



COLORADO

Division of Homeland Security & Emergency Management

Department of Public Safety

MEETING MINUTES – May 9, 2016

Purpose: Homeland Security and All-Hazards Senior Advisory Committee (HSAC)
Date: Monday, May 9, 2016
Time: 10 a.m. – Noon
Location: Colorado Division of Homeland Security and Emergency Management, 9195 E. Mineral Avenue, Centennial, CO, 80112, **1st Floor Board Room**

Members present: Garry Briese, Scott Kellar, Kevin Klein, Peggy Littleton, Nathan Fogg, Mickey Hunt, Mike Morgan, Patricia Williams, Jeremy Utter

Members excused: Mike Chard, Bill Tolbert

Member present by phone: Kathi Garule, Lori Hodges, Dwight Henninger, Randy Leshner, Bob Ricketts, Trace Ridpath

Members absent: Rick Albers, Peter Bangas, Debbi Blyth, Meghan Dollar, Bruce Eisenhauer, Scott Hernandez, Lyle Moore, Chad Ray,

Welcome Remarks and Determination of a Quorum

- Welcome remarks were delivered by CDPS Executive Director Stan Hilkey and the meeting was called to order at 10:08 a.m. Director Hilkey declared a quorum with 15 members in attendance; nine members in person and six on the phone.
 - Director Hilkey introduced the new Colorado Division of Fire Prevention and Control Director Mike Morgan
 - Peggy Littleton made a motion to approve the April meeting minutes which was seconded by Scott Kellar and unanimously approved.

Briefings and Presentations

- Kim Coleman Madsen, Broadband Implementation Manager, and Ed Mills, the Governor's Office of Information Technology, presented an update on FirstNet. Kim distributed a talking points document for input by the members of HSAC. Additionally, she shared a series of questions that was submitted to FirstNet.

The FirstNet RFP is out and responses are due on May 31, 2016. Draft state plans are due in the spring of 2017. An exact date has not been established. The final state plan will be presented to the Governor in the fall of 2017. One of the items of concern is that FirstNet has stated there will be no negotiations between the draft and final plans. There was a recent congressional research report released on April 28, 2016.

Concerns identified in the report include: FirstNet is opting for expediency at the expense of state public safety goals, failing to evaluate the consequences of a centralized, closely controlled network, being too federal-centric, state costs to integrate Land Mobile Radio (LMR) with LTE, states and locals forfeiting to FirstNet the potential economics of scale in network construction and operation, and lost opportunities to innovate and compete in their states and locally. Additionally, according to the report, FirstNet has not looked comprehensively at other options that are a single partner approach, which risks identifying the economic value to states and locals of small cells, commercial broadband and Internet of Things deployments.

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There is a governance meeting on May 19, 2016 at 1 p.m. FirstNet and HSAC members are invited to attend via the web or in person. It will be held at the Arvada Center at 6901 Wadsworth Blvd, Arvada. Representatives from the offices of Senators Gardner and Bennett as well as Representative Perlmutter will attend.

Question: What's the purpose of a draft if no discussion allowed? The draft and final state plan will consist of the network partner determining price. FirstNet has said they won't talk with local providers unless the state opts in. Otherwise questions and concerns will have been addressed prior to the final draft.

Question: How many other states are pursuing an RFI? Massachusetts sent out an RFP but is not sharing information. Illinois issued an RFI but has delayed the due date. Two were done by Florida and Mid Atlantic states. California is currently stuck in their process. Michigan may do something on a collaborative effort into this summer and fall however; any combined effort may be a challenge due to the political process.

ACTION ITEM: Peggy Littleton heard at a recent conference that there was no hardened infrastructure. Kim responded that she will confirm this but was pretty confident that providing a hardened resilient network was part of the FirstNet plan.

Question: How does FirstNet intend to roll out the network: turnkey, whole nation at once, or phased? The five year plan begins August 2018 with the national deployment of national markets based on partners. There are standards per year for benchmarks that must be met for deployment.

