colorado State University reported $0.42 million of net appreciation on its donor-restricted endowments primarily held by its foundation that was available for spending. The University reported a portion of the related net position in Restricted for Permanent Funds and

Endowments – Nonexpendable and a portion of the related net position in Restricted for Permanent Funds and Endowments – Expendable on the *Statement of Net Position – Proprietary Funds*. The payout policy of the Colorado State University Foundation governs expenditure of these funds. The policy assumes a 10 percent return on investment, a 4 to 5 percent pay out, a management fee of 1 to 2 percent, and a return to principal sufficient to preserve the purchasing power of the endowment.

NOTE 36 – PLEDGED REVENUE

Various institutions of higher education and the Highway Users Tax Fund have issued bonds, notes, and/or Certificates of Participation (COPs) for the purchase of equipment, and the construction of facilities and infrastructure. Specific user revenues are pledged for the payments of interest and future retirement of the obligations. In Fiscal Year 2012-13, the following pledges were in place:

The Department of Transportation pledged $167.1 million of federal grants under agreement with the Federal Highway Administration and certain motor vehicle fees and taxes of the Highway Users Tax Fund to meet the debt service commitment on the agency's Tax Revenue Anticipation Notes. The debt was originally issued in Fiscal Year 1999-00 to finance the reconstruction of a portion of a major interstate highway through Denver and other infrastructure projects across the State, and it has a final maturity date of Fiscal Year 2016-17. The pledged revenue represents approximately 13.9 percent of the total revenue stream, and $631.1 million of the pledge commitment remains outstanding.

The Department of Transportation Statewide Bridge Enterprise pledged $108.6 million of federal highway funds, Build America Bonds, and surcharges to meet the current year interest payments on debt issued for construction activities related to the Funding Advancement for Surface Transportation and Economic Recovery (FASTER) Bridge Program. The debt was originally issued in Fiscal Year 2010-11, and has a final maturity date of Fiscal Year 2040-41. The pledged revenue represents 100 percent of the revenue stream, and $679.9 million of the pledge commitment remains outstanding.

The Department of Labor and Employment pledged $499.8 million of Unemployment Insurance (UI) collections to secure $522.6 of current year principal and interest on debt issued to stabilize unemployment insurance rates. The debt will be issued in Fiscal Year 2012-13, and has a final maturity date of Fiscal Year 2016-17. The pledged revenue represents 100 percent of the revenue stream, and $522.6 million of the pledge commitment (principal and interest) remains outstanding.

Higher Education Institutions have pledged auxiliary fees primarily related to student housing rent, and in some cases tuition, to meet the debt service commitment of their various bond issues. The debt issues involved had an earliest origination date in Fiscal Year 2002-03 and furthest maturity date of Fiscal Year 2044-45. In some instances the gross revenue of the activity is pledged and in other instances the net available revenue is pledged. Total pledged revenue of the Higher Education Institutions is approximately $672.5 million. Individually significant Higher Education Institution pledges include:

- $288.5 million pledged by the University of Colorado to secure $111.1 million of current principal and interest on debt issued to finance the construction of enterprise facilities and to refund prior enterprise debt. The related debt was originally issued in Fiscal Year 2003-04 and has a final maturity date of Fiscal Year 2041-42. The pledged revenue represents approximately 49.2 percent of the revenue stream, and $2.1 billion of the pledge (principal and interest) remains outstanding.
- $198.6 million pledged by Colorado State University to secure $37.0 million of current principal and interest on debt issued to finance the construction, expansion, or renovation of certain recreation, research, athletic, and academic facilities. The related debt was originally issued in Fiscal Year 2002-03 and has a final maturity date of Fiscal Year 2043-44. The pledged revenue represents 100 percent of the total revenue stream, and $930.3 billion of the pledge (principal and interest) remains outstanding.
- $41.2 million pledged by the Colorado School of Mines to secure $12.9 million of current principal and interest on debt issued to finance refunding of previous debt and for capital improvements. The related debt will be issued in Fiscal Year 2013-14 and has a final maturity date of Fiscal Year 2043-44. The pledged revenue represents approximately 81.7 percent of the total revenue stream, and $404.8 million of the pledge (principal and interest) remains outstanding.
- $26.6 million pledged by Metropolitan State University of Denver to secure $5.1 million of current principal and interest on debt issued to finance the construction, expansion, or renovation of certain academic facilities. The related debt was originally issued in Fiscal Year 2009-10 and has a final maturity date of Fiscal Year 2040-41. The pledged revenue represents 100 percent of the total revenue stream, and $121.1 million of the pledge (principal and interest) remains outstanding.
- $20.3 million pledged by Colorado Mesa University to secure $8.9 million of current principal and interest on debt issued to construct auxiliary facilities. The related debt was originally issued in Fiscal Year

2006-07 and has a final maturity date of Fiscal Year 2041-42. The pledged revenue represents approximately 56.9 percent of the revenue stream, and $325.1 million of the pledge (principal and interest) remains outstanding.

- $30.5 million pledged by the University of Northern Colorado to secure $10.1 million of current principal and interest on debt issued to finance refunding of previous debt and for improvements of auxiliary facilities. The related debt was originally issued in Fiscal Year 2004-05 and has a final maturity date of Fiscal Year 2039-40. The pledged revenue represents 36.3 percent of the total auxiliary and student fee revenue streams and also represents 100 percent of gross facility and administrative cost recoveries and 10 percent of gross tuition revenues. $239.0 million of the pledge (principal and interest) remains outstanding.
- $8.5 million pledged by Colorado State University – Pueblo to secure $3.6 million of current principal and interest on debt issued to finance construction, remodeling, and acquisition of the Student Center, recreation facilities and student housing facilities. The related debt was originally issued in Fiscal Year 2007-08 and has a final maturity date of Fiscal Year 2041-42. The pledged revenue represents 48.4 percent of the revenue stream, and $127.5 million of the pledge (principal and interest) remains outstanding.

Revenue available to meet debt service requirements is shown in the following table:

(Amounts In Thousands)

Agency Name	Gross Revenue	Direct Operating Expense	Available Net Revenue	Debt Service Requirements		
				Principal	Interest	Total
Department of Transportation	$ 1,204,153	$ (1,037,025)	$ 167,128	$ 132,105	$ 35,023	$ 167,128
Higher Education Institutions	1,122,003	(537,630)	584,373	80,330	131,356	211,686
Labor - Unemployment Insurance	499,845	-	499,845	499,845	22,731	522,576
Statewide Bridge Enterprise	108,648	-	108,648	-	18,234	18,234
	$ 2,934,649	$ (1,574,655)	$ 1,359,994	$ 712,280	$ 207,344	$ 919,624

NOTE 37 – SEGMENT INFORMATION

Segments are identifiable activities reported as or within an Enterprise Fund for which bonds or other debt is outstanding and a revenue stream has been pledged in support of that debt. In addition, to qualify as a segment, an activity must be subject to an external requirement to separately account for the revenues, expenses, gains and losses, assets, and liabilities of the activity. All of the activities reported in the following condensed financial information meet these requirements. The purpose of each of the State's segments aligns with the primary mission of the enterprise in which it is reported; therefore, none of the State's segments are separately reported on the government-wide *Statement of Activities.* The following paragraphs describe the State's segments.

University Physicians Incorporated (UPI) is a not-for-profit entity that performs the billing, collection, and disbursement function for professional services provided by the University of Colorado Denver. UPI is also a component unit of the State that is blended into the Higher Education Institutions Fund. In addition, UPI provides its services under contracts with the University of Colorado Hospital Authority.

The Auraria Higher Education Center's parking segment charges students, faculty and staff fees for the use of parking lots and structures. The center's student facilities segment charges fees to students for use of its facilities. This segment is part of the Higher Education Institutions Enterprise.

The following page presents condensed financial information for the State's segments.

CONDENSED STATEMENT OF NET POSITION
JUNE 30, 2013

(DOLLARS IN THOUSANDS)	UNIVERSITY OF COLORADO	AURARIA HIGHER EDUCATION CENTER	
	UNIVERSITY PHYSICIANS INCORPORATED	PARKING FACILITIES	STUDENT FACILITIES
ASSETS:			
Current Assets	$ 171,736	$ 25,120	$ 11,092
Other Assets	107,146	5,586	414
Capital Assets	45,226	33,084	26,861
Total Assets	324,108	63,790	38,367
LIABILITIES:			
Current Liabilities	39,084	2,902	3,888
Noncurrent Liabilities	15,488	44,370	27,578
Total Liabilities	54,572	47,272	31,466
NET POSITION:			
Net Investment in Capital Assets	28,639	(12,709)	(1,861)
Restricted for Permanent Endowments:			
Expendable	-	4,495	-
Restricted Net Position	-	-	1,956
Unrestricted	240,897	24,732	6,806
Total Net Position	$ 269,536	$ 16,518	$ 6,901

CONDENSED STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION FOR THE YEAR ENDED JUNE 30, 2013

OPERATING REVENUES:			
Tuition and Fees	$ -	$ -	$ 5,589
Sales of Goods and Services	550,813	9,392	19,176
Other	-	-	65
Total Operating Revenues	550,813	9,392	24,830
OPERATING EXPENSES:			
Depreciation	3,342	1,656	2,006
Other	496,811	5,520	20,333
Total Operating Expenses	500,153	7,176	22,339
OPERATING INCOME (LOSS)	50,660	2,216	2,491
NONOPERATING REVENUES AND (EXPENSES):			
Investment Income	5,682	208	28
Gifts and Donations	(12,963)	-	-
Other Nonoperating Revenues	-	(4)	(44)
Debt Service	(42)	(1,498)	(1,242)
Other Nonoperating Expenses	(1)	-	(38)
Total Nonoperating Revenues(Expenses)	(7,324)	(1,294)	(1,296)
CONTRIBUTIONS, TRANSFERS, AND OTHER ITEMS:			
Transfers-In	-	-	-
Total Contributions, Transfers, and Other	-	(775)	(2,088)
CHANGE IN NET POSITION	43,336	147	(893)
TOTAL NET POSITION - FISCAL YEAR BEGINNING RESTATED	226,200	16,371	7,794
TOTAL NET POSITION - FISCAL YEAR ENDING	$ 269,536	$ 16,518	$ 6,901

CONDENSED STATEMENT OF CASH FLOWS FOR THE YEAR ENDED JUNE 30, 2013

NET CASH PROVIDED (USED) BY:			
Operating Activities	$ 44,987	$ 4,012	$ 3,982
Noncapital Financing Activities	(12,963)	775	(2,054)
Capital and Related Financing Activities	(6,454)	11,004	(424)
Investing Activities	(3,556)	130	6
NET INCREASE (DECR.) IN CASH AND POOLED CASH	22,014	15,921	1,510
CASH AND POOLED CASH, FISCAL YEAR BEGINNING	44,889	8,823	6,017
CASH AND POOLED CASH, FISCAL YEAR ENDING	$ 66,903	$ 24,744	$ 7,527

NOTE 38 – COMPONENT UNITS

The State reports ten component units under the requirements of Governmental Accounting Standards Board (GASB) Statements No. 14 – The Financial Reporting Entity, Statement No. 39 – Determining Whether Certain Organizations Are Component Units, and Statement No. 61 – The Financial Reporting Entity: Omnibus-An Amendment to GASB Statements No. 14 and No. 34. The State's component units are separated into major, and nonmajor below. Financial statements for the major component units are presented in the Basic Financial Statements and for the nonmajor component units in the Supplementary Section of the Comprehensive Annual Financial Report.

A. MAJOR COMPONENT UNITS

The Colorado Water Resources and Power Development Authority's purpose is to initiate, acquire, construct, maintain, repair, and operate, or cause to be operated, projects for the protection, preservation, conservation, upgrading, development, and utilization of the water resources of the State. It is authorized to issue bonds, notes, or other obligations which constitute its debt and not the debt of the State of Colorado. Its primary revenue sources are income from invested bond proceeds, interest on loans made to local governments from bond proceeds, administrative charges on the loans, and EPA grants. The authority paid the State $8.1 million during 2012 for services provided by two State departments.

The University of Colorado Foundation was incorporated in 1967 and is authorized by the Board of Regents of the University of Colorado to solicit, receive, hold, invest, and transfer funds for the benefit of the University of Colorado. The foundation is a not-for-profit corporation as described in Section 501(c)(3) of the Internal Revenue Service Code and is exempt from income tax on related income. In Fiscal Year 2012-13, it received $5.1 million of fund raising fee revenue from the University of Colorado under an annually renewable Agreement for Development Services.

For the fiscal year ended June 30, 2012, the foundation distributed $116.3 million of gifts and income to or for the benefit of the University of Colorado and other beneficiaries.

The Colorado State University Foundation is a not-for-profit tax-exempt organization, as described in Section 501(c)(3) of the Internal Revenue Service Code, and was incorporated in 1970 to assist in the promotion, development, and enhancement of the facilities and educational programs and opportunities of the faculty, students, and alumni of Colorado State University. This is accomplished through receiving, managing, and investing gifts. Principal or income from these gifts and contributions is used for charitable, scientific, literary, or educational purposes, which will directly or indirectly aid and benefit Colorado State University. During Fiscal Year 2012-13, the foundation transferred $41.3 million to the University.

The Colorado School of Mines Foundation is a not-for-profit tax-exempt corporation providing financial resource development and support to the Colorado School of Mines. The majority of the foundation's revenue is derived from contributions and investment income.

The University of Northern Colorado Foundation is a tax-exempt organization incorporated in 1996 to provide financial resource development and support to the University of Northern Colorado. The foundation's primary revenue is derived from contributions and investment income. During Fiscal Year 2012-13, the foundation granted $0.9 million to the University. At June 30, 2013 the Foundation owed the University $1.2 million.

B. NONMAJOR COMPONENT UNITS

The Denver Metropolitan Major League Baseball Stadium District currently includes all or part of the seven counties in the Denver metro area. The district was created for the purpose of acquiring, constructing, and operating a major league baseball stadium. To accomplish this purpose, the General Assembly authorized the district to levy a sales tax of one-tenth of one percent throughout the district for a period not to exceed 20 years. However, the district discontinued the sales tax levy on January 1, 2001, after it defeased all outstanding debt.

CoverColorado is a not-for-profit public entity created to provide access to health insurance for those Colorado residents who are unable to obtain health insurance, or are unable to obtain health insurance except at prohibitive rates or with restrictive exclusions. Legislation enacted in 2001 authorized the CoverColorado board of directors to assess a special fee against insurers for the financial solvency of the program. In March 2010 with the passage of the Patient Protection and Affordable Care Act, the need for high risk insurance pools such as CoverColorado will be eliminated. CoverColorado has developed a program wind down plan for ceasing operations in 2014.

The Venture Capital Authority (VCA) was established in the 2004 legislative session as a means to create new business opportunities in the State and stimulate economic growth by making seed and early-stage venture capital funds available to small businesses throughout Colorado. The legislation allocated the authority $50.0 million of insurance-premium tax credits, which it subsequently sold to insurance companies. The VCA deferred the revenue related to sale, and recognizes it as the insurance companies apply the credits over a ten-year period. The related revenue is reported as Gifts and Donations on the *Statement of Revenues, Expenses, and Changes in Net Position - Component Units* to reflect the contribution of capital by the State.

In 2005, the authority created Colorado Fund I, LP with a portion of the proceeds from the sale of premium tax credits. The VCA has committed to providing up to $21.8 million to Colorado Fund I, LP thru June 2015 (unless otherwise terminated) for investment in businesses meeting criteria established by the authority, specifically including businesses in the life sciences, information technology, agritechnology and medical device industries, and retail. As of December 31, 2012, the VCA has contributed approximately $23.3 million or 107 percent of its total funding commitment to Colorado Fund I, LP.

In 2010 the authority created Colorado Fund II, LP and has committed to providing up to $25.4 million over the term of the fund (through December 2019 unless otherwise terminated). As of December 31, 2012, the VCA has contributed approximately $13.1 million or 52 percent of its total funding commitment to Colorado Fund II, LP.

In August 2010, the Board of Trustees of the Metropolitan State College of Denver (now Metropolitan State University of Denver) established the HLC @ Metro, Inc. as a non-profit entity to provide for the financing, construction, operation, and management of the Hotel and Hospitality Learning Center at MSU Denver. The facility includes a fully functioning hotel and learning laboratory for the University's Hospitality, Tourism, and Events department. The construction is being financed though $54.9 million in bond issuances (see Note 24), with 75 percent of the debt service estimated to be covered by hotel operations and the remainder from fundraising, further supported by the University's unconditional guarantee. The hotel opened in August 2012.

NOTE 39 – RELATED PARTIES AND ORGANIZATIONS

University Hospital is a nonsectarian, general acute care regional hospital with outpatient primary care clinics, and specialty care clinics operated by the University of Colorado Hospital Authority (UCHA). It includes the Anschutz Centers for Advanced Medicine, and is the teaching hospital of the University of Colorado Denver (UCD), a State institution of higher education. The hospital's mission is to advance healthcare for patients and their families through healing, discovery, and education. UCHA is exempt from federal income tax under Internal Revenue Code Section 115 (as a governmental entity) and under Section 501(c)(3) as a not-for-profit entity.

UCHA entered into a joint operating agreement with Poudre Valley Health Care Inc. and subsequently with Memorial Health System, in the creation of University of Colorado Health (UC Health) – a newly formed governmental non-profit corporation. Although the relationship between UCHA and the State of Colorado has not changed as a result of this joint operating agreement, the State and UC Health evaluated the most appropriate reporting entity for UCHA to report under as it qualified as reportable under both entities. It was determined under governmental standards that UCHA should be reporting as a component unit of UC Health, and as a related party to the State of Colorado as of July 1, 2012.

Annually, UCD, University Physicians Incorporated (UPI), a blended component unit of the University of Colorado, and UCHA enter into agreements concerning the nature and amount of fees to be charged for services and the allocation of expenses between the two entities. Services provided by UCD to UCHA include telecommunications services, rental of office space and for resident doctors. Services provided by UCHA to UCD include shipping and receiving services and student health services. Amounts payable and receivable between the entities are generally settled within the following quarterly accounting period.

During Fiscal Year 2012-13, total payments issued by UCHA to UCD approximated $37.8 million while payments issued by UCD to UCHA approximated $9.9 million. UPI recognized approximately $27.8 million in health service revenue from UCHA in support of clinical and academic missions; and approximately $40.3 million for services performed by UPI faculty members, but which were required to be processed by UCHA. Examples of the latter include the State of Colorado medically indigent program, Ryan White program, and other miscellaneous programs.

As of June 30, 2013, amounts owed from UCHA to UCD equaled $3.4 million, and amounts owed from UCD to UCHA were $73,000.

The Colorado State University - Pueblo Foundation was established to benefit Colorado State University - Pueblo. The foundation transferred $1.9 million to the University during Fiscal Year 2012-13 and owed the University $1.5 million at June 30, 2013.

The Adams State University Foundation provides scholarships and work-study grants to students, provides funding for athletics and administration, as well as providing program development grants to Adams State University. The foundation provided $1.1 million in scholarships and grants during Fiscal Year 2012-13.

The Colorado Mesa University Foundation provides financial assistance to Colorado Mesa University students and assists the University in serving educational needs. In Fiscal Year 2012-13, the foundation awarded $541,656 of scholarships directly to Colorado Mesa University students and provided approximately $2.2 million in property.

Metropolitan State University of Denver Foundation, Inc. was organized and is operated to promote the general welfare and development of Metropolitan State University of Denver. The foundation provided $2.8 million of funding to the University in Fiscal Year 2012-13. The foundation also reimbursed the University $212,703 for services provided by University employees in Fiscal Year 2012-13. At June 30, 2013, the foundation owed the University $341,293. As of this date, the University also had payables to the foundation of $5,245.

Western State Colorado University Foundation was established to aid Western State Colorado University in fulfilling its educational mission. The foundation transferred $3.2 million to the University in Fiscal Year 2012-13.

The Fort Lewis College Foundation provides gifts, scholarships, and capital donations to Fort Lewis College. The foundation provided $2.0 million in support during Fiscal Year 2012-13. The Fort Lewis College Foundation owed the College $85,118 at June 30, 2013.

Most of the State's community colleges have established foundations to assist in their educational missions. With the exception of Pueblo Community College, Northeastern Junior College and Red Rocks Community College none of these foundations made annual transfers to their related community colleges in excess of $500,000.

The Pueblo Community College Foundation provided Pueblo Community College $1.1 million in the form of scholarships, rental properties, construction funds and discretionary funds. Pueblo Community College paid the Foundation $20,359 for Legacy Magazine and fundraiser events. At June 30, 2013 the foundation owed the Community College $47,156.

The Northeastern Junior College Foundation provided Northeastern Junior College with $900,057 for various activities, $874,130 of which was for funding of student scholarships and instructional grants.

The Red Rocks Community College Foundation provided $584,722 to Red Rocks Community College. Most of this funding, in the amount of $310,941, was for scholarships. The remainder was spent for various programs, operating expenses and special programs of the Community College. During the year, the Community College expended $204,230 in support of the foundation. At June 30, 2013 the foundation owed the Community College $64,385 and the Community College owed the foundation $15,663.

