

Final
STAFF SUMMARY OF MEETING

COMMITTEE ON JOINT SELECT COMMITTEE ON REDISTRICTING

Date: 04/20/2011

ATTENDANCE

Time: **04:05 PM to 08:18 PM**

Place: SCR 356

This Meeting was called to order by
Senator Heath

This Report was prepared by
Lauren Ris

Brophy	X
Carroll	X
Coram	X
Nikkel	X
Pabon	X
Scheffel	X
Schwartz	X
Vigil	X
Balmer	X
Heath	X

X = Present, E = Excused, A = Absent, * = Present after roll call

Bills Addressed:	Action Taken:
Discussion on Congressional District Maps	Witness Testimony and/or Committee Discussion Only

04:06 PM -- Discussion on Congressional District Maps

Representative Balmer called the meeting to order and provided introductory comments and discussed how the redistricting process will move forward.

04:07 PM

Representative Heath provided some introductory comments and asked the committee to come up with a list of Democratic and Republican guiding principles for drawing congressional districts. He provided several power point slides as a guide for this process (Attachment A)

04:13 PM

Representative Nikkel read a list of criteria for creating congressional districts from Colorado Revised Statutes.

04:18 PM

Senator Carroll commented about the importance of having equal population in each district.

04:20 PM

The committee began discussing the criteria they believed are important in drawing maps. They decided to group criteria by "agree" and "disagree" rather than "Republican" and "Democratic." They discussed the following criteria: voting rights act, compactness, communities of interest, minimization of prior district lines disruption, maintaining a Western slope and Eastern slope, competitiveness, and keeping Pueblo with the San Luis Valley.

04:37 PM

The committee further defined communities of interest to include the Western Slope, Eastern plains, ethnic communities, transportation corridors, water basins, agricultural and natural resources, and military bases.

04:38 PM

The committee discussed preserving political subdivisions as one of the criteria.

04:43 PM

Senator Heath added criteria to further define competitiveness.

04:45 PM

Senator Schwartz discussed the importance of geography in defining communities of interest.

04:46 PM

The committee discussed competitiveness as a criteria and whether it should be prioritized.

04:59 PM

Senator Heath discussed the redistricting process in 2002 and the maps used by the Judge to determine the final district boundaries and how competitiveness played a role in the Judge's decision.

05:03 PM

Representative Balmer discussed the reasoning for keeping Denver whole versus keeping El Paso County whole. Senator Sheffel discussed some of his concerns with using competitiveness as a criteria for congressional maps. The committee also discussed whether to take public testimony during the meeting.

BILL:	Discussion on Congressional District Maps	
TIME:	05:14:40 PM	
MOVED:	Nikkel	
MOTION:	Moved to take public testimony. The committee discussed whether or not the motion was in order. The motion was withdrawn.	
SECONDED:		
		VOTE
	Brophy	
	Carroll	
	Coram	
	Nikkel	
	Pabon	
	Scheffel	
	Schwartz	
	Vigil	
	Balmer	
	Heath	
Not Final YES: 0 NO: 0 EXC: 0 ABS: 0 FINAL ACTION:		

05:28 PM

Senator Heath explained that there would be public testimony when the bill is heard in committee. The committee continued discussing whether it was important to create competitive districts.

05:33 PM

Representative Balmer discussed how to make Congressional District 5 competitive and whether El Paso County can be included in Congressional District 5.

05:36 PM

Senator Heath asked for an explanation of the Republican maps.

05:40 PM

The committee discussed their goals for the meeting and what they hope to accomplish.

05:44 PM

Senator Schwartz asked the Republicans to explain their priorities in drawing maps.

05:52 PM

The committee recessed.

06:17 PM

Senator Heath called the committee to order and requested that the Republicans explain their revised maps.

06:22 PM

Senator Brophy explained that the revised Republican maps are cleaned-up versions of previous maps that minimize city splits and county splits. He listed the cities that were made whole by the revised maps.

06:31 PM

Senator Brophy explained the rationale for each Congressional District in Republican Plan C Revised (Attachment B) and answered questions from the committee.

06:41 PM

Representative Balmer explained all of the districts in Balmer Map One (Attachment C) and answered questions from the committee.

