Schedule 13
Change Request for FY 08-09 Budget Request Cycle

Decision Item FY 08-09 ☑ Base Reduction Item FY 08-09 ☐ Supplemental FY 07-08 ☐ Budget Request Amendment FY 08-09 ☐

Request Title: Colorado Works - Fatherhood Grant Match
Department: Human Services
Priority Number: 16

Dept. Approval by: Reynold Jeffers **Date:** 10/17/07
OSPB Approval: [illegible] **Date:** 10/22/07 for 11/1/07

	Fund	1 Prior-Year Actual FY 06-07	2 Appropriation FY 07-08	3 Supplemental Request FY 07-08	4 Total Revised Request FY 07-08	5 Base Request FY 08-09	6 Decision/ Base Reduction FY 08-09	7 November 1 Request FY 08-09	8 Budget Amendment FY 08-09	9 Total Revised Request FY 08-09	10 Change from Base (Column 5) FY 09-10
Total of All Line Items	Total	119,321,019	154,441,672	0	154,441,672	154,441,672	222,222	154,663,894	0	154,663,894	222,222
	FTE	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
	GF	627,726	627,726	0	627,726	627,726	0	627,726	0	627,726	0
	GFE	0	0	0	0	0	0	0	0	0	0
	CF	0	0	0	0	0	0	0	0	0	0
	CFE	25,092,840	25,323,033	0	25,323,033	25,323,033	0	25,323,033	0	25,323,033	0
	FF	93,600,453	128,490,913	0	128,490,913	128,490,913	222,222	128,713,135	0	128,713,135	222,222
	MCF	0	0	0	0	0	0	0	0	0	0
	MGF	0	0	0	0	0	0	0	0	0	0
	NGF	627,726	627,726	0	627,726	627,726	0	627,726	0	627,726	0
(7) Office of Self Sufficiency, (B) Colorado Works Program, Fatherhood Grant Match (New Line)	Total	0	0	0	0	0	222,222	222,222	0	222,222	222,222
	FTE	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
	GF	0	0	0	0	0	222,222	222,222	0	222,222	222,222
	GFE	0	0	0	0	0	0	0	0	0	0
	CF	0	0	0	0	0	0	0	0	0	0
	CFE	0	0	0	0	0	0	0	0	0	0
	FF	0	0	0	0	0	0	0	0	0	0
	MCF	0	0	0	0	0	0	0	0	0	0
	MGF	0	0	0	0	0	0	0	0	0	0
	NGF	0	0	0	0	0	222,222	222,222	0	222,222	222,222

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Decision Item FY 08-09 ☑ Base Reduction Item FY 08-09 ☐ Supplemental FY 07-08 ☐ Budget Request Amendment FY 08-09 ☐

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(7) Office of Self Sufficiency, (B) Colorado Works Program, County Block Grants	Total	119,321,019	154,441,672	0	154,441,672	154,441,672	0	154,441,672	0	154,441,672	0
	FTE	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
	GF	627,726	627,726	0	627,726	627,726	(222,222)	405,504	0	405,504	(222,222)
	GFE	0	0	0	0	0	0	0	0	0	0
	CF	0	0	0	0	0	0	0	0	0	0
	CFE	25,092,840	25,323,033	0	25,323,033	25,323,033	0	25,323,033	0	25,323,033	0
	FF	93,600,453	128,490,913	0	128,490,913	128,490,913	222,222	128,713,135	0	128,713,135	222,222
	MCF	0	0	0	0	0	0	0	0	0	0
	MGF	0	0	0	0	0	0	0	0	0	0
	NGF	627,726	627,726	0	627,726	627,726	(222,222)	405,504	0	405,504	(222,222)

Letternote revised text: General Fund for Fatherhood Grant Match is made possible by replacing a portion of the General Fund in the Colorado Works County Block Grants with reserves from the Colorado Work Long-Term Reserve Fund

Cash Fund name/number, Federal Fund Grant name:

IT Request: ☐ Yes ☑ No

Request Affects Other Departments: ☐ Yes ☑ No **If Yes, List Other Departments Here:**