The Great Outdoors Colorado Board (GOCO) is a constitutionally created entity whose purpose is to administer the GOCO Program and Trust Fund. The purpose of the program is to promote the wildlife and outdoor recreation resources of the State using funds it receives from the Colorado Lottery. During Fiscal Year 2012-13, the board funded $30.4 million of wildlife and parks programs at the Department of Natural Resources. At June 30, 2013, GOCO owed the Department of Natural Resources $8.6 million.

The Colorado Historical Foundation accepts gifts, grants, donations and endowments on behalf of History Colorado. Upon request, the Foundation transfers these funds to History Colorado where they are utilized for their intended purposes. In Fiscal Year 2012-13, the Colorado Historical Foundation transferred $4.0 million to History Colorado, and History Colorado has an account receivable from the Foundation for $0.7 million.

Colorado Housing and Finance Authority (CHFA) is a related party to the State in three different activities as follows:

- The Colorado Housing and Finance Authority Bond Program supports existing programs administered by CHFA that provide loans to small businesses, farms and ranches within the State of Colorado. CHFA operates these programs in coordination with the U.S. Small Business Administration, the Farm Service Agency, and the U.S. Rural Business Cooperative Service. The Department of Treasury holds seven CHFA bonds purchased from 2003 through 2007 with a face value of $9.7 million as of June 30, 2013, and a total original face value of $35.4 million. The Department receives monthly payments from CHFA for all principal payments and interest collected by the Authority. On bond maturity dates ranging from 2013 through 2031, the Department of Treasury will receive any unpaid principal balance of the bonds, plus all accrued and unpaid interest.
- CHFA acts as the fiscal agent for the Governor's Energy Office State Energy Plan grant that provides loans as a conduit issuer in an exchange transaction for energy efficiency or renewable energy projects. CHFA retains an annual loan servicing fee of 0.05 percent on the outstanding principal balance of each loan.
- Under CRS 8-77-103.5 CHFA is authorized "…to issue bonds and notes as are necessary to maintain

adequate balances in the unemployment compensation fund or to repay moneys advanced to the State from the Federal Unemployment trust fund, or both." On June 28, 2012, as a conduit issuer in an exchange transaction, CHFA issued Colorado Unemployment Compensation Fund Special Revenue Bonds with a par value of $624,805,000. Bond payments are funded by employers' unemployment insurance premiums.

Component Units

The Venture Capital Authority (VCA) has Limited Partnership Agreements with Colorado Fund I, LP and Colorado Fund II, LP, and has selected High Country Venture, LLC, to serve as manager and general partner of both funds. The partnership agreements allocate income or loss 20 percent to the general partner and 80 percent to the limited partners in accordance with their respective partnership percentages. As of December 31, 2012, VCA's investments in Colorado Fund I and Colorado Fund II totaled $30.6 million and $14.3 million respectively.

NOTE 40 – ENCUMBRANCES

Most encumbrances are supported by annual appropriations and lapse at year-end. However, the Capital Projects Fund and the Highway Users Tax Fund include multi-year encumbrances of $24.6 million and $1,073.4 million, respectively, which are related to purchase orders and long-term contracts for the construction of major capital projects and infrastructure. In the General Fund ($8.9 million), State Education Fund ($8.7 million), and Resource Extraction Fund ($0.8 million) encumbrances include approved rollforwards of annual appropriations for goods and services that were not received before June 30 due to extenuating circumstances, annual appropriations with express legislative intent to rollforward, and earned augmenting revenue for specific non-legislatively directed purposes going beyond the fiscal year end, such as insurance proceeds.

NOTE 41 – CONTINGENCIES

The Colorado Governmental Immunity Act (CGIA) sets upper limits on State liability at $150,000 per individual and $600,000 for two or more persons in a single occurrence. Judgments in excess of these amounts may be rendered, but the claimant must petition the General Assembly for an appropriation to pay any amount greater than the immunity limits. Judgments awarded against the State for which there is no insurance coverage or that are not payable from the Risk Management Fund ordinarily require a legislative appropriation before they may be paid. Effective January 1, 2012, the Act was amended to waive the State's sovereign immunity for legal proceedings in which the State has been determined to be negligent in conducting prescribed fires.

Numerous court cases are pending in which the plaintiffs allege that the State has deprived persons of their constitutional rights, civil rights, inadequately compensated them for their property, engaged in regulatory misfeasance, or breached contracts. In the aggregate, the monetary damages (actual, punitive, and attorney's fees) claimed in the constitutional and civil rights cases would exceed the insurance coverage available by a material amount. One such claim exceeds $128.0 million. The property compensation and breach of contract suits are generally limited to the appraised value of the property or the contract amount. In the breach of contract suits, the State often files counterclaims. While it is reasonably possible that awards of judgment could occur, it is unlikely that those awards would have a material adverse effect on the State's financial condition.

The State is the defendant in numerous lawsuits involving claims of inadequate, negligent, or unconstitutional treatment of prisoners, mental health patients, nursing home patients, or the developmentally disabled. In some of these suits, plaintiffs are seeking or have obtained certification as a class for a class action suit. Most of these cases seek actual damages that are not material but include requests for punitive damages that may be material. There is also the potential that the courts may rule that the current conditions of confinement, Medicaid coverage, or residential services are unconstitutional, which could result in significant future construction, medical, or residential services costs that are not subject to reasonable estimation.

The State is the defendant in lawsuits by employees accusing the State of various infractions of law or contract. These may include claims related to age and sex discrimination, sexual harassment, wrongful termination, contractual agreements for paying salaries based on parity and equity, and overtime compensation under the Federal Fair Labor Standards Act. The State does not believe that any of these cases are material to its financial operations.

In the event of adverse loss experience, which is defined as a default rate in excess of 9 percent, College Assist could be liable for up to 25 percent, or $2.4 billion, of the $9.7 billion outstanding balance of loans in repayment status. However, the probability of a material loss is remote, and the State's liability is capped at the net position of the College Assist program of $63.6 million.

At June 30, 2013, the Lottery Division of the Department of Revenue had outstanding annuity contracts of approximately $318.9 million in the names of lottery or lotto prizewinners. The probability is remote that any of the sellers of these contracts will default, and thereby require the State to pay the annuity.

The Colorado Department of Revenue routinely has claims for refunds in various stages of administrative and legal review that could result in refunds up to $20.0 million individually. In addition, there a large number of conservation easement tax credit denial cases pending at the Department. Per legislation passed in 2011, the taxpayers involved must elect to proceed with administrative or district court resolution of their refund claims. Including potential penalties and interest, claims at issue are estimated at $222.8 million. A significant number of cases have been settled, or are in progress, with the remainder to be heard by June 30, 2016. These amounts represent both unpaid income taxes and claims for income tax refunds.

Various notes and bonds have been issued by State school districts that may impact the State. Colorado statutes provide that if a district indicates it will not make a required payment to bondholders by the date on which it is due, the State Treasurer shall forward to the paying agent the amount necessary to make the payment. The State shall then withhold State property-tax-equalization payments to the defaulting school district for a period up to 12 months to cover the State's loss. Currently, notes or bonds valued at approximately $7.96 billion are outstanding. Of this amount, $2.61 billion is covered by private insurance.

The State of Kansas will likely seek injunctive relief against Colorado in a potential suit against Colorado and Nebraska claiming violations of the Republican River Compact. Although the State anticipates reaching a resolution with the State of Kansas prior to any suit being filed, the estimated potential damages range from $1.0 million to $5.0 million. The State has recorded a liability for the minimum amount of the potential damages range.

Many State agencies have grant and contract agreements with the federal government and other parties. These agreements generally provide for audits of the transactions pertaining to the agreements, with the State being liable to those parties for any disallowed expenditure. Individually significant disallowances are disclosed in the following paragraph.

The Department of Health Care Policy and Financing may be responsible for repaying the Centers for Medicare and Medicaid Services (CMS) approximately $7.4 million in federal matching funds. CMS alleges that the department began paying claims related to expanded eligibility for Child Health Plan prior to CMS approval. Informal negotiation has been unsuccessful, and as a result, the State has formally appealed the disallowance, which has been heard by the U.S. Department of Health and Human Services. Additionally, CMS disallowed $13.4 million in federal matching funds for administrative costs related to out stationing eligibility functions at Denver Health. The State is contesting this disallowance. The likelihood of an unfavorable outcome for both disallowances is uncertain.

Five insurance companies have filed suit against the State of Colorado for recovery of claims amounts paid or to be paid relating to damage from the Lower North Fork wildfire. The wildfire ignited during a high-wind event four days after a prescribed fire was conducted in the area by the Colorado State Forest Service to reduce wildfire danger. In response to the wildfire, the General Assembly passed House Bill 12-1283 and House Bill 12-1361 retroactively waiving the State's sovereign immunity for negligence claims relating to prescribed fires. The plaintiffs also bring claims for inverse condemnation and takings. The State does not contest liability for negligence claims brought pursuant to new provisions of CGIA; however, the State is vigorously defending against claims of inverse condemnation or on takings theories. On April 23, 2013, the State filed a motion to dismiss all non-CGIA claims. Estimates of potential liability range from $600,000 to more than $68 million. A reserve of $600,000 has been established in the Risk Management Fund (a Special Purpose Fund within the General Fund) and identification of all claims is in process.

The TABOR Foundation, a not-for-profit entity that is not part of State government, has filed suit against the Colorado Bridge Enterprise alleging that the bridge safety surcharge is a tax, not a fee; therefore, requiring a vote of the people. The foundation also alleges that $300 million in bonds issued were unconstitutional because more than ten percent of the enterprise's revenue in 2010 was from State grants. The plaintiff is seeking an order declaring the surcharge and bonds unconstitutional. Approximately $200 million has been collected in surcharges, in addition to the $300 million bond issuance. The Colorado Bridge Enterprise is vigorously defending claims and the State is unable to estimate the likelihood of an adverse outcome. On July 19, 2013, a final order was issued in favor of the Colorado Bridge Enterprise. The TABOR Foundation has appealed the ruling.

Colorado State University has received forty claims for damages related to a fire in July of 2011 in its Equine Reproduction Laboratory. The fire destroyed the building and property of approximately 175 clients stored at the facility. The courts ruled that claims are not barred by the Colorado Governmental Immunity Act, and the University is appealing the decision. The likelihood of an unfavorable outcome is uncertain, with the potential loss ranging from $650,000 to $30.0 million.

The State believes it has a reasonable possibility of favorable outcomes for the actions discussed in this Note 41, but the ultimate outcome cannot presently be determined. Except as otherwise noted, no provision for a liability has been made in the financial statements related to the contingencies discussed in this note.

NOTE 42 – SUBSEQUENT EVENTS
Primary Government

A. DEBT ISSUANCES AND REFUNDINGS

On July 10, 2013, the Colorado Community Colleges System issued 2013 System-wide revenue bonds in the amount of $21,025,000. The bonds mature on November 1, 2013, and carry variable interest rates ranging from 3.0 to 5.0 percent. The proceeds will be used to finance the construction, improvement, equipping, renovation, expansion, and upgrade of various campus facilities for the Front Range Community College Larimer Campus and the Front Range Community College Westminster campus facilities.

On July 10, 2013, the State issued General Fund Tax and Revenue Anticipation Notes, Series 2013A. The notes mature on June 27, 2014. The notes were issued with a premium of $5,559,150, an average coupon rate of 1.33 percent, and a true interest cost of 0.18 percent. The total due upon maturity includes $500.0 million in principal and $6,409,861 in interest.

On July 16, 2013, the State issued Education Loan Program Tax and Revenue Anticipation Notes, Series 2013A. The notes mature on June 27, 2014. The notes were issued with a premium of $1,331,200, a coupon rate of 1.25 percent, and a true interest cost of 0.17 percent. The total due upon maturity includes $130.0 million in principal and $1,539,236 in interest. By statute, interest on the notes is payable from the General Purpose Revenue Fund.

On July 24, 2013, the State Treasurer issued $111,780,000 in taxable Department of Corrections Refunding Certifications of Participation, Series 2013. The bonds mature on September 1, 2018, and carry an average coupon rate of 2.02 percent. The proceeds refund $97,145,000 in previously issued certifications of participation to remove the tax-exempt status. Once the tax-exempt status is removed, repurposing options are expanded for potential federal government usage of the Colorado State Penitentiary facility.

On September 24, 2013, the Colorado State University System sold $18.6 million Series 2013 C (interest ranging from 5 to 5.25 percent) and $7.9 million Series 2013 D (interest ranging from 0.963 to 5.25 percent) System Enterprise Revenue Bonds. The proceeds of the sale of the Series 2013 Bonds will be used to renovate, remodel, improve, and construct an addition to the Occhiato University Center for Colorado State University-Pueblo, pay capitalized interest, and pay the costs of issuing the Series 2013 Bonds.

On October 9, 2013, the University of Colorado issued $142,460,000 of Tax-Exempt University Enterprise Revenue Bonds, Series 2013A, and $11,245,000 of Taxable University Enterprise Revenue Bonds, Series 2013B, and used the proceeds to defray a portion of the cost of financing certain capital improvement projects, and to pay certain costs related to the issuance. These special limited obligations are payable solely from the net revenues as defined. Series 2013A has rates ranging from 2 percent to 5 percent, and the bonds mature through June 1, 2033. Series 2013B has rates ranging from 1.088 percent to 4.65 percent, and the bonds mature through June 1, 2028.

On December 9, 2013, the State issued Building Excellent Schools Today (BEST) Certificates of Participation, Series 2013I in the amount of $89,510,000. BEST was issued as tax exempt bonds with a premium of $6,358,338, an average coupon rate of 4.98 of percent, and a true interest cost of 4.40 percent. Base rents are due semiannually beginning on March 15, 2015, with a final maturity date of March 15, 2036.

B. OTHER

On July 1, 2013, approximately 140 employees of the University of Colorado Foundation, a major component unit, became employees of the University of Colorado, a portion of Higher Education Institutions. An additional 60 foundation employees became university employees effective August 1, 2013. This change in employment status is part of a restructuring of the university's donor cultivation, solicitation, and stewardship efforts. The restructuring resulted in significantly all foundation employees and fundraising activities transitioning to the university. The foundation continues to exist as a separate legal entity and maintain its investment portfolio.

On November 15, 2013, CollegeInvest, a nonmajor enterprise fund, closed its Prepaid Tuition Fund permanently. During the period from July 1 through November 15, 2013, the fund liquidated all of its fixed income investments and paid all contract units to account owners. CollegeInvest received $20.9 million for sale of its investments, $400,000 in interest on investments, and paid $17.8 million in contract payments. CollegeInvest transferred 612 accounts and $6.6 million to the Money Market Portfolio within the Direct Portfolio College Saving Plan.

In September 2013, significant flooding occurred in various parts of the State. Infrastructure damage to roadways and bridges is preliminarily estimated at $383.0 million. The University of Colorado experienced damage to approximately 25 percent of its campus buildings, and anticipates that majority of the repairs will be covered by University insurance policies. The Department of Natural Resources reports damage to roads, bridges, buildings, wells, machinery and water control equipment estimated at $15.5 million. A portion of the losses may be covered though the Department of Transportation, State Risk

Management, and federal sources. The amount of any recovery is unknown. Damage to property covered by State Risk Management is estimated at $7.5 million. State Risk Management properties are insured and carry a deducible of $1.0 million.

College Assist submitted a Voluntary Flexible Agreement (VFA) proposal in accordance with Federal Register, Vol. 78, No. 157 issued August 14, 2013. In response to the Federal Register, College Assist submitted a VFA proposal in September 2013, in partnership with Nelnet Guarantor Solutions, LLC. College Assist is awaiting communication from the Department of Education regarding the proposal. If accepted, the College Assist will operate under the requirements of the VFA in lieu of the guarantee agency agreements established under sections 428(b) and (c) of the Higher Education Act. This alternative structure could mean increased revenue to College Assist over a greater period of time. If College Assist's proposal is not accepted, there are no changes to current operating procedures of revenues anticipated in the foreseeable future.

The Colorado School of Mines reached a settlement agreement with responsible parties for the remediation of pollution at the Table Mountain Research Center site. The settlement was reached through an assessment of ground water monitoring results from mining research activities conducted by the Colorado School of Mines Research Institute (now operating as Table Mountain Research Center) while leasing the site from the School. The consent decree is expected to be approved by the court within the next month and would result in a gain contingency of approximately $11.0 million.

Component Units

After its financial reporting year ended December 31, 2012, the Denver Metropolitan Major League Baseball Stadium District (the "District") settled with RTD in RTD's acquisition of land from the District for construction of a light rail line. The District received $24.7 million -- $24.0 million for the land and $0.7 million in interest. The net gain or loss on the transaction will be recognized as an extraordinary item when final costs have been determined.

On February 21, 2013 the Colorado Water Resources and Power Development Authority issued refunding revenue bonds (Clean Water Refunding Revenue Bonds 2013 Series A) in its Water Pollution Control program. The total amount of bonds refunded was $94.4 million. Interest rates on the new issue range from 2.0 percent to 5.0 percent. The bonds mature serially through September 1, 2025.

On the same date the Authority issued refunding revenue bonds (Drinking Water Refunding Revenue Bonds 2013 Series A) in its Drinking Water program. The total amount of bonds refunded was $61.3 million. Interest rates on the new issue range from 2.0 percent to 5.0 percent. The bonds mature serially through September 1, 2025.

On March 14, 2013 the Authority issued Water Resources Revenue Bonds 2013 Series A with a par value of $11.6 million. Interest rates on the bonds range from 2.0 percent to 5 percent and mature serially through September 1, 2027. Term bonds, also issued in this financing, mature through September 1, 2043. Selected bonds with varying maturities are insured by Assured Guaranty Municipal Corporation.

Subsequent to December 31, 2012, the Venture Capital Authority made equity investments in three entities through Fund I for approximately $1.7 million, and equity investments in ten entities through Fund II for approximately $3.5 million.

REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGETARY BASIS BUDGET AND ACTUAL - GENERAL FUNDED FOR THE YEAR ENDED JUNE 30, 2013

(DOLLARS IN THOUSANDS)	ORIGINAL APPROPRIATION	FINAL SPENDING AUTHORITY	ACTUAL	(OVER)/UNDER SPENDING AUTHORITY
REVENUES AND TRANSFERS-IN:				
Sales and Other Excise Taxes			$ 2,547,518	
Income Taxes			5,746,235	
Other Taxes			211,118	
Federal Grants and Contracts			64	
Sales and Services			580	
Interest Earnings			17,995	
Other Revenues			17,980	
Transfers-In			82,886	
TOTAL REVENUES AND TRANSFERS-IN			8,624,376	
EXPENDITURES AND TRANSFERS-OUT:				
Operating Budgets:				
Departmental:				
Agriculture	$ 6,860	$ 6,864	6,803	$ 61
Corrections	651,332	654,245	651,987	2,258
Education	3,015,437	3,015,441	3,014,932	509
Governor	18,320	18,525	18,415	110
Health Care Policy and Financing	1,857,116	1,844,917	1,843,642	1,275
Higher Education	619,262	628,902	628,568	334
Human Services	642,211	654,311	648,466	5,845
Judicial Branch	352,087	353,411	352,875	536
Law	9,896	10,452	10,280	172
Legislative Branch	35,960	35,963	35,959	4
Local Affairs	11,098	11,074	10,976	98
Military and Veterans Affairs	6,681	6,682	6,562	120
Natural Resources	23,740	23,768	23,757	11
Personnel & Administration	6,596	6,623	6,590	33
Public Health and Environment	30,725	31,143	30,084	1,059
Public Safety	84,624	86,458	85,439	1,019
Regulatory Agencies	1,714	1,716	1,690	26
Revenue	166,573	166,298	185,202	(18,904)
Treasury	251,384	274,366	274,295	71
Transfers Not Appropriated by Department	1,076,491	1,076,491	1,076,491	-
SUB-TOTAL OPERATING BUDGETS	8,868,107	8,907,650	8,913,013	(5,363)
Capital and Multi-Year Budgets:				
Departmental:				
Agriculture	989	769	288	481
Corrections	27,225	21,110	17,817	3,293
Education	519	1,005	102	903
Governor	6,271	8,793	2,106	6,687
Higher Education	112,543	49,074	13,462	35,612
Human Services	4,523	4,475	1,171	3,304
Military and Veterans Affairs	388	4,492	3,996	496
Personnel & Administration	14,979	15,303	3,729	11,574
Public Safety	793	12	-	12
Revenue	752	9,665	5,471	4,194
Transportation	500	500	500	-
Treasury	18,588	420	420	-
Budgets/Transfers Not Recorded by Department	61,984	61,984	61,984	-
SUB-TOTAL CAPITAL AND MULTI-YEAR BUDGETS	250,054	177,602	111,046	66,556
TOTAL EXPENDITURES AND TRANSFERS-OUT	$ 9,118,161	$ 9,085,252	9,024,059	$ 61,193
EXCESS OF REVENUES AND TRANSFERS-IN OVER (UNDER) EXPENDITURES AND TRANSFERS-OUT			$ (399,683)	

The notes to the required supplementary information are an integral part of this schedule.