07:05 PM

Representative Balmer continued discussing Balmer Map One and answering questions from the committee.

07:30 PM

The committee considered City Integrity Map 1 (Attachment D) and discussed Congressional Districts 1 and 6.

07:46 PM

Representative Nikkel and Senator Heath discussed the 1982 Carstens v. Lamm case.

07:51 PM

Senator Schwartz discussed the geography of the Western slope.

07:51 PM

Senator Carroll discussed how the population has changed in different parts of the state.

07:58 PM

Senator Scheffel commented on the process of the committee.

08:04 PM

Representative Pabon commented on the Castens v. Lamm decision.

08:07 PM

Representative Balmer discussed the time needed to have a redistricting bill move through the legislative process.

08:10 PM

Representative Vigil provided some comments about his hopes for the committee.

08:12 PM

Representative Brophy asked for a commitment to draw maps at the committee's next meeting. Senator Schwartz concluded that she saw that there may be some opportunities for compromise.

08:15 PM

Representative Balmer provided some closing comments about his hopes for the committee.

08:17 PM

The committee adjourned.

4.20.2011 JSC Hearing

AGREE

- Even population
- Voting Rights Act
- Compactness
- Communities of Interest (nuanced)
 - Western Slope
 - Eastern Plains
 - ethnic communities
 - transportation corridors
 - water basins
 - agricultural/natural resources
 - military bases
 - small rural communities
 - recreation/tourism
- Preservation of Political Subdivisions
 - keeping cities & counties whole
- Competitiveness
 - voter registration
 - not skewed to favor any one party
 - maximize competitive districts
 - past election results
- *Carstens v. Lamm*
- organic testimony

Quasi - DISAGREE

- Minimization of Disruption of Prior District Lines

2002 Beauprez v Avalos

- ▶ “Congressional district seven should be a ‘competitive’ district. Such a prediction, however, is risky because the district has 121,500 independent voters who have the strength to elect a candidate by a large margin. The Court has concluded the new district would benefit from what should be a competitive race. The foreseen closeness of the race will hopefully generate much interest of the voters of the new district. No candidate will enjoy the advantages of incumbency.”



Joint Select Committee Competitiveness Report

Definitions:

- 1) **Safe Districts:** Deviation between Republican and Democratic Party Registration % is greater than 10%.
- 2) **Competitive districts:** Deviation between Republican and Democratic Party Registration % is under 9%.

City Integrity 1	CD1	CD2	CD3	CD4	CD5	CD6	CD7	Competitive	Non-competitive
% Reg. D/U/R	46/53/20	31/36/31	31/30/38	27/36/36	22/32/44	35/33/30	33/34/32		
Registration Deviation	26	0	7	9	22	5	1		

Balmer 1	CD1	CD2	CD3	CD4	CD5	CD6	CD7	Competitive	Non-competitive
% Reg. D/U/R	47/53/18	36/37/25	31/32/35	27/35/37	23/33/43	25/31/43	37/34/28		
Registration Deviation	29	11	4	10	20	18	9		