CHANGE REQUEST for FY 08-09 BUDGET REQUEST CYCLE

Department:	Human Services
Priority Number:	16
Change Request Title:	Fatherhood Grant Match

SELECT ONE (click on box):

☒ Decision Item FY 08-09
☐ Base Reduction Item FY 08-09
☐ Supplemental Request FY 07-08
☐ Budget Request Amendment FY 08-09

SELECT ONE (click on box):

Supplemental or Budget Request Amendment Criterion:

☒ Not a Supplemental or Budget Request Amendment
☐ An emergency
☐ A technical error which has a substantial effect on the operation of the program
☐ New data resulting in substantial changes in funding needs
☐ Unforeseen contingency such as a significant workload change

Short Summary of Request:

The Division requests a total of $222,222 in General Funds spending authority to be appropriated to a new Promoting Responsible Fatherhood Grant line item. The Division also requests that the General Fund portion of the County Block Grants line item be reduced by $222,222, per State fiscal year, in order to make the overall impact to the General Fund neutral. The Division then asks for $222,222 in federal Temporary Assistance for Needy Families (TANF) funds spending authority, per State fiscal year, to replace the reduction in General Fund in the County Block Grants line. In order to sustain the County Block Grant at its current level, the impact is shifted to the federal funds portion through the Colorado Works Long-Term Reserve fund.

Background and Appropriation History:

In September 2006, the State was awarded a Promoting Responsible Fatherhood Grant from the federal government. Colorado will receive about $2.0 million in federal funds per year for FFY 2007 through FFY 2011. The grant requires a ten percent match from the State, bringing the annual grant total to $2,222,222. Of that amount, the Department will allocate about $1.1 million to counties and community/faith-based organizations. The State will keep the remaining $1.1 million to use statewide for a public awareness

campaign, technical assistance to grantees, and administration. A description of the overall goals and objectives of the program are described below in the Performance Measures section.

General Description of Request:

The Colorado Works Division must identify $222,222 per federal fiscal year for five years, in non-federal match funds for the Promoting Responsible Fatherhood Grant.

The purpose of the Promoting Responsible Fatherhood grant program is to improve the well-being of children by building community access across Colorado to fatherhood programs and services. These programs will help engage non-custodial fathers in the lives of their children. The intent is that these fathers will provide additional financial and non-financial support to their families and help fulfill the purposes of the TANF program, especially purposes two and four. The four purposes of the TANF program as described in section 401 of the Social Security Act and 45 CFR 260.20 of the TANF regulations are as follows:

1. provide assistance to needy families so that children may be cared for in their own homes or in the homes of relatives;
2. end the dependence of needy parents on government benefits by promoting job preparation, work, and marriage;
3. prevent and reduce the incidence of out-of-wedlock pregnancies and establish annual numerical goals for preventing and reducing the incidence of these pregnancies; and
4. encourage the formation and maintenance of two-parent families.

The ultimate goal of Colorado's fatherhood program is to improve the well-being of children by building community access across Colorado to fatherhood programs and services. This will be accomplished through two primary objectives:

1. Strengthening and increasing the involvement and parenting skills of fathers of at risk children through community based direct services

2. Building system capacity and community awareness through state level coordination and public outreach activities

Fathers of children who are at risk of negative outcomes due to limited father involvement and limited economic support are the target population of this grant. These include children whose fathers are low income, teenage parents, fathers of children with disabilities, single custodial parents, non-residential fathers, and families receiving child protective services.

The first objective will be met through faith and community based providers who provide services locally. Each of these community based organizations will provide fatherhood parent skills training and healthy marriage / couples relationships training as core services. Each community based organization will also establish collaborations with local organizations including a domestic violence provider, the local workforce program, a local mental health provider and the local county department of social or human services to set protocol and meet individual needs of participants.

The second objective will be met through state level coordination and public outreach efforts including a public awareness ad campaign focusing on the importance of fathers, a website with information about all services / programs and supports to fathers, and an annual training academy on fatherhood.