SCHEDULE OF REVENUES, EXPENDITURES/EXPENSES, AND CHANGES IN FUND BALANCES/NET POSITION - BUDGETARY BASIS BUDGET AND ACTUAL - CASH FUNDED FOR THE YEAR ENDED JUNE 30, 2013

(DOLLARS IN THOUSANDS)	ORIGINAL APPROPRIATION	FINAL SPENDING AUTHORITY	ACTUAL	(OVER)/UNDER SPENDING AUTHORITY
REVENUES AND TRANSFERS-IN:				
Sales and Other Excise Taxes			$ 741,214	
Income Taxes			486,338	
Other Taxes			1,112,947	
Tuition and Fees			418,070	
Sales and Services			2,333,417	
Interest Earnings			271,388	
Other Revenues			2,693,145	
Transfers-In			7,526,754	
TOTAL REVENUES AND TRANSFERS-IN			15,583,273	
EXPENDITURES/EXPENSES AND TRANSFERS-OUT:				
Operating Budgets:				
Departmental:				
Agriculture	$ 30,740	$ 31,109	27,294	$ 3,815
Corrections	104,939	101,805	86,169	15,636
Education	4,016,414	4,009,239	3,917,783	91,456
Governor	307,996	335,511	197,146	138,365
Health Care Policy and Financing	1,765,439	1,775,450	1,736,458	38,992
Higher Education	1,606,995	1,614,076	1,297,374	316,702
Human Services	746,694	345,767	301,000	44,767
Judicial Branch	296,256	291,716	268,410	23,306
Labor and Employment	1,098,706	1,106,588	729,756	376,832
Law	47,781	108,591	82,425	26,166
Legislative Branch	6,494	6,487	2,741	3,746
Local Affairs	227,179	245,418	141,355	104,063
Military and Veterans Affairs	6,113	5,763	3,291	2,472
Natural Resources	838,290	831,381	421,479	409,902
Personnel & Administration	463,742	469,657	453,421	16,236
Public Health and Environment	194,529	216,843	181,498	35,345
Public Safety	263,759	259,769	172,599	87,170
Regulatory Agencies	79,105	79,429	71,643	7,786
Revenue	909,791	909,569	798,238	111,331
State	20,176	23,562	20,104	3,458
Transportation	3,288,804	3,293,280	859,205	2,434,075
Treasury	1,884,954	1,885,131	1,720,886	164,245
Budgets/Transfers Not Recorded by Department	-	2,400	982	1,418
SUB-TOTAL OPERATING BUDGETS	18,204,896	17,948,541	13,491,257	4,457,284
Capital and Multi-Year Budgets:				
Departmental:				
Agriculture	2,800	-	-	-
Corrections	2,117	3,282	1,515	1,767
Education	-	561	153	408
Governor	7,114	16,309	6,594	9,715
Higher Education	40,613	72,401	32,786	39,615
Human Services	470	3,604	1,810	1,794
Judicial Branch	46,967	74,393	71,693	2,700
Labor and Employment	-	686	41	645
Military and Veterans Affairs	-	588	-	588
Natural Resources	69,950	57,343	20,162	37,181
Personnel & Administration	585	8,568	6,963	1,605
Public Health and Environment	1,417	31,066	2,817	28,249
Public Safety	1,500	3,926	658	3,268
Transportation	500	500	500	-
Treasury	420	18,585	18,507	78
Budgets/Transfers Not Recorded by Department	8,238	8,238	8,238	-
SUB-TOTAL CAPITAL AND MULTI-YEAR BUDGETS	182,691	300,050	172,437	127,613
TOTAL EXPENDITURES/EXPENSES AND TRANSFERS-OUT	$ 18,387,587	$ 18,248,591	13,663,694	$ 4,584,897
EXCESS OF REVENUES AND TRANSFERS-IN OVER/(UNDER) EXPENDITURES/EXPENSES AND TRANSFERS-OUT			$ 1,919,579	

The notes to the required supplementary information are an integral part of this schedule.

SCHEDULE OF REVENUES, EXPENDITURES/EXPENSES, AND CHANGES IN FUND BALANCES/NET POSITION - BUDGETARY BASIS BUDGET AND ACTUAL - FEDERALLY FUNDED FOR THE YEAR ENDED JUNE 30, 2013

(DOLLARS IN THOUSANDS)	ORIGINAL APPROPRIATION	FINAL SPENDING AUTHORITY	ACTUAL	(OVER)/UNDER SPENDING AUTHORITY
REVENUES AND TRANSFERS-IN:				
Federal Grants and Contracts			$ 7,437,036	
TOTAL REVENUES AND TRANSFERS-IN			7,437,036	
EXPENDITURES/EXPENSES AND TRANSFERS-OUT:				
Capital and Multi-Year Budgets:				
Departmental:				
Agriculture	$ 3,887	$ 9,906	5,446	$ 4,460
Corrections	3,048	6,856	4,615	2,241
Education	628,704	859,966	614,164	245,802
Governor	6,830	91,741	52,009	39,732
Health Care Policy and Financing	2,770,513	2,904,733	2,805,250	99,483
Higher Education	20,828	443,493	437,550	5,943
Human Services	639,420	1,712,497	1,507,844	204,653
Judicial Branch	10,280	18,737	12,170	6,567
Labor and Employment	97,476	1,044,607	581,679	462,928
Law	1,576	2,617	1,947	670
Local Affairs	102,624	124,271	78,620	45,651
Military and Veterans Affairs	214,888	30,174	19,227	10,947
Natural Resources	21,400	76,383	42,751	33,632
Personnel & Administration	-	4,162	3,366	796
Public Health and Environment	246,168	386,246	299,979	86,267
Public Safety	55,041	179,715	94,781	84,934
Regulatory Agencies	1,314	6,942	3,373	3,569
Revenue	824	5,741	1,627	4,114
State	-	2,558	1,294	1,264
Transportation	680,182	791,850	721,512	70,338
Treasury	-	133,664	133,664	-
SUB-TOTAL CAPITAL AND MULTI-YEAR BUDGETS	5,505,003	8,836,859	7,422,868	1,413,991
TOTAL EXPENDITURES/EXPENSES AND TRANSFERS-OUT	$ 5,505,003	$ 8,836,859	7,422,868	$ 1,413,991
EXCESS OF REVENUES AND TRANSFERS-IN OVER/(UNDER) EXPENDITURES/EXPENSES AND TRANSFERS-OUT			$ 14,168	

The notes to the required supplementary information are an integral part of this schedule.

REQUIRED SUPPLEMENTARY INFORMATION
RECONCILING SCHEDULE
ALL BUDGET FUND TYPES
TO ALL GAAP FUND TYPES
FOR THE YEAR ENDED JUNE 30, 2013

(DOLLARS IN THOUSANDS)

	GOVERNMENTAL FUND TYPES					
	GENERAL	RESOURCE EXTRACTION	HIGHWAY USERS TAX	CAPITAL PROJECTS	STATE EDUCATION	OTHER GOVERNMENTAL FUNDS
BUDGETARY BASIS:						
Revenues and Transfers-In:						
General	$ 8,555,132	$ -	$ -	$ 69,244	$ -	$ -
Cash	5,159,988	315,145	1,754,331	88,081	1,562,985	2,668,662
Federal	5,382,899	130,137	721,266	20,214	-	218,598
Sub-Total Revenues and Transfers-In	19,098,019	445,282	2,475,597	177,539	1,562,985	2,887,260
Expenditures/Expenses and Transfers-Out						
General Funded	8,974,419	-	-	49,634	-	-
Cash Funded	5,152,223	268,470	1,900,856	101,655	498,945	2,372,699
Federally Funded	5,383,251	130,119	721,282	20,214	-	213,399
Expenditures/Expenses and Transfers-Out	19,509,893	398,589	2,622,138	171,503	498,945	2,586,098
Excess of Revenues and Transfers-In Over (Under) Expenditures and Transfers-Out - Budget Basis	(411,874)	46,693	(146,541)	6,036	1,064,040	301,162
BUDGETARY BASIS ADJUSTMENTS:						
Increase/(Decrease) for Unrealized Gains/Losses	(14,888)	(5,752)	(14,366)	(1,089)	(1,625)	(43,912)
Increase for Budgeted Non-GAAP Expenditures	-	54,959	-	-	-	2,598
Increase/(Decrease) for GAAP Expenditures Not Budgeted	145,186	(19,676)	135,581	15,903	-	(48,860)
Increase/(Decrease) for GAAP Revenue Adjustments	(135,203)	(2,198)	-	(15,908)	-	(121,912)
Increase/(Decrease) for Non-Budgeted Funds	2	-	-	-	-	-
Excess of Revenues and Transfers-In Over (Under) Expenditures and Transfers-Out - GAAP Basis	(416,777)	74,026	(25,326)	4,942	1,062,415	89,076
GAAP BASIS FUND BALANCES/NET POSITION:						
FUND BALANCE/NET POSITION, FISCAL YEAR BEGINNING	1,225,426	904,596	1,222,993	48,692	194,752	1,696,448
Prior Period Adjustments (See Note 29)	(9,544)	11,129	(124)	547	-	16,948
FUND BALANCE/NET POSITION, FISCAL YEAR END	$ 799,105	$ 989,751	$ 1,197,543	$ 54,181	$ 1,257,167	$ 1,802,472

The notes to the required supplementary information are an integral part of this schedule.

PROPRIETARY FUND TYPES						
HIGHER EDUCATION INSTITUTIONS	UNEMPLOYMENT INSURANCE	STATE LOTTERY	OTHER ENTERPRISE FUNDS	INTERNAL SERVICE	**FIDUCIARY FUND TYPES**	**TOTAL PRIMARY GOVERNMENT**
$ -	$ -	$ -	$ -	$ -	$ -	$ 8,624,376
510,956	754,860	576,678	468,607	270,231	1,452,748	15,583,272
15,913	466,920	-	477,539	3,550	-	7,437,036
526,869	1,221,780	576,678	946,146	273,781	1,452,748	31,644,684
-	-	-	-	-	-	9,024,053
516,199	590,195	576,720	345,327	267,965	1,072,440	13,663,694
15,913	467,238	-	467,900	3,550	-	7,422,866
532,112	1,057,433	576,720	813,227	271,515	1,072,440	30,110,613
(5,243)	164,347	(42)	132,919	2,266	380,308	1,534,071
(130)	-	(391)	(5,093)	(187)	305,944	218,511
-	-	49	23,864	1,427	-	82,897
19,454	-	(999)	(21,568)	3,042	-	228,063
-	(10,704)	-	(462)	(33)	-	(286,420)
258,558	-	-	-	-	-	258,560
272,639	153,643	(1,383)	129,660	6,515	686,252	2,035,682
5,029,249	64,433	5,175	1,041,141	11,033	4,483,738	15,927,676
(5,851)	-	-	-	-	-	13,105
$ 5,296,037	$ 218,076	$ 3,792	$ 1,170,801	$ 17,548	$ 5,169,990	$ 17,976,463

GENERAL FUND SURPLUS SCHEDULE

The General Fund for GAAP purposes is not equivalent to the General Fund for budgetary purposes. The General Fund for GAAP purposes contains activities that are considered cash funds for budget purposes, and includes, State Public School, Risk Management Fund, and Other Special Purpose Funds that do not have a sufficient original-source revenue stream to qualify as special revenue funds. The General Purpose Revenue Fund balance represents $253.5 million of the GAAP General Fund balance of $799.1 million on the *Balance Sheet – Governmental Funds.*

The General Purpose Revenue Fund is the principal operating fund of the State. It is used to account for all governmental financial resources and transactions not legally required to be accounted for in another fund. The General Fund Surplus is a statutorily defined amount that varies from the fund balance reported in the General Purpose Revenue Fund by revenues and expenditures that have been deferred into the following year for the budgetary basis (see Note RSI-1A).

The schedule on the following page is presented to document compliance with the constitutional requirement for a positive General Fund Surplus on the budgetary basis. The schedule differs from the General Fund presentation in the *Statement of Revenues, Expenditures, and Changes in Fund Balances* and the *Schedule of Revenues, Expenditures, and Changes in Fund Balance – Budgetary Basis – Budget-to-Actual – General Funded* by the specific purpose revenue funds discussed above and in several other ways as discussed below.

The total fund balance in the General Purpose Revenue Fund column on the *Combining Balance Sheet – General Funds* represents cumulative general-purpose and augmenting revenues in excess of expenditures. The ending General Fund Surplus is reconciled to the General Purpose Revenue Fund fund balance on the *Combining Balance Sheet – General Fund Components*.

General-purpose revenues are revenues that are not designated for specific purposes. The following schedule shows the current fiscal year general-purpose revenues and the expenditures, by department, funded from those general-purpose revenues. The excess augmenting revenues shown represent earned revenues that were greater than the related appropriation for specific cash-funded expenditures in the General Purpose Revenue Fund. These revenues in excess of the related expenditures become part of total fund balance. *(See Note 8A beginning on page 83 for information regarding the negative reversion at the Department of Revenue.)*

In order to measure the General Fund Surplus, encumbrances of the prior year related to approved rollforwards are subtracted from the revised budget and the actual expenditure columns because they were considered expended in the prior year. In addition, encumbrances at the end of the current year related to approved rollforwards are considered expenditures and are added to the actual expenditures column.

In order to properly state the amounts reverted, restrictions on the revised budget are not reflected in the amounts shown. Unspent unrestricted appropriations are reported as reversions on the schedule.

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN GENERAL FUND SURPLUS
BUDGET AND ACTUAL - BUDGETARY BASIS
FOR THE YEAR ENDED JUNE 30, 2013

(DOLLARS IN THOUSANDS)	ORIGINAL ESTIMATE/ BUDGET	REVISED ESTIMATE/ BUDGET	ACTUAL	REVERSIONS OF GENERAL FUND APPROPRIATION	EXCESS AUGMENTING REVENUE EARNED
REVENUES:					
Sales and Use Tax	$ 2,340,700	$ 2,421,900	$ 2,454,455		
Other Excise Taxes	93,100	92,800	93,063		
Individual Income Tax, net	4,532,800	5,186,900	5,148,793		
Corporate Income Tax, net	455,000	630,600	597,441		
Estate Tax	45,000	-	14		
Insurance Tax	197,800	206,600	210,415		
Parimutuel, Courts, and Other	23,100	25,400	21,121		
Investment Income	8,800	14,700	17,435		
Gaming	20,300	12,800	12,102		
TOTAL GENERAL PURPOSE REVENUES	7,716,600	8,591,700	8,554,839		
ACTUAL BUDGET RECORDED AND EXPENDITURES:					
Agriculture	6,860	6,864	6,803	$ 61	$ -
Corrections	651,184	654,682	652,424	2,258	3
Education	3,015,430	3,015,448	3,014,932	516	544
Governor	13,968	18,525	18,433	92	38
Health Care Policy and Financing	1,858,057	1,843,221	1,843,580	(359)	-
Higher Education	619,572	628,570	628,565	5	27
Human Services	637,576	650,329	648,302	2,027	1,856
Judicial Branch	352,087	353,412	352,875	537	80
Labor and Employment	-	-	-	-	19
Law	9,887	10,452	10,280	172	67
Legislative Branch	35,891	35,963	35,963	-	64
Local Affairs	11,098	11,074	10,976	98	10
Military and Veterans Affairs	6,681	6,693	6,562	131	-
Natural Resources	23,512	23,768	23,757	11	-
Personnel & Administration	6,639	6,603	6,569	34	3,288
Public Health and Environment	27,843	31,143	31,143	-	250
Public Safety	84,082	86,452	85,545	907	193
Regulatory Agencies	1,714	1,716	1,690	26	2
Revenue	180,270	158,298	177,355	(19,057)	12
State	-	-	-	-	52
Treasury	109,332	272,805	272,735	70	-
TOTAL ACTUAL BUDGET AND EXPENDITURES	7,651,683	7,816,018	7,828,489	$ (12,471)	$ 6,505
Variance Between Actual and Estimated Budgets	18,217	15,201	-		
TOTAL ESTIMATED BUDGET	7,669,900	7,831,219	7,828,489		
EXCESS GENERAL REVENUES OVER (UNDER) GENERAL FUNDED EXPENDITURES	46,700	760,481	726,350		
EXCESS AUGMENTING REVENUES			6,505		
TRANSFERS (Not Appropriated By Department):					
Transfers-In From Various Cash Funds	(2,500)	279	293		
Transfer-Out For the Older Coloradans Act	(8,000)	(8,000)	(8,000)		
Transfer-Out to Capital Projects - General Fund	(60,500)	(60,900)	(60,911)		
Transfer-Out to Capital Projects - General Fund-Exempt Account	(500)	(500)	(500)		
Transfers-Out to the State Education Fund Per C.R.S. 24-75-220	(342,500)	(1,109,600)	(1,073,491)		
Transfers-Out to Various Other Cash Funds	-	(4,560)	(4,560)		
TOTAL TRANSFERS	(414,000)	(1,183,281)	(1,147,169)		
EXCESS REVENUES AND TRANSFERS OVER(UNDER) BUDGET BASIS EXPENDITURES	(367,300)	(422,800)	(414,314)		
BEGINNING GENERAL FUND SURPLUS	383,700	514,700	514,727		
Release of Prior Year Statutory Reserve (2.3%)	281,100	281,100	281,116		
Establish Current Year Statutory Reserve (5.0%)	(297,500)	(373,000)	(372,965)		
Release of Contractually Restricted Energy Performance Leases			4,134		
GAAP Revenues/(Expenditures) Not Budgeted			(2,539)		
Contractually Restricted Energy Performance Leases			(551)		
Prior Period Adjustment (see Note 29)			(9,608)		
ENDING GENERAL FUND SURPLUS	$ -	$ -	-		
ADJUSTMENTS TO BUDGETED REVENUE AND EXPENDITURES FOR GAAP FUND BALANCE:					
GAAP Medicaid Expenditures Deferred to Fiscal Year 2013-14 for Budget			(123,939)		
GAAP Payroll Expenditures Deferred to Fiscal Year 2013-14 for Budget			(86,944)		
GAAP Information Technology Expenditures Deferred to Fiscal Year 2013-14 for Budget			(1,166)		
GAAP Revenues Related to Deferred Medicaid Payroll and Medicaid Program Expenditures			80,373		
GAAP FUND BALANCE NOT AVAILABLE FOR GENERAL FUND SURPLUS:					
Fair Value of Investments in Excess of Cost			2,828		
Restricted			551		
Committed			224,917		
Assigned			7		
Shortfall in GAAP Basis Statutory Reserve			156,909		
ENDING GAAP GENERAL PURPOSE REVENUE FUND BALANCE			$ 253,536		

The notes to the required supplementary information are an integral part of this schedule.

NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

NOTE RSI-1 – BUDGETARY INFORMATION

A. BUDGETARY BASIS

The three budget-to-actual schedules show revenues and expenditures that are legislatively appropriated or otherwise legally authorized (see pages 156 to 158). These schedules are presented in the budgetary fund structure discussed below. Higher Education Institution activities subject to limitations on the earning of cash revenue are included in these schedules. Starting in Fiscal Year 2011-12, legislation allowed governing boards of Higher Education Institutions to establish tuition amounts up to a 9 percent increase per student or per credit hour as compared to the prior year. Amounts above 9 percent require approval by the Colorado Commission on Higher Education. As a result, tuition and certain fees in the Long Appropriations Act became information-only appropriations. Therefore the Cash Funded Schedule excludes $1.8 billion of tuition and fee appropriations designated as information-only and the related expenditures.

The budgetary fund types used by the State differ from the generally accepted accounting fund types. The budgetary fund types are general, cash, and federal funds. For budgetary purposes, cash funds are all financial resources received by the State that have been designated to support specific expenditures. Federal funds are revenues received from the federal government. All other financial resources received are general-purpose revenues, and are not designated for specific expenditures until appropriated by the General Assembly.

Eliminations of transfers and intrafund transactions are not made in the budgetary funds if those transactions are under budgetary control. Thus, revenues and expenditures in these funds are shown at their gross amounts. This results in significant duplicate recording of revenues and expenditures. An expenditure of one budgetary fund may be shown as a transfer-in or revenue in another budgetary fund and then be shown again as an expenditure in the second fund.

For budget purposes, depending on the accounting fund type involved, expenditures/expenses are determined using the modified accrual or accrual basis of accounting with the following exceptions:

- Payments to employees paid on a monthly basis for time worked in June of each fiscal year are made on the first working day of the following month; for general-funded appropriations those payments are reported as expenditures in the following fiscal year.

Certain payments by state agencies to the Office of Information Technology for information technology services purchased in June using general-funded appropriations are reported as expenditures in the following fiscal year.

- Medicaid services claims are reported as expenditures only when the Department of Health Care Policy and Financing requests payment by the State Controller for medical services premiums under the Colorado Medical Services Act or for medical service provided by the Department of Human Services under the Colorado Medical Services Act. Similar treatment is afforded to nonadministrative expenditures that qualify for federal participation under Title XIX of the federal Social Security Act except for medically indigent program expenditures. In most years, this results in the Department of Health Care Policy and Financing excluding expenditures accrued for services provided but not yet billed.
- Expenditures of the fiscal year in the following three categories that have not been paid at June 30 are reported in the following year: Old Age Pension Health and Medical Care program costs; state contributions required by the Medicare Prescription Drug, Improvement, and Modernization Act of 2003; and financial administration costs of any non-administrative expenditure under the Children's Basic Health Plan.
- Unrealized gains and losses on investments are not recognized as changes in revenue on the budgetary basis.