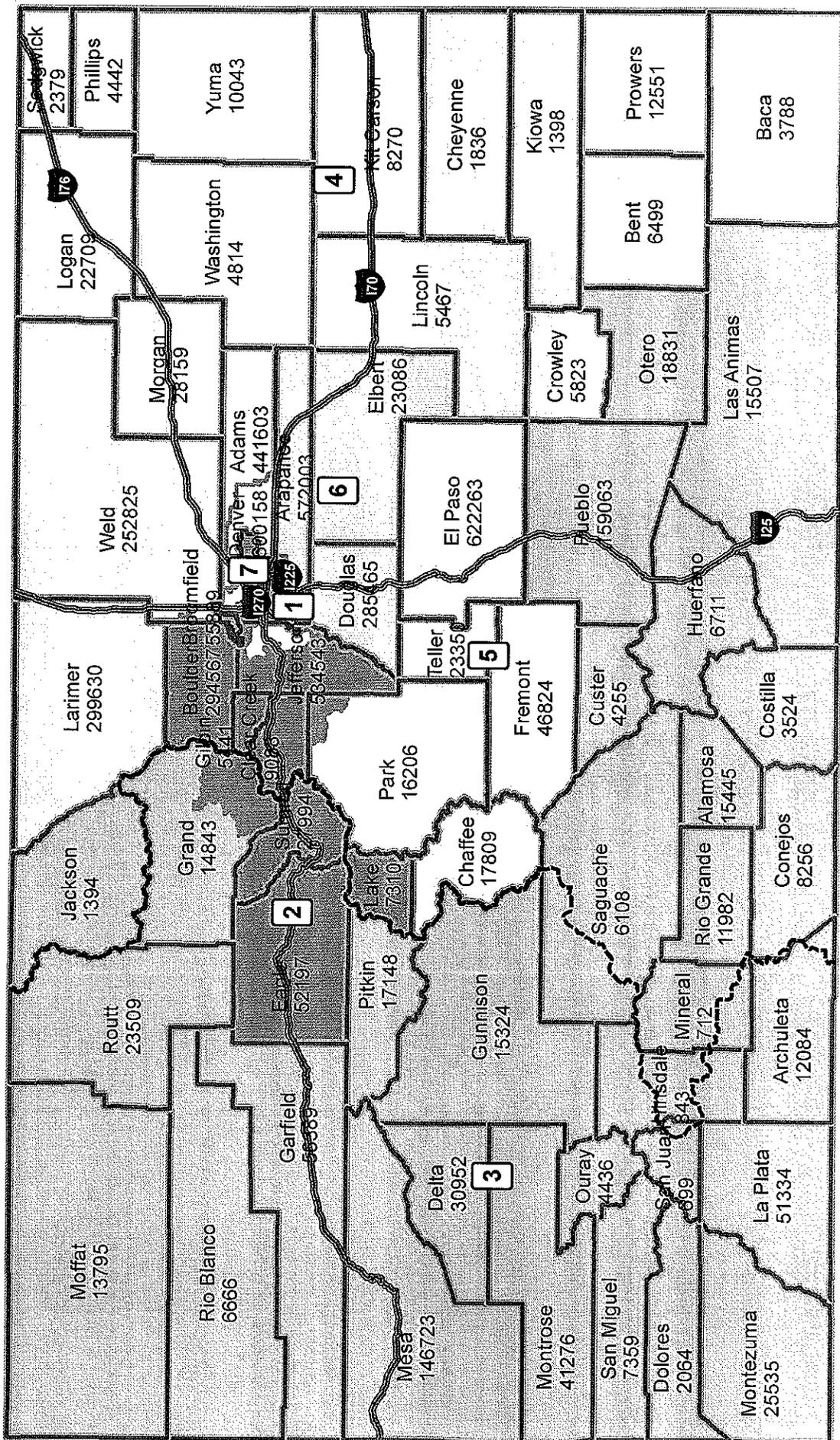
Balmer 2	CD1	CD2	CD3	CD4	CD5	CD6	CD7	Competitive	Non-competitive
% Reg. D/U/R	47/53/18	37/37/24	31/32/36	26/35/37	23/33/43	25/31/43	36/34/29		
Registration Deviation	29	13	5	11	20	18	7		

McN A	CD1	CD2	CD3	CD4	CD5	CD6	CD7	Competitive	Non-competitive
% Reg. D/U/R	48/53/18	36/37/25	31/32/35	26/35/37	23/33/43	26/31/42	35/34/29		
Registration Deviation	30	11	4	11	20	16	6		

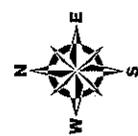
McN B	CD1	CD2	CD3	CD4	CD5	CD6	CD7	Competitive	Non-competitive
% Reg. D/U/R	48/53/18	37/37/25	31/32/35	27/35/37	22/33/43	26/31/42	35/34/30		
Registration Deviation	30	12	4	10	21	16	5		

McN C	CD1	CD2	CD3	CD4	CD5	CD6	CD7	Competitive	Non-competitive
% Reg. D/U/R	48/53/18	37/37/24	31/32/35	26/35/37	23/33/43	26/31/42	35/34/29		
Registration Deviation	30	13	4	11	20	16	6		

Republican Plan C Revised



te.



Population Summary Report

Plan Name: Workspace: Congressional>>Republican Plan C Revised

Plan Last Edited on: No Edits have been made!

