

STATE OF COLORADO

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John W. Hickenlooper
Governor

D 2011-030

EXECUTIVE ORDER

Coordinating State Homeland Security Duties and Resources and Establishing the Homeland Security and All-Hazard Senior Advisory Committee

Pursuant to article IV, section 2 of the Colorado Constitution and the authority vested in the Office of the Governor, I, John W. Hickenlooper, Governor of the State of Colorado, hereby issue this Executive Order coordinating Homeland Security duties and resources of state agencies; consenting to the establishment of the Division of Homeland Security; directing the Department of Public Safety to coordinate homeland security functions among state agencies, federal, tribal and local governments, and the private sector; and establishing the Homeland Security and All-Hazard Senior Advisory Committee.

I. Background and Purpose

Following the terrorist attacks of September 11, 2001, Executive Order D-018-01 created the Office of Preparedness and Security within the Department of Public Safety and, within the Office of Preparedness and Security, the Office of Anti-Terrorism Planning and Training. Executive Order D-018-01 directed all executive departments and agencies of state government to coordinate their public safety efforts as necessary with the Office of Preparedness and Security. The responsibilities of the Office of Preparedness and Security were then codified into statute with the passage of House Bill 02-1315, which created the Office of Preparedness, Security and Fire Safety as a division within the Department of Public Safety.

Executive Order D 013 03 created nine planning regions for emergency management and response planning purposes. These planning regions have become known as the All-Hazards Emergency Management Regions.

Executive Order B 002 05 created the Homeland Security and All-Hazard Senior Advisory Committee to, among other things, review and make recommendations to the Governor concerning any state policy or practice which might improve homeland security and provide recommendations on the distribution of federal funds for homeland security and public health and safety purposes.

The post-Hurricane Katrina retooling of homeland security emphasized the importance of robust emergency management systems and the need for an all-hazards approach to

homeland security. Teamwork across disciplines, among levels of government and with the private and nongovernmental sectors was determined to be the only way to ensure that government can deliver to the best of its collective ability the most effective and efficient services no matter the cause of a disaster.

Colorado's government is structured in a manner that relies heavily on local governments to provide services directly to its citizens. While the state provides some initial response services, the state's primary homeland security roles are coordination and facilitation of state, local and regional activities; directing federal funding to local governments; and information sharing. With these roles in mind, the Governor's Office of Homeland Security was created by Executive Order D-003-08.

At my direction, with input from a variety of state, tribal and local government stakeholders, several executive directors conducted a review of the state's existing homeland security and emergency management systems and made recommendations to improve the efficiency, effectiveness and elegance of these systems. Their departments have reported to me that through enhanced unity of effort and consolidation of certain operations, their departments will be better able to prevent, protect against, mitigate the effects of, respond to, and recover from those threats that pose the greatest risk to Colorado.

II. Directives, Mission and Scope

A. Coordination of Homeland Security Duties and Resources

The Department of Local Affairs, the Department of Public Health and Environment, and the Department of Public Safety are hereby directed to coordinate Homeland Security duties and resources. To this end, I approve the request by the Executive Director of the Department of Public Safety ("Executive Director") to reorganize the Office of Preparedness, Security and Fire Safety, within the Department of Public Safety in a manner consistent with state law. To the extent that changes in appropriations are necessary, the Executive Director of the Department of Public Safety shall secure such authority from the General Assembly.

The Executive Director of the Department of Public Safety, in coordination with other state agencies, will implement a State Preparedness Goal and System, consistent with the Presidential Policy Directive on National Preparedness, dated March 30, 2011, in order to build and improve the capabilities necessary to prevent, protect against, mitigate the effects of, respond to, and recover from those threats that pose the greatest risk to Colorado. The Executive Director will facilitate improvements in overall preparedness by further developing mechanisms for coordination among emergency management, homeland security, public safety and public health agencies. Furthermore, the Executive Director shall:

1. Build partnerships with first responders, agencies and citizens in the public and private sectors;
2. Coordinate activities with other state agencies and the All-Hazards Emergency Management Regions;
3. Create a standardized process for identifying, analyzing and disseminating 'Prevent and Protect' information to the wider all-hazards response community;
4. Through coordination with other state agencies, establish a standardized crisis communication information sharing process for all state level critical incidents, ensuring stakeholders are integrated both vertically and horizontally;
5. Coordinate emergency-related public risk communication products for homeland security, public health, fire safety, and emergency management events;
6. Coordinate homeland security-related training and create a single training and exercise calendar with identified points of contact accessible to all stakeholders;
7. Develop and update a state strategy for homeland security;
8. Facilitate, coordinate and conduct capabilities assessments as necessary;
9. Ensure planning efforts are consistent with the requirements of the Colorado State Emergency Operations Plan;
10. Through coordination with other state agencies, further integrate the private sector, nongovernmental organizations and nonprofits into all aspects of the State's homeland security, emergency management and public health response programs;
11. Administer federal grants in compliance with federal and state laws and regulations;
12. Oversee, and manage records of, expenditures made by grantees of homeland security grants;
13. Provide technical assistance to grantees of homeland security grants;
14. Leverage federal funding by coordinating efforts with the Division of Criminal Justice, within the Department of Public Safety, the Department of Local Affairs and the Department of Public Health and Environment; and
15. Collaborate with other state agencies to identify and take advantage of opportunities to consolidate grant management systems and funding streams where appropriate.

Furthermore, I direct all executive departments and agencies of state government to coordinate their homeland security efforts as necessary.

B. Division of Homeland Security Consent

I approve of the establishment of the Division of Homeland Security (“Division”) within the Department of Public Safety by the Executive Director of the Department of Public Safety pursuant to C.R.S. § 24-1-107.

C. Advisory Committee

1. *Purpose*

In order to help develop and guide coordination efforts, the Homeland Security and All-Hazards Senior Advisory Committee (“Committee”) is hereby established. The mission of the Committee is to help the State become better able to prevent, protect against, mitigate the effects of, respond to, and recover from those threats that pose the greatest risk to Colorado.

It is intended that the Committee include representation from a variety of stakeholders and subject matter experts. The Committee will help develop the State Homeland Security Strategy and related policies and procedures; review and make recommendations on grant applications; and provide feedback on the effectiveness of the Division’s programs. Furthermore, it is intended that the Committee will enhance efficiency by consolidating existing state-level boards with overlapping concerns and personnel wherever possible.

The Committee shall:

- a) Provide policy guidance to the Division;
- b) Review annually the State of Colorado Homeland Security Strategy and make recommendations on the goals, objectives, and priorities;
- c) Advise the Governor, through his or her Homeland Security Advisor, regarding the planning and implementation of tasks and objectives working to achieve goals outlined in the State Homeland Security Strategy;
- d) Review homeland security grant applications and make recommendations on grant distributions to the Homeland Security Advisor;
- e) Form subcommittees as necessary; and
- f) Identify opportunities to further consolidate existing state-level advisory boards while ensuring local and tribal entities have latitude in determining their needs in these programmatic areas.

2. *Membership*

- a) Membership shall include a variety of homeland security stakeholders representing state, tribal and local government, and appropriate subject matter experts.
- b) Members of the Committee shall be appointed by, and serve at the pleasure of, the Homeland Security Advisor. Prior to making appointments, the Homeland Security Advisor shall consult with the Adjutant General and the executive directors of the Department of Local Affairs and the Department of Public Health and Environment.
- c) Members shall not be paid for their participation on the committee.
- d) Members may meet and vote via teleconference.
- e) The State Homeland Security Advisor shall serve as the Committee Chair.

D. *Transfer of Employees*

I approve of the transfer of certain personnel and their functions in the Department of Public Safety to the Department of Local Affairs pursuant to a memorandum of understanding between the two departments. I also approve of the transfer of functions from the Colorado Department of Health and Environment to the Department of Public Safety and from the Department of Local Affairs to the Department of Public Safety pursuant to a memorandum of understanding among the departments.

III. Effect on Other Executive Orders and Duration

This Executive Order shall supersede all previous Executive Orders pertaining to homeland security with the exception of Executive Order D 013 03 (Directing State Departments Responsible for Public Safety to Adopt a Single Regional Planning Map for Emergency Management and Response).

This Executive Order shall remain in force until further modification or rescission by the Governor.



GIVEN under my hand and the
Executive Seal of the State of
Colorado this eighteenth day of
October, 2011

John W. Hickenlooper
Governor