A separately issued report comparing line item expenditures to authorized budget is available upon request from the Office of the State Controller.

B. BUDGETARY PROCESS

The financial operations of the legislative, judicial, and executive branches of State government, with the exception of custodial funds and federal moneys not requiring matching State funds, are controlled by annual appropriations made by the General Assembly. The Department of Transportation's portion of the Highway Fund is appropriated to the State Transportation Commission. Within the legislative appropriation, the Commission may appropriate the specific projects and other operations of the department. In addition, the Commission may appropriate available fund balance from its portion of the Highway Fund.

The total legislative appropriation is constitutionally limited to the unrestricted funds held at the beginning of the year plus revenues estimated to be received during the year as determined by the budgetary basis of accounting. The original appropriation by the General Assembly in the Long Appropriations Act segregates the budget of the State into its operating and capital components. The majority of the capital budgets are accounted for in the Capital Projects Fund, with the primary exception being budgeted capital funds used for infrastructure.

The Governor has line item veto authority over the Long Appropriations Act, but the General Assembly may override each individual line item veto by a two-thirds majority vote in each house.

Most general and cash funded appropriations, with the exception of capital projects, lapse at year-end unless specifically required by the General Assembly or executive action is taken to rollforward all or part of the remaining unspent budget authority. Appropriations that meet the strict criteria for rollforward are reported in Note 40. Since capital projects appropriations are generally available for three years after appropriation, significant amounts of the capital budgets remain unexpended at fiscal year-end. Cash funded highway construction, maintenance and operations in the Department of Transportation are appropriated as operating budgets, but remain available in future years through action of the Transportation Commission. In Fiscal Year 2012-13, the Department of Transportation capitalized project expenditures of $376.0 million from all funding sources.

The appropriation controls the combined expenditures and encumbrances of the State, in the majority of the cases, to the level of line item within the State agency. Line items are individual lines in the official budget document and vary from specific payments for specific programs to single appropriations at the agency level. Statutes allow the Judicial and Executive Branches, at year-end, to transfer legislative appropriations within departments for expenditures. The appropriation may be retroactively adjusted in the following session of the General Assembly by a supplemental appropriation.

On the three budget-to-actual schedules, the column titled Original Appropriation consists of the Long Appropriations Act including anticipated federal funds, special bills, and estimates of statutorily authorized appropriations. The column titled Final Spending Authority includes the original appropriation, federal funds actually awarded if no General Fund matching funds are required, supplemental appropriations of the Legislature, statutorily authorized appropriations, and other miscellaneous budgetary items.

C. OVEREXPENDITURES

Depending on the accounting fund type involved, expenditures/expenses are determined using the modified accrual or accrual basis of accounting even if the accrual will result in an overexpenditure. The modified and full accrual basis of accounting is converted to the budgetary basis of accounting as explained in Note RSI-1A. In the General Purpose Revenue Fund and Capital Projects Fund, if earned cash revenues plus available fund balance and earned federal revenues are less than cash and federal expenditures, then those excess expenditures are considered general-funded expenditures. If general-funded expenditures exceed the general-funded appropriation then an overexpenditure occurs even if the expenditures did not exceed the total legislative line item appropriation. Individual overexpenditures are listed in Note 8A.

D. BUDGET TO GAAP RECONCILIATION

The *Reconciling Schedule – All Budget Fund Types to All GAAP Fund Types* (see page 160) shows how revenues, expenditures/expenses, and transfers under the budgetary basis in the budgetary fund structure (see pages 156 to 158) relate to the change in fund balances/net position for the funds presented in the fund-level statements (see pages 48 to 65).

Certain expenditures on a generally accepted accounting principle (GAAP) basis, such as bad debt expense related to loan activity and depreciation, are not budgeted by the General Assembly. In addition, certain General Purpose Revenue Fund payroll disbursements for employee time worked in June by employees paid on a monthly basis, June general-funded purchases of service from the Office of Information Technology, and Medicaid and certain other assistance program payments (see Section A above) accrued but not paid by June 30 are excluded from the budget and from budget basis expenditures. These expenditures are not shown on the budget-to-actual schedules but are included in the budget-to-actual reconciliation schedule as “GAAP Expenditures Not Budgeted”. Some transactions considered expenditures for budgetary purposes, such as loan disbursements and capital purchases in proprietary fund types, are not expenditures on a GAAP basis. These expenditures are shown as "Budgeted Non-GAAP Expenditures."

Some transactions considered revenues for budgetary purposes, such as intrafund sales, are not considered GAAP revenues. Some events, such as the recognition of unrealized gains/losses on investments, affect revenues on a GAAP basis but not on the budgetary basis. Federal Medicaid revenues related to deferred Medicaid expenditures result in revenues on the GAAP statements but not on the budgetary statements. These events and transactions are shown in the reconciliation as "Unrealized Gains/Losses" and/or "GAAP Revenue Adjustments".

The inclusion of these revenues and expenditures and the change in nonbudgeted funds along with the balances from the budget-to-actual statements is necessary to reconcile to the GAAP fund balance.

E. OUTSTANDING ENCUMBRANCES

The State uses encumbrance accounting as an extension of formal budget implementation in most funds except certain fiduciary funds, and certain Higher Education Institutions Funds. Under this procedure, purchase orders and contracts for expenditures of money are recorded to reserve an equivalent amount of the related appropriation. Encumbrances do not constitute expenditures or liabilities. They lapse at year-end unless specifically brought forward to the subsequent year.

NOTE RSI-2 – SCHEDULE OF FUNDING PROGRESS FOR OTHER POSTEMPLOYMENT BENEFITS

As required by GASB Statement No. 45, Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions, the following is the State's Schedule of Funding Progress for its other post-employment benefit plans.

Under the standard, the State must disclose the funding progress of the other postemployment benefit plans for the most recent and two preceding actuarial valuations. See Note 19 on page 108 for additional information regarding the plans listed in the schedule.

Fiscal Year	Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (UAAL) (b - a)	Funded Ratio (a/b)	Covered Payroll[1] (c)	UAAL as a Percentage of Covered Payroll[1] ((b-a)/c)
University of Colorado:							
2012-13	7/1/2012	-	$ 406,782,000	$ 406,782,000	0.0%	$ 1,141,100,000	35.6%
2011-12 restated	7/1/2010	-	$ 343,144,000	$ 343,144,000	0.0%	$ 1,089,502,474	31.5%
2010-11	7/1/2010	-	$ 343,144,000	$ 343,144,000	0.0%	$ 1,023,525,000	33.5%
2009-10	7/1/2008	-	$ 196,714,735	$ 196,714,735	0.0%	$ 944,167,317	20.8%
2008-09	7/1/2008	-	$ 196,714,735	$ 196,714,735	0.0%	$ 898,898,961	21.9%
Colorado State University:							
RMPR							
2012-13	7/1/2012	-	$ 31,062,884	$ 31,062,884	0.0%	$ 259,316,500	12.0%
2011-12	1/1/2011	-	$ 28,917,402	$ 28,917,405	0.0%	$ 246,619,145	11.7%
2010-11	1/1/2011	-	$ 28,917,402	$ 28,917,402	0.0%	$ 248,227,800	11.6%
2009-10	1/1/2009	-	$ 25,187,719	$ 25,187,719	0.0%	$ 235,974,968	10.7%
2008-09	1/1/2009	-	$ 25,187,719	$ 25,187,719	0.0%	$ 238,826,606	10.5%
RMPS							
2012-13	7/1/2012	-	$ 45,849,293	$ 45,849,293	0.0%	N/A	N/A
2011-12	1/1/2011	-	$ 54,685,666	$ 54,695,666	0.0%	N/A	N/A
2010-11	1/1/2011	-	$ 53,177,425	$ 53,177,425	0.0%	N/A	N/A
2009-10	1/1/2009	-	$ 55,863,780	$ 55,863,780	0.0%	N/A	N/A
2008-09	1/1/2009	-	$ 54,271,314	$ 54,271,314	0.0%	N/A	N/A
URX							
2012-13	7/1/2012	-	$ 2,556,178	$ 2,556,178	0.0%	N/A	N/A
2011-12	1/1/2011	-	$ 2,751,623	$ 2,751,623	0.0%	N/A	N/A
2010-11	1/1/2011	-	$ 2,832,107	$ 2,832,107	0.0%	N/A	N/A
2009-10	1/1/2011	-	$ 2,822,691	$ 2,822,691	0.0%	N/A	N/A
2008-09	1/1/2009	-	$ 2,899,120	$ 2,899,120	0.0%	N/A	N/A
LTD							
2012-13	7/1/2012	-	$ 15,465,978	$ 15,465,978	0.0%	N/A	N/A
2011-12	1/1/2011	-	$ 13,058,876	$ 13,058,876	0.0%	N/A	N/A
2010-11	1/1/2011	-	$ 13,017,464	$ 13,017,464	0.0%	N/A	N/A
2009-10	1/1/2011	-	$ 12,300,594	$ 12,300,594	0.0%	N/A	N/A
2008-09	1/1/2009	-	$ 12,218,851	$ 12,218,851	0.0%	N/A	N/A

[1] –The CSU-RMPS, CSU-URX, and CSU-LTD plans' benefits are not based on salaries or covered payroll.

SUPPLEMENTARY INFORMATION

GENERAL FUND COMPONENTS

GENERAL PURPOSE REVENUE	This fund is the general operating fund for State operations and is used unless another fund has been established for a particular activity. The fund consists of general purpose revenues from various tax collections the largest being income and sales taxes.
SPECIAL PURPOSE REVENUE	The State Public School fund is a statutory fund that distributes substantially all of its resources to school districts each year, most of the funds' resources are transfers into the fund from the General Purpose Revenue Fund. The Risk Management fund accounts for the State's liability, property, and worker's compensation insurance activities; its revenues are primarily from charges to State agencies. The Other Special Purpose Fund comprises all other funds without sufficient original source revenues to qualify as Special Revenue Funds. Included in this category is the Building Excellent Schools Tomorrow (BEST) program that provides grants and funds for public school construction, Lottery proceeds held by the Division of Parks and Wildlife for parks and outdoor recreation projects, the Charter School Institute, as well as over thirty smaller funds.

BALANCE SHEET
GENERAL FUND COMPONENTS
JUNE 30, 2013

(DOLLARS IN THOUSANDS)	GENERAL PURPOSE REVENUE	SPECIAL PURPOSE FUNDS: STATE PUBLIC SCHOOL	SPECIAL PURPOSE FUNDS: RISK MANAGEMENT	SPECIAL PURPOSE FUNDS: OTHER SPECIAL PURPOSE	TOTAL
ASSETS:					
Cash and Pooled Cash	$ 1,059,938	$ 1,160	$ 11,802	$ 40,077	$ 1,112,977
Taxes Receivable, net	1,356,100	-	-	-	1,356,100
Other Receivables, net	73,686	-	28	319	74,033
Due From Other Governments	337,626	3,406	-	106	341,138
Due From Other Funds	23,657	1,040	-	39,244	63,941
Due From Component Units	119	-	-	-	119
Inventories	5,475	-	-	4,456	9,931
Prepaids, Advances, and Deferred Charges	22,586	-	57	11	22,654
Restricted Cash and Pooled Cash	4	7,670	-	174,183	181,857
Restricted Receivables	-	-	-	310	310
Investments	7,105	-	-	320,836	327,941
TOTAL ASSETS	$ 2,886,296	$ 13,276	$ 11,887	$ 579,542	$ 3,491,001
LIABILITIES:					
Tax Refunds Payable	$ 707,855	$ -	$ -	$ -	$ 707,855
Accounts Payable and Accrued Liabilities	452,295	1,416	1,753	26,435	481,899
TABOR Refund Liability (Note 8B)	706	-	-	-	706
Due To Other Governments	48,293	-	-	19,775	68,068
Due To Other Funds	1,117,641	-	202	232	1,118,075
Due To Component Units	21	-	-	-	21
Unearned Revenue	298,574	2,391	-	6,932	307,897
Compensated Absences Payable	74	-	-	-	74
Claims and Judgments Payable	291	-	-	-	291
Other Current Liabilities	7,000	-	-	-	7,000
Deposits Held In Custody For Others	10	-	-	-	10
TOTAL LIABILITIES	2,632,760	3,807	1,955	53,374	2,691,896
FUND BALANCES:					
Nonspendable:					
Inventories	5,475	-	-	4,456	9,931
Prepaids	22,586	-	57	11	22,654
Restricted	551	8,309	-	478,301	487,161
Committed	224,917	1,160	9,875	43,400	279,352
Assigned	7	-	-	-	7
TOTAL FUND BALANCES	253,536	9,469	9,932	526,168	799,105
TOTAL LIABILITIES AND FUND BALANCES	$ 2,886,296	$ 13,276	$ 11,887	$ 579,542	$ 3,491,001

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES GENERAL FUND COMPONENTS FOR THE YEAR ENDED JUNE 30, 2013

(DOLLARS IN THOUSANDS)	GENERAL PURPOSE REVENUE	SPECIAL PURPOSE FUNDS: STATE PUBLIC SCHOOLS	SPECIAL PURPOSE FUNDS: RISK MANAGEMENT	SPECIAL PURPOSE FUNDS: OTHER SPECIAL PURPOSE	TOTAL
REVENUES:					
Taxes:					
Individual and Fiduciary Income	$ 5,148,795	$ -	$ -	$ -	$ 5,148,795
Corporate Income	597,441	-	-	-	597,441
Sales and Use	2,454,455	-	-	-	2,454,455
Excise	93,063	-	-	-	93,063
Other Taxes	211,170	-	-	-	211,170
Licenses, Permits, and Fines	15,890	-	-	1,981	17,871
Charges for Goods and Services	13,172	-	58,060	496	71,728
Rents	291	-	-	17	308
Investment Income (Loss)	8,653	-	206	3,664	12,523
Federal Grants and Contracts	5,334,226	-	-	5,942	5,340,168
Other	139,999	5,806	110	10,291	156,206
TOTAL REVENUES	14,017,155	5,806	58,376	22,391	14,103,728
EXPENDITURES:					
Current:					
General Government	197,983	-	56,687	4,334	259,004
Business, Community, and Consumer Affairs	183,602	-	-	3,926	187,528
Education	604,945	6,424	-	3,251	614,620
Health and Rehabilitation	546,738	-	-	696	547,434
Justice	1,232,456	-	-	-	1,232,456
Natural Resources	42,306	-	-	-	42,306
Social Assistance	6,253,625	-	-	373	6,253,998
Capital Outlay	22,165	-	-	167,189	189,354
Intergovernmental:					
Cities	24,462	-	-	37,080	61,542
Counties	1,191,504	-	-	12,670	1,204,174
School Districts	700,041	2,974,357	-	93,227	3,767,625
Special Districts	30,537	-	-	14,040	44,577
Federal	117	-	-	-	117
Other	169,949	-	-	17	169,966
Debt Service	6,631	-	-	25,321	31,952
TOTAL EXPENDITURES	11,207,061	2,980,781	56,687	362,124	14,606,653
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	2,810,094	(2,974,975)	1,689	(339,733)	(502,925)
OTHER FINANCING SOURCES (USES):					
Transfers-In	1,005,502	2,964,361	-	249,364	4,219,227
Transfers-Out	(4,234,090)	(66,661)	(1,091)	(37,090)	(4,338,932)
Face Amount of Bond/COP Issuance	-	-	-	195,965	195,965
Bond/COP Premium/Discount	-	-	-	9,396	9,396
Capital Lease Proceeds	427	-	-	-	427
Sale of Capital Assets	-	-	-	-	-
Insurance Recoveries	65	-	-	-	65
TOTAL OTHER FINANCING SOURCES (USES)	(3,228,096)	2,897,700	(1,091)	417,635	86,148
NET CHANGE IN FUND BALANCES	(418,002)	(77,275)	598	77,902	(416,777)
FUND BALANCE, FISCAL YEAR BEGINNING	681,146	86,744	9,354	448,182	1,225,426
Prior Period Adjustment (See Note 29)	(9,608)	-	(20)	84	(9,544)
FUND BALANCE, FISCAL YEAR END	$ 253,536	$ 9,469	$ 9,932	$ 526,168	$ 799,105

CAPITAL PROJECTS FUND COMPONENTS

REGULAR CAPITAL PROJECTS	This fund accounts for projects that are either fully or partially funded with general-purpose revenue that is transferred from the General Purpose Revenue Fund. It also includes cash-funded or mixed funded projects.
SPECIAL CAPITAL PROJECTS	This fund accounts for certain projects that are not funded with any general-purpose revenue. This includes projects funded with the proceeds of certificates of participation such as the Colorado History Center and the Ralph L. Carr Justice Center, federal projects in the Department of Military Affairs, Lottery-funded projects in the Department of Natural Resources, and several smaller projects.

BALANCE SHEET
CAPITAL PROJECTS FUND COMPONENTS
JUNE 30, 2013

(DOLLARS IN THOUSANDS)	REGULAR CAPITAL PROJECTS	SPECIAL CAPITAL PROJECTS	TOTAL
ASSETS:			
Cash and Pooled Cash	$ 39,418	$ 9,506	$ 48,924
Other Receivables, net	328	722	1,050
Due From Other Governments	2,337	249	2,586
Due From Other Funds	2,355	-	2,355
Prepaids, Advances, and Deferred Charges	-	11	11
Restricted Cash and Pooled Cash	-	2,220	2,220
Restricted Investments	-	7,317	7,317
Restricted Receivables	-	330	330
Investments	-	785	785
Other Long-Term Assets	81	-	81
TOTAL ASSETS	$ 44,519	$ 21,140	$ 65,659
LIABILITIES:			
Accounts Payable and Accrued Liabilities	$ 8,362	$ 1,903	$ 10,265
Due To Other Funds	91	-	91
Unearned Revenue	-	967	967
Other Current Liabilities	155	-	155
TOTAL LIABILITIES	8,608	2,870	11,478
Prepaids	-	11	11
Restricted	-	2,492	2,492
Committed	35,911	15,767	51,678
TOTAL FUND BALANCES	35,911	18,270	54,181
TOTAL LIABILITIES AND FUND BALANCES	$ 44,519	$ 21,140	$ 65,659

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES CAPITAL PROJECT FUND COMPONENTS FOR THE YEAR ENDED JUNE 30, 2013

(DOLLARS IN THOUSANDS)	REGULAR CAPITAL PROJECTS	SPECIAL CAPITAL PROJECTS	TOTAL
REVENUES:			
Licenses, Permits, and Fines	7	-	7
Charges for Goods and Services	-	63	63
Rents	202	-	202
Investment Income (Loss)	(445)	148	(297)
Federal Grants and Contracts	8,044	8,429	16,473
Other	941	3,452	4,393
TOTAL REVENUES	8,749	12,092	20,841
EXPENDITURES:			
General Government	8,060	901	8,961
Business, Community, and Consumer Affairs	1	-	1
Education	4,961	2,042	7,003
Health and Rehabilitation	-	69	69
Justice	373	9,149	9,522
Social Assistance	32	-	32
Capital Outlay	27,830	34,825	62,655
TOTAL EXPENDITURES	41,257	46,986	88,243
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	(32,508)	(34,894)	(67,402)
OTHER FINANCING SOURCES (USES):			
Transfers-In	81,894	56,749	138,643
Transfers-Out	(36,565)	(30,704)	(67,269)
Insurance Recoveries	201	769	970
TOTAL OTHER FINANCING SOURCES (USES)	45,530	26,814	72,344
NET CHANGE IN FUND BALANCES	13,022	(8,080)	4,942
FUND BALANCE, FISCAL YEAR BEGINNING	22,889	25,803	48,692
Prior Period Adjustment (See Note 29)	-	547	547
FUND BALANCE, FISCAL YEAR END	$ 35,911	$ 18,270	$ 54,181

OTHER GOVERNMENTAL FUNDS

The following statements present the combining balance sheet for Other Governmental Funds comprising Special Revenue, Debt Service, and Permanent funds.