This request should be added to a new Promoting Responsible Fatherhood Grant line item in the Office of Self Sufficiency, Colorado Works Program.

Consequences if Not Funded: The State must be able to provide the match in order to retain the grant.

Calculations for Request:

Summary of Request FY 08-09	Total Funds	General Fund	Cash Fund	Cash Funds Exempt	Federal Funds
Total Request	$222,222	Net Zero			$222,222
(7) (B) County Block Grants	$154,441,672	$405,504			$128,713,135
Promoting Responsible Fatherhood Grant	$222,222	$222,222			

$2.0 M / .90 = $222,222

10% of the total grant amount (State match + federal grant), or 10% of $2,222,222

Assumptions for Calculations: 10% State match of total grant amount

Cost	Benefit
Net General Funds impact: $0 TANF Federal funds impact: $222,222 The $222,222 **net** cost in federal TANF dollars will be funded with dollars held in the Colorado Works Long-Term Reserve.	The State, counties, community/faith-based organizations, and other grantees benefit from this request because the State is able to retain the Promoting Responsible Fatherhood Grant by maintaining the State match. Furthermore, by diminishing the dependence of needy families on government assistance, State caseloads will likely decline.

Implementation Schedule:

Task	Month/Year
Internal Research/Planning Period	April – June 2008
Start-Up Date	July 2008

Statutory and Federal Authority:

Deficit Reduction Omnibus Reconciliation Act of (DRA) (2005), P.L. 109-171

42 U.S.C. 603 (a)(2) HEALTHY MARRIAGE PROMOTION AND RESPONSIBLE FATHERHOOD GRANTS.—
(A) IN GENERAL.—
(i) USE OF FUNDS.—Subject to subparagraphs (B) and (C), the Secretary may use the funds made available under subparagraph (D) for the purpose of conducting and supporting research and demonstration projects by public or private entities, and providing technical assistance to States, Indian tribes and tribal organizations, and such other entities as the Secretary may specify that are receiving a grant under another provision of this part.
(ii) LIMITATIONS.—The Secretary may not award funds made available under this paragraph on a noncompetitive basis, and may not provide any such funds to an entity for the purpose of carrying out healthy marriage promotion activities or for the purpose of carrying out activities promoting responsible fatherhood unless the entity has submitted to the Secretary an application which—
(I) describes—
(aa) how the programs or activities proposed in the application will address, as appropriate, issues of domestic violence; and
(bb) what the applicant will do, to the extent relevant, to ensure that participation in the programs or activities is voluntary, and to inform potential participants that their participation is voluntary; and
(II) contains a commitment by the entity—
(aa) to not use the funds for any other purpose; and
(bb) to consult with experts in domestic violence or relevant community domestic violence coalitions in developing the programs and activities.
(iii) HEALTHY MARRIAGE PROMOTION ACTIVITIES.—
In clause (ii), the term 'healthy marriage promotion activities' means the following:
(I) Public advertising campaigns on the value of marriage and the skills needed to increase marital stability and health.
(II) Education in high schools on the value of marriage, relationship skills, and budgeting.