Question: Since the RFI is not being made public, how will we know who they award in November? Anyone who responds to the RFI is kept confidential and protected. How the working group and HSAC get information will need to be determined. The RFP may be published after input from the Governor, CDPS, HSAC, etc.

- Legislative Update, DHSEM Director Kevin Klein
 - The period to introduce new bills is complete as of today.
 - A study group for the Colorado Mounted Rangers is going forward and we are monitoring the process.
 - The Auxiliary Communications Unit is going forward and we are monitoring.
 - 911 became an Interim Study Committee and will have the ability to introduce legislation. The Public Utilities Commission (PUC) agreed to hold back on rule making until the committee meets during the interim.
- Question:** Regarding Senate Bill 218, Supreme Court ruling on the British Petroleum lawsuit. Does the state have to refund severance tax costs? Director Klein responded that ours came over from Department of Local Affairs on the Search and Rescue Board and it was very small. No other recommendations were made.

Old Business

- Terrorist attack lessons-learned products, Director Klein
 - We followed up with the CIAC and the National Terrorism Center on how to get products out faster as well as some of the challenges. These are released as "For Official Use Only". Lessons-learned from the Brussels attack came out a few weeks ago and we will continue to work to get these more quickly.
- Private Sector Representative appointment, CDPS Executive Director Stan Hilkey
 - Director Hilkey received the recommendation for the Private Sector Representative from the HSAC meeting in April and expressed his thanks to all for participating, however, he chose Marc Bonora. He continued that this was a judgement call to have someone with both private and public sector experience which he believes is very valuable in addition to Marc's legal background.

New Business

- Director Hilkey welcomed Chief Mike Morgan as the new Director for the Division of Fire Prevention and Control (DFPC).
- Chief Morgan was asked to give a brief update on wildfire risk for the state.
 - A wildfire briefing was recently held with the Governor. The first single air tanker for the state has been brought on. Helicopters will come on later this month. Multi-Mission Aircraft are available as well. The overall outlook is for a fairly wet spring with above normal temperatures and we are expecting a later fire season than normal. This is very preliminary at this point, however, things are looking okay. Canada is having a difficult time, however. There are no requests from Canada at this point. International requests like this one would come through the federal system and to Colorado via the Rocky Mountain Area Coordination Center (RMACC).

Standing Reports

- Colorado Emergency Planning Commission, Dave Hard
 - No report
- Public Safety Communications, Bob Ricketts
 - A great Radio Summit was held last week. The survey is due back in August or September with recommendations for strong governance for communications. The group felt that governance was the number one issue that the PSC needed to work on, to create a model to make interoperability work in Colorado, and a business assessment and plan to provide recommendations other than the business plan.
- Private/Public Partnerships, Pat Williams
 - The group will meet again on June 20, 2016. A meeting with Farmer's Insurance and Colorado Investments is being held this week. Colorado Emergency Planning Committee (CEPC) is meeting May 11, 2016 for the Local Emergency Planning Committee Conference (LEPC) scheduled for the first week of September 2016.
- Cybersecurity, Harley Rinerson
 - Privacy-House Bill 1423 passed that prevents access to information linked back to individual students.
 - Harley provided examples of recent cyber attacks:
 - There were 272 million email passwords released by a Russian hacker for Yahoo, Gmail, and Hotmail accounts.
 - Ransomware - A public utility, Lansing Board Power and Light, was hacked. The attack was initiated by an employee who clicked on an email attachment.
 - A German nuclear plant was infected by malware. This doesn't appear to pose any threat however.
- Information Sharing, Capt. J.P. Burt
 - The Terrorism Liaison Officers (TLO) conference was held last week at which feedback from stakeholders was implemented i.e. production plan. The group talked about ways to make it easier for consumers of the information to utilize it. They are going to create a weekly wrap up every Friday for easy reference. That is being loaded into HSIN now.
 - **Question:** When are meetings? June is not scheduled yet but he anticipates a meeting mid-month. Director Hilkey made note of the great TLO conference.