COMBINING BALANCE SHEET
OTHER GOVERNMENTAL FUNDS
JUNE 30, 2013

(DOLLARS IN THOUSANDS)	SPECIAL REVENUE	DEBT SERVICE	PERMANENT	TOTAL
ASSETS:				
Cash and Pooled Cash	$ 771,571	$ -	$ -	$ 771,571
Taxes Receivable, net	42,755	-	-	42,755
Other Receivables, net	81,525	-	7,988	89,513
Due From Other Governments	23,307	341	92	23,740
Due From Other Funds	3,804	-	5,713	9,517
Inventories	145	-	-	145
Prepaids, Advances, and Deferred Charges	8,346	-	4	8,350
Restricted Assets:				
Restricted Cash and Pooled Cash	61,494	1,362	154,658	217,514
Restricted Investments	57,777	-	533,115	590,892
Investments	106,751	32,555	-	139,306
Other Long-Term Assets	23,600	-	17,469	41,069
Depreciable Capital Assets and Infrastructure, net	-	-	20,883	20,883
Land and Nondepreciable Capital Assets	81	-	44,713	44,794
TOTAL ASSETS	$ 1,181,156	$ 34,258	$ 784,635	$ 2,000,049
LIABILITIES:				
Tax Refunds Payable	$ 587	$ -	$ -	$ 587
Accounts Payable and Accrued Liabilities	73,913	-	1,339	75,252
Due To Other Governments	21,214	-	11	21,225
Due To Other Funds	24,270	1,145	9,858	35,273
Due To Component Units	60	-	-	60
Unearned Revenue	59,831	-	764	60,595
Compensated Absences Payable	35	-	-	35
Claims and Judgments Payable	93	-	-	93
Other Current Liabilities	4,450	-	-	4,450
Deposits Held In Custody For Others	7	-	-	7
TOTAL LIABILITIES	184,460	1,145	11,972	197,577
FUND BALANCES:				
Nonspendable:				
Inventories	145	-	-	145
Permanent Fund Principal	-	-	760,160	760,160
Prepaids	8,346	-	4	8,350
Restricted	258,375	33,113	6,328	297,816
Committed	729,830	-	6,171	736,001
TOTAL FUND BALANCES	996,696	33,113	772,663	1,802,472
TOTAL LIABILITIES AND FUND BALANCES	$ 1,181,156	$ 34,258	$ 784,635	$ 2,000,049

COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OTHER GOVERNMENTAL FUNDS FOR THE YEAR ENDED JUNE 30, 2013

(DOLLARS IN THOUSANDS)	SPECIAL REVENUE	DEBT SERVICE	PERMANENT	TOTALS
REVENUES:				
Taxes:				
Sales and Use	$ 42,826	$ -	$ -	$ 42,826
Excise	146,103	-	-	146,103
Other Taxes	154,400	-	-	154,400
Licenses, Permits, and Fines	431,380	-	-	431,380
Charges for Goods and Services	767,655	-	-	767,655
Rents	1,400	-	127,849	129,249
Investment Income (Loss)	(1,062)	258	(4,880)	(5,684)
Federal Grants and Contracts	219,050	-	633	219,683
Additions to Permanent Funds	-	-	741	741
Unclaimed Property Receipts	36,986	-	-	36,986
Other	34,895	-	12	34,907
TOTAL REVENUES	1,833,633	258	124,355	1,958,246
EXPENDITURES:				
Current:				
General Government	45,166	-	800	45,966
Business, Community, and Consumer Affairs	183,681	-	-	183,681
Education	21,139	-	-	21,139
Health and Rehabilitation	83,735	-	-	83,735
Justice	78,545	-	-	78,545
Natural Resources	823	-	9,124	9,947
Social Assistance	232,340	-	-	232,340
Transportation	3,071	-	-	3,071
Capital Outlay	13,133	-	7	13,140
Intergovernmental:				
Cities	53,792	-	-	53,792
Counties	82,052	-	8	82,060
School Districts	7,313	-	-	7,313
Special Districts	10,375	-	-	10,375
Federal	2,013	-	-	2,013
Other	42,523	-	-	42,523
Debt Service	1,209	213,437	-	214,646
TOTAL EXPENDITURES	860,910	213,437	9,939	1,084,286
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	972,723	(213,179)	114,416	873,960
OTHER FINANCING SOURCES (USES):				
Transfers-In	92,298	224,839	300	317,437
Transfers-Out	(1,011,669)	-	(121,442)	(1,133,111)
Capital Lease Proceeds	180	-	-	180
Sale of Capital Assets	-	-	30,604	30,604
Insurance Recoveries	6	-	-	6
TOTAL OTHER FINANCING SOURCES (USES)	(919,185)	224,839	(90,538)	(784,884)
NET CHANGE IN FUND BALANCES	53,538	11,660	23,878	89,076
FUND BALANCE, FISCAL YEAR BEGINNING	926,789	21,453	748,206	1,696,448
Prior Period Adjustment (See Note 29)	16,369	-	579	16,948
FUND BALANCE, FISCAL YEAR END	$ 996,696	$ 33,113	$ 772,663	$ 1,802,472

SPECIAL REVENUE FUNDS

LABOR	This fund accounts for injured workers' medical benefits provided by statutes when the injury is not covered by workers' compensation benefits.
GAMING	This fund accounts for operations of the Colorado Gaming Commission and its oversight of gaming operations in the State. It also accounts for the preservation activities of the Colorado Historical Society related to the revenues it receives from gaming.
TOBACCO IMPACT MITIGATION	This fund accounts for receipts directly from the tobacco litigation settlement, earnings on those funds, and the expenditures of programs funded by the tobacco master settlement agreement. In addition, it accounts for tax revenues received from an additional State tax on cigarettes and tobacco products approved by State voters in the 2004 general election and the expenditure of those tax revenues.
RESOURCE MANAGEMENT	This fund accounts for receipts from licenses, rents, and fees related to managing the water, oil and gas resources of the State. Most of the related programs are managed by the Colorado Department of Natural Resources.
ENVIRONMENT AND HEALTH PROTECTION	This fund accounts for a large number of individual programs managed primarily by the Department of Public Health and Environment. The programs are primarily designed to regulate air, water, and other forms of pollution, control the spread of diseases, and regulate activities that impact the health of the citizens of Colorado.
UNCLAIMED PROPERTY	This fund reports the escheats funds managed by the State Treasurer that are not held in trust for claimants. The receipts of the fund are from bank accounts, investment accounts, and insurance proceeds that are placed with the State when the owners of the assets cannot be located. Per statute, the owner's legal rights to the asset are protected in perpetuity; however, historically not all of the assets are claimed. The assets ultimately expected to be claimed and paid are reported as Net Position Held In Trust in the Unclaimed Property Trust Fund, a nonmajor Fiduciary Fund.
OTHER SPECIAL REVENUE	This fund category represents a collection of 228 individual active funds created in statute that have a wide variety of purposes. Funds in this category also have a broad diversity of revenue types. (See page 230 for a detail listing of these funds that have net position/fund balance in excess of $200,000.)

COMBINING BALANCE SHEET
SPECIAL REVENUE FUNDS
JUNE 30, 2013

(DOLLARS IN THOUSANDS)	LABOR	GAMING	TOBACCO IMPACT MITIGATION	RESOURCE MANAGEMENT
ASSETS:				
Cash and Pooled Cash	$ 85,398	$ 98,087	$ 61,472	$ 11,240
Taxes Receivable, net	14,682	11,353	12,682	-
Contributions Receivable, net				
Other Receivables, net	1,039	9,763	45,153	12
Due From Other Governments	7,043	-	11,210	-
Due From Other Funds	182	21	1,116	-
Inventories	-	-	-	-
Prepaids, Advances, and Deferred Charges	4,151	29	-	-
Restricted Assets:				
Restricted Cash and Pooled Cash	34,723	26,771	-	-
Restricted Investments	57,777	-	-	-
Investments	6,784	-	-	-
Other Long-Term Assets	-	12,172	-	-
Land and Nondepreciable Capital Assets	-	-	-	-
TOTAL ASSETS	$ 211,779	$ 158,196	$ 131,633	$ 11,252
LIABILITIES:				
Tax Refunds Payable	$ -	$ -	$ -	$ -
Accounts Payable and Accrued Liabilities	3,051	5,556	34,956	80
Due To Other Governments	-	18,929	203	279
Due To Other Funds	9	14,685	4,056	-
Due To Component Units	-	-	-	-
Unearned Revenue	-	895	1,269	-
Compensated Absences Payable	-	-	-	-
Claims and Judgments Payable	82	-	-	-
Other Current Liabilities	451	9	-	-
Deposits Held In Custody For Others	-	6	-	-
TOTAL LIABILITIES	3,593	40,080	40,484	359
FUND BALANCES:				
Nonspendable:				
Inventories	-	-	-	-
Prepaids	4,151	29	-	-
Restricted	92,500	23,885	15,727	9,100
Committed	111,535	94,202	75,422	1,793
TOTAL FUND BALANCES	208,186	118,116	91,149	10,893
TOTAL LIABILITIES AND FUND BALANCES	$ 211,779	$ 158,196	$ 131,633	$ 11,252

ENVIRONMENT AND HEALTH PROTECTION	UNCLAIMED PROPERTY	OTHER SPECIAL REVENUE	TOTALS
$ 156,246	$ 33,745	$ 325,383	$ 771,571
-	-	4,038	42,755
13,195	954	11,409	81,525
1,630	-	3,424	23,307
496	-	1,989	3,804
145	-	-	145
708	31	3,427	8,346
-	-	-	61,494
-	-	-	57,777
-	99,967	-	106,751
-	-	11,428	23,600
-	-	81	81
$ 172,420	$ 134,697	$ 361,179	$ 1,181,156
$ -	$ -	$ 587	$ 587
8,278	59	21,933	73,913
-	-	1,803	21,214
5,265	10	245	24,270
60	-	-	60
2,894	-	54,773	59,831
35	-	-	35
-	-	11	93
(240)	-	4,230	4,450
-	-	1	7
16,292	69	83,583	184,460
145	-	-	145
708	31	3,427	8,346
8,741	-	108,422	258,375
146,534	134,597	165,747	729,830
156,128	134,628	277,596	996,696
$ 172,420	$ 134,697	$ 361,179	$ 1,181,156

COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OTHER SPECIAL REVENUE FUNDS FOR THE YEAR ENDED JUNE 30, 2013

(DOLLARS IN THOUSANDS)	LABOR	GAMING	TOBACCO IMPACT MITIGATION	RESOURCE MANAGEMENT
REVENUES:				
Taxes:				
Sales and Use	$ -	$ -	$ -	$ -
Excise	-	-	143,423	-
Other Taxes	47,702	104,137	-	-
Licenses, Permits, and Fines	458	1,042	91,524	7,084
Charges for Goods and Services	228	1,241	932	1,289
Rents	-	965	-	-
Investment Income (Loss)	709	(63)	229	61
Federal Grants and Contracts	13,102	118	128,381	-
Unclaimed Property Receipts	-	-	-	-
Other	403	8,547	1,232	269
TOTAL REVENUES	62,602	115,987	365,721	8,703
EXPENDITURES:				
Current:				
General Government	1,600	-	110	-
Business, Community, and Consumer Affairs	18,357	28,720	-	64
Education	-	14,899	632	-
Health and Rehabilitation	-	63	25,411	-
Justice	13,866	-	-	-
Natural Resources	-	-	-	823
Social Assistance	-	-	225,103	-
Transportation	-	-	-	-
Capital Outlay	-	40	27	5
Intergovernmental:				
Cities	63	15,794	1,107	-
Counties	322	14,906	26,859	344
School Districts	2	531	3,983	-
Special Districts	174	2,137	-	-
Federal	-	-	-	5
Other	310	914	7,205	1,124
Debt Service	-	-	-	-
TOTAL EXPENDITURES	34,694	78,004	290,437	2,365
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	27,908	37,983	75,284	6,338
OTHER FINANCING SOURCES (USES):				
Transfers-In	24,695	6,357	43,864	287
Transfers-Out	(29,449)	(29,529)	(105,933)	(818)
Capital Lease Proceeds	-	-	-	-
Insurance Recoveries	-	-	-	6
TOTAL OTHER FINANCING SOURCES (USES)	(4,754)	(23,172)	(62,069)	(525)
NET CHANGE IN FUND BALANCES	23,154	14,811	13,215	5,813
FUND BALANCE, FISCAL YEAR BEGINNING	185,032	93,781	77,934	5,080
Prior Period Adjustment (See Note 29)	-	9,524	-	-
FUND BALANCE, FISCAL YEAR END	$ 208,186	$ 118,116	$ 91,149	$ 10,893

ENVIRONMENT AND HEALTH PROTECTION	UNCLAIMED PROPERTY	OTHER SPECIAL REVENUE	TOTALS
$ -	$ -	$ 42,826	$ 42,826
-	-	2,680	146,103
-	-	2,561	154,400
51,747	-	279,525	431,380
721,919	-	42,046	767,655
-	-	435	1,400
360	(2,833)	475	(1,062)
5,071	-	72,378	219,050
-	36,986	-	36,986
2,618	14	21,812	34,895
781,715	34,167	464,738	1,833,633
-	32,200	11,256	45,166
1	1,508	135,031	183,681
-	-	5,608	21,139
50,144	-	8,117	83,735
9,333	-	55,346	78,545
-	-	-	823
116	-	7,121	232,340
387	-	2,684	3,071
551	-	12,510	13,133
467	5	36,356	53,792
1,512	324	37,785	82,052
388	-	2,409	7,313
264	210	7,590	10,375
20	-	1,988	2,013
4,525	-	28,445	42,523
-	-	1,209	1,209
67,708	34,247	353,455	860,910
714,007	(80)	111,283	972,723
3,500	-	13,595	92,298
(696,306)	(3,133)	(146,501)	(1,011,669)
180	-	-	180
-	-	-	6
(692,626)	(3,133)	(132,906)	(919,185)
21,381	(3,213)	(21,623)	53,538
128,798	137,841	298,323	926,789
5,949	-	896	16,369
$ 156,128	$ 134,628	$ 277,596	$ 996,696

PERMANENT FUNDS

STATE LANDS	This fund consists of the assets, liabilities, and operations related to lands granted to the State by the federal government for educational purposes. This fund also includes unclaimed assets from estates or trusts with unknown beneficiaries. Per statute, these assets become property of the State after 21 years.
OTHER PERMANENT TRUST	This fund category represents several minor permanent funds including Wildlife for Future Generations Fund and the Veterans Monument Preservation Fund.

COMBINING BALANCE SHEET
PERMANENT FUNDS
JUNE 30, 2013

(DOLLARS IN THOUSANDS)	STATE LANDS	OTHER	TOTALS
ASSETS:			
Other Receivables, net	$ 7,988	$ -	$ 7,988
Due From Other Governments	-	92	92
Due From Other Funds	5,713	-	5,713
Prepaids, Advances, and Deferred Charges	4	-	4
Restricted Assets:			
Restricted Cash and Pooled Cash	146,598	8,060	154,658
Restricted Investments	533,115	-	533,115
Other Long-Term Assets	17,469	-	17,469
Land and Nondepreciable Capital Assets	44,713	-	44,713
Capital Assets Held as Investments	20,883	-	20,883
TOTAL ASSETS	$ 776,483	$ 8,152	$ 784,635
LIABILITIES:			
Accounts Payable and Accrued Liabilities	$ 1,230	$ 109	$ 1,339
Due To Other Governments	11	-	11
Due To Other Funds	9,858	-	9,858
Unearned Revenue	764	-	764
TOTAL LIABILITIES	11,863	109	11,972
FUND BALANCES:			
Nonspendable:			
Permanent Fund Principal	753,319	6,841	760,160
Prepaids	4	-	4
Restricted	6,325	3	6,328
Committed	4,972	1,199	6,171
TOTAL FUND BALANCES	764,620	8,043	772,663
TOTAL LIABILITIES AND FUND BALANCES	$ 776,483	$ 8,152	$ 784,635

COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES PERMANENT FUNDS FOR THE YEAR ENDED JUNE 30, 2013

(DOLLARS IN THOUSANDS)	STATE LANDS	OTHER	TOTALS
REVENUES:			
Rents	$ 127,849	$ -	$ 127,849
Investment Income (Loss)	(4,856)	(24)	(4,880)
Federal Grants and Contracts	-	633	633
Additions to Permanent Funds	741	-	741
Other	9	3	12
TOTAL REVENUES	123,743	612	124,355
EXPENDITURES:			
Current:			
General Government	800	-	800
Natural Resources	8,251	873	9,124
Capital Outlay	7	-	7
Counties	8	-	8
TOTAL EXPENDITURES	9,066	873	9,939
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	114,677	(261)	114,416
OTHER FINANCING SOURCES (USES):			
Transfers-In	300	-	300
Transfers-Out	(121,434)	(8)	(121,442)
Sale of Capital Assets	30,604	-	30,604
TOTAL OTHER FINANCING SOURCES (USES)	(90,530)	(8)	(90,538)
NET CHANGE IN FUND BALANCES	24,147	(269)	23,878
FUND BALANCE, FISCAL YEAR BEGINNING	739,894	8,312	748,206
Prior Period Adjustment (See Note 29)	579	-	579
FUND BALANCE, FISCAL YEAR END	$ 764,620	$ 8,043	$ 772,663

OTHER ENTERPRISE FUNDS

These funds account for operations of State agencies that provide a majority of their services to the public on a user charge basis; most of them have been designated by statute as enterprises. The major activities in these funds are:

COLLEGEINVEST	CollegeInvest's Prepaid Tuition Fund, which was established in 1997, provides an opportunity for saving for future college expenses at private and public colleges, universities, and vocational schools throughout the United States.
PARKS AND WILDLIFE	Expenses of this fund are to preserve the State's parks, wildlife and promote outdoor recreational activities, while revenues are from hunting and fishing license fees as well as various fines.
COLLEGE ASSIST	This fund records the activities of College Assist, which guarantees Colorado and certain nationwide loans made by private lending institutions in compliance with operating agreements with the U.S. Department of Education to students attending postsecondary schools. It also includes loan programs for Colorado residents that are not reinsured by the federal government.
STATE FAIR AUTHORITY	The State Fair Authority operates the Colorado State Fair, and other events, at the State fairgrounds in Pueblo.
CORRECTIONAL INDUSTRIES	This activity reports the production and sale of manufactured goods and farm products that are produced by convicted criminals who are incarcerated in the State prison system.
STATE NURSING HOMES	This activity is for nursing home and retirement care provided to the elderly at the State facilities at Fitzsimons, Homelake, Walsenburg, Florence, and Rifle.
PRISON CANTEENS	This activity accounts for the various canteen operations in the State's prison system.
PETROLEUM STORAGE TANK	This activity accounts for grants, registration fees, environmental response surcharges, and penalties associated with the regulation and abatement of fire and safety issues related to above and underground petroleum storage tanks.
TRANSPORTATION ENTERPRISE	This fund consists of the Bridge Enterprise and the High Performance Transportation Enterprise in the Department of Transportation. The bridge and highway construction activity is financed through bond issuances and user fees. Before Fiscal Year 2010-11 these enterprises were reported as Other Enterprises.
OTHER ENTERPRISE ACTIVITIES	The other enterprise activities of the State include the Business Enterprise Program, which is staffed by the visually impaired and manages food vending operations in State buildings; the Enterprise Services Fund of the Colorado Historical Society, which sells goods at State museums; and various smaller enterprise operations.