Wednesday, April 20, 2011

7:39 am

<u>District Number</u>	<u>Population</u>	<u>Target Population</u>	<u>Deviation</u>	<u>%Deviation</u>
1	718,458	718,457	-1	0.00 %
2	720,019	718,457	-1,562	-0.22 %
3	714,723	718,457	3,734	0.52 %
4	722,190	718,457	-3,733	-0.52 %
5	718,457	718,457	0	0.00 %
6	718,456	718,457	1	0.00 %
7	716,893	718,457	1,564	0.22 %

District Registration Summary

2008 & 2010 Political Party Registrations

Plan Name: Workspace: Congressional>>Republican Plan C Revised

Plan Last Edited on: No Edits have been made.

Wednesday, April 20, 2011

7:40 am

District	<u>REG VT 08 D</u>	<u>REG VT 08 R</u>	<u>REG VT 08 U</u>	<u>REG VT 08 M</u>
1	186,785 0.51%	64,943 0.18%	108,472 0.30%	3,263 0.01%
2	157,135 0.38%	106,519 0.26%	142,956 0.35%	3,247 0.01%
3	131,546 0.34%	138,676 0.36%	115,014 0.30%	2,469 0.01%
4	105,803 0.28%	145,909 0.39%	122,389 0.33%	2,231 0.01%
5	84,333 0.24%	163,483 0.46%	106,039 0.30%	2,000 0.01%
6	112,541 0.28%	171,535 0.43%	114,193 0.29%	1,658 0.00%
7	127,052 0.37%	105,781 0.31%	109,539 0.32%	1,888 0.01%

Target Population

718,457

State of Colorado

Population Summary

Plan Name: Workspace: Congressional>>Balmer Map One 415

Plan Last Edited on: No Edits have been made!

Thursday, April 14, 2011

11:52 am

<u>District Number</u>	<u>Population</u>	<u>Target Population</u>	<u>Deviation</u>	<u>%Deviation</u>
1	718,306	718,457	151	0.02 %
2	718,670	718,457	-213	-0.03 %
3	718,542	718,457	-85	-0.01 %
4	719,449	718,457	-992	-0.14 %
5	718,425	718,457	32	0.00 %
6	718,097	718,457	360	0.05 %
7	717,707	718,457	750	0.10 %

Target Population 718,457

State of Colorado

District Registration

2008 & 2010 Political Party Registrations

Plan Name: Workspace: Congressional >> Balmer Map One 415

Plan Last Edited on: No Edits have been made!

Thursday, April 14, 2011

11:58 am

District	REG VT 08 D	REG VT 08 R	REG VT 08 MP	REG VT 08 U	REG VTR 10 D	REG VTR 10 R	REG VTR 10 MP	REG VTR 10 U
1	187,800 0.51 %	66,738 0.18 %	3,302 0.01 %	110,181 0.30 %	160,989 0.50 %	61,334 0.19 %	3,162 0.01 %	98,520 0.30 %
2	150,250 0.39 %	98,667 0.25 %	2,950 0.01 %	137,121 0.35 %	135,748 0.38 %	96,125 0.27 %	3,045 0.01 %	124,989 0.35 %
3	132,031 0.34 %	138,744 0.36 %	2,556 0.01 %	116,710 0.30 %	117,906 0.33 %	136,731 0.38 %	3,016 0.01 %	104,889 0.29 %
4	109,118 0.29 %	146,759 0.38 %	2,330 0.01 %	123,367 0.32 %	97,595 0.27 %	141,279 0.40 %	2,551 0.01 %	116,053 0.32 %
5	84,861 0.24 %	162,448 0.46 %	2,001 0.01 %	106,301 0.30 %	77,203 0.23 %	158,301 0.47 %	2,231 0.01 %	101,792 0.30 %
6	110,469 0.26 %	185,451 0.44 %	1,734 0.00 %	120,948 0.29 %	104,874 0.25 %	185,364 0.44 %	2,305 0.01 %	124,094 0.30 %
7	130,666 0.39 %	98,039 0.29 %	1,883 0.01 %	103,974 0.31 %	116,762 0.37 %	95,549 0.30 %	2,198 0.01 %	99,654 0.32 %