B 2019 013

EXECUTIVE ORDER

Supporting Widespread Adoption of Digital Personal Identification Technology

Pursuant to the authority vested in the Governor of the State of Colorado and, in particular, pursuant to Article IV, Section 2 of the Colorado Constitution, I, Jared Polis, Governor of the State of Colorado, hereby issue this Executive Order supporting widespread adoption of digital personal identification technology.

1. Background and Purpose

Colorado is a forward-looking state and we should remain in the forefront of deploying technology to make government more efficient and accessible. Research from the World Advertising Research Center indicates 72.6% of the world’s population will access the internet exclusively by smartphone by 2025. More and more Coloradans are using digital wallets on their smartphones for purchases and other transactions, and are less likely to carry their wallets every day. As technology advances so do opportunities for the State to use technology to improve State services on mobile and web platforms for all Coloradans.

Government bodies are moving to support the use of mobile digital identity solutions that enable individuals to verify their identity and conduct business without the need for a physical identification card. Colorado is a leader in this area. In 2017, Colorado was one of four states to pilot mobile digital identity. The Office of Information and Technology (OIT) and the Department of Revenue (DOR) are continuing this work by developing and implementing Colorado Digital ID™ that will be deployed through myColorado™, an existing mobile application that provides access to Colorado’s most-used government services.

The myColorado mobile application will enable State driver license and identification holders to use a digital driver license or other identification card (Colorado Digital ID) as proof of identity and age in order to do business with all participating government offices operating within the State.

Colorado Digital ID will be the electronic alternative for physical forms of identification (e.g., driver license, other State identification, etc.). It will be available initially on the Apple iOS and Android mobile device platforms. In the future, it may be available as a web service for State sanctioned services, and on other platforms.
The State will also work towards the adoption of a Mobile Driver License, a standard that state and local governments are collaborating on to establish secure electronic transfer of driver license information between license holders and peace officers.

II. Declarations and Directives

To encourage widespread adoption of myColorado, Colorado Digital ID, Mobile Driver License, and other digital personal identification technologies, I hereby issue the following directives:

A. Beginning on October 30, 2019, Colorado Digital ID shall be authorized, and may be accepted, as a legal form of personal identification for use in Colorado.

B. Beginning December 1, 2019, all executive branch agencies may accept Colorado Digital ID as a method to prove a person’s identity where a physical driver license or other State identification is currently required.

C. OIT, in coordination with other executive branch agencies, shall develop, launch, implement, and hold the sole responsibility for Colorado Digital ID and any other related identification technology.

D. By December 1, 2019, OIT shall develop and launch an educational campaign to inform organizations, businesses, and individuals across the State that Colorado Digital ID is a valid form of identification and can be used to prove a person’s identity where a physical driver license or other State identification is currently required. The educational campaign should also encourage all Coloradans to continue carrying their physical driver license as a backup until at least December 31, 2020.

E. OIT, in coordination with DOR’s Division of Motor Vehicles (DMV), shall work with the appropriate federal agencies to ensure that Colorado Digital ID complies with and, if necessary, is certified under the REAL ID Act of 2005, Pub.L. 109–13, 119 Stat. 302, enacted May 11, 2005.

F. OIT and DMV shall work with the Transportation Security Administration and other federal authorities to ensure Colorado Digital ID and Mobile Driver License are valid forms of identification for travel across the United States and worldwide, when those Mobile Driver License services become available.

G. OIT and DMV shall issue guidelines to agencies, businesses, and organizations on how to validate Colorado Digital ID and Mobile Driver License.

H. OIT and other executive branch agencies shall implement current fiscal year actions within existing budgets and authorities. If necessary, OIT and other
executive branch agencies shall engage with the Office of State Planning and Budgeting to identify resource requirements and incorporate those requirements into the annual budget development process for any actions to be implemented in future fiscal years.

III. Limited Exemptions

The future use of mobile digital identity solutions has the potential to increase the safety of law enforcement officers and residents in everyday interactions. However, work still needs to be done to develop, test, and implement features of Colorado Digital ID and Mobile Driver License for law enforcement purposes. Therefore, the following exemptions apply to the directives above:

A. All State law enforcement agencies, including the Department of Public Safety (DPS) and the Department of Corrections (DOC), are exempt from the directives in this Executive Order, and shall work with OIT to pilot Colorado Digital ID for use by public safety officials. The pilot program shall include the secure electronic use of Colorado Digital ID information by State peace officers.

B. By November 30, 2020, OIT shall provide a technical solution that allows DPS and DOC and other State law enforcement agencies to accept Colorado Digital ID.

C. Local law enforcement agencies are encouraged to accept Colorado Digital ID by November 30, 2020, to allow for cross-jurisdictional use of Colorado Digital ID and Mobile Driver License in law enforcement and public safety situations.

IV. Duration

This Executive Order shall remain in effect unless modified or rescinded by future Executive Order of the Governor.

GIVEN under my hand and the Executive Seal of the State of Colorado, this thirtieth day of October, 2019.

Jared Polis
Governor