COMBINING STATEMENT OF NET POSITION
OTHER ENTERPRISE FUNDS
JUNE 30, 2013

(DOLLARS IN THOUSANDS)	COLLEGEINVEST	PARKS AND WILDLIFE	COLLEGE ASSIST	STATE FAIR AUTHORITY
ASSETS:				
Current Assets:				
Cash and Pooled Cash	$ 65,405	$ 62,414	$ 44,672	$ -
Investments	17,419	-	-	-
Student and Other Receivables, net	702	10,917	126	43
Due From Other Governments	-	4,386	1,510	-
Due From Other Funds	-	4,270	-	-
Inventories	-	1,035	-	22
Prepaids, Advances, and Deferred Charges	59	4,973	91	144
Total Current Assets	83,585	87,995	46,399	209
Noncurrent Assets:				
Restricted Cash and Pooled Cash	2,388	34,000	20,594	-
Restricted Receivables	1,588	-	43,676	-
Investments	19,847	-	-	-
Other Long-Term Assets	-	-	-	-
Depreciable Capital Assets and Infrastructure, net	65	172,023	348	12,617
Land and Nondepreciable Capital Assets	-	338,018	-	840
Total Noncurrent Assets	23,888	544,041	64,618	13,457
TOTAL ASSETS	107,473	632,036	111,017	13,666
LIABILITIES:				
Current Liabilities:				
Accounts Payable and Accrued Liabilities	266	13,459	6,858	237
Due To Other Governments	-	-	33,594	-
Due To Other Funds	5,042	1,100	-	15
Unearned Revenue	-	32,429	-	500
Compensated Absences Payable	-	365	-	-
Leases Payable	-	-	-	64
Notes, Bonds, and COPs Payable	-	-	-	-
Other Current Liabilities	24,770	25	6,811	7
Total Current Liabilities	30,078	47,378	47,263	823
Noncurrent Liabilities:				
Due to Other Funds	-	1,276	-	-
Accrued Compensated Absences	116	6,546	174	136
Capital Lease Payable	-	-	-	1,298
Notes, Bonds, and COPs Payable	-	-	-	-
Total Noncurrent Liabilities	116	7,822	174	1,434
TOTAL LIABILITIES	30,194	55,200	47,437	2,257
NET POSITION:				
Net investment in Capital Assets:	65	510,041	348	12,095
Restricted for:				
Emergencies	-	34,000	-	-
Other Purposes	-	26,709	24,169	-
Unrestricted	77,214	6,086	39,063	(686)
TOTAL NET POSITION	$ 77,279	$ 576,836	$ 63,580	$ 11,409

CORRECTIONAL INDUSTRIES	STATE NURSING HOMES	PRISON CANTEENS	PETROLEUM STORAGE TANK	TRANSPORTATION ENTERPRISE	OTHER ENTERPRISE ACTIVITIES	TOTALS
$ 4,806	$ 9,258	$ 2,174	$ 5,178	$ 197,689	$ 12,600	$ 404,196
-	563	-	-	-	-	17,982
1,309	115	424	2,018	31,451	731	47,836
1,041	5,754	-	71	257	126	13,145
2,813	1,419	-	-	-	-	8,502
12,674	178	529	-	-	229	14,667
-	64	-	-	4	176	5,511
22,643	17,351	3,127	7,267	229,401	13,862	511,839
-	-	-	-	-	-	56,982
-	-	-	-	-	-	45,264
-	-	-	-	169,459	-	189,306
1,910	184	-	-	1,673	126	3,893
3,359	31,574	1,933	233	92,996	12,636	327,784
1,413	11,086	-	-	228,259	3,957	583,573
6,682	42,844	1,933	233	492,387	16,719	1,206,802
29,325	60,195	5,060	7,500	721,788	30,581	1,718,641
4,578	2,142	626	2,349	15,098	944	46,557
-	467	-	102	-	-	34,163
-	3	-	-	-	-	6,160
51	1,416	-	-	60,000	5,860	100,256
40	209	-	-	-	219	833
-	280	-	-	-	-	344
-	445	-	-	-	395	840
8	-	-	-	-	156	31,777
4,677	4,962	626	2,451	75,098	7,574	220,930
-	-	-	-	2,000	-	3,276
1,148	1,509	222	639	29	364	10,883
-	3,770	-	-	-	-	5,068
-	1,979	-	-	300,000	5,704	307,683
1,148	7,258	222	639	302,029	6,068	326,910
5,825	12,220	848	3,090	377,127	13,642	547,840
4,772	36,165	1,933	233	140,915	10,494	717,061
-	-	-	-	-	-	34,000
-	-	-	-	-	-	50,878
18,728	11,810	2,279	4,177	203,746	6,445	368,862
$ 23,500	$ 47,975	$ 4,212	$ 4,410	$ 344,661	$ 16,939	$ 1,170,801

COMBINING STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION OTHER ENTERPRISE FUNDS FOR THE YEAR ENDED JUNE 30, 2013

(DOLLARS IN THOUSANDS)	COLLEGEINVEST	PARKS AND WILDLIFE	COLLEGE ASSIST	STATE FAIR AUTHORITY
OPERATING REVENUES:				
License and Permits	$ -	$ 98,138	$ -	$ -
Tuition and Fees	-	18	-	-
Sales of Goods and Services	3	3,749	-	6,031
Investment Income (Loss)	583	-	3,802	-
Rental Income	-	-	-	686
Federal Grants and Contracts	-	29,564	400,106	-
Intergovernmental Revenue	-	30,863	-	-
Other	1,375	1,705	6,254	-
TOTAL OPERATING REVENUES	1,961	164,037	410,162	6,717
OPERATING EXPENSES:				
Salaries and Fringe Benefits	113	86,369	62,148	3,897
Operating and Travel	2,101	72,732	327,928	3,920
Cost of Goods Sold	287	243	-	-
Depreciation and Amortization	2	10,710	12	715
Intergovernmental Distributions	-	7,779	-	-
Debt Service	-	-	17,028	-
Prizes and Awards	-	7	-	882
TOTAL OPERATING EXPENSES	2,503	177,840	407,116	9,414
OPERATING INCOME (LOSS)	(542)	(13,803)	3,046	(2,697)
NONOPERATING REVENUES AND (EXPENSES):				
Taxes	-	-	-	-
Fines and Settlements	-	378	-	-
Investment Income (Loss)	-	(328)	-	1,021
Rental Income	-	8,529	-	-
Gifts and Donations	-	913	-	422
Gain/(Loss) on Sale or Impairment of Capital Assets	-	728	-	-
Insurance Recoveries from Prior Year Impairments	-	102	-	-
Debt Service	-	(149)	-	(54)
Other Expenses	-	-	-	-
Other Revenues	-	12	-	-
TOTAL NONOPERATING REVENUES (EXPENSES)	-	10,185	-	1,389
INCOME (LOSS) BEFORE CONTRIBUTIONS AND TRANSFERS	(542)	(3,618)	3,046	(1,308)
CONTRIBUTIONS, TRANSFERS, AND OTHER ITEMS:				
Capital Contributions	-	8,757	-	341
Transfers-In	-	19,699	-	506
Transfers-Out	(51)	(12,144)	(106)	(88)
TOTAL CONTRIBUTIONS AND TRANSFERS	(51)	16,312	(106)	759
CHANGE IN NET POSITION	(593)	12,694	2,940	(549)
NET POSITION - FISCAL YEAR BEGINNING	77,872	564,142	60,640	11,958
NET POSITION - FISCAL YEAR ENDING	$ 77,279	$ 576,836	$ 63,580	$ 11,409

CORRECTIONAL INDUSTRIES	STATE NURSING HOMES	PRISON CANTEENS	PETROLEUM STORAGE TANK	TRANSPORTATION ENTERPRISE	OTHER ENTERPRISE ACTIVITIES	TOTALS
$ -	$ -	$ -	$ 580	$ -	$ 7,875	$ 106,593
-	-	-	-	-	662	680
44,487	30,071	16,607	5	97,565	4,980	203,498
-	-	-	-	-	-	4,385
-	-	-	-	-	659	1,345
1,632	22,493	-	1,231	21,526	796	477,348
-	215	-	-	60	-	31,138
161	80	38	12	505	27	10,157
46,280	52,859	16,645	1,828	119,656	14,999	835,144
11,564	32,993	3,505	11,293	524	5,767	218,173
9,075	8,360	2,297	26,374	6,055	8,056	466,898
24,622	-	10,320	-	-	114	35,586
407	1,666	117	56	830	777	15,292
-	3,855	-	-	-	-	11,634
-	-	-	-	-	-	17,028
-	-	1	-	-	-	890
45,668	46,874	16,240	37,723	7,409	14,714	765,501
612	5,985	405	(35,895)	112,247	285	69,643
-	-	-	26,541	-	-	26,541
-	-	-	9,216	45	61	9,700
(35)	(34)	17	3	2,980	4	3,628
353	26	-	-	-	-	8,908
1	114	-	-	33	343	1,826
5	55	-	-	-	47	835
-	-	-	-	-	-	102
-	(302)	-	-	(6,005)	(195)	(6,705)
-	(60)	-	-	(85)	(11)	(156)
-	-	-	-	-	-	12
324	(201)	17	35,760	(3,032)	249	44,691
936	5,784	422	(135)	109,215	534	114,334
-	-	-	-	-	1,110	10,208
-	986	-	-	-	26	21,217
(557)	(1,802)	(49)	(1,061)	-	(241)	(16,099)
(557)	(816)	(49)	(1,061)	-	895	15,326
379	4,968	373	(1,196)	109,215	1,429	129,660
23,121	43,007	3,839	5,606	235,446	15,510	1,041,141
$ 23,500	$ 47,975	$ 4,212	$ 4,410	$ 344,661	$ 16,939	$ 1,170,801

COMBINING STATEMENT OF CASH FLOWS
OTHER ENTERPRISE FUNDS
FOR THE YEAR ENDED JUNE 30, 2013

(DOLLARS IN THOUSANDS)	COLLEGEINVEST	PARKS AND WILDLIFE	COLLEGE ASSIST	STATE FAIR AUTHORITY
CASH FLOWS FROM OPERATING ACTIVITIES:				
Cash Received from:				
Tuition, Fees, and Student Loans	$ -	$ 18	$ -	$ -
Fees for Service	170	75,047	3	4,217
Sales of Products	17	1,360	-	191
Gifts, Grants, and Contracts	-	27,862	411,531	-
Loan and Note Repayments	1,467	-	-	-
Income from Property	-	8,529	-	686
Other Sources	-	56,777	6,254	2,025
Employees	(94)	(81,075)	(1,930)	(2,479)
Suppliers	(4,109)	(48,650)	(59,246)	(5,358)
Sales Commissions and Lottery Prizes	-	(6,264)	-	-
Others for Student Loans and Loan Losses	-	-	(342,830)	-
Other Governments	-	(7,780)	-	-
Other	(1,261)	(18,880)	-	(948)
NET CASH PROVIDED BY OPERATING ACTIVITIES	(3,810)	6,944	13,782	(1,666)
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES:				
Transfers-In	-	19,699	-	506
Transfers-Out	(51)	(12,144)	(106)	(88)
Receipt of Deposits Held in Custody	-	1	-	-
Gifts and Grants for Other Than Capital Purposes	-	913	-	-
NonCapital Debt Service Payments	-	-	-	-
NET CASH FROM NONCAPITAL FINANCING ACTIVITIES	(51)	8,469	(106)	418
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:				
Acquisition of Capital Assets	(51)	(19,294)	(360)	(135)
Proceeds from Sale of Capital Assets	-	-	-	-
Capital Debt Proceeds	-	-	-	-
Capital Debt Service Payments	-	(1)	-	(2)
Capital Lease Payments	-	-	-	(116)
NET CASH FROM CAPITAL AND RELATED FINANCING ACTIVITIES	(51)	(19,295)	(360)	(253)

(Continued)

CORRECTIONAL INDUSTRIES	STATE NURSING HOMES	PRISON CANTEENS	PETROLEUM STORAGE TANK	TRANSPORTATION ENTERPRISE	OTHER ENTERPRISE ACTIVITIES	TOTALS
$ -	$ 84	$ -	$ -	$ -	$ 662	$ 764
12,415	29,640	-	(113)	75,777	4,013	201,169
31,490	25	16,446	-	-	870	50,399
1,182	22,377	-	1,184	22,416	725	487,277
-	-	-	-	-	-	1,467
353	26	-	-	-	660	10,254
166	35	38	36,437	60,045	8,471	170,248
(10,634)	(32,740)	(3,450)	(3,511)	(5,290)	(5,388)	(146,591)
(35,231)	(9,574)	(12,717)	(34,452)	(20,757)	(8,555)	(238,649)
-	-	-	-	-	-	(6,264)
-	-	-	-	-	-	(342,830)
-	(3,933)	-	-	-	-	(11,713)
(50)	(128)	(2)	(6)	(258)	(91)	(21,624)
(309)	5,812	315	(461)	131,933	1,367	153,907
-	986	-	-	53	26	21,270
(557)	(1,802)	(49)	(1,061)	(53)	(241)	(16,152)
-	-	-	-	-	4	5
1	114	-	-	33	343	1,404
-	(549)	-	-	-	-	(549)
(556)	(1,251)	(49)	(1,061)	33	132	5,978
(372)	(6,163)	(123)	-	(149,312)	(614)	(176,424)
-	1,081	-	-	-	18	1,099
-	-	-	-	-	-	-
-	-	-	-	(5,929)	(564)	(6,496)
-	(462)	-	-	-	-	(578)
(372)	(5,544)	(123)	-	(155,241)	(1,160)	(182,399)

COMBINING STATEMENT OF CASH FLOWS
OTHER ENTERPRISE FUNDS
FOR THE YEAR ENDED JUNE 30, 2013 (Continued)

(DOLLARS IN THOUSANDS)	COLLEGEINVEST	PARKS AND WILDLIFE	COLLEGE ASSIST	STATE FAIR AUTHORITY
CASH FLOWS FROM INVESTING ACTIVITIES:				
Interest and Dividends on Investments	2,253	1,000	4,538	1,025
Proceeds from Sale/Maturity of Investments	3,936	-	-	-
Purchases of Investments	(450)	-	-	-
Increase(Decrease) from Unrealized Gain(Loss) on Investments	(833)	(1,328)	(736)	(5)
NET CASH FROM INVESTING ACTIVITIES	4,906	(328)	3,802	1,020
NET INCREASE (DECREASE) IN CASH AND POOLED CASH	994	(4,210)	17,118	(481)
CASH AND POOLED CASH , FISCAL YEAR BEGINNING	66,799	100,624	48,148	481
CASH AND POOLED CASH, FISCAL YEAR END	$ 67,793	$ 96,414	$ 65,266	$ -
RECONCILIATION OF OPERATING INCOME TO NET CASH PROVIDED BY OPERATING ACTIVITIES				
Operating Income (Loss)	$ (542)	$ (13,803)	$ 3,046	$ (2,697)
Adjustments to Reconcile Operating Income (Loss) to Net Cash Provided by Operating Activities:				
Depreciation	2	10,710	12	715
Investment/Rental Income and Other Revenue in Operating Income	(583)	-	(3,802)	-
Rents, Fines, Donations, and Grants and Contracts in NonOperating	-	9,587	-	422
(Gain)/Loss on Disposal of Capital and Other Assets	-	4,007	-	-
Compensated Absences	-	152	46	(4)
Interest and Other Expense in Operating Income	-	1	1	-
Net Changes in Assets and Liabilities Related to Operating Activities:				
(Increase) Decrease in Operating Receivables	(175)	(2,130)	30,890	91
(Increase) Decrease in Inventories	-	133	-	(3)
(Increase) Decrease in Other Operating Assets	326	395	171	(39)
Increase (Decrease) in Accounts Payable	644	(287)	(18,264)	(46)
Increase (Decrease) in Other Operating Liabilities	(3,482)	(1,821)	1,682	(105)
NET CASH PROVIDED BY OPERATING ACTIVITIES	$ (3,810)	$ 6,944	$ 13,782	$ (1,666)
SUPPLEMENTARY INFORMATION - NONCASH TRANSACTIONS:				
Capital Assets Funded by the Capital Projects Fund	-	-	-	288
Capital Assets Acquired by Grants or Donations and Payable Increases	-	8,757	-	53
Unrealized Gain/Loss on Investments and Interest Receivable Accruals	748	-	-	-
Loss on Disposal of Capital and Other Assets		3,707	-	-

CORRECTIONAL INDUSTRIES	STATE NURSING HOMES	PRISON CANTEENS	PETROLEUM STORAGE TANK	TRANSPORTATION ENTERPRISE	OTHER ENTERPRISE ACTIVITIES	TOTALS
31	76	36	93	4,205	104	13,361
-	-	-	-	114,631	-	118,567
-	-					(450)
(65)	(110)	(21)	(90)	(1,097)	(100)	(4,385)
(34)	(34)	15	3	117,739	4	127,093
(1,271)	(1,017)	158	(1,519)	94,464	343	104,579
6,077	10,275	2,016	6,697	103,225	12,257	356,599
$ 4,806	$ 9,258	$ 2,174	$ 5,178	$ 197,689	$ 12,600	$ 461,178
$ 612	$ 5,985	$ 405	$ (35,895)	$ 112,247	$ 285	$ 69,643
407	1,666	117	56	830	777	15,292
-	-	-	-	-	-	(4,385)
358	23	-	35,757	45	61	46,253
-	-	-	-	-	7	4,014
24	(88)	14	187	16	(2)	345
1	32	-	-	(25,116)	240	(24,841)
(1,044)	(1,881)	(162)	(178)	(21,462)	(157)	3,792
(190)	(8)	58	-	-	(20)	(30)
(164)	(62)	-	-	(2)	27	652
(331)	(1,185)	(117)	(388)	4,375	(384)	(15,983)
18	1,330	-	-	61,000	533	59,155
$ (309)	$ 5,812	$ 315	$ (461)	$ 131,933	$ 1,367	$ 153,907
-		-	-	-	1,110	1,398
-		-	-	-	-	8,810
-		-	-	-	-	748
-	305	-	-	-	-	4,012

INTERNAL SERVICE FUNDS

These funds account for operations of State agencies that provide a majority of their services to other State agencies on a user charge basis. The major activities in these funds are:

CENTRAL SERVICES	This fund accounts for the sales of goods and services to other State agencies. The sales items include mail services, printing, quick copy, graphic design, microfilming, fleet, and motor pool.
INFORMATION TECHNOLOGY	This fund accounts for computer and telecommunications services sold to other State agencies.
CAPITOL COMPLEX	This fund accounts for the cost and income related to maintaining State office space in the complex surrounding the State Capitol. Only certain capitol complex capital assets are reported in this fund, and other capitol complex capital assets are reported on the government-wide financial statements.
HIGHWAYS	This fund is used to account for the operations of the Department of Transportation print shop.
PUBLIC SAFETY	This fund accounts for aircraft rental to State agencies by the Department of Public Safety.
OFFICE OF ADMINISTRATIVE COURTS	This fund accounts for the operations of the Office of Administrative Courts in the Department of Personnel & Administration.
LEGAL SERVICES	This fund accounts for the Attorney General's services to State agencies in the Department of Law.
OTHER INTERNAL SERVICE ACTIVITIES	This fund primarily accounts for the activities of the Central Collections Unit within the Department of Personnel & Administration. The unit collects receivables due to State agencies on a straight commission basis.

COMBINING STATEMENT OF NET POSITION
INTERNAL SERVICE FUNDS
JUNE 30, 2013

(DOLLARS IN THOUSANDS)

	CENTRAL SERVICES	INFORMATION TECHNOLOGY	CAPITOL COMPLEX	HIGHWAYS
ASSETS:				
Current Assets:				
Cash and Pooled Cash	$ 3,721	$ 52,066	$ 3,742	$ -
Other Receivables, net	333	130	19	4
Due From Other Governments	261	246	-	-
Due From Other Funds	25	3,969	-	-
Inventories	633	-	280	213
Prepaids, Advances, and Deferred Charges	20	2,093	-	-
Total Current Assets	4,993	58,504	4,041	217
Noncurrent Assets:				
Other Long-Term Assets	-	64	-	-
Depreciable Capital Assets and Infrastructure, net	46,484	2,386	15,344	94
Land and Nondepreciable Capital Assets	-	5,288	5,623	-
Total Noncurrent Assets	46,484	7,738	20,967	94
TOTAL ASSETS	51,477	66,242	25,008	311
LIABILITIES:				
Current Liabilities:				
Accounts Payable and Accrued Liabilities	1,986	15,544	2,164	196
Due To Other Funds	40	124	-	41
Unearned Revenue	-	1,605	40	-
Compensated Absences Payable	15	77	9	-
Leases Payable	11,220	3,631	867	-
Notes, Bonds, and COPs Payable	1,685	-	-	-
Other Current Liabilities	114	-	-	-
Total Current Liabilities	15,060	20,981	3,080	237
Noncurrent Liabilities:				
Accrued Compensated Absences	483	5,950	240	-
Capital Lease Payable	33,860	29,369	17,048	-
Notes, Bonds, and COPs Payable	898	-	-	-
Total Noncurrent Liabilities	35,241	35,319	17,288	-
TOTAL LIABILITIES	50,301	56,300	20,368	237
NET POSITION:				
Net investment in Capital Assets:	(1,179)	1,206	3,052	94
Unrestricted	2,355	8,736	1,588	(20)
TOTAL NET POSITION	$ 1,176	$ 9,942	$ 4,640	$ 74

PUBLIC SAFETY	ADMINISTRATIVE COURTS	LEGAL SERVICES	OTHER INTERNAL SERVICE ACTIVITIES	TOTALS
$ 563	$ 1,317	$ -	$ 1,149	$ 62,558
9	44	-	3	542
-	-	-	-	507
-	-	-	6	4,000
-	-	-	-	1,126
-	-	-	1	2,114
572	1,361	-	1,159	70,847
-	-	-	-	64
1,301	3	-	5	65,617
-	-	-	-	10,911
1,301	3	-	5	76,592
1,873	1,364	-	1,164	147,439
39	339	-	338	20,606
-	-	-	-	205
-	-	-	19	1,664
-	-	179	-	280
-	-	-	-	15,718
-	-	-	-	1,685
-	-	-	-	114
39	339	179	357	40,272
-	292	1,442	37	8,444
-	-	-	-	80,277
-	-	-	-	898
-	292	1,442	37	89,619
39	631	1,621	394	129,891
1,301	3	-	5	4,482
533	730	(1,621)	765	13,066
$ 1,834	$ 733	$ (1,621)	$ 770	$ 17,548

COMBINING STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION INTERNAL SERVICE FUNDS FOR THE YEAR ENDED JUNE 30, 2013

(DOLLARS IN THOUSANDS)