ACTION ITEM: Director Klein asked that Nathan Fogg be added to the invitation list for the Information Sharing Subcommittee. JP will add him.

- Strategic Planning, Scott Kellar
 - Meetings were held to discuss the mission statement to develop resilient Colorado communities. The Committee is looking at the strategic framework and will review resiliency in terms of what the committee could be doing and they will sort through at the June meeting. The next meeting is on June 7, 2016 and a survey will be distributed following that meeting with questions about resiliency. The report in July to HSAC will include a request to share more broadly and consider a resiliency analysis survey. Universities have survey centers that can be utilized to develop effective survey tools per Lori Hodges.
- By-laws, Ann Terry
 - Nothing to report
- State Resource Mobilization and State Incident Management Team, Mike Chard
 - Resource Mobilization and Management Committee, Jeremy Utter
 - Vicki Lytle stepped down from the Incident Management Team (IMT) Task Book process. The Incident Qualifications Guide is updated and was distributed last Thursday. The committee will be reviewing it. A credentialing survey was also distributed. We are working with Emergency Support Functions to determine additions to the process. There is a law enforcement link for input due out today via Director Hilkey for Sheriffs and Chiefs. Documents will be sent out by the end of May for statewide distribution.
 - IMT/EOC Committee, Dwight Henninger
 - There is a 2.0 meeting tomorrow and the next IMT meeting is May 23, 2016. We are in the process of determining a new cochair.

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Administrative/Public Comment Period

- Garry Briese presented new documents: 1) Colorado Intergovernmental Mutual Fire Mutual Aid Agreement, and 2) How to Start a Fire Service Strike Team or Task Force Guide. Strike teams were requested recently for Fraser and strike teams are being initiated across the state. The goal is to have 20 strike teams across the state. MetComm did exercise last week, asked for Denver Metro Strike teams to mobilize and they were on their way to Fraser within about an hour plus travel time. Goal is to be on scene in 90 minutes. This weekend Garry was in Hugo visiting their volunteer fire department and discussing how they can create strike teams with limited resources. An interagency agreement is in the process of being signed. MetComm is the method used by strike teams for mobilizing. The call will go initially to MetComm to call out the strike teams, then to the State EOC. This process begins before resource mobilization is initiated.
Question: When the Incident Commander requests a task force do they leave the Public Safety Answering Point (PSAP) communication and begin communicating with MetComm? MetComm is only a source of communication enroute to dispatch strike teams. This does not replace PSAP communication. Chief Morgan shared that he believes this process is moving in the right direction based on his history with the Police Chiefs Association and local fire service. Staging may continue to be a challenge per Scott Kellar.
- Dwight Henninger stated that a meeting of FEMA Region 8 took place on April 19, 2016. The discussion centered on a direct relationship between the Regional Advisory Council and the National Advisory Council.
- Lori Hodges reported that the next State All Hazards Advisory Committee (SAHAC) meeting is on May 20, 2016 in Meeting Room 1 in the basement of 9195 E. Mineral in Centennial.
- Republican National Convention requests: The State of Ohio has submitted an Emergency Management Assistance Compact (EMAC) for law enforcement to help out at the Republican National Convention. Director Klein is working on the request and talking with Ohio State Police as well as meeting with DHSEM Logistics and Field Services to see how we can address the request. The EMAC request specifically went to states with a history of hosting conventions.
- Colorado Mounted Rangers Study Committee: A May 31, 2016 meeting is planned. The Police Chiefs and Sheriffs Associations were invited. Director Hilkey asked Dwight Henninger to share the invitation as well.

Closing Remarks & Motion to Adjourn

- The meeting was adjourned by Director Hilkey at 11:14 a.m.

Next meeting June 13, 2016, 10 a.m. – Noon

Meeting Location CHANGE: 1st Floor Board Room 9195 E. Mineral Ave., Centennial, CO 80112