(III) Marriage education, marriage skills, and relationship skills programs, that may include parenting skills, financial management, conflict resolution, and job and career advancement, for nonmarried pregnant women and non-married expectant fathers.
(IV) Pre-marital education and marriage skills training for engaged couples and for couples or individuals interested in marriage.
(V) Marriage enhancement and marriage skills training programs for married couples.
(VI) Divorce reduction programs that teach relationship skills.
(VII) Marriage mentoring programs which use married couples as role models and mentors in at-risk communities.
(VIII) Programs to reduce the disincentives to marriage in means-tested aid programs, if offered in conjunction with any activity described in this subparagraph.
(B) LIMITATION ON USE OF FUNDS FOR DEMONSTRATION PROJECTS FOR COORDINATION OF PROVISION OF CHILD WELFARE AND TANF SERVICES TO TRIBAL FAMILIES AT RISK OF CHILD ABUSE OR NEGLECT.—
(i) IN GENERAL.—Of the amounts made available under subparagraph (D) for a fiscal year, the Secretary may not award more than $2,000,000 on a competitive basis to fund demonstration projects designed to test the effectiveness of tribal governments or tribal consortia in coordinating the provision to tribal families at risk of child abuse or neglect of child welfare services and services under tribal programs funded under this part.
(ii) LIMITATION ON USE OF FUNDS.—A grant made pursuant to clause (i) to such a project shall not be used for any purpose other than—
(I) to improve case management for families eligible for assistance from such a tribal program;
(II) for supportive services and assistance to tribal children in out-of-home placements and the tribal families caring for such children, including families who adopt such children; and
(III) for prevention services and assistance to tribal families at risk of child abuse and neglect.
(iii) REPORTS.—The Secretary may require a recipient of funds awarded under this subparagraph to provide the Secretary with such information as the Secretary deems relevant to enable the Secretary to facilitate and oversee the administration of any project

for which funds are provided under this subparagraph.
(C) LIMITATION ON USE OF FUNDS FOR ACTIVITIES PROMOTING RESPONSIBLE FATHERHOOD.—
(i) IN GENERAL.—Of the amounts made available under subparagraph (D) for a fiscal year, the Secretary may not award more than $50,000,000 on a competitive basis to States, territories, Indian tribes and tribal organizations, and public and nonprofit community entities, including religious organizations, for activities promoting responsible fatherhood.
(ii) ACTIVITIES PROMOTING RESPONSIBLE FATHERHOOD.—
In this paragraph, the term 'activities promoting responsible fatherhood' means the following:
(I) Activities to promote marriage or sustain marriage through activities such as counseling, mentoring, disseminating information about the benefits of marriage and 2-parent involvement for children, enhancing relationship skills, education regarding how to control aggressive behavior, disseminating information on the causes of domestic violence and child abuse, marriage preparation programs, premarital counseling, marital inventories, skills-based marriage education, financial planning seminars, including improving a family's ability to effectively manage family business affairs by means such as education, counseling, or mentoring on matters related to family finances, including household management, budgeting, banking, and handling of financial transactions and home maintenance, and divorce education and reduction programs, including mediation and counseling.
(II) Activities to promote responsible parenting through activities such as counseling, mentoring, and mediation, disseminating information about good parenting practices, skills-based parenting education, encouraging child support payments, and other methods.
(III) Activities to foster economic stability by helping fathers improve their economic status by providing activities such as work first services, job search, job training, subsidized employment, job retention, job enhancement, and encouraging education, including career-advancing education, dissemination of employment materials, coordination with existing employment services such as welfare-to-work programs, referrals to local employment training initiatives, and other methods.

(IV) Activities to promote responsible fatherhood that are conducted through a contract with a nationally recognized, nonprofit fatherhood promotion organization, such as the development, promotion, and distribution of a media campaign to encourage the appropriate involvement of parents in the life of any child and specifically the issue of responsible fatherhood, and the development of a national clearinghouse to assist States and communities in efforts to promote and support marriage and responsible fatherhood.

(D) APPROPRIATION.—Out of any money in the Treasury of the United States not otherwise appropriated, there are appropriated $150,000,000 for each of fiscal years 2006 through 2010, for expenditure in accordance with this paragraph.

Performance Measures:

Because fatherhood programs are relatively new across the country, there is little if any quantitative data available regarding the financial benefits to such areas as child support enforcement, child welfare, or TANF for states that implement fatherhood programs. However, researchers seem to agree that based on anecdotal evidence from early programs, fatherhood initiatives do have an impact on child well-being.

The Department has contracted with The Lewin Group to provide an independent evaluation of Colorado's fatherhood grant program. Based on early work on the evaluation and in working with grantees, the Division intends to develop performance measures that will provide real benchmarks for the program and provide information on key measurement areas such as wages, child support participation, and reduction in out-of-home child welfare placement. One broad measure that the Division will use is the reduction of the number of children in Colorado living in poverty.