	CENTRAL SERVICES	INFORMATION TECHNOLOGY	CAPITOL COMPLEX	HIGHWAYS
OPERATING REVENUES:				
Sales of Goods and Services	$ 58,073	$ 156,402	$ -	$ 1,738
Rental Income	-	-	11,445	-
Other	271	208	-	-
TOTAL OPERATING REVENUES	58,344	156,610	11,445	1,738
OPERATING EXPENSES:				
Salaries and Fringe Benefits	7,621	104,368	3,246	959
Operating and Travel	28,459	47,768	5,444	1,266
Cost of Goods Sold	7,607	-	-	-
Depreciation and Amortization	13,744	957	1,208	16
Intergovernmental Distributions	-	-	3	-
TOTAL OPERATING EXPENSES	57,431	153,093	9,901	2,241
OPERATING INCOME (LOSS)	913	3,517	1,544	(503)
NONOPERATING REVENUES AND (EXPENSES):				
Investment Income (Loss)	6	(167)	-	(3)
Federal Grants and Contracts	-	219	3,331	-
Gain/(Loss) on Sale or Impairment of Capital Assets	366	2	(50)	-
Debt Service	(1,606)	89	(820)	-
Other Expenses	(6)	-	-	-
TOTAL NONOPERATING REVENUES (EXPENSES)	(1,240)	143	2,461	(3)
INCOME (LOSS) BEFORE CONTRIBUTIONS AND TRANSFERS	(327)	3,660	4,005	(506)
CONTRIBUTIONS, TRANSFERS, AND OTHER ITEMS:				
Capital Contributions	597	-	-	-
Transfers-In	161	3,631	28	-
Transfers-Out	(1,769)	(134)	(1,012)	-
TOTAL CONTRIBUTIONS AND TRANSFERS	(1,011)	3,497	(984)	-
CHANGE IN NET POSITION	(1,338)	7,157	3,021	(506)
NET POSITION - FISCAL YEAR BEGINNING	2,514	2,785	1,619	580
NET POSITION - FISCAL YEAR ENDING	$ 1,176	$ 9,942	$ 4,640	$ 74

PUBLIC SAFETY	ADMINISTRATIVE COURTS	LEGAL SERVICES	OTHER INTERNAL SERVICE ACTIVITIES	TOTALS
$ 157	$ 4,935	$ 26,503	$ 4,693	$ 252,501
-	-	-	-	11,445
-	-	-	-	479
157	4,935	26,503	4,693	264,425
143	3,810	23,296	1,494	144,937
364	794	1,801	1,785	87,681
-	-	-	-	7,607
451	4	-	2	16,382
-	-	-	-	3
958	4,608	25,097	3,281	256,610
(801)	327	1,406	1,412	7,815
-	(3)	21	(1)	(147)
-	-	-	-	3,550
-	-	-	-	318
-	-	-	-	(2,337)
-	-	-	-	(6)
-	(3)	21	(1)	1,378
(801)	324	1,427	1,411	9,193
-	-	-	-	597
409	-	-	-	4,229
(14)	(16)	(3,048)	(1,511)	(7,504)
395	(16)	(3,048)	(1,511)	(2,678)
(406)	308	(1,621)	(100)	6,515
2,240	425	-	870	11,033
$ 1,834	$ 733	$ (1,621)	$ 770	$ 17,548

COMBINING STATEMENT OF CASH FLOWS
INTERNAL SERVICE FUNDS
FOR THE YEAR ENDED JUNE 30, 2013

(DOLLARS IN THOUSANDS)

	CENTRAL SERVICES	INFORMATION TECHNOLOGY	CAPITOL COMPLEX	HIGHWAYS
CASH FLOWS FROM OPERATING ACTIVITIES:				
Cash Received from:				
Tuition, Fees, and Student Loans	$ -	$ -	$ -	$ -
Fees for Service	58,138	157,941	-	904
Sales of Products	20	640	-	913
Gifts, Grants, and Contracts	-	237	3,331	-
Income from Property	-	-	11,488	-
Other Sources	46	210	67	-
Cash Payments to or for:				
Employees	(6,964)	(78,424)	(3,161)	(996)
Suppliers	(37,045)	(69,560)	(4,031)	(1,071)
Sales Commissions and Lottery Prizes	-	-	-	-
Other Governments	-	-	(3)	-
Other	(21)	(3)	(28)	-
NET CASH PROVIDED BY OPERATING ACTIVITIES	14,174	11,041	7,663	(250)
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES:				
Transfers-In	386	409	28	-
Transfers-Out	(1,769)	(134)	(1,012)	-
Receipt of Deposits Held in Custody	314	-	-	-
Release of Deposits Held in Custody	(403)	-	-	-
NET CASH FROM NONCAPITAL FINANCING ACTIVITIES	(1,472)	275	(984)	-
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:				
Acquisition of Capital Assets	(8,257)	(128)	(4,609)	-
Proceeds from Sale of Capital Assets	9,393	-	-	-
Capital Debt Proceeds	-	26,467	-	-
Capital Debt Service Payments	(2,244)	144	-	-
Capital Lease Payments	(13,466)	-	(1,687)	-
Capitalization Grants Received				
NET CASH FROM CAPITAL AND RELATED FINANCING ACTIVITIES	(14,574)	26,483	(6,296)	-

PUBLIC SAFETY	ADMINISTRATIVE COURTS	LEGAL SERVICES	OTHER INTERNAL SERVICE ACTIVITIES	TOTALS
$ 3	$ -	$ -	$ -	$ 3
152	4,914	26,505	4,689	253,243
-	-	-	-	1,573
-	-	-	-	3,568
-	-	-	-	11,488
-	-	-	9	332
(137)	(3,551)	(21,416)	(1,234)	(115,883)
(347)	(950)	(1,898)	(936)	(115,838)
-	-	-	(822)	(822)
-	-	-	-	(3)
-	-	(1)	(105)	(158)
(329)	413	3,190	1,601	37,503
409	-	-	-	1,232
(14)	(16)	(3,048)	(1,511)	(7,504)
-	-	-	-	314
-	-	-	-	(403)
395	(16)	(3,048)	(1,511)	(6,361)
-	(62)	(163)	-	(13,219)
-	-	-	-	9,393
-	-	-	-	26,467
-	-	-	-	(2,100)
-	-	-	-	(15,153)
-	(62)	(163)	-	5,388

COMBINING STATEMENT OF CASH FLOWS
INTERNAL SERVICE FUNDS
FOR THE YEAR ENDED JUNE 30, 2013 (Continued)

(DOLLARS IN THOUSANDS)

	CENTRAL SERVICES	INFORMATION TECHNOLOGY	CAPITOL COMPLEX	HIGHWAYS
CASH FLOWS FROM INVESTING ACTIVITIES:				
Interest and Dividends on Investments	6	4	-	-
Proceeds from Sale/Maturity of Investments	-	-	-	-
Increase(Decrease) from Unrealized Gain(Loss) on Investments	-	(172)	-	(3)
NET CASH FROM INVESTING ACTIVITIES	6	(168)	-	(3)
NET INCREASE (DECREASE) IN CASH AND POOLED CASH	(1,866)	37,631	383	(253)
CASH AND POOLED CASH , FISCAL YEAR BEGINNING	5,587	14,435	3,359	253
CASH AND POOLED CASH, FISCAL YEAR END	$ 3,721	$ 52,066	$ 3,742	$ -
RECONCILIATION OF OPERATING INCOME TO NET CASH PROVIDED BY OPERATING ACTIVITIES				
Operating Income (Loss)	$ 913	$ 3,517	$ 1,544	$ (503)
Adjustments to Reconcile Operating Income (Loss) to Net Cash Provided by Operating Activities:				
Depreciation	13,744	957	1,208	16
Rents, Fines, Donations, and Grants and Contracts in NonOperating	-	221	3,334	-
Compensated Absences	(22)	203	(10)	-
Interest and Other Expense in Operating Income	27	-	320	-
(Increase) Decrease in Operating Receivables	87	655	43	79
(Increase) Decrease in Inventories	87	7	(1)	94
(Increase) Decrease in Other Operating Assets	7	(998)	-	-
Increase (Decrease) in Accounts Payable	(669)	4,939	1,189	64
Increase (Decrease) in Other Operating Liabilities	-	1,540	36	-
NET CASH PROVIDED BY OPERATING ACTIVITIES	$ 14,174	$ 11,041	$ 7,663	$ (250)
SUPPLEMENTARY INFORMATION - NONCASH TRANSACTIONS:				
Capital Assets Funded by the Capital Projects Fund	597	-	-	-
Loss on Disposal of Capital and Other Assets		-	53	-
Assumption of Capital Lease Obligation or Mortgage	10,951	29,369	-	-

PUBLIC SAFETY	ADMINISTRATIVE COURTS	LEGAL SERVICES	OTHER INTERNAL SERVICE ACTIVITIES	TOTALS
-	8	21	1	40
-	-	-	-	-
-	(11)	-	(2)	(188)
-	(3)	21	(1)	(148)
66	332	-	89	36,382
506	985	-	1,060	26,185
$ 572	$ 1,317	$ -	$ 1,149	$ 62,567
$ (801)	$ 327	$ 1,406	$ 1,412	$ 7,815
451	4	-	2	16,382
-	-	-	-	3,555
-	5	1,621	7	1,804
-	62	163	-	572
(3)	(21)	-	(3)	837
-	-	-	-	187
-	-	-	-	(991)
24	36	-	174	5,757
-	-	-	9	1,585
$ (329)	$ 413	$ 3,190	$ 1,601	$ 37,503
-	-	-	-	597
-	-	-	7	60
-	-	-	-	40,320

FIDUCIARY FUNDS

Fiduciary Funds are used to account for assets held by the State in its governmental capacity on behalf of local governments, citizens, and other external parties. Pension and Other Employee Benefits Trust Funds are included in this category, but are shown in the Basic Financial Statements. The major components of the remaining fiduciary funds are:

PRIVATE PURPOSE TRUST FUNDS

TREASURER'S	This fund primarily includes moneys managed by the State Treasurer on behalf of qualified charter schools (those charters schools meeting specific statutory requirements) to finance capital construction with bonds guaranteed by the moneys in this fund. Qualified charter schools choosing to participate in this program make annual payments to the fund that may be used by the Treasurer to make debt service payments if any of the qualified schools is unable to do so.
UNCLAIMED PROPERTY	This fund comprises a portion of the escheats funds managed by the State Treasurer. The receipts of the fund are from bank accounts, investment accounts, and insurance proceeds that are placed with the State when the owners of the assets cannot be located. The owner's legal rights to the asset are protected in perpetuity. The fund reports Net Position Held in Trust for the amount ultimately expected to be claimed and paid based on analysis of the history of claims paid versus collections. The remaining unclaimed assets are reported in the Unclaimed Property nonmajor Special Revenue Fund.
COLLEGE SAVINGS PLAN	The College Savings Plan (commonly referred to as the Scholars Choice Fund) authorized in statute is used to record the deposits, withdrawals, and investment returns of participants in the college savings program. The moneys in the fund are neither insured nor guaranteed by the State.
COLLEGE OPPORTUNITY FUND	The College Opportunity Fund (COF) began operations in Fiscal Year 2005-06. It receives stipends appropriated by the Legislature and distributes them to qualified institutions on behalf of students attending public and certain private institutions of higher education in the State. The appropriated amounts are held in trust in the COF until the institutions apply for the stipend on behalf of the students. Any unused stipends remain in the COF and do not revert to the State.

MULTI-STATE LOTTERY WINNERS	The Multistate Lottery Winners Fund was created in Fiscal Year 2007-08 to account for the Colorado Lottery's investments held by the Multi-State Lottery Association (MUSL) for the benefit of Colorado's Powerball annuity prize winners. The winnings are invested by MUSL in bond funds with staggered maturities that correspond with the annual payments required under the terms of the annuity. Under an agreement with MUSL, the Colorado Lottery is responsible for making payments to the Colorado winners.
OTHER	This fund primarily accounts for receipts collected from racetracks and simulcast facilities for distribution to horse breeders and associations who participate in state-regulated parimutuel horse racing.

AGENCY FUNDS

These funds are held in custody for others. Major items include litigation settlement escrow accounts; contractor's performance escrow accounts; sales taxes collected for cities and counties; deposits held to ensure land restoration by mining and oil exploration companies; amounts held for the trustee related to Certificates of Participation or revenue Bonds for Higher Education Institutions, Building Excellent Schools Today (BEST), the Ralph L. Carr Justice Center, and the Colorado History Center; the Bridge Enterprise program; and assets invested for the Colorado Water Resources and Power Development Authority (a discretely presented component unit).

COMBINING STATEMENT OF FIDUCIARY NET POSITION
PRIVATE PURPOSE TRUST FUNDS
JUNE 30, 2013

(DOLLARS IN THOUSANDS)	TREASURER'S	UNCLAIMED PROPERTY	COLLEGE SAVINGS PLAN
ASSETS:			
Current Assets:			
Cash and Pooled Cash	$ 4,287	$ 110,439	$ 26,494
Investments	-	-	-
Other Receivables, net	14	-	7,307
Due From Other Funds	-	-	5,042
Noncurrent Assets:			
Investments:			
Government Securities	-	3,448	-
Corporate Bonds	-	5,503	-
Repurchase Agreements	-	-	5,265
Asset Backed Securities	-	95	-
Mortgages	-	2,062	-
Mutual Funds	-	-	4,885,770
Other Investments	-	-	57,860
TOTAL ASSETS	4,301	121,547	4,987,738
LIABILITIES:			
Current Liabilities:			
Accounts Payable and Accrued Liabilities	-	-	8,341
Unearned Revenue	-	-	2,410
Noncurrent Liabilities:			
Deposits Held In Custody For Others	-	-	2,762
TOTAL LIABILITIES	-	-	13,513
NET POSITION:			
Held in Trust for:			
Individuals, Organizations, and Other Entities	4,301	121,547	4,974,225
TOTAL NET POSITION	$ 4,301	$ 121,547	$ 4,974,225

COLLEGE OPPORTUNITY FUND	MULTISTATE LOTTERY WINNERS	OTHER	TOTALS
$ 50	$ -	$ 4,562	$ 145,832
-	-	618	618
-	-	862	8,183
-	-	-	5,042
-	11,568	-	15,016
-	-	-	5,503
-	-	-	5,265
-	-	-	95
-	-	-	2,062
-	-	-	4,885,770
-	-	-	57,860
50	11,568	6,042	5,131,246
50	-	1,042	9,433
-	-	3,771	6,181
-	-	-	2,762
50	-	4,813	18,376
-	11,568	1,229	5,112,870
$ -	$ 11,568	$ 1,229	$ 5,112,870

COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET ASSETS
PRIVATE PURPOSE TRUST FUNDS
FOR THE YEAR ENDED JUNE 30, 2013

(DOLLARS IN THOUSANDS)	TREASURER'S	UNCLAIMED PROPERTY	COLLEGE SAVINGS PLAN
ADDITIONS:			
Additions By Participants	$ -	$ -	$ 659,903
Investment Income/(Loss)	(14)	(711)	466,949
Unclaimed Property Receipts	-	49,162	-
Other Additions	717	-	939
TOTAL ADDITIONS	703	48,451	1,127,791
DEDUCTIONS:			
Distributions to Participants	-	-	-
Payments in Accordance with Trust Agreements	410	22,568	482,885
Transfers-Out	-	-	-
TOTAL DEDUCTIONS	410	22,568	482,885
CHANGE IN NET POSITION	293	25,883	644,906
NET POSITION - FISCAL YEAR BEGINNING	4,008	95,664	4,329,319
NET POSITION - FISCAL YEAR ENDING	$ 4,301	$ 121,547	$ 4,974,225

COLLEGE OPPORTUNITY FUND	MULTISTATE LOTTERY WINNERS	OTHER	TOTALS
$ 256,379	$ -	$ 7,808	$ 924,090
-	(673)	(37)	465,514
-	-	-	49,162
-	-	1,648	3,304
256,379	(673)	9,419	1,442,070
256,379	434	-	256,813
-	-	9,298	515,161
-	-	155	155
256,379	434	9,453	772,129
-	(1,107)	(34)	669,941
-	12,675	1,263	4,442,929
$ -	$ 11,568	$ 1,229	$ 5,112,870

COMBINING STATEMENT OF CHANGES IN FIDUCIARY ASSETS AND LIABILITIES AGENCY FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2013

DEPARTMENT OF REVENUE AGENCY FUNDS

(DOLLARS IN THOUSANDS)	BALANCE JULY 1	ADDITIONS	DEDUCTIONS	BALANCE JUNE 30
ASSETS:				
Cash and Pooled Cash	$ 103,265	$ 2,362,857	$ 2,350,178	$ 115,944
Taxes Receivable, net	119,855	31,797	10,788	140,864
TOTAL ASSETS	$ 223,120	$ 2,394,654	$ 2,360,966	$ 256,808
LIABILITIES:				
Current Liabilities:				
Tax Refunds Payable	$ 4,111	$ 919	$ 1,804	$ 3,226
Accounts Payable and Accrued Liabilities	-	3	3	-
Due To Other Governments	213,473	2,383,549	2,344,100	252,922
Claims and Judgments Payable	240	3,401	3,605	36
Other Long-Term Liabilities	5,296	25	4,697	624
TOTAL LIABILITIES	$ 223,120	$ 2,387,897	$ 2,354,209	$ 256,808

OTHER AGENCY FUNDS

(DOLLARS IN THOUSANDS)	BALANCE JULY 1	ADDITIONS	DEDUCTIONS	BALANCE JUNE 30
ASSETS:				
Cash and Pooled Cash	$ 112,736	$ 248,689	$ 236,337	$ 125,088
Taxes Receivable, net	5,170	888	112	5,946
Other Receivables, net	384	2,658	2,662	380
Inventories	3	54	50	7
Other Long-Term Assets	13,736	2,041	1,452	14,325
TOTAL ASSETS	$ 132,029	$ 254,330	$ 240,613	$ 145,746
LIABILITIES:				
Tax Refunds Payable	$ 127	$ 85	$ 81	$ 131
Accounts Payable and Accrued Liabilities	1,059	25,332	25,249	1,142
Due To Other Governments	8,891	97,275	95,819	10,347
Due To Other Funds	37	43,688	42,747	978
Unearned Revenue	-	137	137	-
Claims and Judgments Payable	391	60	57	394
Other Current Liabilities	119,673	114,300	102,135	131,838
Deposits Held In Custody For Others	1,418	962	1,485	895
Other Long-Term Liabilities	433	-	412	21
TOTAL LIABILITIES	$ 132,029	$ 281,839	$ 268,122	$ 145,746

DEPARTMENT OF TREASURY AGENCY FUNDS

(DOLLARS IN THOUSANDS)	BALANCE JULY 1	ADDITIONS	DEDUCTIONS	BALANCE JUNE 30
ASSETS:				
Cash and Pooled Cash	$ 732,875	$ 432,363	$ 555,396	$ 609,842
Due From Other Funds	9,933	10,005	9,933	10,005
TOTAL ASSETS	$ 742,808	$ 442,368	$ 565,329	$ 619,847
LIABILITIES:				
Accounts Payable and Accrued Liabilities	$ 4	$ 129	$ 133	$ -
Other Current Liabilities	705,729	452,568	559,027	599,270
Deposits Held In Custody For Others	37,075	1,391	17,889	20,577
TOTAL LIABILITIES	$ 742,808	$ 454,088	$ 577,049	$ 619,847

TOTALS - ALL AGENCY FUNDS

(DOLLARS IN THOUSANDS)	BALANCE JULY 1	ADDITIONS	DEDUCTIONS	BALANCE JUNE 30
ASSETS:				
Current Assets:				
Cash and Pooled Cash	$ 948,876	$ 3,043,909	$ 3,141,911	$ 850,874
Taxes Receivable, net	125,025	32,685	10,900	146,810
Other Receivables, net	384	2,658	2,662	380
Due From Other Funds	9,933	10,006	9,934	10,005
Inventories	3	54	50	7
Other Long-Term Assets	13,736	2,041	1,452	14,325
TOTAL ASSETS	$ 1,097,957	$ 3,091,353	$ 3,166,909	$ 1,022,401
LIABILITIES:				
Tax Refunds Payable	$ 4,238	$ 1,004	$ 1,885	$ 3,357
Accounts Payable and Accrued Liabilities	1,063	25,464	25,385	1,142
Due To Other Governments	222,364	2,480,824	2,439,919	263,269
Due To Other Funds	37	43,688	42,747	978
Unearned Revenue	-	137	137	-
Claims and Judgments Payable	631	3,461	3,662	430
Other Current Liabilities	825,402	566,868	661,162	731,108
Deposits Held In Custody For Others	38,493	2,353	19,374	21,472
Other Long-Term Liabilities	5,729	25	5,109	645
TOTAL LIABILITIES	$ 1,097,957	$ 3,123,824	$ 3,199,380	$ 1,022,401

COMPONENT UNITS

The following statements present the Other Component Units (Nonmajor) aggregated in the combined component unit statements beginning on page 66. Descriptions of each of the component units presented can be found in Note 38 on page 147.

COMBINING STATEMENT OF NET POSITION
OTHER COMPONENT UNITS (NONMAJOR)
JUNE 30, 2013

(DOLLARS IN THOUSANDS)	DENVER METROPOLITAN MAJOR LEAGUE BASEBALL STADIUM DISTRICT	COVER COLORADO	VENTURE CAPITAL AUTHORITY	HLC @ METRO	UNIVERSITY OF COLORADO HOSPITAL AUTHORITY	TOTAL
ASSETS:						
Current Assets:						
Cash and Pooled Cash	$ 2,700	$ 18,550	$ 3,836	$ 431	$ -	$ 25,517
Investments	-	115,330	-	-	-	115,330
Contributions Receivable, net	-	-	4,150	-	-	4,150
Other Receivables, net	1,219	741	30	169	-	2,159
Due From Other Governments	-	-	-	1,385	-	1,385
Total Current Assets	3,919	134,621	8,016	1,985	-	148,541
Noncurrent Assets:						
Restricted Cash and Pooled Cash	14,278	-	-	4,698	-	18,976
Investments	-	-	44,845	-	-	44,845
Other Long-Term Assets	325	-	4,150	1,565	-	6,040
Depreciable Capital Assets and Infrastructure, net	116,575	2	-	1,417	-	117,994
Land and Nondepreciable Capital Assets	19,743	-	-	42,225	-	61,968
Total Noncurrent Assets	150,921	2	48,995	49,905	-	249,823
TOTAL ASSETS	154,840	134,623	57,011	51,890	-	398,364
LIABILITIES:						
Current Liabilities:						
Accounts Payable and Accrued Liabilities	9	125	-	1,699	-	1,833
Unearned Revenue	14,401	6,158	4,150	-	-	24,709
Claims and Judgments Payable	-	17,575	-	-	-	17,575
Notes, Bonds, and COPs Payable	321	-	-	-	-	321
Other Current Liabilities	-	-	-	239	-	239
Total Current Liabilities	14,731	23,858	4,150	1,938	-	44,677
Noncurrent Liabilities:						
Notes, Bonds, and COPs Payable	-	-	-	54,607	-	54,607
Other Long-Term Liabilities	12	-	4,150	-	-	4,162
Total Noncurrent Liabilities	12	-	4,150	54,607	-	58,769
TOTAL LIABILITIES	14,743	23,858	8,300	56,545	-	103,446
NET POSITION:						
Net investment in Capital Assets:	135,976	2	-	43,642	-	179,620
Restricted for:						
Emergencies	48	-	-	-	-	48
Other Purposes	942	-	-	-	-	942
Unrestricted	3,131	110,763	48,711	(48,297)	-	114,308
TOTAL NET POSITION	$ 140,097	$ 110,765	$ 48,711	$ (4,655)	$ -	$ 294,918

STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION OTHER COMPONENT UNITS (NONMAJOR) FOR THE YEAR ENDED JUNE 30, 2013

(DOLLARS IN THOUSANDS)	DENVER METROPOLITAN MAJOR LEAGUE BASEBALL STADIUM DISTRICT	COVER COLORADO	VENTURE CAPITAL AUTHORITY	HLC @ METRO	UNIVERSITY OF COLORADO HOSPITAL AUTHORITY	TOTAL
OPERATING REVENUES:						
Fees	$ -	$ 114,075	$ -	$ -	$ -	$ 114,075
Sales of Goods and Services	-	-	-	5,534	-	5,534
Investment Income (Loss)	-	-	5,796	-	-	5,796
Rental Income	1,182	-	-	-	-	1,182
Federal Grants and Contracts	-	825	-	-	-	825
TOTAL OPERATING REVENUES	1,182	114,900	5,796	5,534	-	127,412
OPERATING EXPENSES:						
Operating and Travel	297	116,386	72	6,052	-	122,807
Depreciation and Amortization	4,109	3	-	752	-	4,864
TOTAL OPERATING EXPENSES	4,406	116,389	72	6,804	-	127,671
OPERATING INCOME (LOSS)	(3,224)	(1,489)	5,724	(1,270)	-	(259)
NONOPERATING REVENUES AND (EXPENSES):						
Investment Income (Loss)	42	400	61	(54)	-	449
Gifts and Donations	-	4,656	4,150	1,969	-	10,775
Federal Grants and Contracts	-	-	-	1,065	-	1,065
Debt Service	-	-	-	(3,229)	-	(3,229)
Other Expenses	-	-	-	(61)	-	(61)
Other Revenues	959	40,000	-	-	-	40,959
TOTAL NONOPERATING REVENUES (EXPENSES)	1,001	45,056	4,211	(310)	-	49,958
INCOME (LOSS) BEFORE CONTRIBUTIONS AND TRANSFERS	(2,223)	43,567	9,935	(1,580)	-	49,699
CHANGE IN NET POSITION	(2,223)	43,567	9,935	(1,580)	-	49,699
						-
NET POSITION - FISCAL YEAR BEGINNING	142,320	67,198	38,776	(3,075)	931,038	1,176,257
Accounting Changes (See Note 29)	-	-	-	-	(931,038)	(931,038)
NET POSITION - FISCAL YEAR ENDING	$ 140,097	$ 110,765	$ 48,711	$ (4,655)	$ -	$ 294,918

CAPITAL ASSETS

The following schedule presents the capital assets, net of accumulated depreciation, used in governmental activities by function and by department. The schedule includes the capital assets of the Internal Service Funds because those funds primarily sell to governmental activities. This treatment matches the presentation of the capital assets on the government-wide *Statement of Net Position.* Except for the Internal Service Fund capital assets, the assets on this schedule are generally not reported on the fund-level financial statements.

SCHEDULE OF CAPITAL ASSETS
USED IN GOVERNMENTAL ACTIVITIES
INCLUDING INTERNAL SERVICE FUNDS
BY FUNCTION AND DEPARTMENT
JUNE 30, 2013

(DOLLARS IN THOUSANDS)	LAND	LAND AND LEASEHOLD IMPROVEMENTS	BUILDINGS	LIBRARY BOOKS AND COLLECTIONS
GENERAL GOVERNMENT				
Governor's Office	$ -	$ 7	$ -	$ -
Legislature	-	-	-	-
Military Affairs	3,556	8,490	64,273	-
Personnel & Administration	5,739	2,381	67,400	-
Revenue	-	-	-	-
Subtotal	9,295	10,878	131,673	-
BUSINESS, COMMUNITY & CONSUMER AFFAIRS				
Agriculture	103	-	1,653	-
[1]GOV, CEO, OEDIT	-	-	-	51
Labor and Employment	543	260	6,357	-
Local Affairs	-	-	-	-
Regulatory Agencies	-	63	-	-
Revenue	536	-	966	-
State	-	-	-	-
Subtotal	1,182	323	8,976	51
EDUCATION				
Education	152	46	149,381	1,467
Higher Education	1,842	941	108,681	9,059
Subtotal	1,994	987	258,062	10,526
HEALTH AND REHABILITATION				
Public Health and Environment	188	4	5,189	-
Human Services	3,068	3,440	103,080	-
Subtotal	3,256	3,444	108,269	-
JUSTICE				
Corrections	3,987	3,607	602,062	-
DHS, Division of Youth Services	1,675	535	85,478	-
Judicial	1,605	9	8,648	2,535
Law	-	-	-	9
Public Safety	1,399	1,696	22,928	-
Regulatory Agencies	-	-	-	-
Subtotal	8,666	5,847	719,116	2,544
NATURAL RESOURCES				
Natural Resources	46,815	116	17,788	-
SOCIAL ASSISTANCE				
Human Services	-	1,090	2,572	-
Military Affairs	36	1,568	2,075	-
Health Care Policy and Financing	-	-	-	-
Subtotal	36	2,658	4,647	-
TRANSPORTATION				
Transportation	15,694	144	112,366	-
TOTAL CAPITAL ASSETS	$ 86,938	$ 24,397	$ 1,360,897	$ 13,121

[1]Governor's Office, Colorado Energy Office, and the Office of Economic Development and International Trade

VEHICLES AND EQUIPMENT	SOFTWARE	OTHER CAPITAL ASSETS	CONSTRUCTION IN PROGRESS	INFRASTRUCTURE	TOTALS
$ 19,855	$ 1,302	$ 142	$ 5,659	$ -	$ 26,965
274	46	-	-	-	320
419	6	-	10,429	-	87,173
43,818	59	15	16,930	-	136,342
972	15,774	-	1,636	-	18,382
65,338	17,187	157	34,654	-	269,182
1,666	250	-	223	-	3,895
83	-	-	-	-	134
1,477	1,337	440	10,461	-	20,875
35	48	-	-	-	83
166	20	-	-	-	249
102	20	-	-	-	1,624
1,298	19	-	-	-	1,317
4,827	1,694	440	10,684	-	28,177
1,470	983	-	323,808	-	477,307
1,353	89	-	2,028	56	124,049
2,823	1,072	-	325,836	56	601,356
5,195	1,192	7,051	-	-	18,819
1,722	-	61	5,490	-	116,861
6,917	1,192	7,112	5,490	-	135,680
9,033	411	907	14,896	-	634,903
311	-	-	1,607	-	89,606
11,161	4,521	-	240,512	-	268,991
1,455	175	-	-	-	1,639
11,968	5,910	151	3,743	-	47,795
30	-	-	-	-	30
33,958	11,017	1,058	260,758	-	1,042,964
732	53	1,152	367	-	67,023
2,814	58,500	-	3,948	-	68,924
87	-	-	-	-	3,766
89	373	-	-	-	462
2,990	58,873	-	3,948	-	73,152
142,116	7,002	-	503,695	8,485,177	9,266,194
$ 259,701	$ 98,090	$ 9,919	$ 1,145,432	$ 8,485,233	$ 11,483,728

OTHER FUNDS DETAIL

In the combined and combining statements several fund categories show a column titled "Other". The schedule on the following pages provide a summary of assets, liabilities, and net position/fund balance of the individually significant funds that comprise the columns titled "Other". Most of the funds shown in the schedule are Special Revenue Funds that are statutorily authorized.

COMBINING SCHEDULE OF INDIVIDUAL FUND ASSETS, LIABILITIES, AND NET POSITION/FUND BALANCE FOR OTHER PERMANENT, PRIVATE PURPOSE, ENTERPRISE, INTERNAL SERVICE FUNDS, AND SPECIAL REVENUE FUNDS JUNE 30, 2013

(Dollars in Thousands)

FUND NAME	Statutory Cite	Assets	Liabilities	Net Position/ Fund Balance
OTHER PERMANENT FUNDS				
Wildlife for Future Generations (Nonexpendable)	33-1-112(7)	6,016	-	6,016
Wildlife for Future Generations (Expendable)	33-1-112	1,308	109	1,199
Other Permanent-Nonexpendable	VARIOUS	745	-	745
Veterans Monument Preservation	24-80-1401	75	-	75
Hall Historical Marker-Nonexpendable	24-80-209	$ 8	$ -	$ 8
Total Other Permanent Funds		$ 8,152	$ 109	$ 8,043
OTHER PRIVATE PURPOSE TRUST FUNDS				
Supplemental Purse & Breeders Awards	12-60-704	617	-	617
Early Intervention Services Trust	27-10.5-706	5,084	4,760	324
Colorado Combined Campaign Administration	RESTRICTED	53	38	15
Americans with Disabilities Act Contractor Settlement	35-41-102	288	15	273
Total Other Private Purpose Funds		$ 6,042	$ 4,813	$ 1,229
OTHER ENTERPRISE FUNDS				
Capitol Parking Fund	NONE	14,715	6,256	8,459
Grounds Cash Fund	26-1-133.5(2)	4,962	93	4,869
Business Enterprise Program	26-8.5-107	1,011	245	766
Clean Screen Authority	42-4-307.5	607	-	607
Work Therapy	26-8-107	131	33	98
Brand Inspection Fund	35-41-102	8,228	6,780	1,448
Other Enterprise Funds	VARIOUS	44	1	43
Enterprise Services	24-80-209	883	234	649
Total Other Enterprise Funds		$ 30,581	$ 13,642	$ 16,939
OTHER INTERNAL SERVICE FUNDS				
Debt Collection Fund	24-30-202.4	1,041	305	736
Prof Development Cash Fund	24-50-122(2)	123	89	34
		$ 1,164	$ 394	$ 770
OTHER SPECIAL PURPOSE GENERAL FUNDS				
School Capital Construction Assistance-COPs	22-43.7-104	422,698	20,036	402,662
School Capital Construction Assistance	22-43.7-104	79,434	7,996	71,438
Economic Development Fund	24-46-105	17,308	6,975	10,333
Intellectual and Development tal Disabilities Services	25.5-10-207	6,970	-	6,970
Legislative Department Cash Fund	2-2-1601(1)	6,181	51	6,130
State Employee Reserve Fund	24-50-104	5,465	-	5,465
Old Age Pension Stabilization	26-2-116	5,000	-	5,000
Controlled Maintenance Trust -Nonexpendable	24-75-302.5	3,234	-	3,234
Ballot Information Publication & District Fund	1-40-124.5	3,150	-	3,150
Indirect Cost Excess Recovery Fund	24-75-1401	1,770	5	1,765
Housing Development Grant Fund	24-32-721	1,865	104	1,761
Persistent Drunk Driver	42-3-130.5	1,938	433	1,505
Tax Amnesty Cash Fund	39-21-202	1,052	-	1,052
Colorado Health Care Services	25.5-3-112	1,008	-	1,008
State Supplemental Security Income Stabilization	26-2-210(1)	994	-	994
Charter School Institute Fund	22-30.5-506	1,640	745	895
Diseased Livestock Fund	35-50-140.5	461	-	461
Charter School Assistance Fund	22-30.5-515	457	-	457
Colorado Family Support Loan	27-10.5-502	412	-	412
Colorado National Guard Tuition Fund	23-5-111.4	443	120	323
Legislative Expenses Fund	2-3-1002(1)	356	33	323
Real Estate Proceeds	28-3-106	197	-	197

(Continued)

COMBINING SCHEDULE OF INDIVIDUAL FUND ASSETS, LIABILITIES, AND NET POSITION/FUND BALANCE FOR OTHER PERMANENT, PRIVATE PURPOSE, ENTERPRISE, INTERNAL SERVICE FUNDS, AND SPECIAL REVENUE FUNDS JUNE 30, 2013

(Dollars in Thousands)

FUND NAME	Statutory Cite	Assets	Liabilities	Net Position/ Fund Balance
Conservation Trust Fund	24-35-210(10	15,139	14,951	188
Advance Technology Fund	25-16.5-105	145	-	145
Colorado Heritage Communites Fund	24-32-3207	144	11	133
Start Smart Nutrition Program Fund	22-82.7-105	158	44	114
Older Coloradans Cash Fund	26-11-205.5	885	838	47
Cofrs Warehouse Inventory	NONE	960	957	3
Child Protection Ombudsman Program	19-3.3-107(1)	76	75	1
Highway Crossing	43-4-201	1	-	1
Recovery Audit Cash Fund	24-30-203.5	1	-	1
		$ 579,542	$ 53,374	$ 526,168
OTHER SPECIAL REVENUE FUNDS				
Mortgage Fraud Settlement Fund	NONE	38,609	16	38,593
Gear Up Scholarship Trust Fund	RESTRICTED	23,266	4	23,262
Aviation Fund	43-10-109	23,043	3,229	19,814
Consumer Protection Custodial Funds	6-1-103	17,773	1,736	16,037
Judicial Stabilization Cash Fund	13-32-101	15,828	-	15,828
Offender Services	16-11-214	11,327	-	11,327
Victim Assistance Fund	24-4.2-104	10,464	32	10,432
Victim Compensation Fund	24-4.1-117	9,385	17	9,368
Supreme Court Committee	CRT RULE 227	13,916	4,942	8,974
Energy Efficiency Project Fund	24-38.5-106	8,786	-	8,786
Judicial Collection Enhancement Fund	Restricted	5,716	139	5,577
Medical Marijuana License Fund	12-43.3-501	4,597	206	4,391
Disabled Telephone Users Fund	40-17-104	4,662	336	4,326
Conveyance Safety Fund	9-5.5-111(2)	4,133	-	4,133
Electronic Procurement Program	24-102-202.5	3,754	27	3,727
Auto Theft Prevention Cash Fund	42-5-112(4A)	6,788	3,277	3,511
Supportive Housing and Homeless Programs Section 8	29-4-708(K)	3,504	-	3,504
Federal Tax Relief Act - 2003	RESTRICTED	3,191	82	3,109
Help America Vote Fund	HAVA 2002	3,076	44	3,032
Community Development Block Grant	24-76-101	2,892	189	2,703
Other Expendable Trusts	VARIOUS	13,581	10,900	2,681
Judicial Collection Enhancement Fund	16-11-101.6	2,594	-	2,594
Travel and Tourism Additional Fund	24-49.7-106	2,558	18	2,540
Division of Professions and Occupations	24-34-105	17,931	15,461	2,470
Creative Industries Cash Fund	24-48.5-301	2,475	43	2,432
Fixed Utilities Fund	40-2-114	3,072	718	2,354
Housing Rehabilitation Revolving Loans	29-4-728	2,320	-	2,320
Inspection & Consumer Service Cash Fund	35-1-106.5	3,419	1,211	2,208
Process & End Users Fund	25-17-202.5	2,509	328	2,181
Public School Construction and Inspection Fund	24-33.5-1207	2,068	65	2,003
Victims Assistance	24-33.5-506	2,143	161	1,982
Hazardous Materials	42-20-107	1,980	1	1,979
Plant Health, Pest Control, Environmental Protection	35-1-106.3(1)	3,873	1,978	1,895

(Continued)

COMBINING SCHEDULE OF INDIVIDUAL FUND ASSETS, LIABILITIES, AND NET POSITION/FUND BALANCE FOR OTHER PERMANENT, PRIVATE PURPOSE, ENTERPRISE, INTERNAL SERVICE FUNDS, AND SPECIAL REVENUE FUNDS JUNE 30, 2013

(Dollars in Thousands)

FUND NAME	Statutory Cite	Assets	Liabilities	Net Position/ Fund Balance
Secretary of State Fees Fund	24-21-104	4,056	2,161	1,895
Patient Benefit	NONE	1,872	17	1,855
CBI Identification Unit	24-33.5-426	3,250	1,423	1,827
Judicial Information Technology Cash Fund	13-32-114	1,768	-	1,768
Section 8 Pre Federal FY 04	NONE	1,549	-	1,549
Donations	VARIOUS	3,841	2,335	1,506
Housing Urban Development Section 8 HC Vouchers	None	2,287	871	1,416
Law Examiners Board Fund Balance	CRT RULE 201	1,392	-	1,392
Court Security Cash Fund	13-1-204(1)	1,784	537	1,247
Attorney'S Fees And Costs	24-31-108(2)	1,177	-	1,177
Criminal Alien Assistance Cash	17-1-107.5	1,166	-	1,166
Correctional Treatment Cash Fund	18-19-103(4)	1,160	-	1,160
CBI Contraband	24-33.5-415	1,131	1	1,130
Public School Transportation	22-51-103(1)	1,396	273	1,123
Commercial Vehicle Enterprise	42-1-225(1)	1,117	-	1,117
P.O.S.T. Board Cash Fund	24-31-303(2)	1,435	438	997
Liquor Law Enforcement	24-35-401	1,154	160	994
Colorado Dealer License Board	12-6-123	1,126	154	972
CLE Fund Balance	CRT RULE 260	955	-	955
State Patrol Contraband	24-33.5-225	770	13	757
Library Trust Fund	24-90-105	731	6	725
Uniform Consumer Credit Code Custodial Funds	RESTRICTED	848	126	722
Instant Criminal Background Check	24-33.5-424	714	-	714
Alcohol & Drug Driving Safety	42-4-1301.3	667	-	667
Howard Fund	26-8-104(1)C	646	-	646
Texaco Oil Overcharge Fund	NONE	1,173	557	616
Historical Society Unrestricted Fund	24-80-209	584	2	582
Educator Licensure Cash Fund	22-60.5-112	779	224	555
Public Deposit Administration Fund	11-10.5-112	961	419	542
Mortagate Company and Loan Originator Fund	12-61-908(2)	817	277	540
Home Grant Revolving Loan Fund	NONE	9,625	9,117	508
Property Tax Exemption Fund	39-2-117(3)	579	74	505
Notary Administration Cash Fund	12-55-102.5	488	-	488
Collaborative Management Incentive	24-1.9-104(1)	1,630	1,179	451
Collection Agency Board Custodial	24-31-108	451	15	436
Building Regulation Fund	24-32-3309	483	56	427
Exxon Oil Overcharge Funds	NONE	424	-	424
Innovative Energy Fund	24-38.5-102.	502	94	408
Racing Cash Fund	None	487	83	404
Traumatic Brain Injury Fund	26-1-210(1)	809	406	403
Div Of Securities Cash Fund	11-51-707	2,186	1,784	402
Judicial Performance Cash Fund	13-5.5-107	467	121	346
Real Estate Cash Fund	12-61-111.5	2,667	2,337	330
Violent Offender Identification Fund	24-33.5-415.	349	37	312
Agricultural Products Inspection	35-23-114(3)	523	212	311
Food Distribution Program Service	26-1-121(4B)	316	22	294
Supplier Database Cash Fund	24-102-202.5	301	12	289
Firefighter First Respone Hazmat	24-33.5-1207	294	25	269
Wine Development Fund	35-29.5-105	304	49	255
Patient Benefit	26-12-108(2)	252	-	252
Domestic Abuse Program	39-22-802	667	416	251
Diamond Shamrock Settlement	NONE	248	-	248
Motor Carrier	40-2-110.5	418	171	247
Public Safety Inspection	8-1-151	239	-	239
Vickers Oil Overcharge Funds	EX ORD 56-87	225	-	225
Records and Reports Fund	19-1-307(2.5	274	69	205
Employment Verification Cash	8-2-122(4)	204	-	204
138 Funds with Net Assets Below $200,000		18,228	12,150	6,078
Total Other Special Revenue Funds		$ 361,179	$ 83,583	$ 277,596